

**THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS
BOARD ACTION SUMMARY**

DEPT: Planning and Community Development

BOARD AGENDA:6.1

AGENDA DATE: September 17, 2024

SUBJECT:

Public Hearing to Consider the Adoption of the Stanislaus HOME Consortium and Stanislaus Urban County Fiscal Year 2023-2024 Consolidated Annual Performance and Evaluation Report for the Federal U.S. Department of Housing and Urban Development Entitlement Programs

BOARD ACTION AS FOLLOWS:

RESOLUTION NO. 2024-0517

On motion of Supervisor Chiesa Seconded by Supervisor Withrow
and approved by the following vote,

Ayes: Supervisors: B. Condit, Chiesa, Withrow, C. Condit, and Chairman Grewal

Noes: Supervisors: None

Excused or Absent: Supervisors: None

Abstaining: Supervisor: None

1) Approved as recommended

2) Denied

3) Approved as amended

4) Other:

MOTION:



ATTEST: ELIZABETH A. KING, Clerk of the Board of Supervisors

File No.

**THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS
AGENDA ITEM**

DEPT: Planning and Community Development

BOARD AGENDA:6.1

AGENDA DATE: September 17, 2024

CONSENT

CEO CONCURRENCE: YES

4/5 Vote Required: No

SUBJECT:

Public Hearing to Consider the Adoption of the Stanislaus HOME Consortium and Stanislaus Urban County Fiscal Year 2023-2024 Consolidated Annual Performance and Evaluation Report for the Federal U.S. Department of Housing and Urban Development Entitlement Programs

STAFF RECOMMENDATION:

1. Conduct a public hearing to consider the adoption of the Stanislaus HOME Consortium and Stanislaus Urban County Fiscal Year 2023-2024 Consolidated Annual Performance and Evaluation Report (CAPER) for the Federal U.S. Department of Housing and Urban Development (HUD) Entitlement Programs.
2. Adopt the Stanislaus HOME Consortium and Stanislaus Urban County Fiscal Year 2023-2024 CAPER and authorize staff to submit the CAPER to HUD.
3. Authorize the Planning and Community Development Department to update the CAPER to reflect the closing of the public comment period and to incorporate any comments received during the public review period and the public hearing into the adopted CAPER document and to make alterations to the CAPER as directed by HUD, provided alterations are technical in nature.

DISCUSSION:

Stanislaus County, in partnership with the cities of: Ceres, Hughson, Newman, Oakdale, Patterson, Riverbank, and Waterford form the Stanislaus Urban County for purposes of receiving U.S. Department of Housing and Urban Development (HUD) Community Development Block Grant Program (CDBG) and Emergency Solutions Grants (ESG) Program funding. The Stanislaus Urban County members and the City of Turlock also form the Stanislaus HOME Consortium for HOME Investment Partnerships (HOME) Program funding. Stanislaus County is the “lead entity” with responsibility for implementing and administering HUD Entitlement funding.

The Consolidated Annual Performance and Evaluation Report (CAPER) is a report required of HUD Entitlement Jurisdictions on the accomplishments and progress toward fulfilling the goals of the adopted Consolidated Plan (Con Plan). Specifically, the CAPER reports on the outcomes, progress, and expenditures of the CDBG, ESG, and Neighborhood Stabilization Program (NSP) programs conducted during the fiscal year by the members participating in the Stanislaus Urban County and the HOME program for the Stanislaus HOME Consortium; as well as a summary of accomplishments for the

non-profit agencies that were awarded public services grants from the CDBG and ESG programs.

Attachment “1” consists of the Stanislaus HOME Consortium and Stanislaus Urban County Fiscal Year 2023-2024 Draft CAPER as released for a 15-day public review on August 16, 2024.

In Fiscal Year 2023-2024, the Stanislaus Urban County received \$2,335,030 for CDBG and \$208,317 for ESG activities and the Stanislaus HOME Consortium received \$1,708,364 for HOME activities from HUD.

The chart below provides a summary of the funding allocation among Stanislaus Urban County members:

Urban County Member	Activities	Administration	Total
Ceres	\$223,633	\$10,160	\$233,793
Hughson	\$168,013	\$10,160	\$178,173
Newman	\$154,712	\$10,160	\$164,872
Oakdale	\$173,825	\$10,160	\$183,985
Patterson	\$186,648	\$10,160	\$196,808
Riverbank	\$150,074	\$10,160	\$160,234
Waterford	\$227,555	\$10,160	\$237,715
Stanislaus County	\$344,728	\$376,219	\$720,947
Public Services	\$233,503		\$233,503
Fair Housing		\$25,000	\$25,000
CDBG Subtotal	\$1,862,691	\$472,339	\$2,335,030
ESG	\$192,694	\$15,623	\$208,317
Total	\$2,055,385	\$487,962	\$2,543,347

Table 1 - CDBG and ESG Fiscal Year 2023-2024 Allocations

An additional \$650 in CDBG program income was received in Fiscal Year 2023-2024 from the repayment of solar installation loans that were provided to previously acquired NSP housing units.

The chart below provides a summary of the funding allocation among Stanislaus HOME Consortium members:

HOME Consortium Member	Allocation
Ceres	\$143,893
Hughson	\$127,110
Newman	\$135,827
Oakdale	\$139,079
Patterson	\$133,355
Riverbank	\$134,005
Turlock	\$156,123
Waterford	\$127,500
Stanislaus County	\$184,381
Community Housing Development Organization (CHDO) Set-aside @ 15%	\$256,255
HOME Subtotal	\$1,537,528
County Administration Total	\$170,836
Total Allocation	\$1,708,364

Table 2 - HOME Fiscal Year 2023-2024 Allocation

As with Stanislaus Urban County CDBG activities funding, HOME funding is allocated among all the Stanislaus HOME Consortium members based on a population and poverty formula.

In addition to the funding listed above, the CAPER also reports on the use of federal CDBG and ESG Coronavirus Aid, Relief, and Economic Security (CARES) Act funding awarded to the Stanislaus Urban County in Fiscal Years 2019-2020 and 2020-2021. The CARES Act provided additional funding for the CDBG and ESG programs to prevent, prepare for, and respond to the community impacts of the COVID-19 pandemic.

HUD's distribution plan for CDBG and ESG CARES Act funding included multiple rounds: an initial round (CV1) that would allow for quick access to funding necessary to address the immediate crisis resulting from the pandemic and rounds two and three, CV2 and CV3, that would support post-pandemic community recovery. The Stanislaus Urban County received the following funding:

- CDBG CV1 Allocation: \$1,358,994
- CDBG CV3 Allocation: \$1,432,755
- ESG CV1 Allocation: \$ 698,717

- ESG CV2 Allocation: \$3,891,785

The various rounds of funding are collectively referred to as CDBG and ESG CV funds. The deadline for 100% expenditure of ESG CV funds was September 30, 2023, and the deadline for 100% expenditure of CDBG CV funds is June 30, 2026.

Consolidated Plan (Con Plan) Progress

On May 12, 2020, the Board of Supervisors adopted the Fiscal Year 2020-2025 Con Plan that identifies the following six goals:

- Increase and improve the supply of affordable housing;
- Work to end and prevent homelessness;
- Improve infrastructure and public facilities;
- Provide public services;
- Community emergency response; and
- Administration

The Con Plan was prepared jointly with the City of Turlock, which at the time of adoption, was the lead entity for the City of Turlock/Stanislaus Urban County HOME Consortium. As a newly formed consortium, the Stanislaus HOME Consortium continues to utilize the goals identified in the Fiscal Year 2020-2025 Con Plan as the membership of the consortium remains the same. Use of HUD Entitlement funding is prioritized according to the Con Plan’s goals, which include specific units of measurement for each goal based on households, individuals, or other measurement (as defined by HUD). The table provided below outlines the Con Plan’s goals along with the actual outcomes for Fiscal Year 2023-2024 and the Con Plan to date.

CONSOLIDATED PLAN GOALS YEAR 4	UNIT OF MEASURE	FY 23-24 GOAL	FY 23-24 OUTCOME	FY 23-24 OUTCOME %	5-YEAR GOAL	5-YEAR OUTCOME	5-YEAR OUTCOME %
Community Emergency Response							
Rapid Re-Housing	Households	10	0	0.0%	385	35	9.0%
Homeless Overnight Shelter	Individuals	75	97	129.3%	970	1,351	139.2%
Homeless Prevention	Individuals	10	4	40.0%	900	27	3.0%
Other	Other	1,000	1,979	197.9%	4,361	6,230	142.8%
Improve Public Infrastructure	Households	1,500	330	22.0%	7,500	1,391	18.5%
Provide Public Services	Individuals	3,000	3,111	103.7%	7,000	10,553	150.7%
Work to End and Prevent Homelessness	Other	300	377	125.6%	2,100	1757	83.6%
Affordable Housing	Other	10	0	0.0%	60	57	95.0%

Table 3 - Consolidated Plan Goals and Outcomes

For Fiscal Year 2023-2024, the Con Plan’s 4th Year, the Stanislaus Urban County met half of the annual goals and has made progress towards meeting the majority of their 5-year goals. The “Community Emergency Response” goal reflects the categories of “Rapid Re-Housing” and “Homeless Prevention” as not being met. When the goal was developed to track the number of persons served by CDBG and ESG CV funding the need for shelter operations was underestimated and the lack of available housing units has made meeting these goals challenging. While the “Improve Public Infrastructure” goal was not met, all Stanislaus Urban County members have projects underway, and the overall 5-year goal is expected to be met by June 2025. The overall 5-year goal for

“Affordable Housing” reflects activities undertaken by the City of Turlock/Stanislaus Urban County HOME Consortium prior to Stanislaus County taking over as the lead entity.

HOME PROGRAM

During the first year of the Stanislaus HOME Consortium, efforts were focused on establishing the program foundation which included contracting with a housing services provider to assist with preparing policies and procedures and a Request for Proposals (RFP) for housing development projects and services. The RFP will be released in the fall of 2024 and will include the HOME allocations for Fiscal Years 2023-2024 and 2024-2025.

In Fiscal Year 2023-2024, all members were given the opportunity to propose projects using their HOME allocation, with a requirement that funding for the project(s) be encumbered with Stanislaus County approval for use within six months of the beginning of the fiscal year. No projects were proposed by any of the members. Unencumbered funds will be pooled for use by Stanislaus County in delivery of eligible housing programs and projects on behalf of the entire membership.

CDBG PROGRAM

The following is a summary of activities undertaken by individual Stanislaus Urban County members, as well as Stanislaus Urban County-wide activities/programs, during Fiscal Year 2023-2024, which have been reported in the CAPER:

CDBG Program Administration

Each of the Stanislaus Urban County members receives an independent CDBG project administration allocation (shown Table 1 above) to cover administrative costs for CDBG related projects. As the lead entity with responsibilities for implementing, monitoring and administration of CDBG and ESG funding, Stanislaus County receives the majority of the available CDBG administrative funding, which is capped at 20% of the overall annual CDBG allocation and any program income received. HUD recognizes Stanislaus County as the sole grantee responsible for administration and oversight of CDBG, ESG, and NSP funding. Accordingly, the County’s Planning and Community Development Department is responsible for the receipt and timely expenditure of funds, environmental documentation for projects, eligibility determination of projects and those persons accessing services of the programs, and program monitoring for the Stanislaus Urban County.

In terms of program monitoring, Stanislaus County follows a HUD approved monitoring plan. As part of the monitoring plan, staff conducts program and project monitoring of all program activities on a quarterly basis to ensure statutory and regulatory requirements are met by the subrecipients (which include Stanislaus Urban County members, along with the locally funded non-profit service providers), and that information submitted to the County is accurate and complete.

Agreements are executed with all subrecipients, which clearly state the project’s scope of work, performance measurement standards, reporting requirements, draw-down reimbursement requirements, and all applicable federal compliance program requirements. In Fiscal Year 2023-2024, the monitoring process consisted of on-site visits, desk audits, conducted via virtual meetings and on-site visits. Technical

assistance to subrecipients on how to create a comprehensive data collection and reporting system was also provided.

In Fiscal Year 2023-2024, 92% of the total CDBG administrative funding provided to Stanislaus Urban County members was expended. Unspent CDBG administrative funding has been reallocated to the respective members Fiscal Year 2024-2025 approved infrastructure projects.

Stanislaus County

West Modesto Sewer Improvement (WMSI) Project

Stanislaus County continued efforts to finalize the design, engineering, and construction of sewer infrastructure in the unincorporated area of West Modesto was ongoing. The WMSI Project consists of the following three project areas prioritized for sewer infrastructure development:

- **Spencer/Marshall** – The project area is generally located south of Maze Boulevard, east of the Modesto Irrigation District Lateral No. 5, north of California Avenue, and west of the Briggs Ditch.
- **Beverly/Waverly** – The project area is generally located south of Chicago Avenue, north of Paradise Road, and east of Carpenter Road.
- **Rouse/Colorado** – The project area is generally located between Sutter Avenue and Sunset Avenue, south of South Avenue and north of Garden Avenue.

All together the three project areas include approximately 1,038 residential, commercial and mixed-use parcels. These parcels currently rely on septic tanks for treatment of sewage. The project's purpose is to provide a sanitary sewer system that will allow property owners to abandon their existing failing septic tanks and connect to a public sewer system.

Environmental review in accordance with CEQA and NEPA has been completed for the entire WMSI Project and HUD has provided the County an Authority to Use Grants Funds that authorizes the release of funds for the entire project. The following is the project status for all three project areas:

- **Spencer/Marshall** - Design and engineering plans have been completed for the entire project area, along with construction of two phases of the project. The County has applied to the State Water Resource Control Board (SWRCB) for funding to complete construction of the Spencer/Marshall project area and continues to work with the SWRCB to secure funding. One of the delays in obtaining SWRCB funding has been the SWRCB's need to have assurances that individual sewer connections will occur within a few years of the sewer system being constructed. At the direction of the SWRCB, the County has surveyed property owners in the project areas to show that there is willingness to connect; however, the SWRCB has also required the County to obtain a sufficient number of Right of Entry (ROE) Agreements, signed by property owners, as further assurance that sewer connects will occur. In partnership with the City of Modesto, Self-Help Enterprises, and the West Modesto Collaborative, County staff have been outreaching to property owners and, as of April 2024, have submitted to the SWRCB ROE agreements believed to be sufficient to allow for awarding of the funding within the next six to nine months.

The process for obtaining the ROEs has delayed the process for securing funding and further delays have resulted from the SWRCB's request for the ROEs to be recorded. The County has been working with the City of Modesto on a partnership to leverage SWRCB funding with the City's Sewer Connection Program in an effort to provide the SWRCB with the necessary assurances that sewer connections will occur. The SWRCB funding would include additional funding to cover all property owner/private side construction and hook-up costs associated with connecting into the sewer system.

- **Rouse/Colorado** – Design, engineering, and construction of the Colorado Fly line portion of the sewer infrastructure using CDBG funding was completed in May 2024. The City of Modesto is in the process of upgrading its wastewater collection system, which includes the River Trunk Realignment - Gravity System Project along Colorado Avenue located in the project area. Development of the Colorado Fly line in partnership with the City of Modesto allowed for construction scheduling efficiencies, reduced impact to neighborhood from separate projects and new pavement cost efficiencies.

On September 20, 2022, the Board of Supervisors authorized the allocation of \$10,000,000 in American Rescue Plan (ARPA) funding for use in the Rouse-Colorado neighborhood and is using ARPA funding to complete the design and engineering of the sewer project. The County has also applied for SWRCB funds for the Rouse-Colorado neighborhood to help leverage the ARPA funding that has been allocated to the project. As with the Spencer/Marshall project, the County is working with the SWRCB to provide the necessary assurances needed for the awarding of funding.

- **Beverly/Waverly** - Design and engineering plans are still under development.

WMSI Project implementation is dependent on funding availability; to ensure CDBG timeliness requirements are met, the project has and will continue to be designed to allow for phased construction in order to mitigate any risk if state funding is delayed or not received. Use of CDBG funds for design without construction occurring is a liability to the County which may require repayment of funds. As such, construction progress must be balanced with design and engineering work.

In Fiscal Year 2023-2024, a total of \$1,064,120 in CDBG funding was expended on the County's infrastructure project.

City of Ceres

Morrow Village ADA Improvements Infrastructure Project

The City of Ceres completed Phase Two construction of the Morrow Village ADA Improvements Infrastructure Project. The project resulted in the installation of curb, gutter, ADA ramps, sidewalk and sidewalk repairs. The project area is bounded by Moffett Road to the west, Mitchell Road to the east, Whitmore Avenue to the south, and Garrison Road to the north.

In Fiscal Year 2023-2024, a total of \$511,662 in CDBG funding was expended on the City of Ceres' infrastructure project.

City of Hughson

Walker Lane Infrastructure Project

The City of Hughson completed the construction of the Walker Lane Infrastructure Project. The project is part of a multi-year effort to complete sidewalk infill projects to improve connectivity, mobility and access for non-motorized users of the City. The project included the installation of curb, gutter and sidewalk and pedestrian and ADA improvements. The project area is located along Walker Lane, between 2nd Street and Tully Road, and on Tully Road, between Walker Lane and Fox Road.

In Fiscal Year 2023-2024, a total of \$425,278 in CDBG funding was expended on the City of Hughson's infrastructure project.

City of Newman

Steffensen Area Infrastructure Project

The City of Newman continued with the planning and design of the project and construction is tentatively scheduled to start in the fall of 2025. The project consists of tree removal, sidewalk, curb, gutter, street repair and overlay. These repairs are necessary due to severe damage by tree roots. The work will be performed on both sides of the 1900 block of Leslie Avenue, Sydney Avenue, Pine Street, and Pine Court.

In Fiscal Year 2023-2024, no CDBG funding was expended on the City of Newman's infrastructure project.

City of Oakdale

South First, Second and Third Streets Improvements Project

The City of Oakdale continued the planning, design and engineering of the project and construction is tentatively scheduled to start the spring of 2025. The project will provide bike, pedestrian, and ADA improvements for the area of South First, South Second, South Third Avenue from West G to West J Street (including East H and East I Streets from South First Avenue to South Yosemite Avenue). Due to the overall cost and project changes, the City of Oakdale has had to accumulate a few years of CDBG funding in order to be able to proceed with the construction of the project.

In Fiscal Year 2023-2024, no CDBG funding was expended on the City of Oakdale's infrastructure project.

City of Patterson

Washburn Infrastructure Improvements Project

The City of Patterson continued the planning, design and engineering and will begin construction in fall of 2024 of the Washburn Infrastructure Improvements Project. This project includes the installation of curb, gutter, sidewalk, and ADA improvements. The project will be phased, and costs include design, engineering and construction. The project is bounded by Washburn Street to the north, Tyler Street to the east, Tenbrink Lane to the south, and North First Street to the west.

In Fiscal Year 2023-2024, no CDBG funding was expended on the City of Patterson's infrastructure project.

City of Riverbank

Castleberg Park Trail and Pioneer Park

The City of Riverbank completed construction of the Castleberg Park Trail and canceled the Pioneer Park project. The Castleberg Park Trail project included rehabilitation and repairs for pedestrian safety improvements to the walkway/trail loop at Castleberg Park located on the corner of Kentucky and 8th Street. The project began construction in May 2023 and was completed by September 2023. The project included ADA enhancements to ensure accessibility by the disabled community to areas such as the playground, restrooms, and the baseball fields. The Pioneer Park project was located at the corner of 1st and High Street and was canceled due to the timing of funding availability.

In Fiscal Year 2023-2024, \$304,642 in CDBG funding was expended on the City of Riverbank's infrastructure project.

City of Waterford

Dorsey, Pecan and North Western Avenue Infrastructure Project

The City of Waterford completed the construction of the Dorsey, Pecan and North Western Avenue Project (formerly named the Western and F Street Improvements Project) in the spring of 2024. The project consisted of installing curb, gutter, sidewalk, and ADA improvements on the east side of Western Avenue, from F Street 500 feet south, and on the west side of F Street, from Western Avenue 400 feet south, as well as roadway surface and storm drain collection improvements. The project area is between North Western Avenue and Church Street and between Church Street and F Street and F Street to Hernandez Avenue.

In Fiscal Year 2023-2024, a total of \$496,956 in CDBG funding was expended on the City of Waterford's infrastructure project.

FAIR HOUSING SERVICES PROGRAM

As a HUD mandated requirement, the Stanislaus Urban County must provide a fair housing services program designed to address impediments to fair housing choice through education and investigation to the community. The cost for providing a fair housing services program is subject to the 20% administrative funding cap. Stanislaus County, on behalf of the Stanislaus Urban County, contracted with Project Sentinel to provide fair housing services. The main objective of the services provided by Project Sentinel is to raise the level of awareness of fair housing rights and responsibilities among home seekers, owners, managers, and the general public, as well as to enforce fair housing laws via investigation of housing discrimination claims.

In Fiscal Year 2023-2024, Project Sentinel responded to a total of 319 calls for landlord/tenant mediation and fair housing information within the Stanislaus Urban County area. A total of five fair housing cases and 17 tenant/landlord cases were handled by the agency during the fiscal year. Additionally, Project Sentinel fielded 211 fair housing information and service referral calls, benefiting 934 residents. In addition to fair housing services, HUD entitlement jurisdictions are asked to report in the CAPER any fair housing investigations that may have been conducted during the year. The U.S. Department of Justice (DOJ), through their Fair Housing Testing Program, contracts out with fair housing service providers to conduct testing. Project Sentinel

conducted no fair housing tests within the Stanislaus Urban County in Fiscal Year 2023-2024 for the DOJ.

In Fiscal Year 2023-2024, a total of \$25,000 in CDBG funding was expended on the Fair Housing Program.

CDBG PUBLIC SERVICE GRANT (PSG) PROGRAMS

The Stanislaus Urban County set-aside \$233,503, approximately 10% of its CDBG funds for the PSG Program. Under the PSG Program, grants are awarded to non-profit organizations that provide new or expanded services to eligible Stanislaus Urban County area residents. The activities funded must be targeted for one of the following three CDBG national objectives: directly benefit below moderate individuals; elimination of blighting conditions; or response to economic distress and dislocation.

On May 2, 2023, the Board of Supervisors authorized the awarding of \$233,503 in public service funding to five non-profit service providers for nine different programs.

During Fiscal Year 2023-2024, 3,111 individuals received services from the five non-profit service providers awarded CDBG PSG funding. Services received included emergency food assistance, utility assistance, respite childcare, case management, shelter services, education classes, and resource referrals.

A listing of the CDBG-PSG awarded agencies' unduplicated numbers served by area during the fiscal year is provided in Attachment 2 – *Community Development Block Grant Public Services Grants (CDBG PSG) Program - Numbers Served by Area*.

Of the Fiscal Year 2023-2024 annual allocation, 92% of the overall CDBG-PSG funds were expended. Unexpended CDBG PSG funds have been reallocated to the County's WMSI Project.

CDBG-CV PSG PROGRAMS

The Stanislaus Urban County set aside \$1,087,196 in CDBG CV1 and \$1,146,204 in CDBG CV3 funds, a total of \$2,233,400 to assist eligible service providers to prepare, prevent, and protect Stanislaus Urban County residents from COVID-19 through public services.

In Fiscal Year 2023-2024 a total of 1,979 individuals were served by CDBG CV funded programs. Services received included emergency food assistance, utility assistance, respite childcare, case management, shelter services, employment training, employee hazard pay, and resource referrals.

As of June 30, 2024, a total of \$710,952 has been expended in CDBG CV funds by awarded service providers and \$94,965 in administration by the County's Planning department for program management. Overall, 49.8% (\$1,391,758) of CDBG CV funding set aside for services and 27% (\$149,950) of CDBG CV funding set aside for administration have been expended.

A listing of the CDBG CV awarded agencies' unduplicated numbers served by area during the fiscal year is provided in Attachment 3 – *Community Development Block Grant CDBG CV Program - Numbers Served by Area*.

EMERGENCY SOLUTIONS GRANTS (ESG) PROGRAMS

In Fiscal Year 2023-2024, the Stanislaus Urban County was awarded \$208,317 in funding to provide public services to the homeless, such as emergency and transitional shelters, and homeless prevention and rapid re-housing assistance to homeless persons or persons at-risk of homelessness. ESG projects must serve either homeless persons or extremely low-income households; defined as those at or below 30% of the area median income.

On May 2, 2023, the Board of Supervisors authorized the awarding of ESG funding to two non-profit service providers for two different programs. A total of 48% of the grant awards went towards emergency shelter programs, 40% went toward homeless prevention and rapid re-housing program, 4.5% went towards funding data entry for the Homeless Management and Information System (HMIS), and the remaining 7.5% went to Stanislaus County for the administration of the ESG program. Over 377 homeless persons, or persons at-risk of becoming homeless, were assisted with overnight shelter, emergency food, and housing stability assistance throughout Fiscal Year 2023-2024.

A listing of the ESG awarded agencies' unduplicated numbers served by area during the fiscal year is provided in Attachment 4 – *Emergency Solutions Grants (ESG) and ESG CV Program - Numbers Served by Area*.

Federal regulations allow 24 months to expend ESG program funds. In Fiscal Year 2023-2024 a total of \$120,307, 58% of the total 2023-2024 allocation and \$128,213 of the 2022-2023 ESG allocation was expended by the awarded non-profit service providers. All Fiscal Year 2022-2023 ESG funding was expended within 24 months. Unspent Fiscal Year 2023-2024 ESG funds must be expended in Fiscal Year 2024-2025.

EMERGENCY SOLUTIONS GRANTS (ESG CV) PROGRAMS

The Stanislaus Urban County received \$698,717 in ESG CV1 funding and \$3,891,785 in ESG CV2 funding. Of the total funding awarded, 10% was retained by the County for administration of the funding, and the remaining funding was allocated to provide the following services: 15% for emergency shelter programs, 5% for homeless prevention, 4% for rapid re-housing, 1% for HMIS, and 65% for emergency shelter renovation.

On July 28, 2020, the Board of Supervisors awarded the ESG CV1 funding to three non-profit service providers (Community Housing and Shelter Services, Family Promise, and We Care Program-Turlock). On December 14, 2021, the Board of Supervisors awarded \$2.5 million in ESG CV2 funding to the United Samaritans Foundation for the renovation of a shelter facility which will result in 20 additional shelter beds. The shelter facility project should be completed by September 2024. The remaining ESG CV2 funding was awarded by the Board of Supervisors on January 25, 2022, to the three ESG CV1 recipients.

By September 30, 2023, over 669 (duplicated count) homeless persons, or persons at risk of becoming homeless, were assisted with overnight shelter, emergency food, housing stability assistance. As of December 30, 2023, 100% of the ESG CV funding was expended.

A listing of the ESG CV awarded agencies' unduplicated numbers served by area during the fiscal year is provided in Attachment 4 – *Emergency Solutions Grants (ESG) and ESG CV Program -Numbers Served by Area*.

NEIGHBORHOOD STABILIZATION PROGRAM (NSP)

In Fiscal Year 2023-2024, there was no program activity and no expenditures for the NSP Program. The program ended the year with a balance of \$434,037 in NSP 1 and \$763,701 in NSP 3 program income funding. While the remaining NSP funding has been authorized for use as part of the Abandoned and Dangerous Buildings program, Stanislaus County will be working to close-out the program which could allow for use of the funding for housing development or infrastructure activities.

PARTNERSHIPS

The Fiscal Year 2020-2025 Con Plan emphasizes the need for jurisdictions and other agencies to form partnerships to achieve the communities' objectives. HUD requires community outreach and engagement be done in collaboration with the Stanislaus Community System of Care (CSOC), the local federally recognized Continuum of Care (CoC), on homeless services and programs. The Stanislaus HOME Consortium and Stanislaus Urban County have ongoing partnerships with other local jurisdictions, service providers, and community groups throughout the County. These partnerships include focused efforts to improve homeless services through the identification of service gaps, communication of upcoming events, and uniform data collection and reporting.

PUBLIC REVIEW

The Draft CAPER was made available from August 16, 2024, to September 10, 2024, for public review and comment, exceeding the required 15-day public review period. A public hearing notice was published in both English and Spanish in The Modesto Bee on August 14, 2024, defining the CAPER review process and how persons, agencies, and interested groups may participate; as well as instructions on how to submit written comments. As part of the public review process, the Draft CAPER was also made available for public review via the County's Planning and Community Development Department website and copies of the Draft CAPER were made available for review at the Planning Departments of all the Stanislaus Urban County and Stanislaus HOME Consortium members. A link to the document was also emailed out to persons registered to receive Community Development notices via the County's StanAware system. The Draft CAPER was also distributed to the CSOC via their email listserv.

As of the time this report was prepared, no public comments had been received. Any comments received after release of this report, will be presented to the Board of Supervisors at the September 17, 2024, public hearing. Any public comments received during the public review period and/or during the public hearing will be inserted into the final CAPER to be submitted to HUD.

POLICY ISSUE:

HUD Entitlement Jurisdictions are required to hold a public hearing in accordance with the locally adopted Citizen Participation Plan (CPP) for the Consolidated Annual Performance and Evaluation Report (CAPER).

The Consolidated Plan (Con Plan) identifies public infrastructure, economic development, affordable housing, public services, and community emergency response to COVID-19 high priority needs. The programs and projects represented in the CAPER are consistent with the priorities of the Con Plan, and the General Plans of all respective Stanislaus HOME Consortium and Stanislaus Urban County members.

FISCAL IMPACT:

In Fiscal Year 2023-2024, the Stanislaus Urban County received \$2,335,030 for CDBG and \$208,317 for ESG activities and the Stanislaus HOME Consortium received \$1,708,364 for HOME activities from HUD. The period of time in which these funds may be used varies by project activity and any unspent Fiscal Year 2023-2024 funding is either encumbered through a contract or has been reallocated to a Fiscal Year 2024-2025 approved project. As per federal regulations, CDBG funds must be spent within seven years and ESG funds within two years, or the funds would be released back to HUD. The oldest allocation of CDBG funds are required to be drawn first. Currently, Stanislaus County has CDBG allocated funds as far back as Fiscal Year 2018-2019 and ESG allocated funds available back to Fiscal Year 2023-2024.

HOME Program regulations require that HOME funds be committed within 24 months from the start of the program year and that at least 15% of the annual HOME allocation must be reserved for investment in housing that is developed, sponsored, or owned by Community Housing Development Organization (CHDO). As of 2023, the 24-month commitment requirement has been suspended until December 31, 2025; providing the Stanislaus HOME Consortium an additional four months to commit the Fiscal Year 2023-2024 allocation. As of current, the five-year expenditure requirement for HOME grants received after Fiscal Year 2014-2015 has also been indefinitely eliminated from the program; however, jurisdictions are still expected to monitor their expenditure rates to ensure the funds are used in a timely manner.

General administration costs for the preparation and distribution of the CAPER are paid for by the Planning - Special Revenue Grants budget. There is no fiscal impact to the County General Fund.

BOARD OF SUPERVISORS' PRIORITY:

The programs and projects represented in the CAPER support the Board's priorities of *Supporting a Strong and Safe Community*, *Supporting a Healthy Community*, *Delivering Efficient Public Services*, and *Enhancing Community Infrastructure* by providing the community with the necessary funds to implement needed programs and projects.

STAFFING IMPACT:

Administrative oversight of all CDBG, ESG, and NSP funds, allocated to the Stanislaus Urban County and the HOME Program funds allocated to the Stanislaus HOME Consortium are assumed by existing Planning and Community Development staff.

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ATTACHMENT(S):

1. Fiscal Year 2023-2024 CAPER Draft
2. CDBG PSG Program - Numbers Served by Area
3. CDBG CV Program - Numbers Served by Area
4. ESG and ESG CV Program - Numbers Served by Area



Fiscal Year 2023-2024

**Stanislaus HOME Consortium and Stanislaus Urban
County Consolidated Annual Performance
and Evaluation Report (CAPER)**

*for U.S. Housing and Urban Development
Entitlement Programs*

August 2024

**Prepared by:
Stanislaus County
Planning and Community
Development Department
1010 10th Street, Suite 3400
Modesto, CA 95354**

STANISLAUS HOME CONSORTIUM AND STANISLAUS URBAN COUNTY
FISCAL YEAR 2023-2024 CAPER



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Vice Chairman – Buck Condit
Supervisor Vito Chiesa
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Supervisor Chance Condit



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Mayor Charlie Goeken
Vice Mayor Jill Kitchens
Councilmember Jamie Hilton
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City of Turlock

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Councilmember Kevin Bixel
Councilmember Rebecka Monez
Councilmember Cassandra Abram
Councilmember Pam Franco

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PROGRAM YEAR – 4

CONSOLIDATED PLAN 2020-2025

2023-2024 STANISLAUS HOME CONSORTIUM & STANISLAUS URBAN COUNTY
CONSOLIDATED ANNUAL PERFORMANCE AND EVALUATION REPORT

INTRODUCTION

The 2023-2024 Consolidated Annual Performance and Evaluation Report (CAPER) constitutes the fourth reporting period (the Fiscal Year covering July 1, 2023 to June 30, 2024) of the Five-Year Consolidated Planning period. Stanislaus County, in partnership with the cities of: Ceres, Hughson, Newman, Oakdale, Patterson, Riverbank, and Waterford form the Stanislaus Urban County (hereafter “Urban County”) for purposes of receiving U.S. Housing and Urban Development (HUD) Community Development Block Grant (CDBG) and Emergency Solutions Grants (ESG) program funds. The Stanislaus Urban County, in partnership with the City of Turlock for the Stanislaus HOME Consortium for purposes of receiving HUD HOME Investment Partnerships (HOME) funding Stanislaus County serves as lead entity for both the Stanislaus HOME Consortium and the Urban County.

HUD requires the Stanislaus HOME Consortium and Urban County to prepare and adopt a five-year Consolidated Plan (Con Plan) and Annual Action Plans to inform HUD on how the allocated grant funds will be used. At the end of each fiscal year, HUD requires this annual CAPER to report the progress made in accomplishing the goals set forth in the Con Plan, also referred to as a Strategic Plan, and Annual Action Plan (AAP). As a recipient of Neighborhood Stabilization Program (NSP) funding in prior fiscal years, the Urban County reports on NSP program income funds still programmed for use. The projects and activities outlined within this CAPER were administered and overseen by the County’s Department of Planning and Community Development.

In Fiscal Year 2023-2024, the Stanislaus HOME Consortium and Urban County continued focusing on effectively administering and implementing CDBG, ESG, HOME, and NSP programs. HUD funded infrastructure projects continued with a mixture of preliminary design, engineering, environmental assessments, and construction activities. Non-profits were awarded CDBG and ESG funding for delivery of public services and emergency shelter operations continued to provide needed services to the communities most vulnerable populations.

The annual HUD Entitlement program funding allocated to the Stanislaus Urban County in Fiscal Year 2023-2024 were:

CDBG	\$2,335,030
ESG	\$ 208,317
Total:	\$2,543,347

The annual HUD Entitlement program funding allocated to the Stanislaus HOME Consortium in Fiscal Year 2023-2024 was:

HOME \$1,708,364

Fiscal Year 2023-2024 was the first year of the Stanislaus HOME Consortium, the County utilized the year to establish the foundation for identifying projects and expend funding in accordance with HUD requirements. Staff's efforts included working with the City of Turlock to coordinate the programming of unallocated City of Turlock/Stanislaus Urban County HOME Consortium funds (both the annual allocation and program income) held by the City of Turlock and bringing on a consultant to assist the County with program administration of the new Consortium.

In addition to the funding listed above, the CAPER also reports on the use of HUD CDBG and ESG Coronavirus Aid, Relief, and Economic Security (CARES) Act funding awarded to the Stanislaus Urban County in Fiscal Years 2019-2020 and 2020-2021. The CARES Act identified additional funding for the CDBG and ESG programs to prevent, prepare for, and respond to the community impacts of the COVID-19 pandemic.

HUD's distribution plan for CDBG and ESG CARES Act funding included multiple rounds: an initial round (CV1) that would allow for quick access to funding necessary to address the immediate crisis resulting from the pandemic and rounds two and three, CV2 and CV3, that would support post-pandemic community recovery. Below are the amounts that the Stanislaus Urban County was awarded for round one CDBG (CV1) and ESG (CV1), round two ESG (CV2), and round three CDBG (CV3) funding:

CDBG Round One (CV1) Allocation:	\$1,358,994
CDBG Round Three (CV3) Allocation:	\$1,432,755
Total	\$2,791,749

ESG Round One (CV1) Allocation:	\$ 683,103 (Original Award \$698,717)
ESG Round Two (CV2) Allocation:	\$3,292,823 (Original Award \$3,891,785)
Total	\$3,975,926 (Original Award \$4,590,502)*

****\$614,576 in ESG CV funding was recaptured by HUD on March 16, 2022 – see discussion in Board Agenda Item 6.1 on September 12, 2023. [Board Resolution 2023-0469](#)***

CDBG, ESG, NSP, and HOME funds are designed to primarily serve the low-income community as defined by the Area Median Income (AMI) limits per program for Stanislaus County as determined by HUD. Funds are used by the Stanislaus HOME Consortium and Urban County to meet the following goals of the Con Plan:

1. Increase and improve supply of affordable housing
2. Work to end and prevent homelessness
3. Improve infrastructure and public facilities
4. Provide public services
5. Community emergency responses
6. Administration

In Fiscal Year 2023-2024, the Stanislaus HOME Consortium and Urban County continued to collaborate with the Stanislaus Community System of Care (CSOC), the local federally recognized Continuum of Care (CoC), on homeless services and programs. A CoC is an integrated system of care that guides and tracks homeless individuals and households through a comprehensive array of housing and services designed to prevent and end homelessness. Services supported with ESG funding are brought to the local CoC for feedback and to ensure coordination with countywide efforts to address homelessness.

The County's Department of Planning and Community Development has also served as the Administrative Entity for the local CoC for state ESG (CA-ESG) since 2017. The department works with the CoC to identify service needs and allocates the CA-ESG funding through its annual grant application process that is later described in the CAPER. On average the local CoC area receives approximately \$280,000 annually in CA-ESG funding.

This CAPER is presented in the template format generated by HUD which includes a series of questions and answers in relation to specific program funding received by the Stanislaus HOME Consortium and Urban County. The information provided in the CAPER is limited to the specific questions that HUD requires of Stanislaus County as the lead entity and does not address any other federal or state funding received by the members of the Stanislaus HOME Consortium and Urban County. The CAPER is submitted through HUD's Integrated Disbursement and Information System (IDIS) which limits the length of responses to each question.

CR-05 – GOALS AND OUTCOMES

PROGRESS THE JURISDICTION HAS MADE IN CARRYING OUT ITS STRATEGIC PLAN AND ITS ACTION PLAN. 91.520(A)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

The priorities identified in the Con Plan are public infrastructure, economic development, affordable housing, public services, and community emergency response to COVID-19. In many neighborhoods and communities throughout the planning area, public infrastructure (sewer, curb, gutter, sidewalk, storm drainage, etc.) is minimal or non-existent, causing this to be a high priority need. All of the Stanislaus Urban County members utilize CDBG funds for infrastructure improvement projects in an effort to improve the quality of life for residents in and around the project areas.

Through the CDBG Public Services Grant (PSG) (CDBG-PSG) program, the Urban County set aside approximately 10% of its annual CDBG allocation for programs that provide services to low to moderate-income households (families or individuals). In Fiscal Year 2023-2024, a total of \$233,503 in funding was awarded to nine public service programs to carry-out a number of needed services that included assistance to the homeless and those at risk of becoming homeless. Approximately 3,111 individuals received some form of service, CDBG PSG funded programs ranging from meals and shelter for low-income households to emergency food assistance.

Throughout Fiscal Year 2023-2024, the Urban County and the local CoC worked together on strengthening efforts to address and collaborate on homeless issues. Those efforts included working with the CoC and other entitlement jurisdictions to:

- Oversee and monitor programs for federal compliance
- Support the Coordinated Entry System (CES)
- Support the Homeless Management Information System (HMIS)
- Update local CES policies and procedures

In Fiscal Year 2020 CDBG CV1 and ESG CV1 were awarded and in 2021 CDBG CV3 and ESG CV2, the second round of CARES funding, were awarded through a competitive grant application process. A total of 12 programs provided by eight service providers were funded CDBG CV funding and four activities by four service providers were funded ESG CV funds, including one shelter rehabilitation project. A total of 377 individuals were assisted with annual ESG funds and a total of 20 additional shelter beds were constructed with ESG CV funds. The outcomes for these CARES funded programs are included in the Fiscal Year 2023-2024 CAPER.

COMPARISON OF THE PROPOSED VERSUS ACTUAL OUTCOMES FOR EACH OUTCOME MEASURE SUBMITTED WITH THE CONSOLIDATED PLAN AND EXPLAIN, IF APPLICABLE, WHY PROGRESS WAS NOT MADE TOWARD MEETING GOALS AND OBJECTIVES. 91.520(G)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee's program year goals.

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Consolidated Plan Accomplishments				Strategic Plan to Date			Program Year 4			
Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected	Actual	Percent Complete	Expected	Actual	Percent Complete
Administration	Other-Administration	CDBG: \$472,339 ESG: \$15,623 HOME: \$170,836 CDBG CV1: \$271,796 CDBG CV3: \$286,551 ESG CV1: \$54,257.28 ESG CV2: \$343,335.32	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Community Emergency Response Program	Other-Emergency Assistance	CDBG CV1: \$1,087,198 CDBG CV3: \$1,146,204 ESG CV1: \$628,846 ESG CV2: \$2,838,825	Rapid Re-Housing Homeless Persons Overnight Shelter Homeless Prevention Other	Households Assisted Persons Assisted Persons Assisted Other	385 970 900 4,361	35 1,631 27 6,230	9% 129.2% 2.5 97.4%	10 300 10 1,000	0 377 4 1,979	0% 125.6% 40% 197.9%
Improve Public Infrastructure	Non-Housing Community Development	CDBG: \$1,862,691	Infrastructure Activities	Households Assisted	7,500	1,061	14.1%	1,500	250	16.6%
Provide Public Services	Homeless Non-Homeless Special Needs	CDBG Public Services: \$233,503	Public service activities other than Low/Moderate-Income Housing Benefit	Persons Assisted	7,000	10,553	106.3%	3,000	3,111	103.7%
Work to End and Prevent Homelessness	Homeless	ESG: \$192,694	Other	Other	2,100	1,757	65.7%	305	377	123.6%
* Affordable Housing	Affordable Housing	HOME: \$1,537,528	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

Table 1 – Consolidated Plan Accomplishments – Program Year 4 and Strategic Plan to Date

*The Affordable Housing goal is in the FY 2020-2025 Con Plan as a goal for the overall City of Turlock/Stanslaus Urban County HOME Consortium, which was administered by the City of Turlock until July, 1, 2023. All HOME Program funded projects, housing goals and related activities that were funded prior to June 30, 2023 are reported in the City of Turlock's CAPER and any HOME funded projects after that are reported by the County on behalf of the Stanislaus HOME Consortium.

ASSESS HOW THE JURISDICTION’S USE OF FUNDS, PARTICULARLY CDBG, ADDRESSES THE PRIORITIES AND SPECIFIC OBJECTIVES IDENTIFIED IN THE PLAN, GIVING SPECIAL ATTENTION TO THE HIGHEST PRIORITY ACTIVITIES IDENTIFIED.

The Con Plan identifies public infrastructure and facility improvements, affordable housing, community and economic development, public services, homeless services, and community emergency response as the high priority needs. Consistent with these priorities, the following activities were undertaken this past fiscal year:

- Each Urban County member continued with the design, engineering, and construction of various public infrastructure projects contributing to the improvement of neighborhoods.
- Continued to fund public service programs through a competitive grant process to assist non-profits that aid low- and moderate-income persons in need of services (i.e., food, shelter, and youth services).
- Continued to oversee awarded grants, to non-profits, that were offered through a competitive process to assist the community to prepare, prevent, and protect its residents, service providers, and businesses from the impact of COVID-19.
- A consultant contract for technical assistance in establishing program policies and procedures and development of a Request for Proposals (RFP) for housing development projects and services was executed and efforts are underway in establishing the program’s administrative foundation.

The following service provider’s expenditures and outcomes are reflected in the CAPER:

CDBG-PSG Program Funded Service Providers (Fiscal Year 2023-2024)

Court Appointed Special Advocates of Stanislaus County - Direct Services Project	\$25,944.77
Center for Human Services - Westside Family Resource Centers Supportive Services	\$25,944.77
Children’s Crisis Center of Stanislaus County - Guardian House	\$25,944.77
Children’s Crisis Center of Stanislaus County - Marsha’s House	\$25,944.77
Children’s Crisis Center of Stanislaus County - Verda’s House	\$25,944.77
Haven Women’s Center of Stanislaus-Haven Emergency Shelter Program	\$25,944.77
United Samaritans Foundation - Daily Bread Mobile Lunch Program - Ceres/Keyes	\$25,944.77
United Samaritans Foundation - Daily Bread Mobile Lunch Program - Hughson	\$25,944.77
United Samaritans Foundation - Daily Bread Mobile Lunch Program - Westside	\$25,944.77

2022 ESG Program Funded Service Providers

Center for Human Services - Youth Low Barrier Shelter Program	\$79,364
Community Housing and Shelter Services - Rental Assistance Program	\$90,000
We Care Program -Turlock - Emergency Shelter Program	\$22,645

2023 ESG Program Funded Service Providers

Community Housing and Shelter Services – Rental Assistance Program	\$88,010.40
We Care Program – Turlock - Emergency Shelter Program	\$104,683.60

CDBG CV1 Program Funded Service Providers

Cambridge Academies - Enterprise Connection Program	\$201,731.50
Center for Human Services - Family Resource Center Concrete Support	\$201,731.50
Children’s Crisis Center - CDBG CARES Program	\$170,691.50
Family Promise of Greater Modesto - Rent/Utility Assistance Program	\$201,731.50

Salvation Army - Red Shield - Feed the Need Program	\$201,731.50
United Samaritans Foundation - Employee Hazard Pay	\$109,578.50

CDBG CV3 Program Funded Service Providers

Cambridge Academies - HOST House Shelter Program	\$200,000
Cambridge Academies - Naomi’s House Shelter Program	\$200,000
Center for Human Services - Family Resource Center Concrete Support	\$200,000
Community Housing and Shelter Services - Rental Assistance Program	\$180,000
Haven Women’s Center of Stanislaus-Haven Emergency Shelter Program	\$166,204
Salvation Army - Red Shield- Feed the Need Program	\$200,000

ESG CV1 Program Funded Service Providers:

Community Housing and Shelter Services - Rental Assistance	\$244,615.34
Family Promise of Greater Modesto - Shelter to Solutions	\$264,615.33
We Care Program – Turlock - Emergency Shelter Program	\$119,615.33

ESG CV2 Program Funded Service Providers:

United Samaritans Foundation - Shelter Renovation Project	\$2,500,000
We Care Program - Turlock - Emergency Shelter Program	\$338,824.86

As the Urban County’s lead entity, county staff administratively supported all of the Urban County members on their paths towards meeting the goals identified by the community during the Con Plan process. The competitive grant review process utilized a Grant Review Panel made up of representatives from each of the Urban County’s members and the CSOC to assure progress towards meeting the Con Plan’s priorities and addressing community needs.

CR-10 – RACIAL AND ETHNIC COMPOSITION OF FAMILIES ASSISTED

DESCRIBE THE FAMILIES ASSISTED (INCLUDING THE RACIAL AND ETHNIC STATUS OF FAMILIES ASSISTED). 91.520(A)

Race/Ethnicity	CDBG	Percentage	ESG	Percentage	HOME	Percentage
White	2,765	88.87%	233	61.80%	0	N/A
Black or African American	130	0.41	29	7.69	0	N/A
Asian	52	1.6	5	1.32	0	N/A
American Indian or American Native	27	0.86	6	1.59	0	N/A
Native Hawaiian or Other Pacific Islander	9	0.28	2	0.53	0	N/A
Other	128	4.11	102	27.05	0	N/A
Refused to Answer	-	-	-	-	0	N/A
Total	3,111	100	377	100	0	N/A
Hispanic	1,786	57.40	98	25.99	0	N/A
Not Hispanic	1,325	42.59	279	74	0	N/A

Table 2 – Table of Assistance to Racial and Ethnic Populations by Source of Funds

Race/Ethnicity	CDBG CV	Percentage	ESG CV	Percentage
White	1,615	81.60%	233	62.46%
Black or African American	155	7.83	29	7.77
Asian	17	0.85	5	1.34
American Indian or American Native	23	1.16	6	1.60
Native Hawaiian or Other Pacific Islander	14	0.70	2	0.53
Other	155	7.83	98	26.27
Refused to Answer	-	-	-	-
Total	1,979	100	373	100
Hispanic	1,415	71.50	94	25.20
Not Hispanic	564	28.49	279	74.79

Table 2 A – Table of Assistance to Racial and Ethnic Populations by Source of Funds

NARRATIVE

The Urban County identifies priority needs and offers services and programs to eligible individuals and households regardless of race and ethnicity. Tables 2 and 2 A above reflect the CDBG-PSG and the ESG programs for Fiscal Year 2023-2024 and is generated by the HUD CAPER template and the information reported reflects demographic information provided by participants and recorded in the HUD Integrated Disbursement and Information System (IDIS) reporting system.

Through CDBG-PSG funds there were several non-profits that addressed the needs of special populations in the Urban County. Of the total 3,111 individuals assisted, approximately 802 individuals with disabilities were assisted with emergency food, shelter, and/or utility assistance. Among the total assisted individuals, there were also 669 female head of households, 109 were veterans, 1,111 were seniors, 305 were domestic violence victims, and 996 were homeless. Of those assisted four were provided with homeless prevention services, 705 were provided case management, and 2,826 were provided emergency food assistance.

Through ESG funds there were several non-profits that assisted homeless persons and families, both the chronically homeless populations and temporarily homeless households, make a transition to permanent housing and independent living. While enrolled in these programs, case managers worked with each household to set goals and work on a housing action plan in order to identify and connect with any needed services such as: Temporary Assistance for Needy Families (TANF), food stamps, Veteran’s benefits, future employment opportunities, etc. Throughout the fiscal year, ESG homeless prevention and rapid re-housing funds placed four homeless individuals into permanent housing with all four being stably housed by the end of the fiscal year. The ESG funded programs assisted a total of 377 individuals throughout the fiscal year.

ESG funds were also used to provide emergency shelter to homeless individuals and households. Clients that showed progress and motivation toward self-sufficiency receive extended case management in conjunction with rapid re-housing assistance funds to assist in the placement of job and permanent housing.

IDENTIFY THE RESOURCES MADE AVAILABLE.

Source of Funds	Resources Made Available	Amount Expended During Program Year- Program Year 2023
CDBG	\$2,370,213	\$898,058.55
ESG 2023	\$207,577	\$118,804.50
ESG 2022	\$128,213	\$128,213
HOME	\$1,537,528	0
CDBG CV1	\$1,358,994	\$564,293.37
CDBG CV3	\$1,432,755	\$678,945.20
ESG CV1	\$683,103.28	\$683,103.28
ESG CV2	\$3,182,160.18	\$3,182,160.18

Table 3 – Resources Made Available

NARRATIVE

In Fiscal Year 2023-2024, the annual entitlement CDBG, HOME and ESG funding and CARES Act CDBG and ESG funding, in the amounts identified in *Table 3 – Resources Made Available*, continued to provide much needed public services in the community and helped to alleviate the impact of COVID-19. Collectively, CDBG and ESG funding assist the Urban County in addressing infrastructure needs and to provide services to the most vulnerable of our community. When other resources are available, Urban County members leverage CDBG funds with local, state, or other federal funds. In Fiscal Year 2023-2024, CDBG and ESG activities leveraged \$5,539,532.21 and \$1,459,484 respectively to support service delivery. There was no HOME funding expended in Fiscal Year 2023-2024 and there is no match or leveraged funding to report.

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IDENTIFY THE GEOGRAPHIC DISTRIBUTION AND LOCATION OF INVESTMENTS

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
Ceres	16	16	Infrastructure, Public Services and Economic Development
Newman	9	9	Infrastructure, Public Services and Economic Development
Oakdale	10	10	Infrastructure, Public Services and Economic Development
Patterson	11	11	Infrastructure, Public Services and Economic Development
Riverbank	9	9	Infrastructure, Public Services and Economic Development
Stanislaus Urban County	20	20	Infrastructure, Public Services and Economic Development
Unincorporated Stanislaus County	8	8	Infrastructure, Public Services and Economic Development
Waterford	9	9	Infrastructure, Public Services and Economic Development
Hughson	8	8	Infrastructure, Public Services and Economic Development
Turlock	N/A	N/A	Affordable Housing and Services

Table 4 – Identify the Geographic Distribution and Location of Investments

NARRATIVE

CDBG funding is allocated among all the Urban County’s members based on a population and poverty formula, along with an equitable amount of funding for administration. Stanislaus County, as lead entity, receives a greater percentage of funding for administration. Each member sets their own priority for public infrastructure projects. In many neighborhoods and communities within the Urban County’s planning area, public infrastructure is minimal or non-existent, causing this to be a high priority need. Infrastructure such as sewer, water, curb, gutter, sidewalk, and storm drainage are typical development standards in newer neighborhoods but are non-existent or antiquated in older neighborhoods. The Urban County members each use the majority of their annual CDBG entitlement funds for infrastructure improvement-related projects. CDBG-PSG and ESG funding, annual entitlement and CARES Act awards, are made available for use throughout the entire Urban County planning area. CDBG annual entitlement funding is also used to fund fair housing services throughout the Urban County.

HOME funding is allocated among all the Stanislaus HOME Consortium members based on a population and poverty formula for activities, All members are given the opportunity to propose projects using their HOME allocation, with a requirement that funding for the project(s) must be encumbered for use within six months of the beginning of each fiscal year. Unencumbered funds will be utilized by the County, as lead entity, in delivery of eligible housing programs and projects. Programs and projects will be developed through the release of request for proposal (RFP) for housing rehabilitation services, down payment assistant services, and general affordable housing projects for the entire Stanislaus HOME Consortium. Stanislaus County will retain an ongoing list of projects, developed from RFPs (to be released to developers, realtors, and with others interested in participating in affordable housing development) seeking funding for projects. The project list will be prioritized based on community need, project feasibility (i.e., funding, entitlements, design stage, etc.), and time frame for full implementation.

LEVERAGING

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

LEVERAGING RESOURCES

In Fiscal Year 2023-2024, CDBG and ESG activities leveraged \$5,539,532 and \$1,459,484 respectively to support service delivery. The sources of leveraged funding included: private donations, other local funding, program income, and in-kind donations. Match was not required of the CARES Act CDBG and ESG funded service providers during the fiscal year, however, awarded agencies were still required to report the amounts were still provided to County staff.

Under the NSP program, the Urban County was provided funding to mitigate the negative effects of high foreclosure rates. The program design took foreclosed and vacant homes that were deteriorating due to neglect, and in turn rehabilitated the homes utilizing local workers and material suppliers. The homes were then resold to qualified first time homebuyers and the sales proceeds were retained by the Urban County as Program Income (PI); along with the future repayment of first-time down payment assistance provided by the NSP program. NSP PI is available for housing development activities, including the Abandoned and Dangerous Buildings program.

Collectively, the leveraging of resources assists the Urban County in addressing its affordable housing and infrastructure needs; and to provide services to the most vulnerable of our community.

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FISCAL YEAR SUMMARY – HOME MATCH

Excess match from prior Federal fiscal year	\$0
Match contributed during current Federal fiscal year	\$0
Total match available for current Federal fiscal year (Line 1 plus Line 2)	\$0
Match Liability for current Federal fiscal year	\$0
Excess match carried over to next Federal fiscal year (Line 3 minus Line 4)	\$0

MATCHING

Under the annual entitlement ESG program (federal and state), 50% of the costs related to the projects are reimbursed and the remainder of the costs paid by non-ESG match funding sources (i.e., local unrestricted donations). In this manner, the subrecipient in turn commits their dollar-to-dollar match by paying the remainder of the expenses from non-ESG sources. County staff reviews quarterly ESG statistical tables, narratives, HMIS activity reports, request for funds forms, and budget printouts that identify the total funds used/requested by each grantee during that reporting period. County staff verifies and cross-references the information with IDIS on the quarterly budget activity reports. Monitoring visits are also scheduled quarterly by County staff for each grantee to ensure appropriate expenditure of funds. As part of the ESG monitoring process invoices and accompanying receipts are reviewed for reimbursement eligibility.

The HOME Program requires that a contribution or match of no less than 25 cents for each dollar of HOME funds be spent on affordable housing. HOME housing development projects selected through an RFP process will be subject to meeting the match requirement.

CR-20 – AFFORDABLE HOUSING 91.520(B)

EVALUATION OF THE JURISDICTION’S PROGRESS IN PROVIDING AFFORDABLE HOUSING, INCLUDING THE NUMBER AND TYPES OF FAMILIES SERVED, THE NUMBER OF EXTREMELY LOW-INCOME, LOW-INCOME, MODERATE-INCOME, AND MIDDLE-INCOME PERSONS SERVED.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	0	0
Number of Non-Homeless households to be provided affordable housing units	5	0
Number of Special-Needs households to be provided affordable housing units	0	0
Total	5	0

Table 5 – Number of Households

	One-Year Goal	Actual
Number of households supported through Rental Assistance	0	0
Number of households supported through The Production of New Units	0	0
Number of households supported through Rehab of Existing Units	5	0
Number of households supported through Acquisition of Existing Units	0	0
Total	5	0

Table 6 – Number of Households Supported

DISCUSS THE DIFFERENCE BETWEEN GOALS AND OUTCOMES AND PROBLEMS ENCOUNTERED IN MEETING THESE GOALS.

As the first year of the Stanislaus HOME Consortium, efforts were focused on establishing the program foundation which included contracting with a housing services provider to assist with preparing policies and procedures and a Request for Proposals (RFP) for housing development projects and services. Efforts included collaborating with the City of Turlock to develop a joint Request for Proposals (RFP) for housing development and services that recognizes funding from the prior HOME Consortium that are still administered by the City of Turlock. The RFP will be released in Fiscal Year 2024-2025 and will include the HOME allocations for 2023 and 2024.

DISCUSS HOW THESE OUTCOMES WILL IMPACT FUTURE ANNUAL ACTION PLANS.

The Stanislaus HOME Consortium will continue to coordinate at a regional level with the Stanislaus Regional Housing Authority (SRHA), non-profit housing developers, the CSOC (and participating agencies with housing funds), and other entitlement jurisdictions (City of Modesto) to address affordable housing issues as well as homeless prevention strategies. New sources of funding for the planning and development of affordable housing have been made available at the state level and several planning efforts are underway throughout Stanislaus County to accelerate affordable and market-rate housing in Stanislaus County; however, while the new source of funding will aid the efforts to address affordable housing needs, the high cost of developing affordable housing will remain a challenge in getting actual units developed in the volume needed.

New state funding, however, is becoming increasingly dependent on the state certification of jurisdictions (cities and counties) General Plan Housing Elements. During Fiscal Year 2023-2024, the members of the Stanislaus HOME Consortium and Urban County undertook a variety of activities associated with contracting with housing element consultants, preparing, circulating, and seeking state certification of their respective housing elements. In November 2023, Stanislaus County released the Housing Stanislaus report, an Initiative undertaken by the County in collaboration with the nine cities within Stanislaus County and held a Housing Summit focus to highlight the barriers and solutions to increasing housing development throughout Stanislaus County. The Summit included presentations by state and industry leaders in the areas of housing trusts and missing middle housing.

With respect to HUD funding, there are simply not enough funds available from the yearly CDBG and HOME allocation or remaining NSP PI to make any significant impact on the Stanislaus HOME Consortium’s affordable housing need. The Urban County will continue to use its annual CDBG allocation to: improve the public infrastructure needed to preserve existing affordable housing and support new affordable housing, and to provide fair housing services to assist with tenant/landlord issues. Moving forward in Fiscal Year 2024-2025 the HOME Consortium members will combine their 2023 and 2024 HOME allocations to solicit housing development projects through the RFP process.

INCLUDE THE NUMBER OF EXTREMELY LOW-INCOME, LOW-INCOME, AND MODERATE-INCOME PERSONS SERVED BY EACH ACTIVITY WHERE INFORMATION ON INCOME BY FAMILY SIZE IS REQUIRED TO DETERMINE THE ELIGIBILITY OF THE ACTIVITY.

Number of Persons Served	CDBG Actual	Percentage	HOME Actual	Percentage
Extremely Low-income	2,559	82%	0	0%
Low-income	549	17%	0	0%
Moderate-income	3	1%	0	0%
Total	3,111	100%	0	0%

Table 7 – Number of Persons Served

NARRATIVE

The Urban County does not use CDBG funds directly for affordable housing development but does provide CDBG-PSG and ESG funding to assist the homeless and those at risk of becoming homeless with housing needs. ESG demographical information for Fiscal Year 2023-2024 is shown in CR- 65 Persons Served.

In Fiscal Year 2023-2024, 3,111 individuals received services from the five non-profit service providers awarded CDBG PSG funding and 1,979 individuals received services from the eight non-profit service providers awarded CDBG CV funding. Services received included: emergency food assistance, utility assistance, respite childcare, case management, shelter services, education classes, and resource referrals.

During Fiscal Year 2023-2024, a total of 58 clients with special needs were assisted in obtaining shelter services through ESG funded programs and a total of four individuals were assisted with ESG funds in finding affordable rental housing.

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EVALUATE THE JURISDICTION'S PROGRESS IN MEETING ITS SPECIFIC OBJECTIVES FOR REDUCING AND ENDING HOMELESSNESS THROUGH:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs.

Throughout Fiscal Year 2023-2024, the Urban County utilized CDBG PSG and ESG funding to implement outreach strategies to assist in addressing the homeless population. The Urban County awarded grants to non-profit homeless service providers to provide: homeless prevention, case management, food, shelter, and rapid re-housing. All grantees are required to actively participate in the CSOC in an effort to enhance the coordinated outreach and engagement efforts to the homeless population. The Urban County continues to be actively involved in the development and planning of the local CSOC's outreach and engagement efforts to identify needs and gaps in services for the homeless. The CSOC has developed a system for coordinated intake, assessment, and referral that fully complies with federal CoC requirements.

In Fiscal Year 2023-2024, ESG funding was provided to non-profit service providers to assist with Homeless Management Information System (HMIS) data entry. During the fiscal year, a total of 373 individuals were sheltered and four individuals obtained housing through ESG funded programs. All Stanislaus Urban County ESG funded non-profits maintain client information in the HMIS system and track the progress of the clients while in the programs. Once out of the programs, progress is difficult to track due to lack of funding to pay for the cost of follow-up.

In addition to federal ESG funding, the County's has also served as the Administrative Entity for the local Continuum of Care (CoC) for California Emergency Solutions Grants (CA-ESG) funding since 2017. CA-ESG funding administered in Fiscal Year 2023-2024 included the annual allocation and the continued expenditure of CA-ESG CARES Act funding used throughout Stanislaus County.

Activities undertaken in Fiscal Year 2023-2024 utilizing CA-ESG CARES Act funding included the final quarter (July 1, 2023 through September 30, 2023) of emergency shelter and street outreach activities, including a youth low barrier shelter with a navigation center that coordinates the needs of homeless and emancipated youth.

The following two programs were funded with CA-ESG CARES Act funding and provided services throughout Stanislaus County:

- Stanislaus County Behavioral Health and Recovery Services (BHRS) Community Program. Through a subcontract with Turning Point Community Program (TPCP), BHRS provided a comprehensive whole person approach program to assist individuals to access shelter in collaboration with the County's Access Center and Emergency Shelter (ACES) and other community homeless outreach partners. The program provides the following services for the homeless: rehabilitation support, case management, psychiatric medication outreach support services, employment and housing assistance, substance use linkage, intervention and supports, and other services and support critical to an individual's ability to access shelter placement. A total of 748 homeless individuals were assisted during the fiscal year.

- Stanislaus County Probation Department’s Community Assessment Response and Engagement (CARE) Team. The CARE Team facilitates the identification, assessment, and linkage of homeless clients to housing and supportive services. In addition, case managers broker access to services and community supports and ensure that each client is tracked throughout the entire engagement process for continuity of care. The program consists of an Outreach Coordinator, three case managers and a licensed nurse.

The case manager positions are filled by three Behavioral Health Specialists. The specialists link homeless clients to community resources and provide case management services. Their duties include linking homeless clients to a primary care physician to facilitate medical appointments and transportation to COVID-19 vaccination sites. They follow up with clients to ensure they receive up to two doses and booster vaccines, if eligible. In addition, they link clients to mental health services and medical services. They also provide support and advocacy for homeless clients, while ensuring they address their level of needs.

The nurse position is filled by a Public Health Nurse. The nurse provides COVID-19 vaccines to homeless individuals in the community, assists with educating the homeless population regarding COVID-19 transmission and prevention. The nurse also conducts rapid COVID-19 tests in the community and assists with contact tracing regarding homeless individuals. A total of 2,161 homeless individuals were assisted during the fiscal year.

The members of the Stanislaus HOME Consortium and Urban County, through its participation in the CSOC, continues to be engaged in homeless discharge coordination from health care facilities through the Stanislaus County Hospital and Shelter Partners (SCHSP) meetings. Since April 2019, the Hospital Council of Northern California has coordinated SCHSP monthly meetings with representatives from local hospitals, homeless shelters, public agencies, and stakeholder groups to plan for the discharge of homeless individuals from health care facilities to comply with SB 1152. The objective has been to create a community standard of care and greater connection and cooperation between discharging and receiving providers of services for the homeless.

Addressing the emergency shelter and transitional housing needs of homeless persons.

Throughout Fiscal Year 2023-2024, the Urban County provided CDBG-PSG and ESG grant funding to various emergency shelters and housing service providers to address emergency shelter needs of homeless persons and households. A number of the emergency shelter clients subsequently received rapid re-housing assistance and became stably housed.

The Stanislaus HOME Consortium and Urban County have been working in collaboration with the local CoC, currently recognized as the CSOC, for over 23 years to improve services for the homeless and those at risk of homelessness. This collaborative is comprised of the Stanislaus Regional Housing Authority (SRHA), the City of Turlock, the City of Modesto, various County’s Departments (Behavioral Health and Recovery Services [BHRS], Community Services Agency [CSA], and Planning & Community Development), shelter providers, housing and housing counseling services providers, faith-based organizations, and over a dozen housing and supportive service providers.

The HMIS sub-committee of the CSOC, has continued to work diligently throughout the fiscal year to improve the data quality of the current HMIS system. Through ESG funding from the Urban County, Community Housing and Shelter Services (CHSS) has entered non-HUD funded homeless service providers

client information into the HMIS system. This data allows the CSOC's homeless data collection to be a much more valuable tool for tracking individuals patterns into and out of homelessness. Improving data quality will allow funding to be prioritized based on trends of homeless populations within Stanislaus County.

The County was able to provide support through ESG CV funds to two shelter facilities, three shelter programs, and the rehabilitation of a shelter facility (We Care Program, Turlock) to provide an additional 20 beds, completed in Fiscal Year 2023-2024. In addition to adding beds, the We Care Program shelter project, also included rehabilitating the dining hall to provide overflow beds during excessive heat and cold weather and to allow the shelter to expand its services as a day navigation center.

In total, CA-ESG CV funds were used during the fiscal year to support operations and services to 11 shelter facilities.

While not funded by the Urban County, the following are some of the facilities available, and efforts undertaken, during the fiscal year to address the emergency shelter and transitional housing needs of homeless persons countywide:

Access Center Emergency Shelter (ACES)

The Access Center Emergency Shelter (ACES), located in the City of Modesto, is a 182 bed, low-barrier, shelter focused on providing shelter to the most vulnerable unsheltered population by decreasing common barriers to individuals accepting shelter service, such as, pets, partners, and possessions. ACES opened November 26, 2019 and operated by the Salvation Army through an agreement approved by the Board of Supervisors on October 1, 2019. Included in the bed count is a 22-bed dorm area available for those individuals experiencing homelessness that suffer from a significant mental illness. This dorm-style room reduces instances of victimization and increases the efficacy of therapeutic intervention. The County's Community Assessment Response and Engagement (CARE) Team is also able to use the location to provide case management and shelter to the most vulnerable unsheltered individuals. ACES has also afforded an opportunity for the most vulnerable unsheltered population to be sheltered and connected with case management services, with a strong emphasis on assisting shelter guests to become document ready for entry into the community's coordinated entry housing continuum. Additionally, Stanislaus County Animal Services Agency partnered with ACES to create a healthy pets program. This program provides pet food, crates, and animal health services to pets residing at ACES. A total of 641 homeless individuals were provided shelter services this fiscal year.

Empire Cold Weather Family Shelter

The Empire Cold Weather Family Shelter, located in the community of Empire, was initiated by the County's Community Services Agency (CSA) in November 2018 as a partnership with the SRHA. The target population served are families who are currently being case managed in CSA Housing Support Program (HSP) unit, have used all available temporary shelter nights, are still engaged in the search for permanent housing and have been unsheltered the longest based on date of referral to the HSP program.

CSA works in partnership with Community Housing and Shelter Services (CHSS) for placement of families at the Empire Cold Weather Family Shelter and has an existing contract with CHSS to

administer, arrange and facilitate temporary housing services to CalWORKs and Welfare-to-Work eligible families. CHSS also provides case management services, which include assisting and educating participants on their income, household budgets, and housing options; aiding participants in completion of housing applications and landlord outreach; and providing housing search workshops.

The Empire Migrant center consists of 90 dwelling units used for farmworker housing from April to October each year. This project allows CSA to use 22 units during the months of November through March. In Fiscal Year 2023-2024 20 families and 77 individuals were served with case management services. Of the families served, 81% received permanent housing.

Family Housing Facility (FHF)

In November 2019, CSA began leasing a motel, located in Modesto area, to operate a year-round family shelter using the model implemented at the Empire Cold Weather Family Shelter. The property has 23 units and a three-room office space.

CSA works in partnership with CHSS for placement at FHF. CHSS services include primary case management oversight which include: assisting participants with household budget, understanding their income, housing options, completing housing application, landlord outreach and housing search workshops, working with families to remove barriers to self-sufficiency, and connecting families to applicable and relevant community resources.

In Fiscal Year 2023-2024, the FHF program, running at full capacity, served 42 families receiving case management services and employment services/employment connections.

Access Center

On February 3, 2020, the Access Center, a “hub location” for multiple homeless programs and the entry way into the shelter system, opened in the City of Modesto. The Access Center serves as a one-stop hub and physical entry point for individuals at-risk of or currently experiencing homelessness to access a wide range of co-located homelessness services including centralized homeless outreach and engagement; housing assessments and navigation; and homelessness support services and referrals. The Access Center also employs a “meet you where you are” strategy that has specialized homeless outreach workers meet individuals on the street and in homeless encampment areas and encourages individuals to connect to services.

The following partners are co-located at the Access Center: Center for Human Services; Community Housing and Shelter Services; Community Impact Central Valley; Disability Resource Agency for Independent Living; Downtown Streets Team Modesto; Golden Valley Health Centers; Salvation Army - Modesto; Stanislaus County (Behavioral Health and Recovery Services and Community Services Agency); Telecare Corporation; and Turning Point Community Programs.

Homeless Strategic Plan

The Stanislaus Homeless Alliance (SHA) and CSOC have collaborated to update the Plan to Address Homelessness in Stanislaus County, originally prepared in January 2019. In September 2020, the SHA and the CSOC each appointed three members to serve on a work group to spearhead the

effort. The updated plan, now referred to as the Homeless Strategic Plan, was approved by the CSOC on July 14, 2021 and aims to address the needs of people experiencing homelessness by enhancing community decision-making, supporting organizational and provider capacity, and improving systems coordination. A joint committee made up of members from the CSOC and the SHA has been formed to continue the examination of the plan and begin implementation of the goals outlined in the plan.

The facilities and efforts identified above are ongoing and form a critical piece of the homeless support foundation in Stanislaus County. The Stanislaus Urban County will continue to align its funding strategy with the broader efforts of the CSOC by supporting the service and shelter providers in their efforts to address the emergency shelter and transitional needs of homeless persons.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Throughout Fiscal Year 2023-2024, the Stanislaus Urban County continued to actively participate in the CSOC to ensure CDBG PSG and ESG funding aligned with countywide efforts to help low-income individuals and families to avoid becoming homeless. CSOC efforts include improving the program planning for homeless funding utilization throughout Stanislaus County and working with private hospitals to encourage the incorporation of rental assistance and case management into discharge planning. CSOC representatives actively collaborate with the County Sheriff's Office and the Probation Department to identify services available for recently discharged parolees to help prevent homelessness among that population. Non-profits awarded CDBG PSG and ESG funding are required to participate in the CSOC as part of the effort to ensure alignment with the broader community efforts to address homelessness and to allow for education opportunities on new community programs that can add value to existing programs.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

The Urban County partnered with CHSS, CHS, and the We Care Program to help homeless individuals and families make a transition to permanent housing and independent living. With the use of ESG grant funds, both the chronically homeless populations and temporarily homeless households were provided the opportunity to be placed into permanent housing. While enrolled in these programs, case managers work with each household to set goals and work on a housing action plan in order to identify and connect with any needed services, such as: Temporary Assistance for Needy Families (TANF), Food Stamps, Veteran's Benefits, future employment opportunities, etc. Throughout Fiscal Year 2023-2024, ESG shelter, homeless prevention, and rapid re-housing funds placed 37 homeless individuals into permanent housing. At the end of the fiscal year, four of those individuals were stably housed.

Center for Human Services and the We Care Program utilized ESG funds to provide emergency shelter to homeless individuals. Clients that showed progress toward self-sufficiency received extended case management in conjunction with rapid re-housing assistance funds to assist in the placement of job and permanent housing placement.

CR-30 - PUBLIC HOUSING 91.220(H); 91.320(J)

ACTIONS TAKEN TO ADDRESS THE NEEDS OF PUBLIC HOUSING.

In California, public housing is administered directly through local Public Housing Authorities (PHAs). The Stanislaus Regional Housing Authority (SRHA) is the largest property manager of multi-family and single household public housing units for the lower income population of Stanislaus County. The SRHA also serves as the administrator of the Housing Authority of the City of Riverbank. The SRHA is committed to providing decent affordable housing to its residents and, in doing so, the SRHA keeps public housing units in favorable conditions so that its residents have a safe and healthy living environment. According to the SRHA 2023 PHA Plan, the SRHA currently operates a combined total of 5,576 units (647 public housing units and 4,929 housing choice vouchers) as the SRHA and a combined total of 90 units (all public housing units) as the Housing Authority of the City of Riverbank. The Housing Authority of the City of Riverbank operates 60 units for seniors and 30 family units for low-income households.

Of 4,929 vouchers in Stanislaus County, 212 vouchers are specifically for homeless veterans (Veterans Affairs Supportive Housing [VASH] vouchers), 270 vouchers are specifically for reunifying families that are facing homelessness or living in substandard housing with children removed from the home, 380 are project-based vouchers, and 11 are project-based vouchers for a senior complex in the City of Patterson.

The SRHA and the Stanislaus HOME Consortium have a strong relationship and continue to work together towards furthering decent, safe, and affordable housing throughout the community.

ACTIONS TAKEN TO ENCOURAGE PUBLIC HOUSING RESIDENTS TO BECOME MORE INVOLVED IN MANAGEMENT AND PARTICIPATE IN HOMEOWNERSHIP.

The Stanislaus Regional Housing Authority (SRHA) has a Resident Advisory Board (RAB) which is comprised of Public Housing Authority (PHA) and Voucher program participants. Any time there are substantial policy changes (such as prioritization of the wait list, program termination changes, or areas where there is flexibility in establishing program guidelines), this board must be notified and given an opportunity to respond by either supporting and/or rejecting policy changes. The RAB's determination then goes to the Housing Authority Board of Commissioners (BOC) for consideration of whether to support or reject. In addition, the SRHA is required to have program participants sit on their BOC per regulations.

ACTIONS TAKEN TO PROVIDE ASSISTANCE TO TROUBLED PHAS.

There are no PHA's operating within the Stanislaus HOME Consortium area that are troubled and/or that have requested assistance.

ACTIONS TAKEN TO REMOVE OR AMELIORATE THE NEGATIVE EFFECTS OF PUBLIC POLICIES THAT SERVE AS BARRIERS TO AFFORDABLE HOUSING SUCH AS LAND USE CONTROLS, TAX POLICIES AFFECTING LAND, ZONING ORDINANCES, BUILDING CODES, FEES AND CHARGES, GROWTH LIMITATIONS, AND POLICIES AFFECTING THE RETURN ON RESIDENTIAL INVESTMENT. 91.220 (J); 91.320 (I)

The Con Plan identifies the following public policies as having the potential to negatively affect affordable housing and residential investment: shortage of affordable housing funding, climate change, environmental protection, growth management, planning and development fees, and prevailing wages. To address the potential negative effects of these policies, the members of the Stanislaus HOME Consortium strived to consistently review all potential barriers to affordable housing that are within their authority to address (local development standards and development review procedures); to continue to pursue and utilize available funding for mortgage assistance and housing rehabilitation; and to continue to work with, and partner with, housing developers, from the nonprofit and for-profit sectors, to promote the development of affordable housing and special-needs housing.

In Fiscal Year 2023-2024, the members of the Stanislaus HOME Consortium continued to take steps to program various state funding sources aimed at increasing the production of housing. Funding sources include the SB 2 Planning Grant and Permanent Local Housing Allocation (PLHA); and Local Early Action Planning (LEAP). Efforts undertaken with these funding sources included: a countywide initiative to build a shared vision and policy framework for housing in Stanislaus County (Housing Stanislaus), development of Accessory Dwelling Unit (ADU) templates, various housing related ordinance amendments (including ADU ordinances for compliance with state law), and the development and implementation of the state required 6th Cycle Housing Elements. Other HOME Consortium efforts aimed at increasing housing production include the construction of public sewer infrastructure, review of ADU development fees, and the continuation of owner-occupied housing rehabilitation programs which help to maintaining existing affordable housing stock.

PLHA is an ongoing state funding source that is based on the Stanislaus Urban County's 2017 CDBG entitlement allocation. As such, the funding is targeted for use in the unincorporated areas of Stanislaus County along with cities of: Ceres, Hughson, Newman, Oakdale, Patterson, and Waterford. The City of Riverbank joined the Stanislaus Urban County in Fiscal Year 2020-2021 and, as such, is eligible for PLHA funding directly from the state. The City of Turlock, although a member of the HOME Consortium also receives its own PLHA allocation from the state. The Stanislaus County Board of Supervisors adopted five-year plan for PLHA funding provides for the: acquisition/development of permanent supportive housing, development/preservation of ADUs, fiscal incentives, and multi-family rental housing.

ACTIONS TAKEN TO ADDRESS OBSTACLES TO MEETING UNDERSERVED NEEDS. 91.220(K); 91.320(J)

The Urban County continuously tries to identify underserved needs through community and program engagement. CDBG Public Service Grant (PSG) and ESG grants are reviewed and scored based on defined criteria that emphasize: collaboration, prevention focused services, and innovative methods to providing public services. The grant review panel for both CDBG PSG and ESG funding is comprised of one representative from each for Urban County members and a representative from the CoC to ensure needs

being addressed are reflective of the entire Urban County area and align with efforts being taken by other agencies throughout Stanislaus County.

For Fiscal Year 2023-2024, a total of \$233,502 in CDBG-PSG funds were allocated based on a competitive grant process to which public service providers had the opportunity to apply for grants up to \$25,000. A total of nine grants were awarded to non-profits to provide services such as: food assistance, emergency shelter, counseling, utility assistance, and tutoring to underserved areas and individuals. CDBG funding in the amount of \$25,000 for fair housing services was awarded to Project Sentinel. Over 3,111 individuals received assistance through the CDBG-PSG funded service providers throughout Fiscal Year 2023-2024.

For Fiscal Year 2023-2024, a total of \$192,694 in ESG funds were allocated based a competitive grant process. A total of 45% of the grants awarded went towards emergency shelter programs, 40% went toward homeless prevention and rapid re-housing program, 7.5% went towards funding data entry for the Homeless Management and Information System (HMIS), and the remaining 7.5% went to Stanislaus County for the administration of the ESG program. Over 377 homeless persons, or persons at-risk of becoming homeless, were assisted with overnight shelter, emergency food, and housing stability assistance throughout Fiscal Year 2023-2024.

In addition to the allocation of Fiscal Year 2023-2024 CDBG and ESG entitlement funding, the remaining Fiscal Year 2022-2023 ESG entitlement funding contracts along with CDBG CV, and ESG CV contracted funding were used to provide a variety of services aimed at meeting the needs of the underserved. Section CR-15 – Resources and Investments states the amounts expended by all funding sources.

ACTIONS TAKEN TO REDUCE LEAD-BASED PAINT HAZARDS. 91.220(K); 91.320(J)

The Health Services Agency (HSA) of Stanislaus County is the lead agency for the identification, documentation, and prevention of lead poisoning in Stanislaus County. HSA works with referrals from schools and other agencies to test for lead-based paint hazards. During Fiscal Year 2023-2024, approximately 12 homes were tested and three (3) were found to have contamination. If a housing unit is found to have lead-based paint, the abatement process and consequences of living in a home that is contaminated, is explained to the residents. The Urban County members provide lead-based paint information to all residents that participate in the down payment assistance and/or housing rehabilitation programs. If, during a housing rehabilitation, a housing unit is found to have any lead-based paint issues, information on the dangers of lead-based paint is provided to the property owner and lead abatement is conducted as part of the rehabilitation work. Every effort is made to provide a safe and healthy housing opportunity for clients participating in Stanislaus Urban County funded housing assistance programs.

During Fiscal Year 2023-2024, no activities necessitating the need to test for lead-based paint were undertaken.

ACTIONS TAKEN TO REDUCE THE NUMBER OF POVERTY-LEVEL FAMILIES. 91.220(K); 91.320(J)

To reduce the number of persons living under the poverty level, the Urban County has continued its partnership with other local entitlement jurisdictions, agencies, and the CSOC to provide services and resources to families in need. As well as providing a portion of CDBG and ESG funding, through a competitive process, to eligible non-profits that have a proven track record of assisting the homeless on their path towards employment and permanent housing.

During Fiscal Year 2023-2024, the Urban County allocated a total of \$233,502 in CDBG-PSG funds and \$192,694 in ESG funds to non-profits for various programs aimed at assisting individuals and families experiencing homelessness or at risk of experiencing homelessness; and to assist low- and moderate-income individuals and families achieve self-sufficiency.

ACTIONS TAKEN TO DEVELOP INSTITUTIONAL STRUCTURE. 91.220(K); 91.320(J)

The strategies identified in the Con Plan for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs is to: 1) continue to work collaboratively with service and shelter providers to identify and address gaps in the service delivery system; and 2) continue to invest time and resources to strengthen the entire CoC system and not one particular agency or organization.

During the Stanislaus Urban County's CDBG PSG and ESG program monitoring, agency-to-agency referrals are reviewed to verify that participants receiving services do not experience gaps in services as they strive to reach their goal of independence from the need of public services.

The CoC, locally recognized as the Stanislaus Community System of Care (CSOC), is a dedicated network of service providers, consumers, and government agencies that work collaboratively to identify where gaps exist and how they can be best addressed. The CSOC continues working to improve coordination among service providers and to further enhance the Coordinated Entry System (CES). The main goal of the CES is to assist service providers with tracking and responding to the needs of individuals that seek services. To date, only a limited number of service providers utilize the HMIS coordinated entry system component to track clients and report program accomplishments.

Building the capacity of non-profits continues to be an important issue for the Urban County and other entitlement jurisdictions (the cities of Modesto and Turlock). The Urban County has partnered with both the cities of Modesto and Turlock to provide technical assistance and trainings to local service providers in the areas of client screening, HMIS data collection, and basic case management requirements.

ACTIONS TAKEN TO ENHANCE COORDINATION BETWEEN PUBLIC AND PRIVATE HOUSING AND SOCIAL SERVICE AGENCIES. 91.220(K); 91.320(J)

The Stanislaus HOME Consortium recognizes it cannot work alone in achieving the goals outlined in the Con Plan. Therefore, the Stanislaus HOME Consortium participates with and coordinates with the following collaboratives and public housing agency in order to better serve and coordinate the needs of the community:

Turlock Community Collaborative

This collaborative was formed to deal with homeless issues facing the Turlock community. The group is comprised of concerned community members, faith-based groups, and government agencies working together to deal with issues concerning the homeless and the community.

Stanislaus Community System of Care (CSOC)

The CSOC, the locally recognized CoC, is a collaborative comprised of local government agencies, shelter providers, housing and housing counseling services providers, faith-based organizations, and over a dozen

housing and supportive service providers. The Stanislaus County's Community Services Agency (CSA), serving as the Collaborative Applicant (CA), assists the CSOC to coordinate with service providers, law enforcement, and community members to conduct the County's annual Homeless Point in Time (PIT) Count. During Fiscal Year 2023-2024, the Stanislaus HOME Consortium continued to participate in efforts to improving the functionality of the CSOC's HMIS, including the CES component, and to update the CES policies and procedures. Fiscal year efforts have also included working with the CSOC's CA on the operations of the HMIS in order to meet HUD's mandate that all ESG program participants are part of and actively entering pertinent universal data elements into the HMIS.

Stanislaus Regional Housing Authority (SRHA)

The SRHA and the Stanislaus HOME Consortium have a strong relationship and continue to work towards furthering decent, safe, and affordable housing throughout the County. The SRHA serves as the administrator for housing rehabilitation and Emergency Sewer Lateral Connection programs for HOME Consortium members. The SRHA also serves on several housing and community development related committees alongside HOME Consortium members.

IDENTIFY ACTIONS TAKEN TO OVERCOME THE EFFECTS OF ANY IMPEDIMENTS IDENTIFIED IN THE JURISDICTION'S ANALYSIS OF IMPEDIMENTS TO FAIR HOUSING CHOICE. 91.520(A)

In Fiscal Year 2023-2024, Project Sentinel, as the Urban County's fair housing service provider, responded to a total of 319 calls for landlord/tenant mediation and fair housing information within the Urban County area. A total 5 of fair housing cases and 17 tenant/landlord cases were handled by the agency during the fiscal year. Additionally, Project Sentinel fielded 211 fair housing information and service referral calls, benefiting 934 residents. In addition to fair housing services, HUD entitlement jurisdictions are asked to report on any fair housing investigations that may be conducted during the year in the CAPER. The U.S. Department of Justice, through their Fair Housing Testing Program, contracts out with fair housing agencies to conduct testing separate from their service agreements with any jurisdiction. Project Sentinel conducted no fair housing tests within the Urban County in Fiscal Year 2023-2024.

Additional Actions Taken to Address Obstacles to Meeting Underserved Needs

Some non-profits and community organizations may not be familiar with the HUD funding grant process and other funding resources that may be available to them. As a result, many organizations and non-profits have not used HUD funds and other types of financial assistance. In Fiscal Year 2023-2024, the Urban County, working collaboratively with agencies familiar with HUD processes, continued to share program and funding information with service providers and grassroots organizations throughout the community to better meet the underserved needs of the community.

An annual Notice of Funding Availability (NOFA) was announced for the release of CDBG and ESG funds for the Public Service Grant cycle. The NOFA included an announcement of a mandatory Grant Technical Workshop and a timeline for the grant cycle. The NOFA was advertised in the local newspaper, The Modesto Bee, in English and Spanish. An e-mail was sent out to all past and current grantees and applicants that had applied in the last five years. County staff also announced the NOFA at the local CSOC meeting, distributed a reminder, and e-mailed the local CSOC agencies a NOFA announcement. County staff coordinated with Stanislaus Urban County members to distribute the NOFA announcement to service providers working in their respective cities. It is with funds awarded through the NOFA process that the Stanislaus Urban County is able to provide much needed services to underserved communities.

The annual Grant Technical Workshop provides an opportunity for questions and answers. In addition to the workshop, County staff are available via phone, in person, and by e-mail to answer questions throughout the grant application process. Once grant awards are announced, the County also requires grantees to attend a Grantee Technical Workshop prior to receiving their agreements. In the workshop, the policies, procedures, program regulations, requirements, and obligations of the grant are explained. All grantees receive the information covered in the workshop via email. During Fiscal Year 2023-2024, all workshops continued to be conducted online due to COVID-19 safety precautions and to allow for enhanced efficiencies in grantee attendance.

Technical assistance is ongoing to those agencies awarded funding and those agencies interested in competing for future funding. Reference, guidance, and support materials are provided upon request and staff is available to addressing inquiries in person, by phone/virtually, or via email. The Stanislaus Urban County is constantly looking for ways to expand service provider capacity and to encourage public and private partnerships and joint ventures between non-profit and for-profit housing developers.

CR-40 - MONITORING 91.220 AND 91.230

EVALUATE THE JURISDICTION'S PROGRESS IN MEETING ITS SPECIFIC OBJECTIVES FOR REDUCING AND ENDING HOMELESSNESS THROUGH:

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements.

The County regularly monitors progress on activities to ensure compliance with program requirements for all non-profits awarded CDBG-PSG and ESG funds aimed at reducing and ending homelessness. Funding and service agreements set clear performance measures, reporting procedures, timeliness, and budgets against which goals are measured. County staff regularly monitor compliance with contracting requirements and performance goals through the implementation and review of quarterly performance reports, reimbursement requests and desk and on-site monitoring. Due to ongoing COVID-19 precautions, on-site monitoring performed during the fiscal year remained limited and alternative methods, such as video conference calls in combination with desk audits, were utilized to verify and confirm that grant funds are and were used in an eligible and appropriate manner.

For non-profits awarded CDBG-PSG and ESG funds, County staff conducts an initial technical workshop to provide a comprehensive overview of the quarterly reporting, request for funds, and monitoring processes and requirements. County staff is available to awarded agencies during regular business hours to address technical concerns and questions as they arise. Non-profits that reach a certain performance threshold become eligible for bi-annual monitoring reviews in place of the quarterly reviews.

Under the ESG program, County staff reviews quarterly ESG statistical tables, narratives, HMIS activity reports, RFF forms and budget printouts, which identify the total funds used/requested by each grantee during that reporting period. ESG funded agencies are provided with ongoing HMIS system training. As part of the ESG monitoring process, only 50% of the costs related to the project are reimbursed, as the remainder of the costs is paid by non-ESG match funding sources (i.e., local unrestricted donations). In

this manner, the subrecipient in turn ensures that dollar-to-dollar matching requirements are satisfied by paying the remainder of the expenses from non-ESG sources.

CITIZEN PARTICIPATION PLAN. 91.105(D); 91.115(D)

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

The following public comment period, community meeting and public hearing information provided in italics is for public notification purposes and will not be included as part of the final CAPER submitted to HUD:

Public comment period: August 16, 2024 to September 10, 2024. Written public comments must be submitted to the Stanislaus County Planning and Community Development Department by 4:30 p.m. on Tuesday, September 10, 2024. Written public comments can be mailed to 1010 10th Street, Suite # 3400, Modesto, CA 95354 or emailed to CommunityDevelopment@stancounty.com.

As part of the CAPER process the following community meetings are being held:

LIVE MEETING OPTIONS

Meeting Date: September 5, 2024 ***Meeting Time:*** 12:00 PM
Meeting Location: 1010 10th Street, Basement Training Room, Modesto, CA 95354

Meeting Date: September 5, 2024 ***Meeting Time:*** 5:30 PM
Meeting Location: 1010 10th Street, Basement Training Room, Modesto, CA 95354

VIRTUAL MEETING OPTIONS

Meeting Date: September 4, 2024 ***Meeting Time:*** 12:00 PM
Meeting Location: Via Zoom
Meeting Link: <https://us06web.zoom.us/j/85154170533?pwd=2wAb5XzhVaJZDFaghD9om0RbkHaY15.1>

Meeting ID: Via Zoom
Join by Phone: +1 669 444 9171 US
Meeting ID: 851 5417 0533 ***Passcode:*** 7eGpQS

Meeting Date: September 4, 2024 **Meeting Time:** 5:30 PM
Meeting Location: Via Zoom
Meeting Link: [https://us06web.zoom.us/j/82876600667?pwd=NB8bxaKA5EZVb4IMggS7MY6oyX6Zh
w.1](https://us06web.zoom.us/j/82876600667?pwd=NB8bxaKA5EZVb4IMggS7MY6oyX6Zh

w.1)
Meeting ID: Via Zoom
Join by Phone: +1 669 444 9171 US
Meeting ID: 828 7660 0667 **Passcode:** nMph4y

Meeting Date: September 7, 2024 **Meeting Time:** 10:00 AM
Meeting Location: Via Zoom
Meeting Link: [https://us06web.zoom.us/j/84359905634?pwd=LvpHp1FsCZFhcMQhpizU8EH0pUR6a
b.1](https://us06web.zoom.us/j/84359905634?pwd=LvpHp1FsCZFhcMQhpizU8EH0pUR6a

b.1)
Meeting ID: Via Zoom
Join by Phone: +1 669 444 9171 US
Meeting ID: 843 5990 5634 **Passcode:** PZzQOs

A Notice of Public Hearing and Document Availability was released in accordance with the Stanislaus HOME Consortium and Urban County’s Citizen Participation Plan advising residents of the availability of the draft CAPER for a 15-day public review period. The notice was published in both English and Spanish on August 14, 2024 in The Modesto Bee, defining the CAPER review process and how persons, agencies, and interested groups may participate; as well as instructions on how to submit written comments. As part of the public review process, notice of the Draft CAPER was also distributed electronically to the CSOC and to persons registered through the County Planning and Community Development Department’s Community Development StanAware electronic notification system. The Draft CAPER was also made available for public review via the County’s Planning and Community Development Department website and copies of the Draft CAPER were available for review at the Planning Departments of all the Stanislaus HOME Consortium members.

A public hearing will be held in accordance with the County’s Citizen Participation Plan on September 10, 2024, at 9:00 a.m., at the County Administration Building, 1010 10th Street, Board Chambers, Modesto, CA 95354. Notice of the meeting and public hearing will be sent out through the County’s StanAware electronic notification system, the CSOC list serve, and will be made available by email to community members that had expressed interest in the CAPER.

CR-45 - CDBG 91.520(C)

Specify the nature of, and reasons for, any changes in the jurisdiction’s program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

No changes in the Urban County's program objectives occurred during Fiscal Year 2023-2024.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No.

CR-50 - HOME 24 91.520 (d)

Include the results of on-site inspections of affordable rental housing assisted under the program to determine compliance with housing codes and other applicable regulations. Please list those projects that should have been inspected on-site this program year based upon the schedule in 24 CFR 92.504 (d). Indicate which of these were inspected and a summary of issues that were detected during the inspection. For those that were not inspected, please indicate the reason and how you will remedy the situation.

No inspection results to report this fiscal year. The new HOME Consortium has not funded any projects yet that require inspections.

An assessment of the jurisdiction’s affirmative marketing actions for HOME units. 91.520 (e) and 92.351 (a)

No marketing actions to assess this fiscal year. No home funds have been used for activities requiring marketing actions. The County will review the marketing plans of HOME-funded projects to be sure that the developed units marketed and if needed continue to market to all diverse populations. The County will also request that project managers annually review their marketing plan and certify when changes are made.

Data on the amount and use of program income for projects, including the number of projects and owner and tenant characteristics?

Not applicable this fiscal year. No program income has been generated by HOME funds to date.

Other actions taken to foster and maintain affordable housing. 24 CFR 91.220 (k)

During Fiscal Year 2022-2023, the County’s Department of Planning and Community Development and the Department of Behavioral Health and Recovery Services partnered with the SRHA and the City of Modesto on the development of the Central Valley Homes Development Project, an affordable housing project located in the City of Modesto. The project will be completed in Fiscal Year 2024-2025 and consists of 35 units that will be available to seniors and veterans and 15 units that will be made available to individuals in need of behavioral health supportive services. Permanent Local Housing Allocation funding allocated to Stanislaus County will be leveraged with the City’s HOME and CDBG funds, along with No Place Like Home Program, Mental Health Services Act funds, and financing from Farmers and Merchants Bank.

TOTAL LABOR HOURS:

	CDBG	HOME	ESG
Total Number of Activities	4	0	0
Total Labor Hours	15,680	0	0
Total Section 3 Hours	0	0	0
Total Targeted Section 3 Worker Hours	0	0	0

QUALITATIVE EFFORTS – NUMBER OF ACTIVITIES BY PROGRAM:

	CDBG	HOME	ESG
Outreach efforts to generate job applicants who are Public Housing.	0	0	0
Outreach efforts to generate job applicants who are Other Funding Targeted Workers.	0	0	0
Direct, on-the job training (including apprenticeships).	0	0	0
Indirect training such as arranging for, contracting for, or paying tuition for, off-site training.	0	0	0
Technical assistance to help Section 3 workers compete for jobs.	0	0	0
Outreach efforts to identify and secure bids from Section 3 business.	4	0	0
Technical assistance to help Section 3 businesses understand and bid on contracts.	4	0	0
Division of contracts into smaller jobs to facilitate participation by Section 3 businesses.	0	0	0
Provided or connected residents with assistance in seeking employment including: drafting resumes, preparing for interviews, finding job opportunities, connecting residents to job placement services.	0	0	0
Held one or more job fairs.	0	0	0
Provided or connected residents with supportive services that can provide direct services or referrals.	0	0	0
Assisted residents with finding child care.	0	0	0
Assisted residents to apply for or attend community college or a 4 year educational institution.	0	0	0

Provided or connected residents with supportive services that provide one or more of the following: work readiness health screenings, interview clothing, uniforms, test fees, transportation.	0	0	0
Assisted residents to apply for or attend vocational/technical training.	0	0	0
Assisted residents to obtain financial literacy training and/or coaching.	0	0	0
Bonding assistance, guaranties or other efforts to support viable bids from Section 3 businesses.	0	0	0
Provided or connected residents with training on computer use or online technologies.	0	0	0
Promoting the use of a business registry designed to create opportunities for disadvantaged and small businesses.	0	0	0
Outreach, engagement or referrals with the state one-stop system, as designed in Section 121 (e) (2) of the Workforce Innovation and Opportunity Act.	0	0	0
Other.	0	0	0

NARRATIVE

During the 2023-2024 the Urban County had three projects that reported hours as required by Section 3 regulations. The County’s River Trunk Realignment - Gravity System Project, the City of Hughson’s 2nd Street Infrastructure Improvement Project and the City of Waterford’s Western Ave., Pecan Ave., and Dorsey Street Improvements Project. The hours are reflected in the table above. There were no Section 3 hours to report for any HOME or ESG projects this last fiscal year.

[Space below intentionally left blank.]

ESG SUPPLEMENT TO THE CAPER IN E-SNAPS
FOR PAPERWORK REDUCTION ACT

1. RECIPIENT INFORMATION—ALL RECIPIENTS COMPLETE

Basic Grant Information

Recipient Name: STANISLAUS COUNTY
Organizational DUNS Number: 073136772
EIN/TIN Number: 946000540
Identify the Field Office: San Francisco
Identify CoC(s) in which the recipient or subrecipients will provide ESG assistance: Turlock/Modesto/Stanislaus CoC

ESG Contact Name

Prefix: Ms. **Suffix:** -
First Name: Angela **Middle Name:** -
Last Name: Freitas **Title:** Planning and Community Development Director

ESG Contact Address

Street Address 1: 1010 10th Street
City: Modesto **State:** CA **Zip Code:** 95354
Phone Number: (209) 525-6330 **Extension:** -
Fax Number: (209) 525-5911 **Email Address:** angela@stancounty.com

ESG Secondary Contact

Prefix: Ms. **Suffix:** -
First Name: Ana **Middle Name:** -
Last Name: San Nicolas **Title:** Deputy Director
Phone Number: (209) 525-6330 **Extension:** -
Email: sannicolasa@stancounty.com

2. REPORTING PERIOD—ALL RECIPIENTS COMPLETE

Program Year Start Date 07/01/2023
Program Year End Date 06/30/2025

3. SUBRECIPIENT FORM – COMPLETE ONE FORM FOR EACH SUBRECIPIENT

Fiscal Year 2023 ESG FUNDS

*Balance remaining as of June 30, 2024.

Subrecipient or Contractor Name: Stanislaus County – Administration
City: Modesto **State:** CA
Zip Code: 95354-0859 **DUNS Number:** 073136772
Is subrecipient a victim services provider: No
Subrecipient Organization Type: Unit of Government
ESG Subgrant or Contract Award Amount: \$15,623 (Administration)

Subrecipient or Contractor Name: Community Housing and Shelter – Rapid Re-Housing Program
City: Modesto **State:** CA
Zip Code: 95354-3436 **DUNS Number:** 835658782
Is subrecipient a victim services provider: No
Subrecipient Organization Type: Other Non-Profit Organization
ESG Subgrant or Contract Award Amount: \$83,326 (Rapid Re-Housing)
\$4,683 (HMIS)
*\$88,010.40

Subrecipient or Contractor Name: We Care Program – Turlock – Emergency Shelter Program
City: Turlock **State:** CA
Zip Code: 95380-5413 **DUNS Number:** 179569772
Is subrecipient a victim services provider: No
Subrecipient Organization Type: Other Non-Profit Organization
ESG Subgrant or Contract Award Amount: \$100,000 (Shelter)
\$4,683 (HMIS)
*\$1,502.10

Reporting Period

Program Year Start Date: 07/01/2022
Program Year end date: 06/30/2024

Fiscal year 2022 ESG Funds – Year 2 Carry-Over

*Funds remaining.

Subrecipient or Contractor Name: Stanislaus County – Administration
City: Modesto **State:** CA
Zip Code: 95354-0859 **DUNS Number:** 073136772

Is subrecipient a victim services provider: No
Subrecipient Organization Type: Unit of Government
ESG Subgrant or Contract Award Amount: \$15,568 (Administration)
 *\$0

Subrecipient or Contractor Name: Community Housing and Shelter Services – Rental Assistance Program
City: Modesto **State:** CA
Zip Code: 95354-3436 **DUNS Number:** 835658782

Is subrecipient a victim services provider: No
Subrecipient Organization Type: Other Non-Profit Organization
ESG Subgrant or Contract Award Amount: \$90,000 (Homeless Prevention)
 *\$0

Subrecipient or Contractor Name: Center for Human Services-Youth Low Barrier Shelter
City: Modesto **State:** CA
Zip Code: 95358-5413 **DUNS Number:** 179569772

Is subrecipient a victim services provider: No
Subrecipient Organization Type: Other Non-Profit Organization
ESG Subgrant or Contract Award Amount: \$73,078 (Shelter)
 \$6,286 (HMIS)
 *\$0

Subrecipient or Contractor Name: We Care Program – Turlock – Emergency Shelter Program
City: Turlock **State:** CA
Zip Code: 95380-5413 **DUNS Number:** 179569772

Is subrecipient a victim services provider: No
Subrecipient Organization Type: Other Non-Profit Organization
ESG Subgrant or Contract Award Amount: \$16,359 (Shelter)
 \$6,286 (HMIS)
 *\$0

4. PERSONS SERVED

4a. Complete for Homelessness Prevention activities.

Number of Persons	Total	Percentages
Adults	2	50%
Children	2	50%
Don't Know/Refused/Other	0	-
Missing Information	0	-
Total	4	100%

Table 8 – Household Information for Homeless Prevention Activities

4b. Complete for Rapid Re-Housing activities

Number of Persons	Total	Percentages
Adults	0	-
Children	0	-
Don't Know/Refused/Other	0	-
Missing Information	0	-
Total	0	-

Table 9 – Household Information for Rapid Re-Housing Activities

4c. Complete for Shelter

Number of Persons	Total	Percentages
Adults	373	100%
Children	0	-
Don't Know/Refused/Other	0	-
Missing Information	0	-
Total	373	100%

Table 10 – Shelter Information

[Space below intentionally left blank.]

4d. Street Outreach

Number of Persons	Total	Percentages
Adults	0	-
Children	0	-
Don't Know/Refused/Other	0	-
Missing Information	0	-
Total	0	-

Table 11 – Household Information for Street Outreach

4e. Totals for all Persons Served with ESG

Number of Persons	Total	Percentages
Adults	375	99.4%
Children	2	0.6%
Don't Know/Refused/Other	0	-
Missing Information	0	-
Total	377	100

Table 12 – Household Information for Persons Served with ESG

5. GENDER—COMPLETE FOR ALL ACTIVITIES

Gender	Total	Percentages
Male	333	88.3%
Female	44	11.6%
Transgender	0	-
Don't Know/Refused/Other	0	-
Gender Non-Confirming	0	-
Missing Information	0	-
Total	377	100

Table 13 – Gender Information

[Space below intentionally left blank.]

6. AGE—COMPLETE FOR ALL ACTIVITIES

Age	Total	Percentage
Under 18	2	0.5%
18-24	189	50.1%
25-61	173	45.8%
62 and Over	13	3.6%
Don't Know/Refused/Other	0	-
Missing Information	0	-
Total	377	100%

Table 14 – Age Information

7. SPECIAL POPULATIONS SERVED—COMPLETE FOR ALL ACTIVITIES

Subpopulation	Total	Total Persons Served – Homeless Prevention	Total Persons Served – Rapid Re-Housing	Total Persons Served in Emergency Shelters
Veterans	9	0	0	9
Victims of Domestic Violence	91	1	0	92
Elderly	15	0	0	15
HIV/AIDS	2	0	0	2
Chronically Homeless	116	0	0	116
Persons with Disabilities:				
Severely Mentally Ill	113	0	0	113
Chronic Substance Abuse	142	0	0	142
Other Disability	63	0	0	63

Table 15 - Special Population Served

8. SHELTER UTILIZATION

Number of New Units - Rehabbed	0
Number of New Units - Conversion	0
Total Number of bed-nights available	26,572
Total Number of bed-nights provided	25,886
Capacity Utilization	97.4%

Table 16 - Shelter Capacity

9. PROJECT OUTCOMES DATA MEASURED UNDER THE PERFORMANCE STANDARDS DEVELOPED IN CONSULTATION WITH THE COC(S)

The County regularly updates and utilizes a CDBG and ESG program Desk Guide for subrecipients. This guide was developed and is updated in consultation with the local CoC. The Desk Guide covers both federal and state ESG funds administered by Stanislaus County. Under the CDBG and ESG program, County staff track the progress of individual subrecipients in fulfilling goals and objectives set forth in the Con Plan in order to ensure that programs remain on task. Tracked data is reviewed and entered into the IDIS system on a semiannual basis. If tracked data falls short of the goals and objectives set forth, appropriate adjustments will be made, and notification sent to the respective subrecipients to make them aware of milestones and timeliness needing to be met in order to ensure continued receipt of funding.

The coordinated monitoring process has been established to verify and confirm that grant funds have been used in an eligible and appropriate manner for each and every program funded with CDBG and ESG funds.

County staff reviews quarterly ESG statistical tables, narratives, HMIS activity reports, Request for Funds forms, and budget printouts, which identify the total funds used/requested by each subrecipient during that reporting period. County staff also verifies and cross-references the information on the quarterly budget activity reports. Monitoring visits are also scheduled quarterly by County staff for each grantee to ensure appropriate expenditure of funds. As part of the ESG monitoring process, invoices and accompanying receipts are reviewed for reimbursement eligibility. Once eligibility is confirmed, 50% of the costs related to the project are reimbursed, as the remainder of the costs are paid by a non-ESG match funding sources (i.e., local unrestricted donations). In this manner, the subrecipient in turn commits their dollar-to-dollar match by paying the remainder of the expenses from non-Federal sources.

**STANISLAUS HOME CONSORTIUM &
STANISLAUS URBAN COUNTY**

**Consolidated Annual Performance
and Evaluation Report (CAPER)
Fiscal Year 2023-2024**

**Board of Supervisors Meeting
September 17, 2024**



Consortium & Urban County Members



- **HUD Entitlement Since 2001**
- **Lead Entity for the Stanislaus Urban County since 2001**
- **City of Riverbank joined the Stanislaus Urban County- in Fiscal Year 2020-2021**
- **Stanislaus County became the Lead Entity in 2023 for the Stanislaus HOME Consortium**

FY 2023-2024 CAPER

HUD Entitlement Requirements

- Consolidated Plan-Con Plan
5 Years
- Analysis of Impediments to Fair Housing-AI
5 Years
- Annual Action Plan-AAP
Annually
- Consolidated Annual Performance Evaluation Report-CAPER
Annually

Fiscal Year 2023-2024

HUD Entitlement Funding

Programs

2023 Allocations & CARES Allocations

Community Development Block Grant (CDBG):	\$2,335,030
Emergency Solutions Grants (ESG):	\$208,317
Community Development Block Grant CDBG-CV1:	\$1,358,994
Community Development Block Grant CDBG-CV3:	\$1,432,755
Emergency Solutions Grants ESG-CV1:	\$683,103
Emergency Solutions Grants ESG-CV2:	\$3,292,823
HOME Investment Partnership Program (HOME):	\$1,708,364

CARES Funding: CDBG CV and ESG CV funding was received and in FY 2021. ESG CV expenditure deadline was September 30, 2023, and CDBG CV has a deadline of May 30, 2026.



FINAL CDBG AND ESG ALLOCATIONS

URBAN COUNTY MEMBER	ACTIVITIES	ADMINISTRATION	TOTAL
City of Ceres	\$223,633	\$10,160	\$233,793
City of Hughson	\$168,013	\$10,160	\$178,173
City of Newman	\$154,712	\$10,160	\$164,872
City of Oakdale	\$173,825	\$10,160	\$183,985
City of Patterson	\$186,648	\$10,160	\$196,808
City of Riverbank	\$150,074	\$10,160	\$160,234
City of Waterford	\$227,555	\$10,160	\$237,715
Stanislaus County	\$344,728	\$376,219	\$720,947
Public Services @10%	\$233,503		\$233,503
Fair Housing		\$25,000	\$25,000
CDBG Total	\$1,862,691	\$472,339	\$2,335,030
ESG Total	\$192,694	\$15,623	\$208,317
TOTAL ALLOCATION	\$2,055,385	\$487,962	\$2,543,347

FY 2023-2024 Stanislaus Urban County Funding Allocations

CDBG \$2,335,030

ESG \$208,317

Total \$2,543,347



Community Development Block Grant (CDBG) Program

Community Development Block Grant Objectives

- Directly benefit low- and moderate-income people;
- Prevent/eliminate slum and blight conditions; and/or
- Meet a particular urgent community development need.

Community Development Block Grant CDBG-CV Objectives

- All funded activities must be CDBG- eligible activities and for the purpose of preventing, preparing and or responding to COVID-19.

FY 2023-2024 Projects

Stanislaus Urban County- Projects

- Stanislaus County: West Modesto Sewer Infrastructure Improvements
- Ceres: Morrow Village ADA and Infrastructure Improvements
- Hughson: Walker Lane-2nd Street Infrastructure Improvements
- Newman: Steffensen-Sunshine Area Infrastructure
- Oakdale: Southwest Downtown Improvements
- Patterson: Washburn Infrastructure Improvements
- Riverbank: Castleberg Park ADA and Trail Improvements
- Waterford: Pecan, Dorsey & Western Infrastructure Improvements

Stanislaus County West Modesto Sewer Improvement Project



- **Allocated CDBG Funds to date:**
\$3,000,000 (Estimated)

- **Overall Project Budget:**
\$46,300,000 (Estimated)

- **Environmental Clearance:**
NEPA & CEQA Completed

- **Project Areas:**

Spencer-Marshall Neighborhood 144 Lateral connections

Rouse-Colorado Neighborhood 527 Lateral connections

Beverly-Waverly Neighborhood 333 Lateral connections

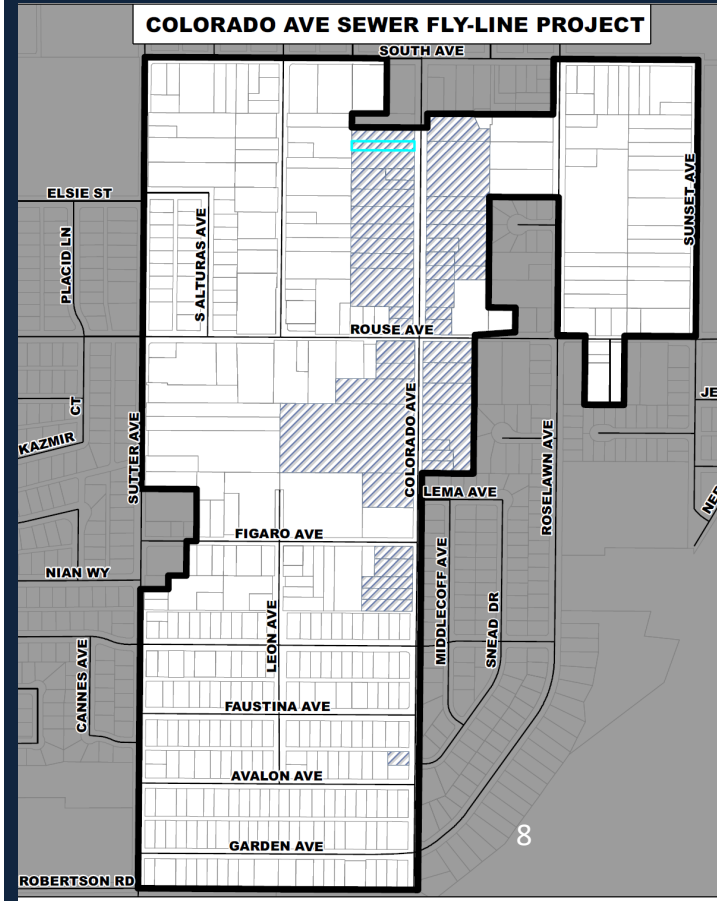
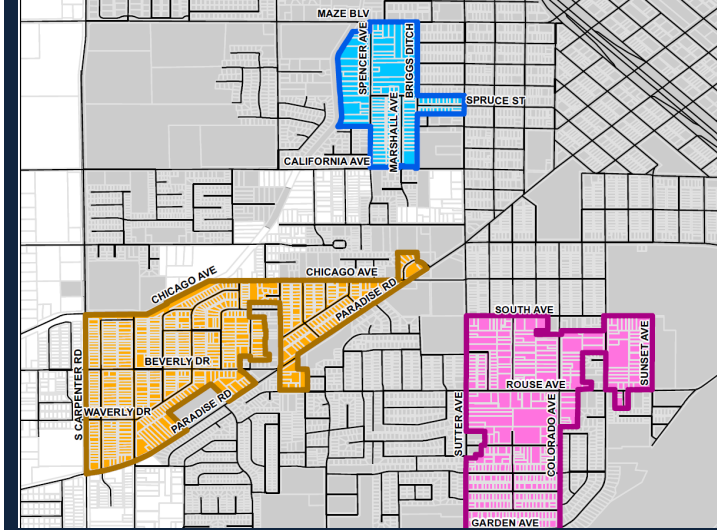
- **Project Status:**

Spencer-Marshall Phase 1 and 2 are complete and awaiting funding from the State Water Board for sewer connection program funding and Phase 3 is under design.

Rouse-Colorado is in the design and planning phase. The Colorado Avenue Sewer Flyline portion of the project was completed in May 2024.

Beverly-Waverly- Project is in the design and planning phase.

Public Benefit: 43 parcels (Colorado Ave Sewer Flyline)



Stanislaus Urban County FY 2023-2024 CDBG Public Services



MODESTO
RED SHIELD
CENTER



Public Services Grants Program

- Funds Allocated: \$233,503
- 9 Public Service Programs/ \$35,000 max
- 80% AMI or below
- 3,111 Unduplicated Individuals Served
- 802 Individuals with Disabilities
- 996 Homeless persons assisted
- 1,111 over 62 yrs. of age
- 669 Female Head of Households

CDBG-CV Grant Program

- Funds Allocated: \$2,791,749
- 12 Programs Funded
- 3,495 Unduplicated Individuals Served

Stanislaus Urban County CDBG-CV1 Public Services

CDBG CV1 Program Funded Service Providers

Cambridge Academies- Enterprise Connection Program	\$201,731.50
Center for Human Services- Family Resource Center Concrete Support	\$201,731.50
Children's Crisis Center-CDBG CARES Program	\$170,691.50
Family Promise of Greater Modesto- Rent/Utility Assistance Program	\$201,731.50
Salvation Army -Red Shield- Feed the Need Program	\$201,731.50
United Samaritans Foundation-Employee Hazard Pay	\$109,578.50



**Center for
Human Services**

changing lives building futures helping families



Stanislaus Urban County CDBG-CV3 Public Services

CDBG CV3 Program Funded Service Providers

Cambridge Academies - HOST House Shelter Program	\$200,000
Cambridge Academies - Naomi's House Shelter Program	\$200,000
Center for Human Services - Family Resource Center Concrete Support	\$200,000
Community Housing and Shelter Services - Rental Assistance Program	\$180,000
Haven Women's Center of Stanislaus-Haven Emergency Shelter Program	\$166,204
Salvation Army - Red Shield- Feed the Need Program	\$200,000



Emergency Solutions Grants Program

ESG Purpose

- Engage homeless individuals & families living on the street.
- Rapidly re-house homeless individuals & families.
- Help operate & provide essential services in emergency shelters for homeless individuals & families.
- Prevent individuals & families from becoming homeless.

ESG CV Purpose

- All funded activities must be ESG- eligible activities and for the purpose of preventing, preparing and or responding to COVID-19.

Stanislaus Urban County FY 2023-2024 ESG Program



ESG Program

- Funds Allocated: \$192,694
- 2 Public Service Grants
- 30% AMI or below
- 377 Unduplicated Individuals Served
- 318 Individuals with Disabilities
 - 15 Seniors
 - 9 Veterans

ESG CV Program (CV1 and CV2)

- Funds Allocated: \$3,975,925.96
- 3 Programs Funded
- 1 Shelter Renovation Project



ESG CV Program- Shelter Rehabilitation Project

Partnership between Stanislaus Urban County, United Samaritans Foundation, We Care Program, and the City of Turlock



ESG CV Program- Shelter Rehabilitation Project

Partnership between Stanislaus Urban County, United Samaritans Foundation, We Care Program, and the City of Turlock



HOME Investment Partnership (HOME) Program

Stanislaus HOME Consortium

Funds may be used for a variety of affordable housing activities that generally fall into four categories:

- Rehabilitation of owner-occupied housing;
- Assistance to homebuyers;
- Acquisition, rehabilitation, or construction of rental housing; and
- Tenant-based rental assistance.

FY 2023-2024 CAPER

FY 2023-2024 Outcomes and Progress of 5-Year Goals

CONSOLIDATED PLAN GOALS YEAR 4	UNIT OF MEASURE	FY 23-24 GOAL	FY 23-24 OUTCOME	FY 23-24 OUTCOME %	5-YEAR GOAL	5-YEAR OUTCOME	5-YEAR OUTCOME %
Community Emergency Response							
Rapid Re-Housing	Households	10	0	0.0%	385	35	9.0%
Homeless Overnight Shelter	Individuals	75	97	129.3%	970	1,351	139.2%
Homeless Prevention	Individuals	10	4	40.0%	900	27	3.0%
Other	Other	1,000	1,979	197.9%	4,361	6,230	142.8%
Improve Public Infrastructure	Households	1,500	330	22.0%	7,500	1,391	18.5%
Provide Public Services	Individuals	3,000	3,111	103.7%	7,000	10,553	150.7%
Work to End and Prevent Homelessness	Other	300	377	125.6%	2,100	1757	83.6%
Affordable Housing	Other	10	0	0.0%	60	57	95.0%

Public Comment Period

Public Comment Period: August 16, 2024- September 10, 2024

- Community Development Email Listserv- 8/16/2024
- Planning and Community Development Website- 8/16/2024
- CoC Email Listserv- 8/27/2024
- Urban County Members Meetings- September 2024
- Continuum of Care (CoC) Meeting- September 2024
- Stanislaus County Board of Supervisors –Public Hearing-
September 17, 2024

Staff Recommendations

- Conduct Public Hearing
- Approvals
 - Fiscal Year 2023-2024 CAPER
- Authorizations
 - Staff to incorporate comments received
 - Staff to submit CAPER to HUD
 - Staff to make any technical alterations as directed by HUD

Questions

