

THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS
BOARD ACTION SUMMARY

DEPT: Health Services Agency

BOARD AGENDA:7.2
AGENDA DATE: March 8, 2022

SUBJECT:

Acceptance of a Report on COVID-19 Emergency Response in Stanislaus County and Approval to Terminate the County's Declaration of Local Health Emergency Related to COVID-19

BOARD ACTION AS FOLLOWS:

RESOLUTION NO. 2022-0099

On motion of Supervisor B. Condit Seconded by Supervisor Grewal
and approved by the following vote,

Ayes: Supervisors: B. Condit, Chiesa, Grewal, C. Condit, and Chairman Withrow

Noes: Supervisors: None

Excused or Absent: Supervisors: None

Abstaining: Supervisor: None

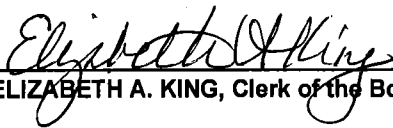
1) Approved as recommended

2) Denied

3) Approved as amended

4) Other:

MOTION:

ATTEST: 
ELIZABETH A. KING, Clerk of the Board of Supervisors

File No.

**THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS
AGENDA ITEM**

DEPT: Health Services Agency

BOARD AGENDA:7.2
AGENDA DATE: March 8, 2022

CONSENT

CEO CONCURRENCE: YES

4/5 Vote Required: No

SUBJECT:

Acceptance of a Report on COVID-19 Emergency Response in Stanislaus County and Approval to Terminate the County's Declaration of Local Health Emergency Related to COVID-19

STAFF RECOMMENDATION:

1. Accept a Report on COVID-19 emergency response in Stanislaus County.
2. Consider termination of the Local Health Emergency declared by the Public Health Officer on March 11, 2020, as ratified by the Board of Supervisors on March 17, 2020.
3. Adopt the Resolution Terminating the Declaration of Local Health Emergency.

DISCUSSION:

On March 4, 2020, the Governor of the State of California proclaimed a State of Emergency due to the presence of and threat posed by the Novel Coronavirus (COVID-19). On March 17, 2020, the Board of Supervisors adopted a resolution ratifying the March 11, 2020, Declaration of a Local Health Emergency and Proclamation of a Local Emergency related to COVID-19. The ratification acknowledged that there have been resource requests for first responder agencies and local healthcare providers that are beyond the resources of Stanislaus County. In times of declared emergencies, the Local Health Emergency declaration enables the County to respond to the outbreak more effectively, potentially obtain reimbursement for the response, and ensure the County's public health professionals have the necessary tools at their disposal aimed at keeping the community safe.

For the past two years, Stanislaus County balanced pandemic response with ongoing local government operations, scaling emergency response focus to the continuously changing public health needs in the community and/or State/Federal mandates. The partnership between the Chief Executive Office, Health Services Agency and the Sheriff/Office of Emergency Services has provided operational leadership aligned with Board priorities.

With vaccines and boosters widely available to the public and treatment options expanding, staff began planning for the transition from emergency response to endemic response in early 2022. On February 8, 2022 (BOS No. 2022-0070), staff presented a new local strategy supportive of the transition. Additionally, staff reported that the

authorities inherent under the Local Emergency such as rapid decision-making, were no longer needed, and the Board of Supervisors adopted a resolution to terminate the Proclamation of Local Emergency. At that time, the healthcare system was still significantly impacted by the surge caused by the COVID-19 Omicron variant. As such, staff recommended maintaining the Declaration of Local Health Emergency due to the continued reliance on health systems support from outside agencies, and mutual aid response to ensure emergency medical services and hospital capacity to adequately address health needs in the community. The Board of Supervisors directed staff to return each month with information to facilitate the Board's consideration of the continuation of that Declaration.

Over the course of the past month, staff continued to monitor trends, healthcare system needs, and State and Federal guidance and other actions. At the present time, the hospitals continue to experience high demand, but most of that demand is not caused by patients in need of treatment for COVID-19; rather, it is mostly reflective of typically high demand during the winter months. The California Department of Public Health (CDPH) reports significant decline in COVID-19 related demands on the healthcare systems statewide. State planning and preparedness efforts coupled with the Governor's recent termination of some of the actions taken through Executive Orders earlier in the pandemic, signals the State's transition away from emergency operations to an endemic status of operations. The Federal Government will continue financial and supply support through June 30, 2022, which provides a level of assurance regarding assistance that may be needed. Although some amount of COVID-19 transmission is anticipated to remain, and healthcare systems resource requests are expected to continue above normal levels, given the current and improving circumstances, staff now recommend the termination of the Local Health Emergency. While the pandemic is not over yet, the emergency phase of the pandemic response is ending.

There is an expectation that COVID-19 transmission will continue to occur as well as other communicable disease circulation. While the community adapts to normal routines, staff encourage that layers of protection continue to be considered, particularly by and for those most vulnerable. To avoid illness and protect vulnerable community residents, frequent handwashing, good ventilation, distancing, mask-wearing, vaccination and other preventive measures are tools that individuals, businesses and other organizations may consider as deliberate efforts are made to return to healthier, interactive post-pandemic living. Additionally, individuals are encouraged to choose nutritious foods and active lifestyles to improve wellbeing and potentially avoid future threats of illness.

The recommended termination of the Local Health Emergency is aligned with the Health Services Agency's efforts to transition from emergency response to a more normal yet expanded communicable disease control operation. The Health Services Agency will continue to implement the new local strategies for 2022 which were approved by the Board of Supervisors in February.

POLICY ISSUE:

The Stanislaus County Public Health Officer, under the authority stated in California Health and Safety code section 101080, may declare a Local Health Emergency when there is an imminent and proximate threat to public health. To remain active after seven days of that declaration, the Board of Supervisors of Stanislaus County had to ratify the

declaration. The Local Health Emergency declaration has enabled the County to respond to the COVID-19 outbreak more effectively, obtain reimbursement for the response, and ensure the County's public health professionals have the necessary tools at their disposal aimed at keeping the community safe. It also authorized other political subdivisions and State agencies to provide mutual aid, and provided some immunity to physicians, hospitals, nurses, and other specified persons providing medical care at the express or implied request of the Public Health Officer. Under the Governor's executive orders, the 30-day time-period within which a local governing authority must renew a local health emergency was waived for the duration of the statewide emergency. Once the Board of Supervisors acts to ratify a Local Health Emergency declaration, it remains in effect until the Board takes action to terminate the declaration. The Stanislaus County Public Health Officer recommends the termination of the Local Health Emergency at this time.

FISCAL IMPACT:

There is no fiscal impact anticipated as a result of terminating the Local Health Emergency. The Federal Emergency Management Agency (FEMA) confirmed ongoing availability of COVID-19 response related expenses through June 30, 2022. Additional fiscal information related to the COVID-19 response was presented to the Board of Supervisors on February 8, 2022 (BOS No. 2022-0070). Finally, staff plan to provide a full financial status report on COVID-19 emergency funds, including Coronavirus Relief Funds (CRF) and American Rescue Plan Act (ARPA) Coronavirus State and Local Fiscal Recovery Funds (SLFRF) prior to the end of the County's fiscal year, June 30, 2022.

BOARD OF SUPERVISORS' PRIORITY:

The recommended actions are consistent with the Board's priorities of *Supporting Community Health* and *Delivering Efficient Public Services and Community Infrastructure* by supporting efforts to transition from emergency response to a focused endemic response strategy aligned with current local impacts of COVID-19.

STAFFING IMPACT:

Existing staff will continue to carry out the local strategies for 2022 and other related mandated services. There is no additional staffing impact as a result of the recommended action.

CONTACT PERSON:

Mary Ann Lilly-Tengowski, Managing Director
Lori Williams, Public Health Director

209-558-7163
209-558-8804

ATTACHMENT(S):

1. Resolution

THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS
STATE OF CALIFORNIA

Date: March 8, 2022

2022-0099

On motion of Supervisor B. Condit Seconded by Supervisor Grewal
and approved by the following vote,

Ayes: Supervisors: B. Condit, Chiesa, Grewal, C. Condit, and Chairman Withrow

Noes: Supervisors: None

Excused or Absent: Supervisors: None

Abstaining: Supervisor: None

Item # 7.2

THE FOLLOWING RESOLUTION WAS ADOPTED:

TERMINATION OF DECLARATION OF LOCAL HEALTH EMERGENCY

WHEREAS, on March 4, 2020, the Governor of the State of California proclaimed a state of Emergency now exists in the State of California due to the presence of and threat posed by the novel coronavirus ("COVID-19"); and

WHEREAS, on March 11, 2020, the County Health Officer of the County of Stanislaus proclaimed and declared that a local health emergency now exists in the County of Stanislaus due to the presence of and threat posed by COVID-19; and

WHEREAS, on March 11, 2020, the Stanislaus County Director of Emergency Services proclaimed a local emergency due to aforesaid conditions; and

WHEREAS, the Stanislaus County Board of Supervisors adopted and ratified said proclamation as a Local Emergency on March 17, 2020; and

WHEREAS, said proclamation was to remain in effect due to Governor's executive orders waiving traditionally required renewal requests under California Government Code section 8630 and Health and Safety Code 101080; and

WHEREAS, on June 11, 2021, the Governor issued Executive Order N-07-21, which rescinded prior State orders pertaining to COVID-19, including the Blueprint for a Safer Economy and the Stay-at-Home Order, and Executive Order N-08-21, which rolled back many of the Governor's prior orders pertaining to limiting the spread of COVID-19; and

WHEREAS, on February 8, 2022, the Stanislaus County Board of Supervisors terminated the proclamation of a Local Emergency; and

WHEREAS, case trends, healthcare system needs and State and federal guidance and actions indicate that the pandemic is not yet over, but the emergency phase of the pandemic response is ending.

NOW, THEREFORE, pursuant to California Health and Safety Code section 101080, be it resolved that the Stanislaus County Board of Supervisors does hereby proclaim as follows:

1. The Declaration of a Local Health Emergency proclaimed by the Stanislaus County Public Health Officer on March 11, 2020, is hereby terminated.

**ATTEST: ELIZABETH A. KING, Clerk
Stanislaus County Board of Supervisors,
State of California**



File No.

Mary Ann Lilly-Tengowski
Managing Director,
Health Services Agency

Thea Papasozomenos, MD, MPH,
Assistant Public Health Officer

Lori Williams,
Public Health Director,
Health Services Agency

COVID-19 Update

March 8, 2022



Local Health Emergency Declaration

Local Health Emergency Declaration

- ▶ Declared by the local Public Health Officer at times of imminent threat to the health of the public – Declared 3/11/20, ratified by Board of Supervisors 3/17/20
- ▶ Enables access to federal and state reimbursement and resources
- ▶ Raises public's awareness of the threat and engages attention to individual's role on prevention

However...

- ▶ Is not related to the authority to establish Local Public Health Orders.
- ▶ Has no bearing on the State's authority to establish State Public Health Orders
- ▶ Has no bearing on Cal-OSHA's requirements

Local Health Emergency Declaration

- ▶ On February 8, 2022, the Board of Supervisors directed staff to give a monthly update to facilitate reassessing the need for the declaration

Current Situation

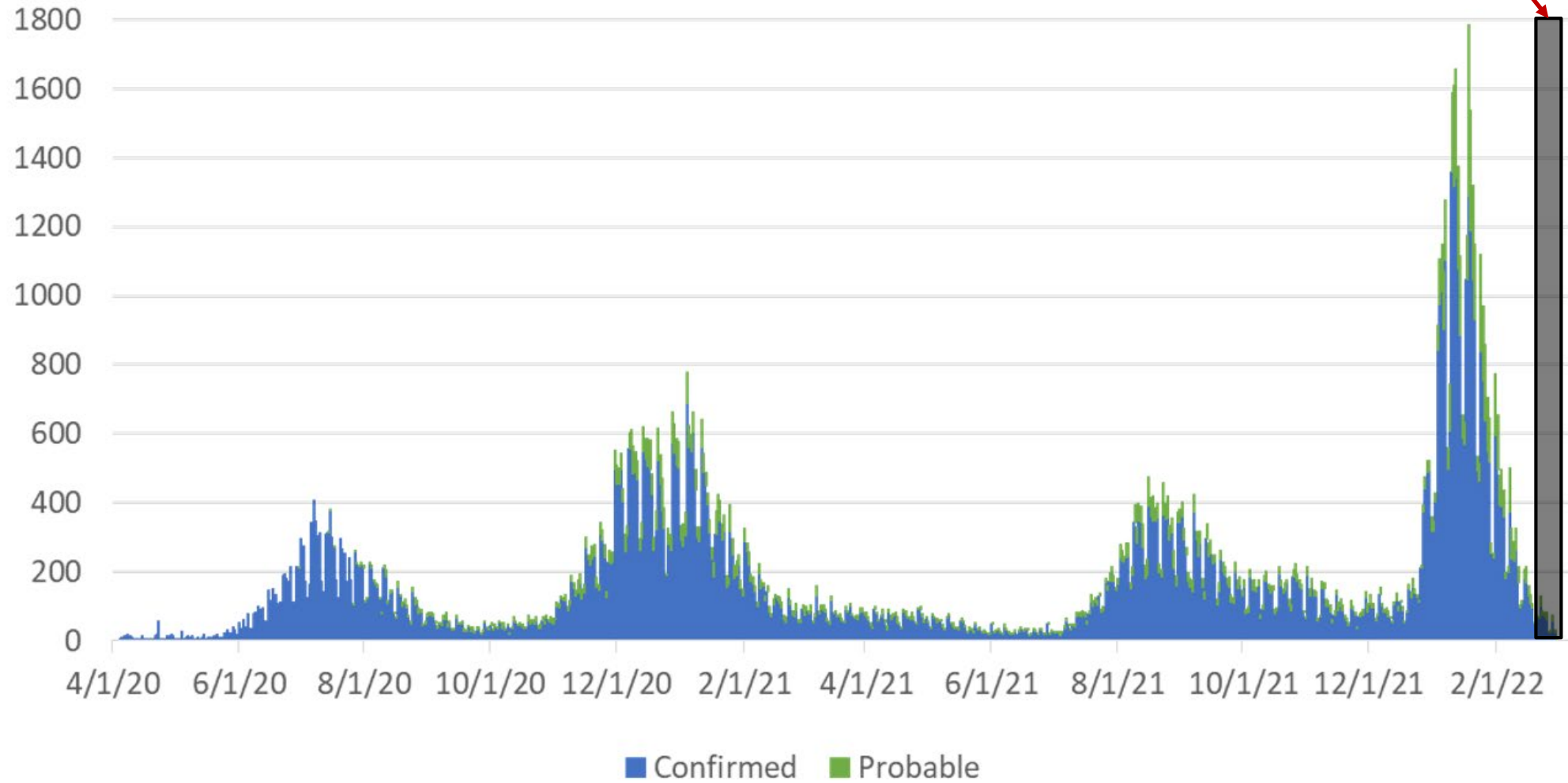
- ▶ Surveillance – much improved situation status
- ▶ Vaccinations have been available for age 5+ for many months
- ▶ Treatments are in greater supply than demand
- ▶ The community is aware of the layers of protection
- ▶ External resources/supplies need continues; fulfillment anticipated

Surveillance

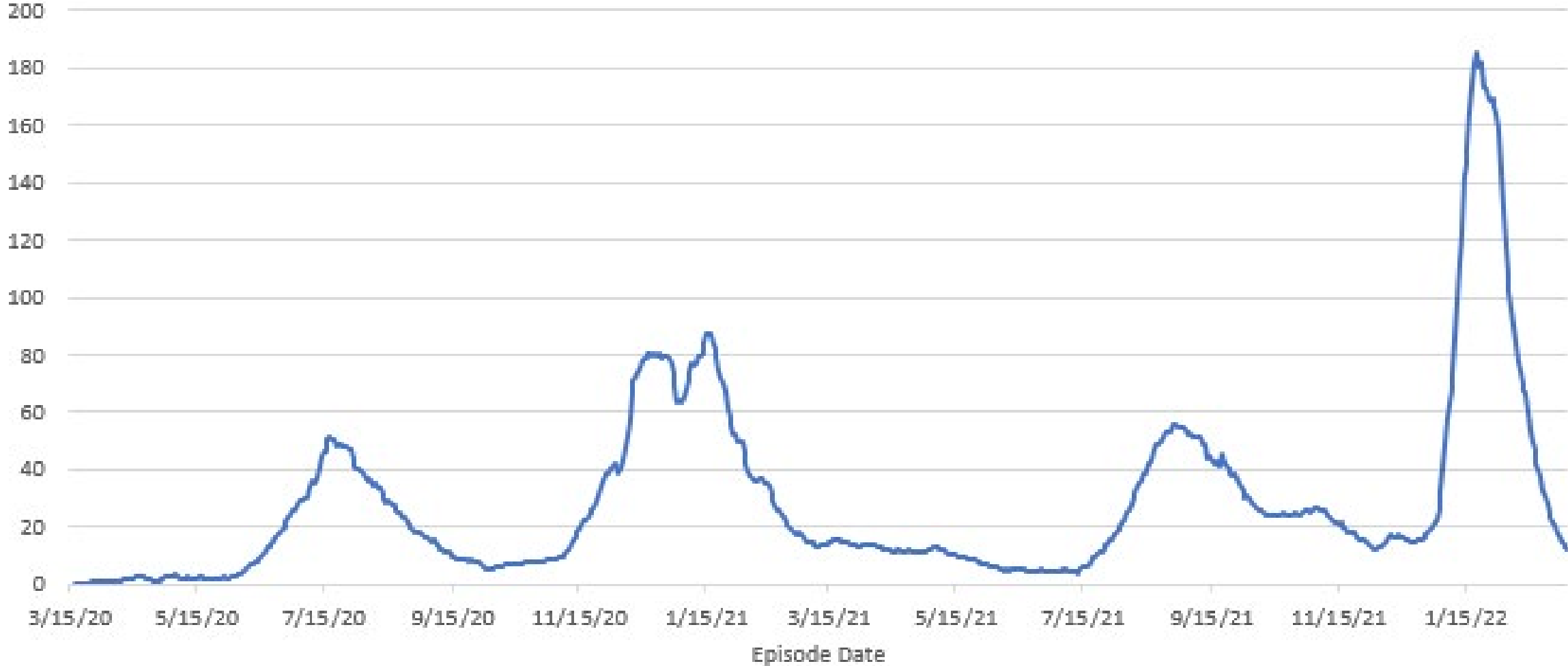


COVID-19 Confirmed and Probable Cases

data are incomplete



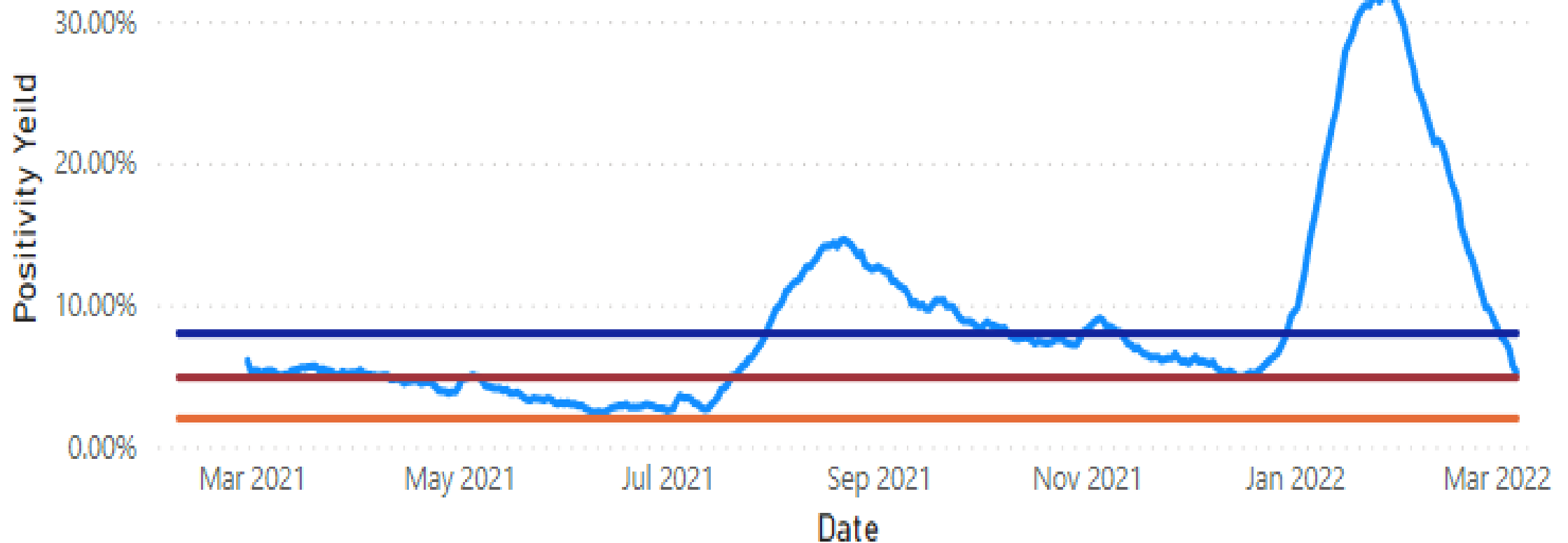
Daily Case Rate (7 Day Average, 7 Day Lag)



Testing Positivity, 7-day average, 7-day lag

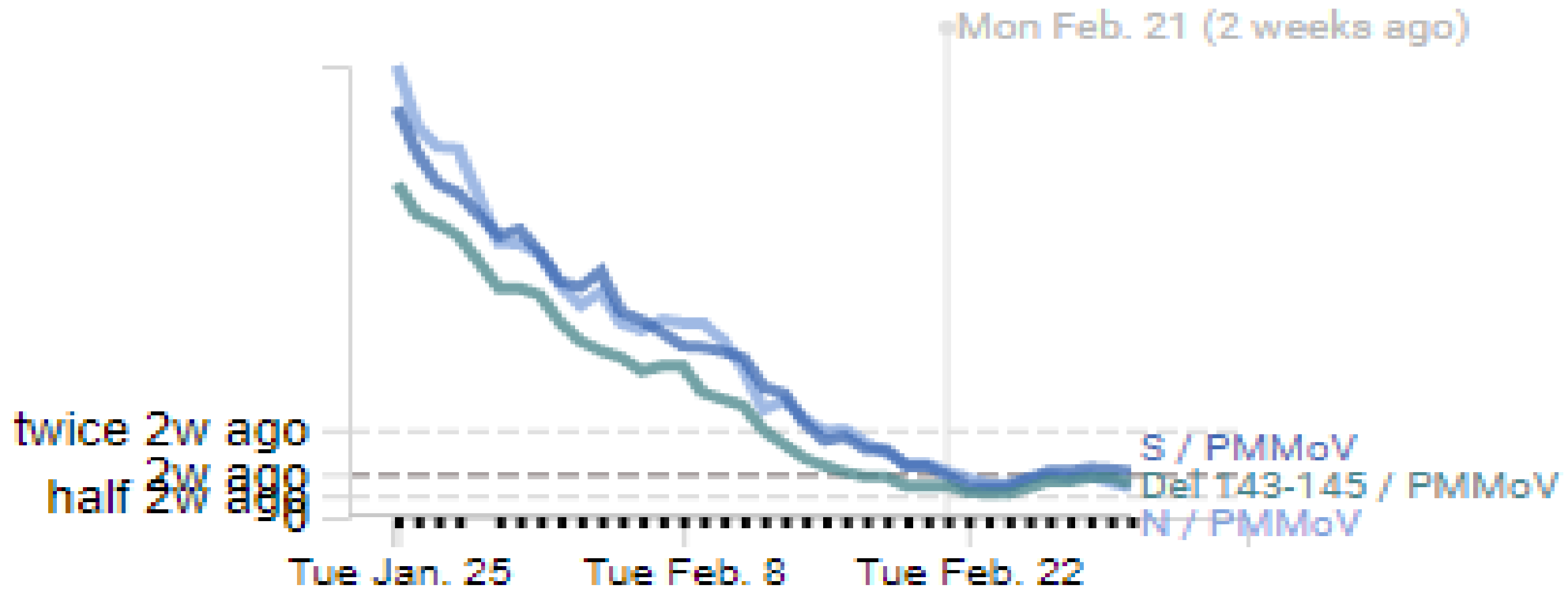
Positivity Yield, 7-day average, 7-day lag

● Positivity Yield rolling average ● Tier 1 ● Tier 2 ● Tier 3

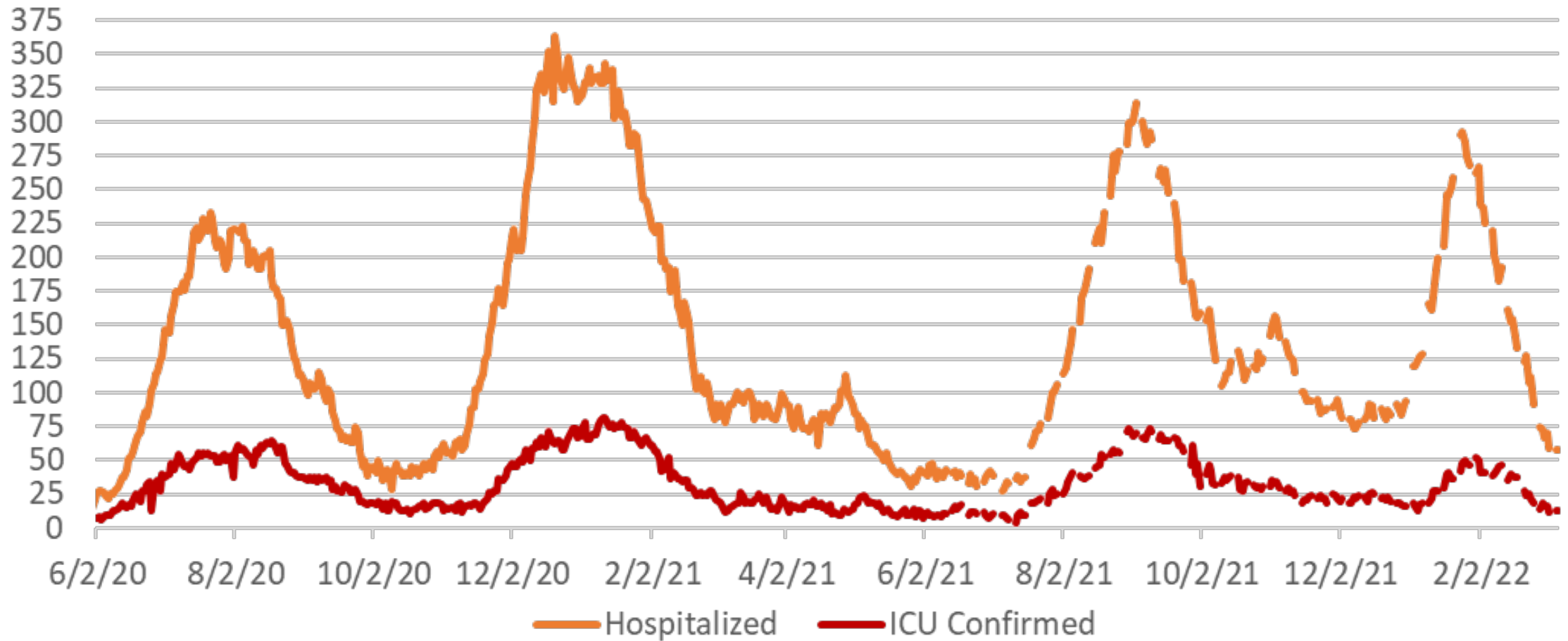


Wastewater Surveillance

Modesto

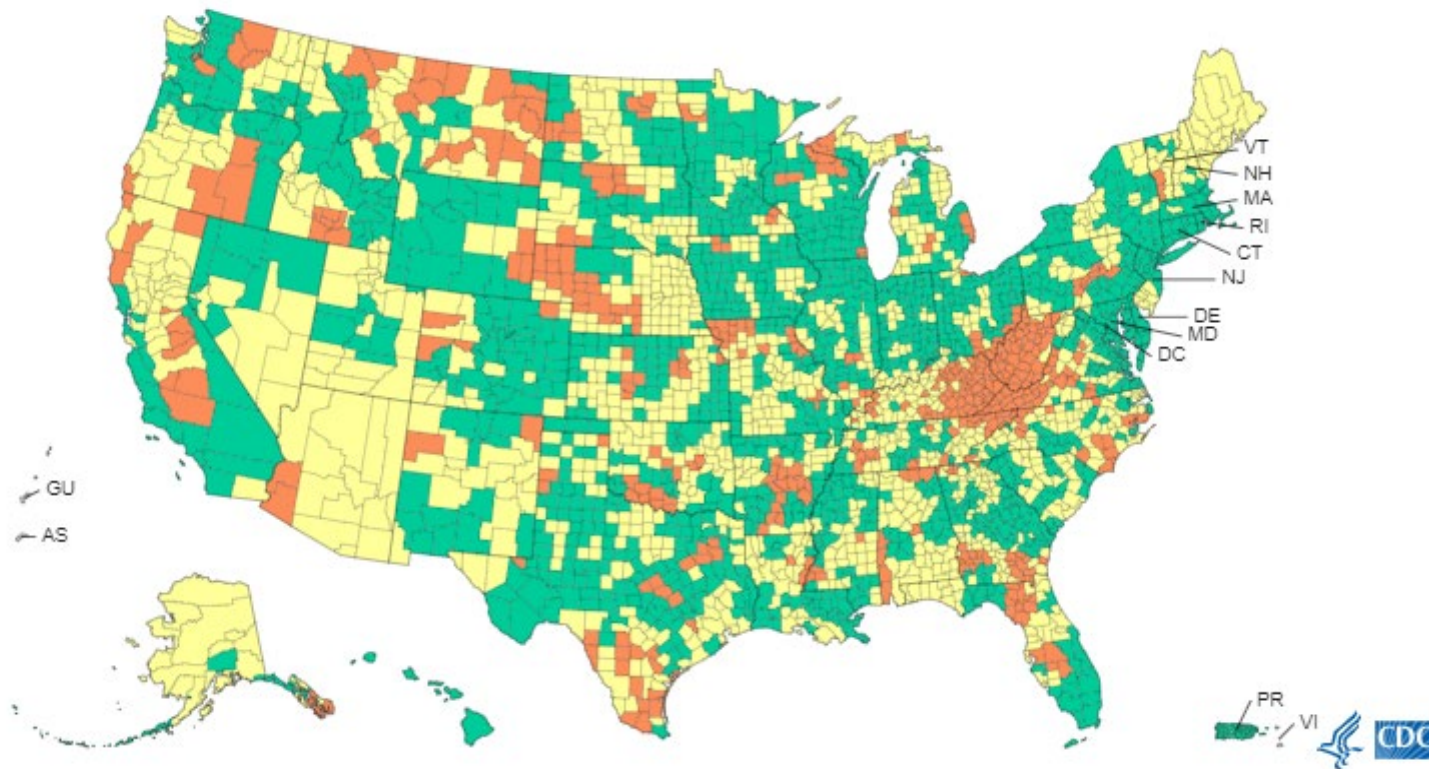


COVID-19 Total Hospitalization and ICU



New CDC COVID-19 community level metrics

U.S. COVID-19 Community Levels by County Map



Therapeutics

Treatment Availability in Stanislaus County

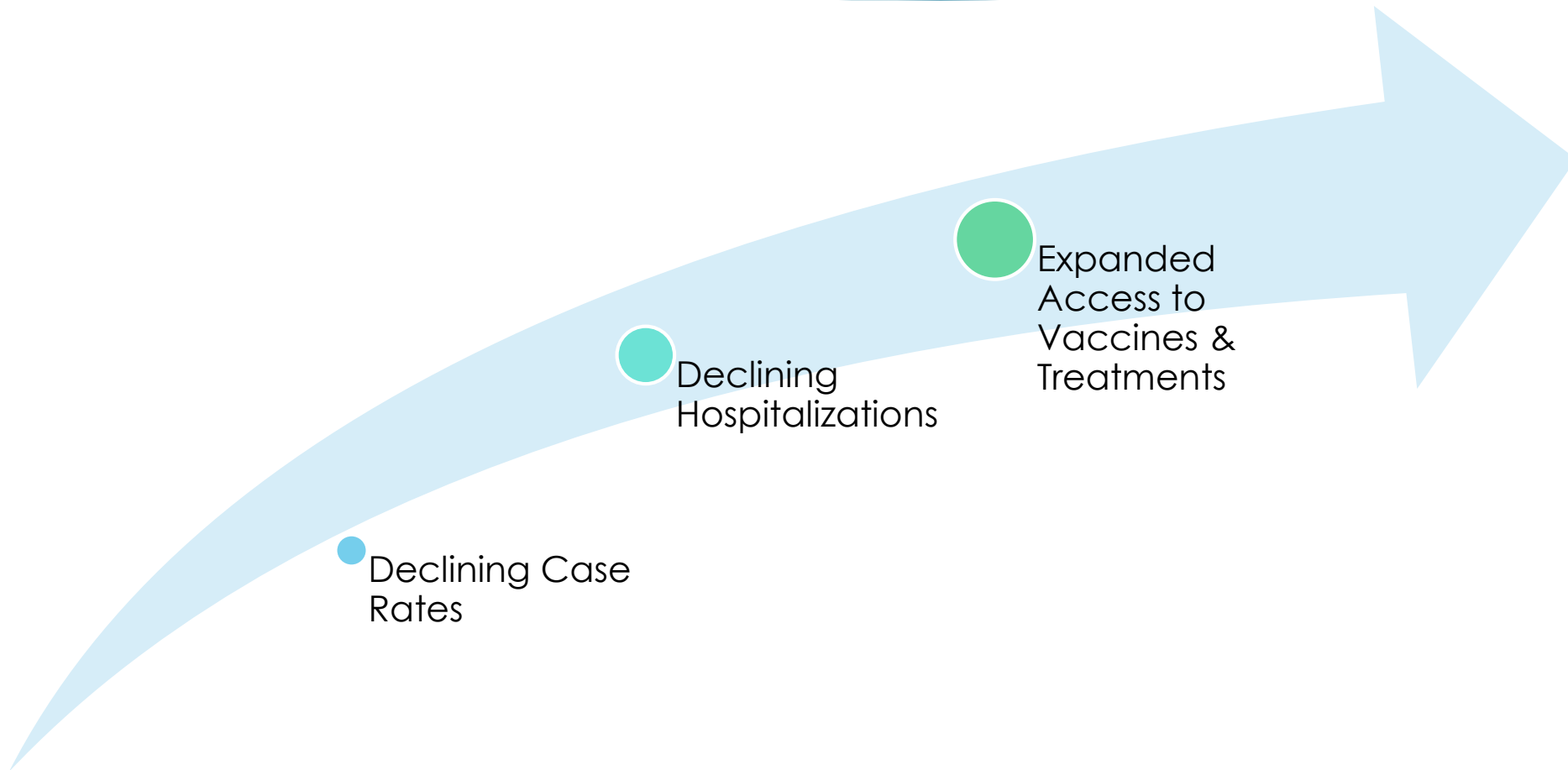
	Prevention of Severe Disease in those at high risk	Previous Allocations	Current Allocation
Molnupiravir	30% (within 5 days)	2,612 (ordered 2,180) (12/23/22-2/23/22)	200 (3/8/22)
Paxlovid	88% (within 5 days)	700 (12/23/22-2/23/22)	192 (3/8/22)
Remdesivir (IV)	87% (within 7 days)	-	-
Sotrovimab (IV)	85% (within 7 days)	588 (ordered 214) (last 30 days)	156 (3/2/22) ZERO ORDERED
Bebtelovimab (IV)	Insufficient data (within 7 days)	460 (ordered 70) (last 30 days)	175 (3/2/22) ZERO ORDERED



Ongoing Public Health Response

FROM PANDEMIC TO ENDEMIC

Things Are Looking Up





What's the difference between an endemic, epidemic and pandemic disease?



ENDEMIC DISEASE

is constantly present in a certain population or region, with relatively low spread (or there may be periods when it doesn't affect people at all, if it is only present in the environment).



EPIDEMIC DISEASE

is when there is a sudden increase in cases spreading through a large population like a country (an outbreak is similar, but usually covers a smaller geographic area).



PANDEMIC DISEASE

is when there is a sudden increase in cases spreading through several countries, continents, or the whole world.

New Phase, Proven Approach

Prevent

- Testing
- Vaccines

Promote

- Health education and promotion
- Ongoing communication with partners

Protect

- Access to treatment

Staff Recommendation

1. Accept a Report on COVID-19 emergency response in Stanislaus County
2. Consider termination of the Local Health Emergency declared by the Public Health Officer on 3/11/20, as ratified by the Board on 3/17/20.
3. Adopt a Resolution Terminating the Declaration of Local Health Emergency.



What questions can we answer?

THANK YOU FOR YOUR ONGOING COMMITMENT TO
SUPPORTING COMMUNITY HEALTH