THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS
BOARD ACTION SUMMARY

DEPT: Sheriff

BOARD AGENDA:6.B.1
AGENDA DATE: October 30, 2018

SUBJECT:
Approval to Apply for, and Accept if Awarded, the 2018 Edward Byrne Memorial Justice Assistance Grant from the Bureau of Justice Assistance to Enhance Criminal Justice Processes

BOARD ACTION AS FOLLOWS: **RESOLUTION NO. 2018-0520**

On motion of Supervisor _ Withrow _____, Seconded by Supervisor _ Chiesa _____
and approved by the following vote,
Ayes: Supervisors: _ Olsen, Chiesa, Withrow, Monteith, and Chairman DeMartini _____
Noes: Supervisors: _____ None _____
Excused or Absent: Supervisors: _ None _____
Abstaining: Supervisor: _____ None _____

1) __X__ **Approved as recommended**
2) _____ **Denied**
3) _____ **Approved as amended**
4) _____ **Other:**

MOTION:

ATTEST: ELIZABETH A. KING, Clerk of the Board of Supervisors   **File No.**

THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS
AGENDA ITEM

DEPT: Sheriff

CONSENT: ☑

CEO CONCURRENCE: YES

BOARD AGENDA:6.B.1
AGENDA DATE: October 30, 2018

4/5 Vote Required: No

SUBJECT:

Approval to Apply for, and Accept if Awarded, the 2018 Edward Byrne Memorial Justice Assistance Grant from the Bureau of Justice Assistance to Enhance Criminal Justice Processes

STAFF RECOMMENDATION:

1. Authorize the Sheriff to submit a joint grant application with the City of Modesto to the Bureau of Justice Assistance, and to accept the grant if awarded, for the 2018 Edward Byrne Memorial Justice Assistance Grant funding to enhance criminal justice processes.

2. Authorize the Chairman of the Board of Supervisors to sign the Memorandum of Agreement between the County of Stanislaus and the City of Modesto for the Justice Assistance Grant (JAG) Program Award.

DISCUSSION:

For Federal Fiscal Year 2018, $10.9 million has been appropriated to the State of California for the Edward Byrne Memorial Justice Assistance Grant (JAG) that is administered by the Bureau of Justice Assistance (BJA), U.S. Department of Justice. The JAG program allows states, tribes and local governments to support a broad range of activities to prevent and control crime based on their own local needs and conditions.

For Stanislaus County, funding in the amount of $177,835 is available in the 2018 Edward Byrne Memorial Justice Assistance Grant for the October 1, 2017 to September 30, 2021. Grant funds are anticipated to be expended in the 2018-2019 Fiscal Year, however if needed, funds may be expended in following years, expiring September 30, 2021. Funds are reimbursed by the State as funds are expended. This is the fourteenth year that the JAG program will be available.

The Department of Justice (DOJ) requires that the County and the City of Modesto submit a joint application due to what the DOJ terms Disparate Allocation. According to the DOJ this occurs "when a city or municipality is scheduled to receive one and one-half times (150 percent) more than a county with concurrent jurisdiction, while that county bears more than 50 percent of the costs associated with prosecution or incarceration of the municipality's Part 1 violent crime. When this occurs, the county and cities must identify a fiscal agent and submit a joint application for the total eligible amount."

The Stanislaus County Sheriff's Department has been identified as the fiscal agent and will submit the joint application with the City of Modesto Police Department for the total grant amount of $177,835 to be split among three agencies: Stanislaus County Probation Department, Stanislaus County Sheriff's Department and the City of Modesto Police Department (MPD). This grant allows for an administrative fee of up to 10% to be charged by the fiscal agent. The Sheriff's Department will receive a 3% administrative fee from the City of Modesto's portion to cover the Sheriff Department's administrative costs related to the 2018 JAG grant.

The following table details funding awarded to Stanislaus County from the 2016 JAG grant, funding available for the 2018 JAG award and the increase received from the prior award period. The 2017 JAG Grant application was submitted and the Office of Justice Planning (OJP) recently released funds to most jurisdictions except California, Oregon, Illinois and Vermont. It is unknown if these funds will be released to the remaining states.

	2016 JAG Award		2018 JAG Grant Available		Change	
Probation	$	7,656	$	7,657	$	1
Sheriff	$	22,970	$	22,971	$	1
Sheriff - Admin Fee	$	4,059	$	4,416	$	357
Modesto Police	$	131,252	$	138,375	$	7,123
Modesto Police - NIBRS	$	-	$	4,416	$	4,416
Total	**$**	**165,937**	**$**	**177,835**	**$**	**11,898**

The Probation Department will use its allocated share of $7,657 to fund a portion of a Deputy Probation Officer for the Domestic Violence Program. The Deputy Probation Officer will supervise adult felons convicted of domestic violence crimes.

The Sheriff's Department will use its allocated share of $22,971 to fund crisis simulation school training exercises at designated schools within Stanislaus County. This project will benefit schools and emergency response agencies by testing response plans, evaluating the coordination of response efforts and identifying any weakness that should be addressed in future planning efforts.

The Modesto Police Department's allocated share is $147,207. Of this, $138,375 will be used to purchase License Plate Reader (LPR) equipment and analytical software to enhance their intelligence-led policing efforts. Another portion, $4,416, will be held as a National Incident-Based Reporting System (NIBRS) set aside. This grant requires all JAG award recipients, not certified by their state as NIBRS compliant, to dedicate 3% percent of their JAG award toward achieving full compliance with the FBI's NIBRS data submission requirements under the Uniform Crime Reporting program which will be replaced by NIBRS in 2021. The remaining $4,416 will be provided to the Sheriff's Department for administrative costs related to the 2018 JAG grant.

The Modesto City Council will vote to approve and sign the attached agreement during an upcoming City Council meeting.

POLICY ISSUE:

Board approval of an agreement stating that the County will be the fiscal agent for these funds is required to apply for this entitlement funding prior to the obligation of program funds.

FISCAL IMPACT:

Funding in the amount of $177,835 is available in the 2018 Edward Byrne Memorial Justice Assistance Grant for Stanislaus County. A County match is not required for this grant. Once the award is received, the Sheriff's Department will return to the Board of Supervisors, if necessary, to request an increase in revenue and appropriations in a future budget cycle.

BOARD OF SUPERVISORS' PRIORITY:

The recommended actions are consistent with the Board's priority of *Supporting Strong and Safe Neighborhoods* by seeking funding that will enhance criminal justice processes in our community.

STAFFING IMPACT:

There are no staffing impacts associated with this item.

CONTACT PERSON:

Adam Christianson, Sheriff-Coroner, (209) 525-7216

ATTACHMENT(S):

1. MOA County of Stanislaus and City of Modesto
2. 2018 Edward Byrne JAG Grant Program Narrative

MEMORANDUM OF AGREEMENT
BETWEEN THE COUNTY OF STANISLAUS AND
THE CITY OF MODESTO FOR THE
EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT (JAG)
FORMULA PROGRAM: LOCAL SOLICITATION AWARD

This Agreement is made and entered into this __11th__ of __September__ 2018, by and between the County of Stanislaus, hereinafter referred to as COUNTY, and the City of Modesto, hereinafter referred to as CITY, to distribute the above referenced grant funds:

WHEREAS, the COUNTY and the CITY, in performing governmental functions or in paying for the performance of governmental functions hereunder, shall make that performance or those payments from current revenues legally available to that party, and

WHEREAS, the COUNTY and the CITY find that the performance of this Agreement is in the best interests of both parties, that the undertaking will benefit the public, and that the division of costs fairly compensates the performing party for the services or functions under this Agreement, and

WHEREAS, the CITY's share of the JAG award that was awarded to both the COUNTY and CITY for the Equipment and Supplies Offset is $142,791 ($147,207 less 3% Administrative Fee of $4,416 to be paid to the County for serving as the applicant/fiscal agent for joint funds), and

WHEREAS, the COUNTY and the CITY believe it to be in their best interests to reallocate the JAG funds as set forth above.

NOW THEREFORE, the COUNTY and CITY agree as follows:

Section 1.

COUNTY and CITY agree the total joint allocation award amount is $177,835.

Section 2.

COUNTY agrees CITY'S share of the award is a total of $142,791 of JAG funds.

Section 3.

CITY agrees to use $138,375 to purchase License Plate Reader Equipment and Analytical Software and $4,416 to purchase supplies to directly support the Modesto Police Department's technical capacity for collecting, processing and analyzing National Incident-Based Reporting System (NIBRS) data to the FBI.

Section 4.

The CITY agrees to provide the COUNTY a quarterly financial and programmatic report not later than fifteen (15) calendar days after the end of the quarter. This will allow the COUNTY to submit the final report on the grant in the required thirty (30) calendar days after the end of each quarter.

The Programmatic and Financial Reporting Periods and Due Dates to the County are as follows:

October-December	January 15
January-March	April 15
April-June	July 15
July-September	October 15

Section 5.

Nothing in the performance of this Agreement shall impose any liability for claims against COUNTY other than claims for which liability may be imposed by the Tort Claims Act.

Section 6.

Nothing in the performance of this Agreement shall impose any liability for claims against CITY other than claims for which liability may be imposed by the Tort Claims Act.

Section 7.

Each party shall assume the responsibility and liability for the acts and omissions of its own deputies, officers, agents and/or employees in conjunction with the performance of their official duties under this Agreement. For tort liability purposes, no party shall be considered the agent of the other. Each party shall be liable (if at all) for the torts of its own deputies, officers, agents, and/or employees that occur within the scope of their official duties in the execution of this Agreement.

Section 8.

The parties to this Agreement do not intend for any third party to obtain a right by virtue of this Agreement.

Section 9.

Nothing in this Agreement shall be interpreted to create a partnership, agency relationship, or joint powers authority between the parties; further, this Agreement shall not create any rights in any party not a signatory hereto.

Section 10.

Both parties agree to adhere to the provisions of 42 USC 3755(d)(2)(B) and any other relevant federal and state law in the disbursements of the JAG funds.

Section 11.

If either party wishes to terminate this Agreement, thirty (30) days written notice shall be given to the other party.

The signature of the parties below designate acceptance of the terms of this Agreement and shall be binding upon the parties upon the effective date of the Agreement.

IN WITNESS WHEREOF, the City of Modesto, a municipal corporation, has authorized the execution of this Agreement in duplicate by its City Manager and attestation by its City Clerk under authority of Resolution No. 2018-_390_, adopted by the Council of the City of Modesto on the 11ᵗʰ day of _September_, 2018, and the County of Stanislaus has caused this Agreement to be duly executed.

COUNTY OF STANISLAUS	CITY OF MODESTO
By:_____ Jim DeMartini, Chairman Board of Supervisors "County"	By:_____ Joseph P. Lopez City Manager "City"
ATTEST: By:_____ Elizabeth King, Clerk of the Board	ATTEST: By:_____ Stephanie Lopez, City Clerk
APPROVED AS TO FORM: By:_____ Robert J. Taro, County Counsel	APPROVED AS TO FORM: By:_____ Adam U. Lindgren, City Attorney

MODESTO CITY COUNCIL
RESOLUTION NO. 2018-390

RESOLUTION APPROVING A MEMORANDUM OF AGREEMENT WITH STANISLAUS COUNTY FOR A JOINT APPLICATION FOR FUNDING IN THE AMOUNT OF $177,835 THROUGH THE EDWARD BYRNE JUSTICE ASSISTANCE GRANT (JAG) FORMULA PROGRAM; AND AUTHORIZING THE CITY MANAGER, OR HIS DESIGNEE, TO EXECUTE THE MEMORANDUM OF AGREEMENT

WHEREAS, the JAG Program allows states, tribes and local governments to support a broad range of activities to prevent and control crime based on their own local needs and conditions, and

WHEREAS, the City of Modesto Police Department is eligible to apply for $147,207 and Stanislaus County is eligible for $30,628, and

WHEREAS, the City of Modesto Police Department is considered "disparate" under the terms of this grant because the City is eligible to receive one and one-half times more than a County (150% more than the County with concurrent jurisdiction), and

WHEREAS, the Modesto Police Department and Stanislaus County are required to submit a joint application for the total eligible allocation of $177,835, and

WHEREAS, the City of Modesto will use its allocation to help fund the acquisition and implementation of License Plate Reader (LPR) equipment in the form of fixed cameras and associated system components, and

WHEREAS, there is no match required for this grant, and

WHEREAS, Stanislaus County will be the fiscal agent for this grant, and

WHEREAS, the County will charge the City a three percent (3%) administrative fee in the amount of $4,416 to cover the reporting costs associated with the grant, and

WHEREAS, the grant requires the City, as a disparate agency, to set aside three percent (3%) in the amount of $4,416 to be used for NIBRS compliance, and

WHEREAS, the City will utilize these set-aside funds to cover costs of building, testing and training staff in the use of this reporting module, and

WHEREAS, the grant requires that a separate multi-year project account must be established for fund deposits, and funds cannot be commingled with funds from any other source, and

WHEREAS, the grant requires a signed Memorandum of Agreement between the City and County for the application.

NOW, THEREFORE, BE IT RESOLVED by the Council of the City of Modesto that it hereby approves the Memorandum of Agreement with Stanislaus County for the Edward Byrne Memorial Justice Assistance Grant (JAG) Formula Program Fiscal Year 2018 Local Solicitation and authorizes a joint application with Stanislaus County.

BE IT FURTHER RESOLVED that the City Manager, or his designee, is hereby authorized to execute the grant application upon award.

The foregoing resolution was introduced at a regular meeting of the Council of

the City of Modesto held on the 11th day of September, 2018, by Councilmember

Kenoyer, who moved its adoption, which motion being duly seconded by

Councilmember Ah You, was upon roll call carried and the resolution adopted by the

following vote:

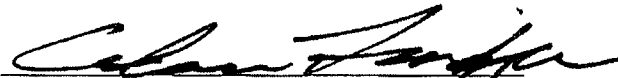AYES: Councilmembers: Ah You, Grewal, Kenoyer, Madrigal, Ridenour, Mayor Brandvold

NOES: Councilmembers: None

ABSENT: Councilmembers: Zoslocki

ATTEST: _____
STEPHANIE LOPEZ, City Clerk

(SEAL)

APPROVED AS TO FORM:

By: _____
ADAM U. LINDGREN, City Attorney

Edward Byrne Memorial Justice Assistance Grant
(JAG) Formula Program: Local Solicitation
CFDA # 16.738

Applying Agencies: Joint Application with the Stanislaus County Sheriff's Department,

Probation Department, and the City of Modesto.

Eligible Joint Allocation: $177,835

Program Narrative:

The Stanislaus County Sheriff's Department and the City of Modesto Police Department

are submitting a joint application for a total amount of $177,835, with the Stanislaus County

Sheriff's Department being the fiscal agent. The County will be assessing a 3% administrative

fee from City of Modesto, in the amount of $4,416, to cover administrative and reporting costs

associated with the grant. In addition, as required by BJA, the City of Modesto will set aside

3%, in the amount of $4,416, to be used for NIBRS compliance activities.

The City of Modesto Police Department will use its allocated $138,375 to help fund the

acquisition and implementation of License Plate Reader (LPR) equipment and analytical

software as part of department-wide intelligence-led policing efforts. The Stanislaus County

Sheriff's Department will disburse its allocated funding of $30,628 between the Probation

Department and Sheriff's Operations Division. The Sheriff's Department will use the allocated

$22,971 to conduct school exercise training. The remaining $7,657 will be disbursed to the

Probation Department to fund a portion of a Deputy Probation Officer for the Domestic Violence

Program.

A Memorandum of Understanding (MOU), which will be executed and signed by each jurisdiction's authorized representative, is attached. The MOU outlines each jurisdiction's allocation and identifies the applicant/fiscal agent for the joint funds.

Modesto Police Department

The Modesto Police Department (MPD) will use its allocated funding of $147,207, less 3% administrative fees in the amount of $4,416 and 3% NIBRS compliance set-aside in the amount of $4,416, to purchase and implement License Plate Reader (LPR) equipment, in the form of fixed cameras and system components, to expand upon the department-wide intelligence-led policing efforts. The LPR program provides real-time information to officers in the field on the location of vehicles that have been stolen and/or are associated with high-level offenses.

According to the National Insurance Crime Bureau (NICB) the Modesto Metropolitan Area, which encompasses Stanislaus County and all of its cities – had 3,870 vehicle thefts in 2017, for a rate of 706 thefts per 100,000 residents, the seventh highest in the nation. The area ranked fourth in the nation in 2016, and the highest in 2015. It has been ranked first seven times since 2004.

The Modesto Police Department (MPD) has completed construction on a Real Time Crime Center (RTCC). These efforts have improved policing efficiency and increased officer safety by providing real-time information to Officers in the field derived from video feeds, vehicle and officer location information, and incident information. The RTCC houses a state-of-the-art multi-panel video wall and several workstations that are manned with RTCC operators.

A series of License Plate Reader (LPR) cameras and corresponding analytical software have been selected, purchased and are currently being implemented that will enhance the abilities

of the RTCC operators to conduct intelligence-led policing by extracting value and centralizing

the geospatial (mapped) data in a fast, and easy-to-use RTCC dashboard (aka, portal). This will

better enable the Modesto Police Department to fulfill the City of Modesto's strategic

commitment of providing Great, Safe Neighborhoods to city residents by increasing Officer and

community safety. Purchasing additional cameras and installing them in strategic parts of the

city at fixed locations will expand coverage and enhance the capabilities of the LPR system to

capture information to help identify vehicles and suspects involved in criminal activity.

LPR systems are capable of fixed and mobile installations. They are able to interface and

be installed upon existing city infrastructure with minimal modification and capture vehicle

license plates in both light and dark settings. The LPR systems are able to wirelessly

communicate with an offsite repository where captured data can be stored, compared with known

stolen vehicles, provide alerts to personnel, and later accessed for investigative inquiry.
The City of Modesto and the Modesto Police Department are committed to maximizing the use

of technology, innovative ideas and crime analysis in the deployment of its limited resources that

provides the best level of service in support of our citizens and community.

The City of Modesto continues to face difficult financial challenges, and is slowly

recovering from the economic recession. Several departments throughout the City of Modesto

received reduction to their respective discretionary budget, including the Modesto Police

Department. Therefore, purchases that help the department better utilize its time and money, and

allow for targeted enforcement, such as enhancement of the LPR system, would provide a wise

investment during these troubled financial times.

Utilizing this funding to purchase additional fixed cameras and system components to expand the functionality of the LPR system would greatly benefit the Modesto Police Department.

Stanislaus County Sheriff's Department:

The Stanislaus County Sheriff's Department will use the funding to perform school exercise training during Fiscal Year 2018-2019.

The Sheriff's Department will partner with the Stanislaus County Office of Education ("SCOE") and school districts within the unincorporated area of Stanislaus County and contract cities to work together to design and conduct a crisis simulation to exercise a coordinated response to a school emergency. This project will benefit schools and emergency response agencies by testing response plans, evaluating the coordination of response efforts and identifying any weaknesses that should be addressed in future planning efforts.

The Sheriff's Department has a proven history of leading effective tactical trainings for law enforcement response to a variety of critical incidents including active school shooters. They are able to provide the technical expertise, specialized equipment and supplies that are vital to conduct a safe and effective crisis response exercise. These resources are often not internally available within smaller jurisdictions. The Sheriff's Department has long been a partner with SCOE and other response agencies in an effort to build capacity countywide for school emergency readiness.

Similar trainings have been successfully performed in recent years with Department of Justice grant funding. On February 4, 2013, through the Secure our Schools grant, the Stanislaus County Office of Education and the Stanislaus County Sheriff's Department planned and coordinated a crisis simulation exercise at PACE School in Modesto, CA. On April 8, 2015 and

April 19, 2017, through the BJA FY 13 Edward Byrne Memorial Justice Assistance Grant Program, the Stanislaus County Sheriff's Department's K-9, Bomb and SWAT specialty teams performed three (3) simultaneous training exercises at three (3) local schools.

Without this JAG funding, additional exercise training will not be financially feasible due to Stanislaus County's continued limitations of discretionary revenue. The County's annual unemployment rate in January 2018, is 7.5%, a decrease from 8.9% in 2017, but significantly higher than the State rate of 4.5%. Unemployment rates in the Central Valley are historically twice the national average, currently 4.1%. High unemployment rates mean more people receiving government assistance, thus placing a greater strain on local public resources. Utilizing this funding to perform school exercise training would be a vital service to Stanislaus County and the Sheriff's Department.

Stanislaus County Probation Department:

The Stanislaus County Probation Department will fund a portion of a Deputy Probation Officer for Fiscal Year 2018-2019.

Like other public safety agencies in the county, the Probation Department has not been immune to the impacts of decreasing revenue and increasing demands for service. For example, California Senate Bill 190, which became effective January 1, 2018, eliminated the ability of any county probation department from collecting any administrative fines and fees from families with youth in the juvenile justice system. The fiscal impact to the Department is estimated at approximately $175,000 per year in revenue.

The Probation Department will use JAG funding to staff a portion of a Deputy Probation Officer for the Domestic Violence Program for Fiscal Year 2018-2019. The officer will supervise adult felons convicted of domestic violence crimes.

Project Objectives:

City of Modesto Police Department:

The LPR program will improve policing efficiency and increase officer safety by providing real-time information to officers in the field on the location of vehicles that have been stolen and/or are associated with high-level criminal offenses.

The LPR equipment and analytical software will allow for MPD personnel to identify criminal activity, improve response times, and officer safety. Additionally, it will enhance the Department's ability to provide critical information to field personnel as well as provide an easily accessible repository of information for Officers and Crime Analysts to better facilitate and enhance their investigations. Timely and effective coordination of resources is critical for both Officers and public safety; and in the detection and apprehension of dangerous criminal suspects.

Stanislaus County Sheriff's Department:

The Sheriff's Department, Stanislaus County Office of Education and school districts within the unincorporated area of Stanislaus County and contract cities will plan and coordinate crisis simulation exercises at designated schools during Fiscal Year 2015-2016. The Sheriff's Department will provide an exercise conduct team to deliver the technical expertise and supplies necessary to ensure safe and effective trainings for the law enforcement participants. The Sheriff's Department and schools will work collaboratively to design and implement the exercise plan.

Stanislaus County Probation Department:

This funding will assist in maintaining staffing levels for supervision of adult probationers convicted of domestic violence and felonious crimes, as well as promote responsible behavior and offender accountability.

Capabilities and Competencies:

The County of Stanislaus will be the fiduciary agency for the JAG program award fund and is highly qualified to undertake the grant project. The Stanislaus County Sheriff's Department is a progressive law enforcement agency, consisting of an authorized staff of 226 full time and 31 part time sworn positions and an operating budget exceeding $143 million dollars. The Sheriff's Department is a law enforcement organization based upon a philosophy of community policing. Our department's mission statement clearly delineates our priorities:

"We, the members of the Stanislaus County Sheriff's Department are dedicated to serve and protect the community through the highest standards of professionalism and ethical conduct by Enforcement, Prevention and Education in partnership with the community".

The Modesto Police Department is a progressive law enforcement agency, consisting of an authorized staff of 336.5 full-time employees, including an authorized sworn staff of 240 full time and an operating budget of approximately $67.7 million. The Department operates with a community-policing philosophy and in a community-policing mode.

The Modesto Police Department's Mission Statement is:

"To drive the crime rate down and improve the quality of life in the city of Modesto."

The Modesto Police Department's Vision Statement is:

"The city of Modesto is a safe place to live, work and play. We proactively enforce laws, develop long-term solutions to problems and engage in crime prevention in partnership with the community. The Modesto Police Department is a leader in Intelligence-Led Policing. We maximize the use of technology, innovative ideas and crime analysis in the deployment of our resources."

The Stanislaus County Probation Department is an integral part of the criminal justice system in Stanislaus County, consisting of 284 allocated full-time positions including 219 full time sworn positions and a budget of more than $66 million. The department strives to provide community safety and services with professional integrity.

A trust fund has been established to deposit the funds. Stanislaus County currently manages $185,882,520 in federal grants as of June 30, 2017.

Each participating agency will separately track and report funding activities in accordance with the quarterly financial and programmatic reporting conditions advertised in the solicitation.

Activities:

The Modesto Police Department will purchase License Plate Reader equipment and analytical software. MPD will ensure:

- To meet City of Modesto's Purchasing Policies and Procedures, as described in the grant, to purchase the LPR equipment and analytical software once the grant has been awarded.

- The LPR equipment and analytical software would be in compliance with FBI Criminal Justice Information Services and California Department of Justice data storage requirements.
- The LPR equipment and analytical software purchased with grant award funding is identified during quarterly performance metrics reporting.

This funding will provide us with Intelligence-Led Policing software and equipment to improve policing efficiency, increase Officer Safety by providing real-time information to Officers in the field, and reduce criminal activity while increasing the ability of Officers to locate and apprehend criminal offenders. Without JAG funds, the LPR equipment and analytics cannot be purchased until the economy and City of Modesto revenue recovers.

The Stanislaus County Sheriff's Department will plan and coordinate a crisis simulation exercise at local school(s). The Sheriff's Department will provide exercise conduct team to deliver the technical expertise and supplies necessary to ensure a safe and effective training for the law enforcement participants. The Sheriff's Department duties will include:

- Collaboration with school staff on the design and coordination of the crisis exercise, with special support provided for the planning of the active shooter simulation.
- Serve as the Exercise Controller and Evaluator for law enforcement participants. Organize teams of training officers to direct the active shooter simulations, conduct law enforcement exercise activities, ensure simulation safety for role

players and participants and provide evaluative feedback to the law enforcement participants.

- Identify logistical needs for active shooter (attacker) role players, then recruit and manage volunteers to fill those roles.
- Provide tactical supplies and safety gear necessary for a safe and effective simulated shooting exercise to all role players and law enforcement participants.

The Stanislaus County Probation Department will fund a portion of a Deputy Probation Officer's position. The Deputy Probation Officer is responsible for supervising adult probationers convicted of domestic violence and felonious crimes and promoting responsible behavior and offender accountability.

Timeline:

The City of Modesto will follow the City of Modesto's Purchasing Policies and Procedures, as described in the grant, to order the LPR equipment and analytical software once the grant has been awarded. Modesto Police Crime Analysts, Officers, Information Technology staff, and authorized personnel will be trained to use the software once it is received.

The Sheriff's Department will conduct school exercise training within the grant performance period.

The Probation Department will begin funding a portion of a Deputy Probation Officer position on July 1, 2018 and will continue through June 30, 2019.

Performance Measures:

Performance measures for this project include:

Modesto Police Department

1. The LPR equipment and analytics will be procured and installed using the City of Modesto Purchasing Policies and Procedures.

2. Modesto Police Crime Analysts, Officers, Information Technology staff, and authorized personnel will be trained to use the software once it is received.

3. We will continue to utilize the software and expand when funding allows, to improve efficiencies in the department and enhance the safety of officers and the community.

4. We will continually examine city-wide and functional geographical area vehicle theft and apprehension rates with the deployment and use of the LPR system and analytics.

Stanislaus County Sheriff's Department

1. School exercise training will be coordinated and performed during the grant performance period.

2. Tactical and safety supplies (i.e., sim-ammunition and weapons safety) will be procured and utilized during trainings.

Stanislaus County Probation Department

1. Maintain staffing levels for supervision of adult probationers.

Edward Byrne Memorial Justice Assistance Grant
(JAG) Formula Program: Local Solicitation
CFDA # 16.738

Applying Agencies: Joint Application with the Stanislaus County Sheriff's Department,

Probation Department, and the City of Modesto.

Eligible Joint Allocation: $177,835

Program Narrative:

      The Stanislaus County Sheriff's Department and the City of Modesto Police Department

are submitting a joint application for a total amount of $177,835, with the Stanislaus County

Sheriff's Department being the fiscal agent. The County will be assessing a 3% administrative

fee from City of Modesto, in the amount of $4,416, to cover administrative and reporting costs

associated with the grant. In addition, as required by BJA, the City of Modesto will set aside

3%, in the amount of $4,416, to be used for NIBRS compliance activities.

      The City of Modesto Police Department will use its allocated $138,375 to help fund the

acquisition and implementation of License Plate Reader (LPR) equipment and analytical

software as part of department-wide intelligence-led policing efforts. The Stanislaus County

Sheriff's Department will disburse its allocated funding of $30,628 between the Probation

Department and Sheriff's Operations Division. The Sheriff's Department will use the allocated

$22,971 to conduct school exercise training. The remaining $7,657 will be disbursed to the

Probation Department to fund a portion of a Deputy Probation Officer for the Domestic Violence

Program.

A Memorandum of Understanding (MOU), which will be executed and signed by each jurisdiction's authorized representative, is attached. The MOU outlines each jurisdiction's allocation and identifies the applicant/fiscal agent for the joint funds.

Modesto Police Department

The Modesto Police Department (MPD) will use its allocated funding of $147,207, less 3% administrative fees in the amount of $4,416 and 3% NIBRS compliance set-aside in the amount of $4,416, to purchase and implement License Plate Reader (LPR) equipment, in the form of fixed cameras and system components, to expand upon the department-wide intelligence-led policing efforts. The LPR program provides real-time information to officers in the field on the location of vehicles that have been stolen and/or are associated with high-level offenses.

According to the National Insurance Crime Bureau (NICB) the Modesto Metropolitan Area, which encompasses Stanislaus County and all of its cities – had 3,870 vehicle thefts in 2017, for a rate of 706 thefts per 100,000 residents, the seventh highest in the nation. The area ranked fourth in the nation in 2016, and the highest in 2015. It has been ranked first seven times since 2004.

The Modesto Police Department (MPD) has completed construction on a Real Time Crime Center (RTCC). These efforts have improved policing efficiency and increased officer safety by providing real-time information to Officers in the field derived from video feeds, vehicle and officer location information, and incident information. The RTCC houses a state-of-the-art multi-panel video wall and several workstations that are manned with RTCC operators.

A series of License Plate Reader (LPR) cameras and corresponding analytical software have been selected, purchased and are currently being implemented that will enhance the abilities

of the RTCC operators to conduct intelligence-led policing by extracting value and centralizing the geospatial (mapped) data in a fast, and easy-to-use RTCC dashboard (aka, portal). This will better enable the Modesto Police Department to fulfill the City of Modesto's strategic commitment of providing Great, Safe Neighborhoods to city residents by increasing Officer and community safety. Purchasing additional cameras and installing them in strategic parts of the city at fixed locations will expand coverage and enhance the capabilities of the LPR system to capture information to help identify vehicles and suspects involved in criminal activity.

LPR systems are capable of fixed and mobile installations. They are able to interface and be installed upon existing city infrastructure with minimal modification and capture vehicle license plates in both light and dark settings. The LPR systems are able to wirelessly communicate with an offsite repository where captured data can be stored, compared with known stolen vehicles, provide alerts to personnel, and later accessed for investigative inquiry. The City of Modesto and the Modesto Police Department are committed to maximizing the use of technology, innovative ideas and crime analysis in the deployment of its limited resources that provides the best level of service in support of our citizens and community.

The City of Modesto continues to face difficult financial challenges, and is slowly recovering from the economic recession. Several departments throughout the City of Modesto received reduction to their respective discretionary budget, including the Modesto Police Department. Therefore, purchases that help the department better utilize its time and money, and allow for targeted enforcement, such as enhancement of the LPR system, would provide a wise investment during these troubled financial times.

Utilizing this funding to purchase additional fixed cameras and system components to expand the functionality of the LPR system would greatly benefit the Modesto Police Department.

Stanislaus County Sheriff's Department:

The Stanislaus County Sheriff's Department will use the funding to perform school exercise training during Fiscal Year 2018-2019.

The Sheriff's Department will partner with the Stanislaus County Office of Education ("SCOE") and school districts within the unincorporated area of Stanislaus County and contract cities to work together to design and conduct a crisis simulation to exercise a coordinated response to a school emergency. This project will benefit schools and emergency response agencies by testing response plans, evaluating the coordination of response efforts and identifying any weaknesses that should be addressed in future planning efforts.

The Sheriff's Department has a proven history of leading effective tactical trainings for law enforcement response to a variety of critical incidents including active school shooters. They are able to provide the technical expertise, specialized equipment and supplies that are vital to conduct a safe and effective crisis response exercise. These resources are often not internally available within smaller jurisdictions. The Sheriff's Department has long been a partner with SCOE and other response agencies in an effort to build capacity countywide for school emergency readiness.

Similar trainings have been successfully performed in recent years with Department of Justice grant funding. On February 4, 2013, through the Secure our Schools grant, the Stanislaus County Office of Education and the Stanislaus County Sheriff's Department planned and coordinated a crisis simulation exercise at PACE School in Modesto, CA. On April 8, 2015 and

April 19, 2017, through the BJA FY 13 Edward Byrne Memorial Justice Assistance Grant

Program, the Stanislaus County Sheriff's Department's K-9, Bomb and SWAT specialty teams

performed three (3) simultaneous training exercises at three (3) local schools.

Without this JAG funding, additional exercise training will not be financially feasible due

to Stanislaus County's continued limitations of discretionary revenue. The County's annual

unemployment rate in January 2018, is 7.5%, a decrease from 8.9% in 2017, but significantly

higher than the State rate of 4.5%. Unemployment rates in the Central Valley are historically

twice the national average, currently 4.1%. High unemployment rates mean more people

receiving government assistance, thus placing a greater strain on local public resources.

Utilizing this funding to perform school exercise training would be a vital service to Stanislaus

County and the Sheriff's Department.

Stanislaus County Probation Department:

The Stanislaus County Probation Department will fund a portion of a Deputy Probation

Officer for Fiscal Year 2018-2019.

Like other public safety agencies in the county, the Probation Department has not been

immune to the impacts of decreasing revenue and increasing demands for service. For example,

California Senate Bill 190, which became effective January 1, 2018, eliminated the ability of any

county probation department from collecting any administrative fines and fees from families

with youth in the juvenile justice system. The fiscal impact to the Department is estimated at

approximately $175,000 per year in revenue.

The Probation Department will use JAG funding to staff a portion of a Deputy Probation

Officer for the Domestic Violence Program for Fiscal Year 2018-2019. The officer will

supervise adult felons convicted of domestic violence crimes.

Project Objectives:

City of Modesto Police Department:

The LPR program will improve policing efficiency and increase officer safety by providing real-time information to officers in the field on the location of vehicles that have been stolen and/or are associated with high-level criminal offenses.

The LPR equipment and analytical software will allow for MPD personnel to identify criminal activity, improve response times, and officer safety. Additionally, it will enhance the Department's ability to provide critical information to field personnel as well as provide an easily accessible repository of information for Officers and Crime Analysts to better facilitate and enhance their investigations. Timely and effective coordination of resources is critical for both Officers and public safety; and in the detection and apprehension of dangerous criminal suspects.

Stanislaus County Sheriff's Department:

The Sheriff's Department, Stanislaus County Office of Education and school districts within the unincorporated area of Stanislaus County and contract cities will plan and coordinate crisis simulation exercises at designated schools during Fiscal Year 2015-2016. The Sheriff's Department will provide an exercise conduct team to deliver the technical expertise and supplies necessary to ensure safe and effective trainings for the law enforcement participants. The Sheriff's Department and schools will work collaboratively to design and implement the exercise plan.

Stanislaus County Probation Department:

This funding will assist in maintaining staffing levels for supervision of adult probationers convicted of domestic violence and felonious crimes, as well as promote responsible behavior and offender accountability.

Capabilities and Competencies:

The County of Stanislaus will be the fiduciary agency for the JAG program award fund and is highly qualified to undertake the grant project. The Stanislaus County Sheriff's Department is a progressive law enforcement agency, consisting of an authorized staff of 226 full time and 31 part time sworn positions and an operating budget exceeding $143 million dollars. The Sheriff's Department is a law enforcement organization based upon a philosophy of community policing. Our department's mission statement clearly delineates our priorities:

"We, the members of the Stanislaus County Sheriff's Department are dedicated to serve and protect the community through the highest standards of professionalism and ethical conduct by Enforcement, Prevention and Education in partnership with the community".

The Modesto Police Department is a progressive law enforcement agency, consisting of an authorized staff of 336.5 full-time employees, including an authorized sworn staff of 240 full time and an operating budget of approximately $67.7 million. The Department operates with a community-policing philosophy and in a community-policing mode.

The Modesto Police Department's Mission Statement is:

"To drive the crime rate down and improve the quality of life in the city of Modesto."

The Modesto Police Department's Vision Statement is:

"The city of Modesto is a safe place to live, work and play. We proactively enforce laws, develop long-term solutions to problems and engage in crime prevention in partnership with the community. The Modesto Police Department is a leader in Intelligence-Led Policing. We maximize the use of technology, innovative ideas and crime analysis in the deployment of our resources."

The Stanislaus County Probation Department is an integral part of the criminal justice system in Stanislaus County, consisting of 284 allocated full-time positions including 219 full time sworn positions and a budget of more than $66 million. The department strives to provide community safety and services with professional integrity.

A trust fund has been established to deposit the funds. Stanislaus County currently manages $185,882,520 in federal grants as of June 30, 2017.

Each participating agency will separately track and report funding activities in accordance with the quarterly financial and programmatic reporting conditions advertised in the solicitation.

Activities:

The Modesto Police Department will purchase License Plate Reader equipment and analytical software. MPD will ensure:

- To meet City of Modesto's Purchasing Policies and Procedures, as described in the grant, to purchase the LPR equipment and analytical software once the grant has been awarded.

- The LPR equipment and analytical software would be in compliance with FBI Criminal Justice Information Services and California Department of Justice data storage requirements.
- The LPR equipment and analytical software purchased with grant award funding is identified during quarterly performance metrics reporting.

This funding will provide us with Intelligence-Led Policing software and equipment to improve policing efficiency, increase Officer Safety by providing real-time information to Officers in the field, and reduce criminal activity while increasing the ability of Officers to locate and apprehend criminal offenders. Without JAG funds, the LPR equipment and analytics cannot be purchased until the economy and City of Modesto revenue recovers.

The Stanislaus County Sheriff's Department will plan and coordinate a crisis simulation exercise at local school(s). The Sheriff's Department will provide exercise conduct team to deliver the technical expertise and supplies necessary to ensure a safe and effective training for the law enforcement participants. The Sheriff's Department duties will include:
- Collaboration with school staff on the design and coordination of the crisis exercise, with special support provided for the planning of the active shooter simulation.
- Serve as the Exercise Controller and Evaluator for law enforcement participants. Organize teams of training officers to direct the active shooter simulations, conduct law enforcement exercise activities, ensure simulation safety for role

players and participants and provide evaluative feedback to the law enforcement participants.

- Identify logistical needs for active shooter (attacker) role players, then recruit and manage volunteers to fill those roles.

- Provide tactical supplies and safety gear necessary for a safe and effective simulated shooting exercise to all role players and law enforcement participants.

The Stanislaus County Probation Department will fund a portion of a Deputy Probation Officer's position. The Deputy Probation Officer is responsible for supervising adult probationers convicted of domestic violence and felonious crimes and promoting responsible behavior and offender accountability.

Timeline:

The City of Modesto will follow the City of Modesto's Purchasing Policies and Procedures, as described in the grant, to order the LPR equipment and analytical software once the grant has been awarded. Modesto Police Crime Analysts, Officers, Information Technology staff, and authorized personnel will be trained to use the software once it is received.

The Sheriff's Department will conduct school exercise training within the grant performance period.

The Probation Department will begin funding a portion of a Deputy Probation Officer position on July 1, 2018 and will continue through June 30, 2019.

Performance Measures:

Performance measures for this project include:

Modesto Police Department

1. The LPR equipment and analytics will be procured and installed using the City of Modesto Purchasing Policies and Procedures.

2. Modesto Police Crime Analysts, Officers, Information Technology staff, and authorized personnel will be trained to use the software once it is received.

3. We will continue to utilize the software and expand when funding allows, to improve efficiencies in the department and enhance the safety of officers and the community.

4. We will continually examine city-wide and functional geographical area vehicle theft and apprehension rates with the deployment and use of the LPR system and analytics.

Stanislaus County Sheriff's Department

1. School exercise training will be coordinated and performed during the grant performance period.

2. Tactical and safety supplies (i.e., sim-ammunition and weapons safety) will be procured and utilized during trainings.

Stanislaus County Probation Department

1. Maintain staffing levels for supervision of adult probationers.