THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS ACTION AGENDA SUMMARY

DEPT: Planning and Community Development	BOARD AGENDA # 9:05 a.m.
Urgent Routine	AGENDA DATE January 29, 2013
CEO Concurs with Recommendation YES NO (Information Attached)	4/5 Vote Required YES NO
SUBJECT:	
Public Hearing to Consider an Appeal of the Planning Comm Approve a 5-year Time Extension to the Development Sched Santa Fe Crossing	
STAFF RECOMMENDATIONS:	
After conducting a public hearing at its regular meeting of De Planning Commission, on a 9-0 (Gammons, Boyd) vote, grat to the Development Schedule for Rezone Application No. 20	nted the approval of a 5-year Time Extension
If the Board decides to uphold the Planning Commission's decision, thus denying the appeal and approving the Time Extension, the following finding must be made:	
1. Find that the applicant has shown good cause for being granted a time extension.	
	(Continued on page 2)
FISCAL IMPACT:	
The fiscal impact associated with the Board's consideration of time spent reviewing, evaluating, and preparing the Board Reportion of the \$622.00 Planning Commission appeal fee paid the fee received for this appeal will be absorbed by the Plannadministrative budget approved by the Board for the current to	eport. Time spent by staff was covered by a by the appellant. Any cost above and beyond hing and Community Development
BOARD ACTION AS FOLLOWS:	No. 2013-48
On motion of Supervisor Monteith , Seconded by Supervisor O'Brien and approved by the following vote, Ayes: Supervisors: O'Brien and Monteith Noes: Supervisors: De Martini Excused or Absent: Supervisors: None Abstaining: Supervisor: Withrow and Chairman Chiesa 1) Approved as recommended 2) Denied 3) Approved as amended 4) X Other: MOTION: After conducting the public hearing, a motion to deny the appeal and to confirm the decision of the Planning Commission failed to receive an affirmative vote of a majority of all the members and, therefore, the following decision of the Planning Commission remains in effect: approval of a 5-year time extension to the Development Schedule for Rezone Application No. 2007-01, Santa Fe Crossing	

CHRISTINE FERRARO TALLMAN, Clerk

ATTEST:

File No.

STAFF RECOMMENDATIONS: (Continued)

If the Board decides to approve the appeal, denying the Time Extension, the following finding must be made:

1. Find that the applicant has not shown good cause for being granted a time extension.

DISCUSSION:

This item is an appeal by the City of Hughson of the Stanislaus County Planning Commission's December 6, 2012 decision to approve a 5-year time extension to the Development Schedule of Rezone Application No. 2007-01, Santa Fe Crossing. The City of Hughson's appeal letter, dated December 14, 2012, is included as Attachment "A".

The Santa Fe Crossing project was originally approved on January 8, 2008 and effectively rezoned the project site from Planned Development No. 185 to Planned Development No. 313 (P-D 313). The approved Development Plan of P-D (313) allows for the development of a "commercial project" consisting of a 19,250 square foot commercial building, 435 mini storage units, 52 RV storage spaces, a gas station with a 5,065 square foot mini market, and a drive through coffee shop. The 11.44± acre project site is located at 4306 Santa Fe Avenue, at the northwest corner of Geer Road and Santa Fe Avenue, southeast of the City of Hughson. This site is located within the LAFCO adopted Sphere of Influence (SOI) for the City of Hughson.

The 2008 approved Development Schedule allows for site development to take place over three (3) phases of construction. As part of the original project, the applicant had proposed a development schedule allowing for a seven (7) year time-frame to start construction; however, the staff recommendation to the Planning Commission was to shorten the proposed time frame to five (5) years. On January 8, 2008, the Board of Supervisors approved the project, as recommended by the Planning Commission, with the Development Schedule shortened to five (5) years (expiring January 8, 2013), with the ability for the applicant to request an extension, if needed. If the Board upholds the Planning Commission's approval of the Time Extension, the modified Development Schedule would give the applicant until January 8, 2018, to start construction of all development phases of the project.

Planning Commission Hearing - December 6, 2012

The Stanislaus County Planning Commission held a public hearing to consider the time extension at its regular meeting of December 6, 2012. Both Planning Commission memos, which include the Planning Commission and Board of Supervisors reports for the 2007 Rezone request, are included as Attachment "B" of this report.

At the public hearing, the applicant's representative, George Petrulakis, spoke in favor of allowing the time extension. The City of Hughson's City Manager, Brian Whitemyer, spoke in opposition to the project expressing concerns regarding the impacts that the allowance of a time extension would create for the City of Hughson. Attachment "B" includes two letters in opposition from the City of Hughson (dated April 24, 2012, and November 19, 2012). The general theme of opposition voiced at the Planning Commission was related to the impacts of additional wells and septic systems in relation to the City. Also, noted was the potential impact of allowing a project related driveway along Geer Road.

Following the close of the public hearing, the Planning Commission discussed the project indicating positions mostly in favor of the project being granted an extension. The Commission discussion focused primarily on the topics related to the issues raised by the appellant as well as discussion on the appropriate time-frame for an extension. Although, one Planning Commissioner felt 5 years may not be enough, given the current economic climate, the other Commissioners believed that going beyond a 5-year extension may not be an appropriate action to take. The Commission voted 9-0 (Gammons, Boyd) to approve the 5-year time extension to the Development Schedule. The Planning Commission Minutes from December 6, 2012, are included as Attachment "C" of this report.

City of Hughson Appeal - December 14, 2012

In the City of Hughson's appeal letter, there are various issues cited as being the reason they feel the Board should deny the Time Extension (see Attachment "A"). The City states that they have concerns related to (1) potential conflicts with a 2006 City/County mutual agreement which they believe prevents new driveway access on Geer Road, (2) the possibility of future nitrate contamination to the areas groundwater due to the project development, and (3) that development of the project site is premature given the lack of City services (water/sewer) available. The City has also indicated that allowing the project to develop (granting the time extension) is considered to be "leapfrog development." The City has pointed to the current City/County tax sharing agreement as being another reason that allowing the time extension creates a huge problem for the City. The City claims that it cannot afford to annex a fully developed project site and be able to provide the necessary City services, under the existing City/County tax sharing agreement. Lastly, the City believes that the applicant has not shown the "good cause" necessary for approving the applicant's time extension request.

The first issue regarding the approval of the time extension conflicting with the 2006 City/County mutual agreement (see Attachment "A") does not appear to be a valid concern. The Department of Public Works has concluded that, in reviewing the mutual agreement, the County's General Plan, and the Public Works – Road Standards & Specifications, the allowance of driveway access onto Geer Road does not appear to violate any particular requirement of either the agreement or the County's standards.

In reviewing the concerns listed in the appeal letter, related to septic systems/waste water and private wells, the Department of Environmental Resources (DER) concluded that concerns of potential nitrate contamination as a result of the project will not be an issue since the project was conditioned to require Primary and Secondary (Measure X) waste water treatment units. Furthermore, the overall load on the waste water treatment units will be minimal given the low impact and intensity of the uses on the site. It was also noted that the Regional Water Quality Control Board (RWQCB) currently has regulations in place that may require the project to install a small packaged treatment plant or the addition of a de-nitrification unit to the project's waste water treatment facilities. DER also addressed the City's fear that the project related water well would reduce the area "aquifer" levels. DER's position is that the volume of groundwater extraction would be minimal compared to that of the nearby farming operations, and therefore, the City's concern regarding the aquifer levels are unfounded.

In terms of the approval of the time extension being "leapfrog development," it should be noted that this site does have a history of non-agricultural type uses. This topic was previously discussed at length when the Rezone was approved by the Board of Supervisors (see Attachment "7" of Attachment "B"). In summary, the General Plan-Land Use designation for this site has been "Planned Development" since a 1986 comprehensive update to the County's General Plan established it as such. The Board of Supervisors at that time decided that various locations throughout the unincorporated County would be designated as "Planned Development" given that they displayed unique characteristics suitable for a variety of uses. The Board identified the project site as one of these "Planned Development" type properties due to its location being at the crossroads of three major routes (Geer Road, Service Road, and Santa Fe Avenue) and the historical presence of commercial/industrial uses occurring on site. At the time this site was designated as "Planned Development", it was not within the City of Hughson's Following the "Planned Development" designation being Sphere of Influence. established, the site was rezoned in February of 1991 from A-2-40 (General Agriculture) to Planned Development No. 185, which allowed for a variety of commercial type uses. These approved uses included a mini-market, restaurant, truck terminal, truck repair, storage facility, and light manufacturing. These uses were never established with the exception of the truck repair business in the northwest section of the property. When the Board approved the Santa Fe Crossing Rezone (No. 2007-01) in 2008, Planned Development No. 185 was replaced by the new zoning designation of Planned Development No. 313.

Under the current City/County Master Property Tax Agreement, the County receives 100 percent of the property tax from the base assessed valuation and upon annexation, the property tax attributed to an increase in assessed valuation above the base is split 30/70 (City/County). Under this current split, the City feels that it will not be able to afford to annex a built-out site and receive virtually no property taxes to support the required services. Thus, approval of this development will create another County island which will eventually create blight inside the SOI of the City of Hughson.

Lastly, it is the City of Hughson's position that the project proponent has not shown good cause to receive the extension. The County's Zoning Ordinance sets no standard beyond "good cause" for approval of a time extension. Specifically, Section 21.40.090(B) of the Stanislaus County Zoning Ordinance states:

Upon request by the property owner and for good cause shown, the planning commission may extend the time limits of the development schedule; provided, that any request for an extension of time limits shall be on file in the office of the director of planning prior to the expiration of any time limit required by the development schedule.

The requested time extension was made through a letter from the applicant's representative, Hawkins & Associates Engineering, received on March 15, 2012. (See Attachment "1" of Attachment "B") In order to address the finding for "good cause shown," the applicant prepared a short narrative and provided copies of the on and off site improvement plans (approved by the County's Public Works Department) as well as copies of the Street Improvement Agreement and the Irrevocable Offer of Dedication for road right-of way and utility easement, all of which were required as part of the original approval. (See Attachments "2-6" of Attachment "B") Also cited in the letter were uncertainties in the nation's economy and the overall tough economic climate (the U.S. recession) as supporting the need for the request.

POLICY ISSUES:

The Board should determine whether the Planning Commission's actions approving the Development Schedule Time Extension of Rezone Application No. 2007-01 - Santa Fe Crossing was appropriate.

STAFFING IMPACT:

There are no staffing impacts associated with this item.

CONTACT PERSON:

Angela Freitas, Director of Planning and Community Development Telephone: 525-6330

ATTACHMENTS:

- A. Appeal Letter, dated December 14, 2012, from City of Hughson (includes a copy of the 2006 City/County Agreement cited in the appeal letter and in previous City correspondence)
- B. December 6, 2012 Planning Commission Staff Memos and Attachments No. 1-14
- C. December 6, 2012 Planning Commission Minutes

ATTACHMENT A

Appeal Letter dated December 14, 2012

OFFICE OF THE CITY MANAGER 7018 Pine Street, P.O. Box 9 Hughson, CA 95326 (209) 883-4054 Fax (209) 883-2638 www.hughson.org



Bryan Whitemyer
City Manager
bwhitemyer@hughson.org

December 14, 2012

Stanislaus County Board of Supervisors 1010 10th Street, Suite 6700 Modesto, CA 95354



RE: Appeal of Time Extension for Rezone Application No. 2007-01 - Santa Fe Crossing

Honorable Board of Supervisors;

The City Council of the City of Hughson has asked me to send you this appeal regarding the above noted time extension for the Santa Fe Crossing project.

While we understand that it is County staff's opinion that this discretionary approval is not a development proposal subject to the County's General Plan Sphere of Influence (SOI) Policy, we feel that facts surrounding this policy are germane to this appeal. We believe that the City of Hughson will be damaged by this development project in a number of different ways. Further, we do not understand how the County can, or why you would, ignore our mutual agreement regarding driveway access to Gear Road (attached).

County Planning staff knows and County Counsel knows that there was a huge miscommunication issue on the part of Hughson staff when this project was first approved. Hughson staff believed they had responded in a manner that would have shown clear opposition to this project but in fact did not. To continually assert that Hughson's concerns were taken into account with the original approval of this project is ignoring the truth. Hughson has always been opposed to constructing nearly 20,000 sq. ft. of commercial buildings inside our SOI and we still are today. Please feel free to ask County Council about this miscommunication and also please drive through Hughson today and see the empty storefronts in our shopping district.

As with all County development projects, this project will be on septic with a private well. This month the City Council gave approval for the first private water well to be installed in the City since its incorporation. The reason for the approval was that a church within the SOI but about a half mile from the nearest water main lost their private well to nitrate contamination. Over the past year, the City of Hughson has likewise lost two wells out of six to nitrate contamination. The three major causes of nitrate contamination in groundwater are: fertilizers, dairies, and septic tanks. This illustrates three separate issues with the Santa Fe Crossing project.

- 1. More septic tanks will contribute to further nitrate contamination of the groundwater and water wells used for drinking water.
- 2. The aquifer does not need another "straw" in the ground nor is another private well any assurance of obtaining safe, clean drinking water.

3. Development should occur incrementally from the city limits outward. This allows each property owner to install sewer, water, and other infrastructure to the extent of their property, allowing the next property owner to connect and extend to the extent of theirs and so on. When development is allowed inside the SOI but so far out it cannot feasibly connect to these vital services, the development is premature and should not be approved.

The current property tax sharing agreement between the County and City of Hughson is another huge factor contributing to the problems this development creates. The City of Hughson cannot afford to annex a built-out site and receive virtually no property taxes to support the required services. Approval of this development will create another County island, in a time when similar islands are being criticized State-wide. Creation of another island will eventually create blight inside the SOI of the City of Hughson.

County Planning staff, with a memo dated December 6, 2012 asserts that the project proponent has shown good cause for approval of the time extension. We content that good cause has not been shown. Very little effort has been put into this project over the past five years. When originally approved, it was to be completed in five years. Again I invite you to drive by the site and see for yourself the progress that has been made, or rather, not made. To claim that the economy is responsible for this resultant lack of substantial progress holds no weight because the project was submitted and approved in the same economic climate. The project proponent knew what the economic climate was when application was made. Therefore, there is no good cause for granting this extension.

In conclusion the City of Hughson urges you to overturn the approval of the Planning Commission and deny the time extension for Rezone Application No. 2007-01 for the following reasons:

- 1. It is harming our groundwater.
- 2. It is harming our business community.
- 3. It is creating a County island.
- 4. It is leapfrog development.
- 5. It is bad land use planning. In fact, it is extremely bad planning.
- 6. The project proponent has not shown good cause to receive the extension.

The City of Hughson thanks the Board of Supervisors for this chance to present our concerns regarding this project and requests denial of the time extension. We all know that development should occur in the cities, please do not allow this development to move forward.

Sincerely,

Bryan Whitemyer City Manager

Lisa Westerdo Sor

City of Hughson

AGREEMENT

This agreement is made and entered on the 12th day of June 2006, by and between the CITY of HUGHSON, (hereinafter "CITY") and the COUNTY OF STANISLAUS, a political subdivision of the State of California, (hereinafter "COUNTY").

This agreement is made with reference to the following recitals:

WHEREAS, the General Plan approved by the CITY on December 12, 2005 requests a Sphere of Influence boundary line extending east of Geer Road; and

WHEREAS, COUNTY acknowledges that CITY may want to someday expand east of Geer Road as is evidenced by the CITY'S General Plan; and

WHEREAS, COUNTY has expressed concerns over this expansion east of Geer Road at this time; and

WHEREAS, the CITY General Plan and COUNTY Circulation Element contain inconsistencies between the two documents in roadway designations; and

WHEREAS, both the CITY and COUNTY acknowledge that the regional movement of goods, services and people on roadways such as Geer Road, Hatch Road, Santa Fe Road and Tully Road is essential to their economic well being and vitality; and

WHEREAS, both the CITY and COUNTY desire to work cooperatively to ensure that growth occurs in a logical and orderly manner with a consistent set of development standards:

NOW, THEREFORE, CITY and COUNTY agree to the following understandings:

- A. COUNTY and CITY agree to respect and protect each other's interests on both sides of Geer Road, and
- B. COUNTY agrees to require that any new development in the Urban Reserve, east of Euclid and West of Geer Road, will be consistent with the City's land use designations. The CITY will delineate these land use designations in a future Specific Plan(s); and
- C. COUNTY agrees to seek input from the CITY on development east of Geer Road and within the CITY'S Adopted General Plan area; and
- D. CITY will not request a proposed Sphere of Influence boundary line of the City east of Geer Road at this time; and
- E. CITY agrees to collect County Public Facilities Fees (PFF) commencing 30 days from the date of this Agreement; CITY will remit collections to the COUNTY

Auditor-Controller on a quarterly basis; COUNTY agrees to allow CITY to retain a 1% administrative fee for collection of the PFF; in the event any person, corporation or entity disputes or refuses to pay COUNTY'S PFF, COUNTY shall be solely responsible for compliance with protest provisions as set forth in Section 66000 et seq. of the Government Code, as the same now exists or hereafter may be amended; COUNTY will have the right to perform periodic audits on PFF collections; and

- F. COUNTY and CITY agree that Geer Road is to be designated 6-lane, Class B Expressway, Hatch Road a 4-lane, Class C Expressway, Santa Fe Avenue a 4-lane, Class C Expressway outside the CITY limits and Major within CITY limits, Service Road a 4-lane, Class C Expressway, Tully Road a Collector, and Whitmore Avenue a Major (see Exhibit A for roadway definitions); and
- G. CITY and COUNTY agree to cooperatively develop plan lines for the above-designated roadways; and
- H. CITY and COUNTY agree that in as much as the areas between Euclid and Geer have been designated as Urban Reserve, the development of specific access controls and roadway geometrics will be established through the use of Specific Plans; and
- I. CITY and COUNTY agree that, subject to LAFCO approval of "out of boundary" service, CITY may provide municipal services as available (e.g. sewer and water) to areas within the Sphere of Influence and COUNTY will require connection to those services when available for new development in said area.
- J. CITY agrees to indemnify and hold harmless COUNTY and its officers, agents and employees from any and all liabilities, claims, demands, actions, losses, damages or costs including attorneys fees, caused by, arising out of, or in any way connected, directly or indirectly, to any and all action undertaken by CITY pursuant to this Agreement.
- K. COUNTY agrees to indemnify and hold harmless CITY and its officers, agents and employees from any and all liabilities, claims, demands, actions, losses, damages or costs including attorneys fees, caused by, arising out of, or in any way connected, directly or indirectly, to any and all action undertaken by COUNTY pursuant to this Agreement.
- L. Implementation of this Agreement shall commence upon the later of the dates of approval by the CITY and COUNTY of this Agreement and shall continue indefinitely. However, either party may terminate this Agreement or any extensions thereto, at any time, as long as 90 days prior written notice is given to the other party in this Agreement.

M. Any notices or communication required or permitted hereunder shall be in writing and sufficiently given if delivered in person or sent by certified or registered mail, return receipt requested, postage prepaid, as follows:

If to COUNTY:

Chief Executive Officer, Stanislaus County 1010 Tenth Street, Suite 6800 Modesto, California 95354

If to CITY:

City Manager, City of Hughson 7018 Pine Street Hughson, California

- N. The waiver by either party of a breach of any provision of this Agreement by the other party shall not operate or be construed to operate as a waiver of any subsequent breach.
- O. The provision of the Agreement shall constitute the entire agreement between the parties and may be modified only by written agreement duly executed by the parties hereto.
- P. COUNTY and CITY further covenant to cooperate with one another in all respects necessary to insure the successful consummation of the actions contemplated by this Agreement, and each will take action within its authority to insure cooperation of its officials, officers, agents, and employees

IN WITNESS WHEREOF, the parties hereto have caused this Agreement to be executed on the day and year first written above.

CITY OF HUGHSON, A Municipal Corporation

By:

Thomas E. Crowder, Mayor

APPROVED AS TO FORM:

Bv.

COUNTY OF STANISLAUS, A Body Corporate and Public

Ray Simon, Chairman Board of Supervisors APPROVED AS TO FORM:

By: M Maumen

EXHIBIT A

Road Classification Glossary

Expressway. The function of an Expressway is to move high volumes of people and goods between urban areas within the county at higher speeds depending upon the level of access control. Direct access to abutting property is specified within the standard for each expressway class. Expressways serve a similar function to that of Freeways - the fast and safe movement of people and goods within the county - and provide access to the interregional freeway system. On-street parking is not permitted on Expressways except under very special and rare circumstances where the Department of Public Works has determined that traffic flow and safety conditions allow on-street parking. The design features of Expressways are determined by the level of access control and the number of lanes designated for each expressway route segment (see Figure 2-3):

- (1) A "Class A" Expressway is a fully access-controlled road with grade separated interchanges at intervals of approximately one mile at other Expressway, Major, or Local roads. The typical right-of-way is 110 or 135 feet (4 or 6 lanes, respectively).
- (2) A "Class B" Expressway is a partially access-controlled road with traffic-controlled intersections at Major roads and other Expressways. Collectors and Locals are permitted right-in, right-out access only at 1/4- to 1/2-mile intervals. The typical right-of-way is 110 or 135 feet (4 or 6 lanes, respectively). On limited rights-of-way, Class B Expressways may be 100 feet for four lanes and 124 for six lanes.
- (3) A "Class C" Expressway is a limited access-controlled road with traffic-controlled intersections at Majors and other Expressways. Intersections at Collectors and Locals may or may not be controlled by a traffic signal. The typical right-of-way is 110 or 135 feet (4 or 6 lanes, respectively). On limited rights-of-way, Class C Expressways may be 100 feet for four lanes and 124 for six lanes.

Major. The function of a Major road is to carry moderate- to high-volume traffic to and from collectors to other Majors, Expressways, and Freeways with a secondary function of land access. Majors located within areas zoned for heavy or light industrial or that are expected to carry large or heavy trucks shall be constructed to Industrial Major standards. Limited direct access is provided to abutting property. On-street parking will be permitted only where the Department of Public Works has determined that traffic flow and safety conditions allow on-street parking. The typical right-of-way is 110 feet (up to 6 lanes, ultimately). On limited rights-of-way, Majors may be 100 feet.

Collector. Collectors serve a dual function by providing both access to abutting property and movement of moderate volumes of people and goods for medium length trips. Collectors serve as transition facilities, carrying traffic from lower to higher level roads. Most Collectors are two-lane roads with a typical right-of-way of 60 feet. On-street parking will be permitted only where the Department of Public Works has determined that traffic flow and safety conditions allow on-street parking. In urban residential subdivisions, roads not shown on the General Plan Circulation Diagram or as an Official Plan Line that will serve more than 50 dwelling units, when the maximum density and full extent of the development is considered, shall be deemed Collectors. In some instances, the Department of Public Works may determine that project design features dictate that a road serving as few as 20 urban dwelling units be deemed a Collector. Under certain circumstances, 80 feet of right-of-way may be required to provide additional capacity to provide two additional through lanes to accommodate projected traffic demand, to facilitate the movement of large trucks, or to improve safety due to limited visibility or other safety hazards. Those collectors that require 80 feet of right-ofway are specifically identified in the County General Plan.

ATTACHMENT B

December 6, 2012
Planning
Commission Staff
Memos and
Attachments
No 1-14

DEPARTMENT OF PLANNING AND COMMUNITY DEVELOPMENT



1010 ** Street, Suite 3400, Modesto, CA 95354 Phone: 209.525.6330 Fax: 209.525.5911

December 6, 2012

MEMO TO: Stanislaus County Planning Commission

FROM: Department of Planning and Community Development

SUBJECT: TIME EXTENSION FOR REZONE APPLICATION NO. 2007-01 - SANTA FE

CROSSING

The December 6, 2012, Staff Report for the subject time extension raises a question regarding the applicability of a time extension with the County's General Plan Sphere of Influence (SOI) Policy regarding discretionary development proposals located within a LAFCO adopted SOI or area subject to an agreement. Staff has conducted further analysis regarding the applicability and has concluded that, while approval of a time extension is a discretionary act, a time extension is <u>not</u> a development proposal subject to the SOI Policy.

The Santa Fe Crossing project was determined to be consistent with the General Plan at the time of approval in 2008 and this determination included consideration of the City of Hughson's comments. Consideration of a time extension is not a reconsideration of the development proposal, but rather an assessment of "good cause" focused on the project's development schedule. No changes to the project design or development standards are being proposed (or required). The County's Zoning Ordinance sets no standard beyond "good cause" for approval of a time extension. As discussed in the staff report, the applicant's representative has provided information to show "good cause" for approval of the time extension.

Based on the further assessment discussed above, staff is recommending the Planning Commission approve the applicant's time extension request.

DEPARTMENT OF PLANNING AND COMMUNITY DEVELOPMENT



1010 10th Street, Suite 3400, Modesto, CA 95354 Phone: 209.525.6330 Fax: 209.525.5911

December 6, 2012

MEMO TO: Stanislaus County Planning Commission

FROM: Department of Planning and Community Development

SUBJECT: TIME EXTENSION FOR REZONE APPLICATION NO. 2007-01 - SANTA FE

CROSSING

PROJECT DESCRIPTION

This is a request to amend the Development Schedule for Planned Development No. 313 (P-D – [313]) to allow for a five-year time extension. (See Attachment 1.) P-D (313) was approved January 8, 2008, to allow for development of the Santa Fe Crossing commercial project consisting of a 19,250 square foot commercial building, 435 mini storage units, 52 RV storage spaces, a gas station with a 5,065 square foot mini market, and a drive through coffee shop. (See Attachment 7.) The approved Development Schedule allowed for site development to take place over three (3) phases of construction and consisted of the following:

Phase I

- Construction of 435 mini-storage unit business on approximately 4.62± acres.
- Allowance of shipping container business to remain until Phase II development.

Phase II

- Convert previously approved truck repair facility into R.V. sales & service business.
- Convert an area previously used for shipping container storage into R.V. & boat storage.

Phase III

- Construction of gas station and 5,065± square foot mini market & drive-thru coffee shop.
- Construction of a 19,250± square foot commercial building with limited commercial uses.

The Board of Supervisors approval specified that the Development Schedule be limited to five years for all phases, with the ability to come back before the Planning Commission to request an extension of the approved Development Schedule. Since the 2008 approval, the 11.44± acre site has remained in the same condition as it was prior to the applicant's 2007/2008 rezone request and still contains the same uses/buildings, as were present with previous development. The project site is located at 4306 Santa Fe Avenue, at the northwest corner of Geer Road and Santa Fe Avenue, southeast of the City of Hughson. This site is located within the LAFCO adopted Sphere of Influence (SOI) for the City of Hughson. If approved as requested, the new development schedule would give the applicant until January 8, 2018, to start construction of all development phases of the project.

DISCUSSION

The requested time extension was made through a letter from the applicant's representative, Hawkins & Associates Engineering, received on March 15, 2012. (See Attachment 1.) Uncertainties in the nation's economy and the overall tough economic climate (the U.S. recession) are cited as the reasons for the request. The applicant has also prepared a short narrative and has provided copies of the on & off site improvement plans approved by the County's Public Works Department as well as copies of the Street Improvement Agreement and the Irrevocable Offer of Dedication for road right-of way and utility easement, all of which were required as part of the original approval. (See Attachments 2-6.)

When the project was presented to the Planning Commission in 2007, minor edits were proposed by Staff on various Development Standards to clarify the timing in which they would need to be implemented. The Planning Commission recommended approval of the project to the Board of Supervisors with the Development Schedule time frame shortened from seven (7) years to five (5) years. The Board of Supervisors approved the rezone request, subject to the amended Development Standards and modified Development Schedule as recommended by the Planning Commission.

Section 21.40.090(B) of the Stanislaus County Zoning Ordinance speaks to the allowance of modifying a Planned Development's Development Schedule. This section states:

Upon request by the property owner and for good cause shown, the planning commission may extend the time limits of the development schedule; provided, that any request for an extension of time limits shall be on file in the office of the director of planning prior to the expiration of any time limit required by the development schedule.

The project time extension is a discretionary act in that it does grant approval of continued life for the Planned Development which otherwise would expire. In reviewing requests for a time extension, Staff sends a referral to various interested and responsible agencies, as is done on any project. A large reason why Development Schedules (for Planned Developments) do not last indefinitely, is that the need to recognize the passage of time may have caused agencies to look at the project differently.

In reviewing this request, it was circulated to various agencies including those agencies with Development Standards placed on the approved P-D (313). (See Attachment 8.) With the exception to a response received from the City of Hughson, referral responses identifying no comment/no objection to the subject request have been received from various agencies/departments and no additional Development Standards have been requested.

CITY OF HUGHSON - BACKGROUND & CONCERNS

The original rezone request received by the County in 2007 was sent to the City of Hughson (as is standard practice for projects located within a city's SOI) for review and comments through the CEQA Early Consultation process. On February 7, 2007, County Planning Staff received a response from the City which stated numerous concerns with the project. (See Attachment 11.) On March 7, 2007, Staff attended a meeting with the project applicant, the applicant's engineer, and City of Hughson's Planning Director. During this meeting, it was agreed that the applicant would revise the project to address some of the concerns which the City had raised. On May 25, 2007, Staff received a letter from the City of Hughson stating that the applicant and the City had met and resolved the issues raised in the previous letter, and withdrawing their comments. (See

Attachment 12.) On August 21, 2007, the applicant submitted a revised project and moved forward with the processing of the application by preparing the project's CEQA Initial Study document. As is required by CEQA, the Initial Study was sent to all interested/reviewing agencies for comments, including the City of Hughson. The 30-day comment period started on September 5, 2007, and ran through October 10, 2007. In a letter dated October 29, 2007, the City of Hughson stated that the proposed project was considered to be located in a "gateway" area to the City and the development was consistent with the City's "Service Commercial" General Plan designation. (See Attachment 13.) There was no mention that the City had any concerns with any aspect of the proposal other than the need for quality aesthetics as the project site is within a "gateway" area.

The project was presented to the Planning Commission on December 6, 2007. Staff recommended the Commission shorten the applicant's proposed seven (7) year time-frame to five (5) years, with the ability for the applicant to request an extension, if needed. The Commission unanimously voted (8-0 [Souza/Mataka]) to recommend the Board of Supervisors approve this request. On January 8, 2008, the Board of Supervisors approved the Rezone request and, as recommended by the Planning Commission, shortened the Development Schedule to five (5) years. After Board approval, the City of Hughson contacted Staff to voice their displeasure with the project's approval.

In response to this time extension request, the City of Hughson has provided two comment letters to voice their opposition. (*See Attachments 9 & 10.*) In their letters, the City lays out several items which they believe prove that the applicant should not be granted the request. They have stated there are "environmental concerns" related to Green House Gasses (GHG), traffic, and water quality. With the exception of GHG's, the comments on traffic and water were taken into consideration during the original project review and were incorporated into the Development Standards so that any perceived "environmental impacts" are considered to be at a less than significant level.

With regards to the "environmental concerns" which the City of Hughson noted in their letter, the project was originally approved prior to the approval of the state law requiring GHG to be analyzed in the project's CEQA document. In this case, the Initial Study – Negative Declaration prepared in 2007 was not subject to the GHG CEQA requirements. The GHG CEQA requirement originated from Senate Bill 97 (SB 97 – Dutton) which was passed in 2007 and, as of January 1, 2010, required GHG analysis to be implemented on all project related environmental documents.

Since the City of Hughson raised GHG concerns which could be considered to be CEQArelated, Staff undertook a review of these comments under the standards for subsequent or supplemental CEQA review and determined no such supplemental review was required.

Under California law, a request for time extension of a project that previously was subject to CEQA review may be exempt from CEQA or may be evaluated under the standard, triggering subsequent or supplemental CEQA review (under Public Resources Code Section 21166 and CEQA Guidelines Section 15162). The City suggested that additional CEQA review would be needed to study "Greenhouse Gases" (GHG) related to the project; however, in order to trigger additional review when the project was previously approved with a Negative Declaration, a significant environmental effect must be shown. A summary provided by the applicant of why the threshold for further CEQA review has not been met is listed below:

- A request for time extension obviously would not, on its own, trigger the need for additional CEQA review of GHG issues.
- Any effects from GHG emissions could have been raised by the City during the initial processing of this project.
- The underlying project is predominately composed of mini-storage and RV storage which are low traffic generators and thus not large generators of GHG.
- The balance of the project is a combination fuel station/mini-mart/restaurant that must rely on existing levels of drive-by traffic to be feasible since it has no growth-generating aspects of its own; therefore, the vast majority of the traffic trips for this phase of the project currently exist and would not be solely generated as a result of this project.
- The project has offered an irrevocable dedication to the County's Department of Public Works most of which will be used to construct a traffic signal at the Santa Fe Avenue and Geer Road intersection. Currently, this is a very congested four-way stop and signalizing this intersection will lower GHG emissions by reducing the time cars spend idling, waiting for their turn to proceed. While not a mitigation measure for the project, the project has, in fact, helped significantly to reduce GHG emissions in the area by providing this dedication.
- This project is similar in size and scope to other projects that the County has considered "de minimus" for the purpose of GHG emissions since such projects do not rise to the size and scope where the County requires a GHG analysis.

While staff does not necessarily agree that a new project submitted today of similar size and scope would not require a GHG analysis, staff does concur that as a time extension, and based on the nature of the approved use, there is no significant environmental effect triggering the need for additional environmental review.

The City also pointed out numerous Development Standards which they feel have not been complied with by the applicant. After submitting their concerns, the City of Hughson sent an additional letter to clarify some factual errors contained in their original letter. (See Attachment 10.) Many of the errors in their letter involved road dedication requirements and improvement plans, which the City stated, had not yet occurred. Upon further review, it was determined that the concerns with non-compliance on Development Standards are not entirely true and, in fact, have been in progress by the applicant since approval in 2008. The applicant has provided a copy of approved improvement plans as well as copies of the road dedication documents. A short summary of work completed to date has also been provided. (See Attachment 2.)

In the most recent City of Hughson letter, the City wrote that, to date, 51 out of 57 Development Standards have not been complied with. (See Attachment 10.) Staff's review of the Development Standards revealed that 52 out of 57 conditions are meant to be required at either the time at which a building permit is applied for and approved or at the time when physical site preparation is occurring. Neither of these two instances has occurred and compliance with all related Development Standards is premature at this stage. According to the applicant's request for a time extension, compliance with specific Development Standards, which were required at the pre-construction phase, has been met. If the requested time extension is granted, the applicant or property owner/developer will continue to be responsible for fulfilling all approved Development Standards for P-D (313).

Policy Twenty-Four of the Land Use Element of the County's General Plan specifies that development, other than agricultural uses and churches, which requires discretionary approval and is within LAFCO's SOI of cities, shall not be approved unless first approved by the city within whose SOI it lies. If the City of Hughson had objected to the original approval of P-D

(313) prior to project approval by the Board of Supervisors in 2008, it is likely that the County would not have approved the project. Attachment 14 provides Goal Five/Policy Twenty-Four and the SOI Policy from the Land Use Element of the General Plan. Essentially, the County has already approved the development of the project site; however, in question is the applicability of the SOI policy to a time extension.

On this request, the City of Hughson has expressed concerns over several policies, goals, and implementation measures with the County's General Plan as well as a City/County Agreement, dated June 12, 2006. Even though the City originally said the project was considered to be consistent with their General Plan, this current action is a new request/application and the City, in reviewing the new request, has stated that, "This is not a good project from a planning standpoint, or environmental standpoint. This is a leapfrog development that will have adverse effects on local businesses and our public water and street systems."

Staff is not aware of a similar situation in which a city has raised concerns regarding a time extension for a project which was located within the city's SOI and subject to the County's General Plan SOI policies at the time of approval. Because the County's SOI policies do not distinguish time extensions from being considered development and, approval of a time extension grants continued life for the Planned Development which otherwise would expire, denial of the proposed time extension would be appropriate. In order to approve the time extension, the Planning Commission will need to find that the request is both consistent with the County General Plan (as a whole) and that "good cause" has been shown by the applicant for the time extension request.

PLANNING COMMISSION OPTIONS

If the Planning Commission decides to approve this request, Staff recommends that the following findings must be made:

- 1. Find that the time extension request is consistent with the County's General Plan; and
- 2. Find that the applicant has shown good cause for being granted a time extension.

If the Planning Commission decides to deny this request, Staff recommends that the following findings must be made:

1. Find that the findings required for approval cannot be made, and deny the time extension request for Rezone Application No. 2007-01 – Santa Fe Crossing

The Planning Commission may also decide to approve this request with a lesser number of years then the applicant is requesting. If this is the course of action the Commission wishes to take, the same findings as listed above for the approval will have to be made.

Contact Person: Joshua Mann, Associate Planner, (209) 525-6330

Attachments:

Attachment 1 - Applicants' Time Extension Request received March 15, 2012

Attachment 2 - Applicants' Time Extension Summary of Work, dated October 15, 2012

Attachment 3 - On-Site Improvement Plans, approved by Public Works on March 13,

2008

Attachment 4 -	Off-Site Improvement Plans, approved by Public Works on May 10, 2011
Attachment 5 -	Public Works - Street Improvement Agreement, recorded May 23, 2011
Attachment 6 -	Irrevocable Offer of Dedication - Road & Public Utility Easement,
	recorded May 23, 2011
Attachment 7 -	Board of Supervisors (BOS) Report for Rezone Application No. 2007-01 -
	Santa Fe Crossing dated January 8, 2008, including PC Staff Report &
	PC Minutes (Attachments 1 & 2 of BOS Report)
Attachment 8 -	Time Extension CEQA Early Consultation Referral - Distribution List
Attachment 9 -	City of Hughson Letter dated April 24, 2012
Attachment 10 -	City of Hughson Letter dated November 19, 2012
Attachment 11 -	Rezone 2007-01 - City of Hughson Letter received February 7, 2007
Attachment 12 -	Rezone 2007-01 - City of Hughson Letter dated May 24, 2007
Attachment 13 -	Rezone 2007-01 - City of Hughson Letter dated October 29, 2007
Attachment 14 -	Stanislaus County General Plan - Chapter 1, Land Use Element - Goal
	5, Policy 24 & the Sphere of Influence Policy

C

HAWKINS & ASSOCIATES ENGINEERING, ANC.

Civil Engineering & Land Surveying & Land Planning

436 Mitchell Road Modesto, CA 95354

Ph: (209) 575-4295 Fx: (209) 578-4295

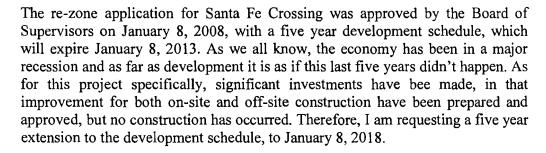
www.hawkins-eng.com

March 13, 2012

Ms. Angela Freitas Interim Planning Director Stanislaus County Planning 1010 Tenth Street, 3rd Floor Modesto, CA 95354

Re: Santa Fe Crossing – Rezone Application Number: 2007-01

Dear Ms. Freitas,



Enclosed, please find our processing fee of \$523.00. If you need additional information or have any questions, please do not hesitate to call.

Sincerely,

Rødrick H. Hawkins, PE

President

cc: Mr. Martin Ruddy Mr. Mike Ruddy, Jr.



MAR 1 5 2012

SANTA FE CROSSING COMMERCIAL DEVELOPMENT

PHASE ONE

Phase One development, as shown on the development exhibit, will include 537 ministorage units covering 4.62 acres in the northeast portion of the site. There is an existing structure in the northwest corner currently housing tire sales and diesel truck repair business. We expect that use to continue with Phase 1 development.

Also located on-site is an existing non-conforming use, repair and sales of bulk storage containers. The location of the container units will be relocated to the west-center portion of the site away from Santa Fe Avenue. Approval is being requested for a use permit for the container storage use with Phase One development. The existing uses are short term and will be replaced with Phase Two development.

Phase One development will include construction of driveway access from both Santa Fe Avenue and Geer Road with signs at each point of entry. Four parking spaces will be included with the min-storage facility and 11 parking spaces will be provided at the existing tire and repair building. Each business will include the required handy-cap parking.

Roadway dedication to 65 feet from centerline at Santa Fe Avenue, and 67.50 feet from centerline at Geer Road will be made along the entire frontage of the site. A 40 foot radius return would also be dedicated; all with Phase one development. Roadway improvements will be constructed with each phase as shown.

Sanitary sewer will be by on-site treatment and disposal in conformance with County Standards. Water will be provided by on-site well and provide volumes as required for the proposed use, fire flows and planting. Stubs will be provided for future connection to municipal facilities as they become available.

Mini storage units will be constructed with a fire sprinkler system sized in accordance with the County Fire Prevention Bureau and conform to applicable codes and regulations.

Construction of the mini-storage facility is expected to begin with approval by the County. Completion of Phase One development is expected within 1 to 5 years.

PHASE TWO

Phase Two development will convert the tire and truck repair area to recreational vehicle sales, service and repair and include RV, boat and trailer storage. The area housing the bulk container sales and repair will likewise be converted to RV storage or mini-storage units.

Completion of Phase Two development is expected within 2 to 7 years.

PHASE THREE

Phase three includes a proposed mini-mart, coffee shop and fueling station at the southerly corner of the project. Fifteen parking spaces including handy-cap are proposed. An additional driveway from Santa Fe Avenue will be constructed with this phase.

The northerly portion of the Phase Three site is expect to develop as a carwash and auto shop, although we would like to reserve the option for a selected group of alternative uses listed with the site plan. Sanitary sewer and water will be provided by on site facilities as described in Phase One.

Roadway construction, including an additional driveway at Santa Fe Avenue will be completed with this phase.

Completion of Phase Three development is expected within 3 to 7 years.

OFF-SITE DEVELOPMENT

Off-site curb, gutter and sidewalk design and road right-of-way will be in accordance with the County master plan for roadway development standards. Storm drainage will be by horizontal infiltration and storage facilities.

NOTE:

This development plan is proposed based upon extensive contacts with County planning staff, public works, and fire district, and a number of contacts with City of Hughson planning staff and engineering.

HAWKINS & ASSOCIATES ENGINEERING, INC.



Civil Engineering & Land Surveying & Land Planning

436 Mitchell Road Modesto, CA 95354

Ph: (209) 575-4295 Fx: (209) 578-4295

www.hawkins-eng.com

Memorandum

To: Joshua Mann, Stanislaus County Planning Department

From: Rod Hawkins, President, R.C.E. 50188

Date: October 15, 2012

Regarding: Ruddy Enterprises Santa Fe Avenue and Geer Road Re-zoning

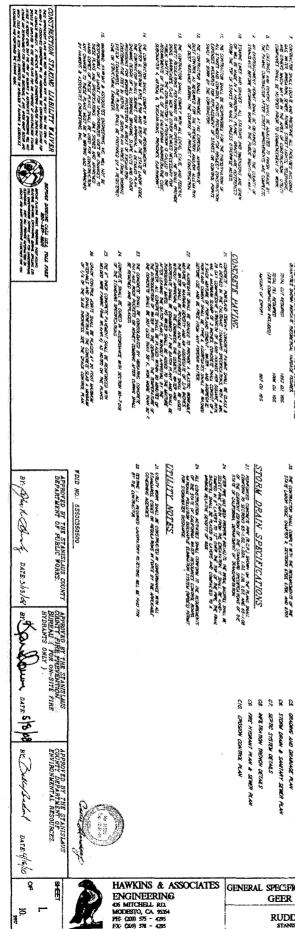
In February 2006, Mr. Martin Ruddy and Mr. Mike Ruddy engaged my firm with the task of re-zoning the subject property. Over the course of about ten months, we met with Stanislaus County Planning and Public Works staff to develop the final site plan and provide information required for the Planned Development Application.

The application was submitted in December 2006 and through the following year we continued to work with staff to address various issues that were brought up and the application was ultimately approved on January 8, 2008. It should be noted that during the application process we requested a development schedule of at least seven years. We were told at the Planning Commission Hearing that the County typically does not allow more than a five year schedule but that we could be granted a time extension if necessary.

After the project was approved, my firm developed improvement plans for the Phase One Mini Storage. These plans were review by Stanislaus County and approved in April 2010. Also, at the same time, we worked with Public Works to develop the off-site improvement plans. This also coincided with the Public Works Department's development of plans for the modification of the Santa Fe Avenue and Geer Road intersection. Since it appeared that the County's project would proceed before our development, my client entered into an agreement with the County to dedicate the right-of-way required for the County to develop Geer Road and Santa Fe Avenue to their ultimate widths. These plans and agreements were made in May 2011.

It was during this time that the entire U.S. economy was hit with the "Great Recession" Due to this nearly catastrophic economic downturn this development, and many others, have been put on hold.

Now, as we are beginning to see hints of an economic comeback, this project is due to expire. It seems only fair, only appropriate, that this project be granted a five year extension of its development schedule.



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SANTA FE CROSSING MINI STORAGE PHASE 1

ON-SITE IMPROVEMENT PLANS STANISLAUS COUNTY, CALIFORNIA



HAWKINS & ASSOCIATES ENGINEERING 45 MITCHELL RD. MODISTO, CA. 9554 FR: 0209 375 - 4295 FX: 0269 578 - 4295

GENERAL SPECIFICATIONS, VICINITY MAP AND INDEX GEER ROAD MINI STORAGE RUDDY ENTERPRISES, INC. STANISLAUS COUNTY, CALIFORNIA

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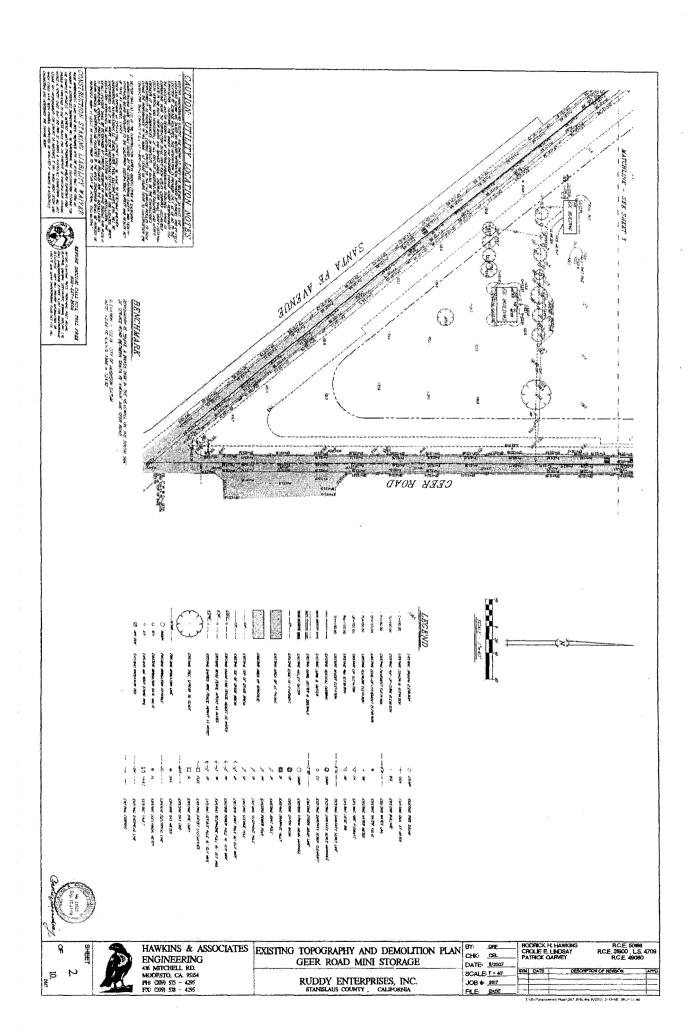
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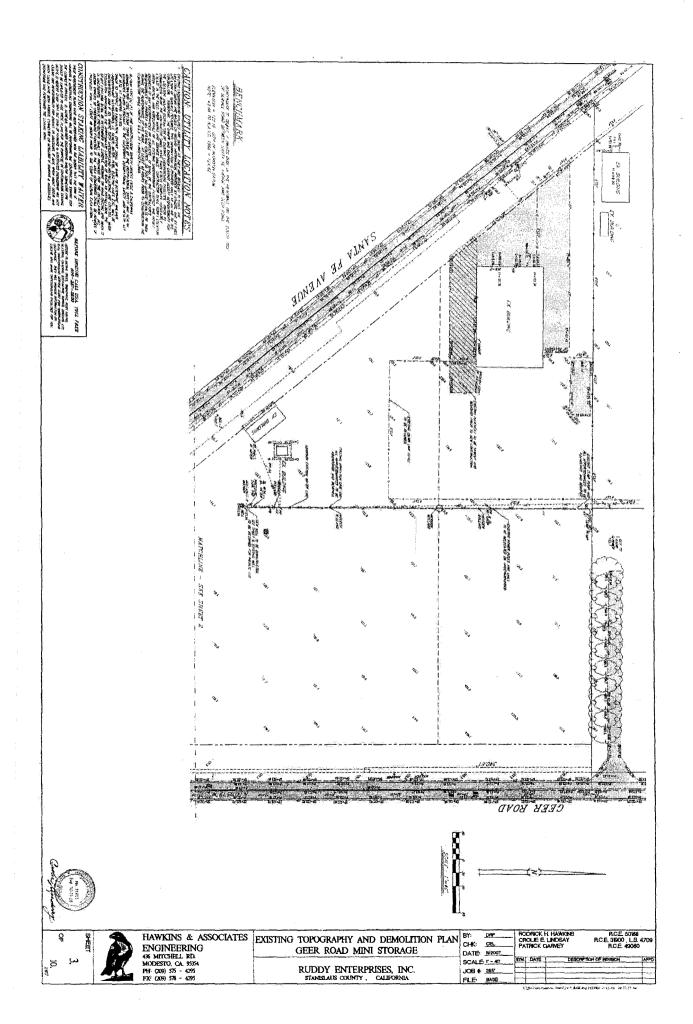
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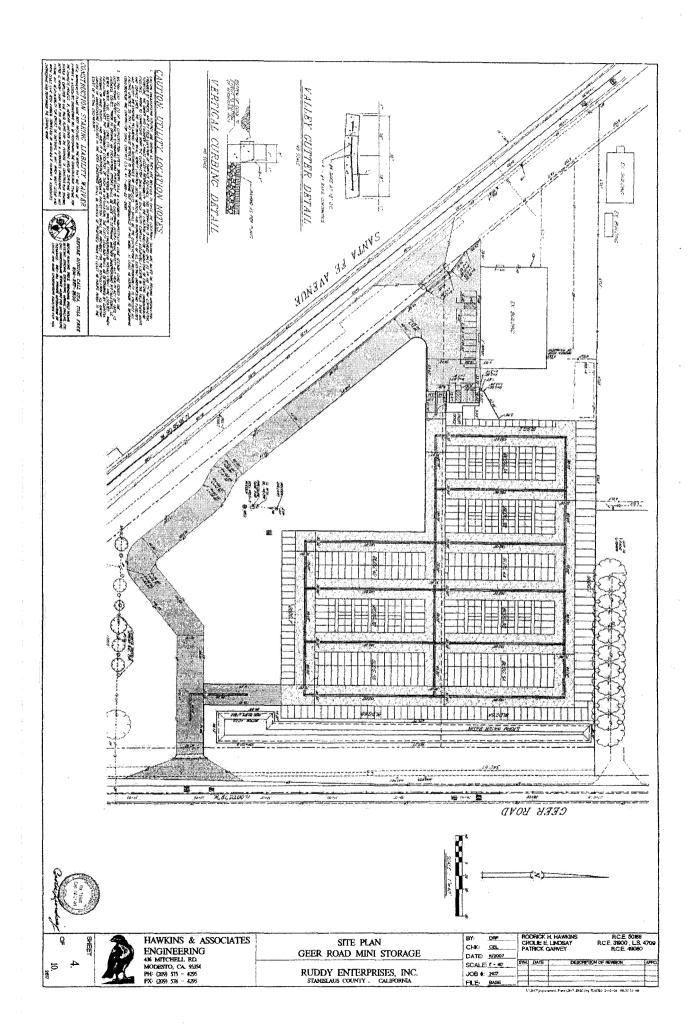
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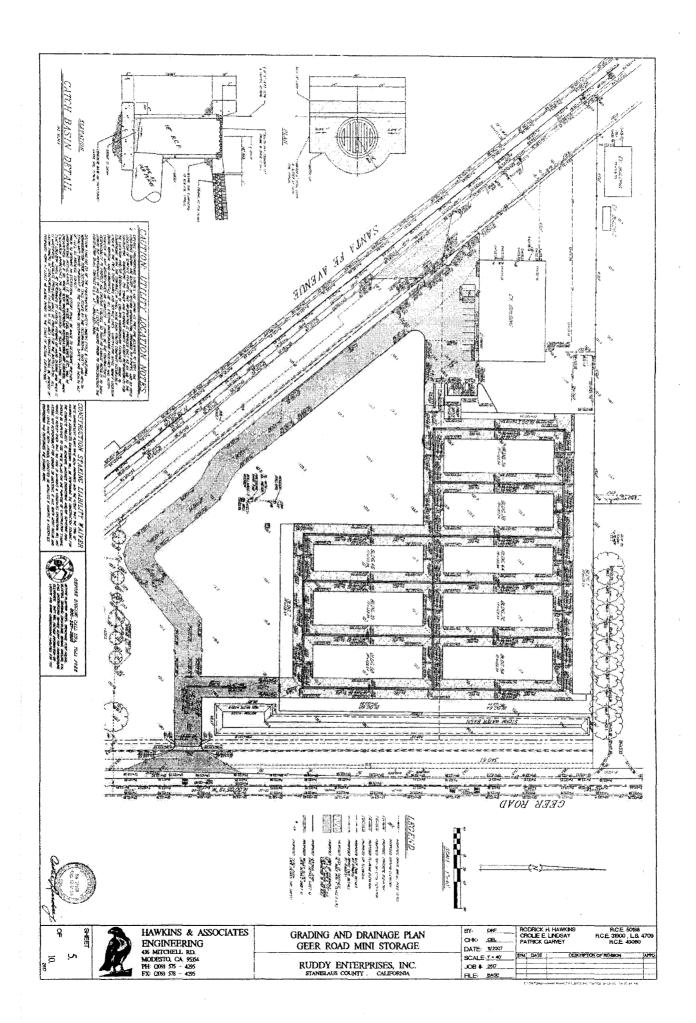
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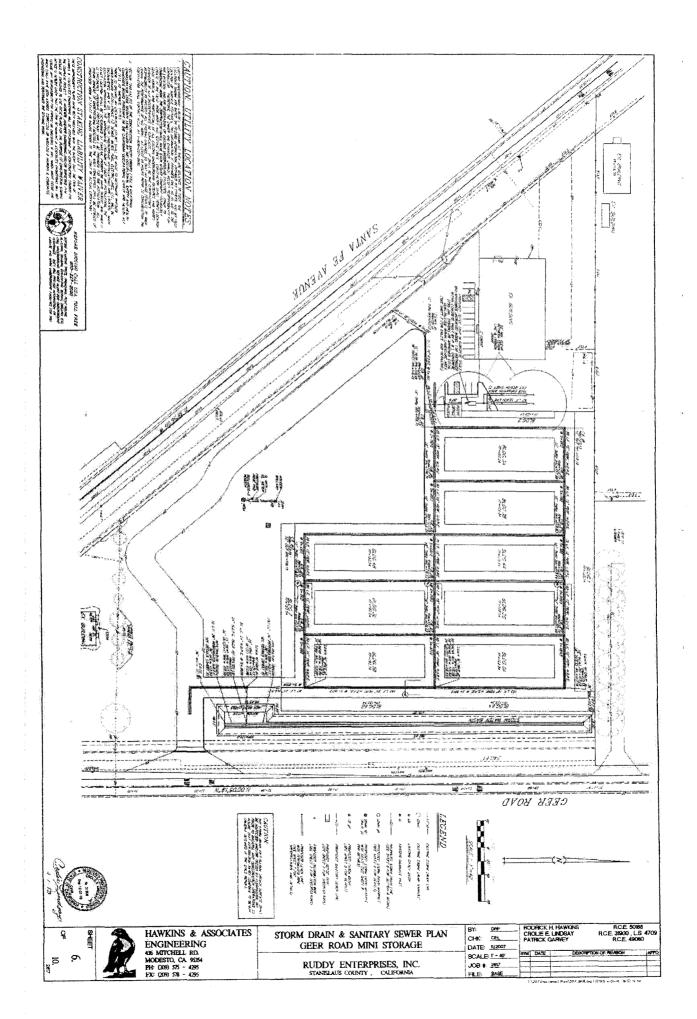
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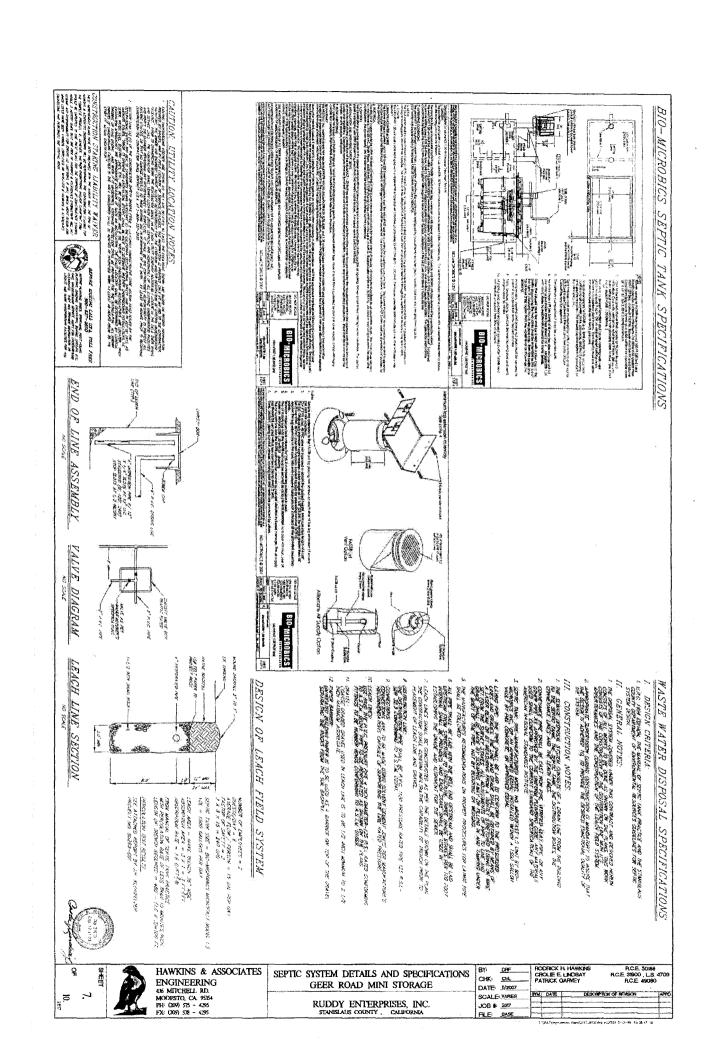


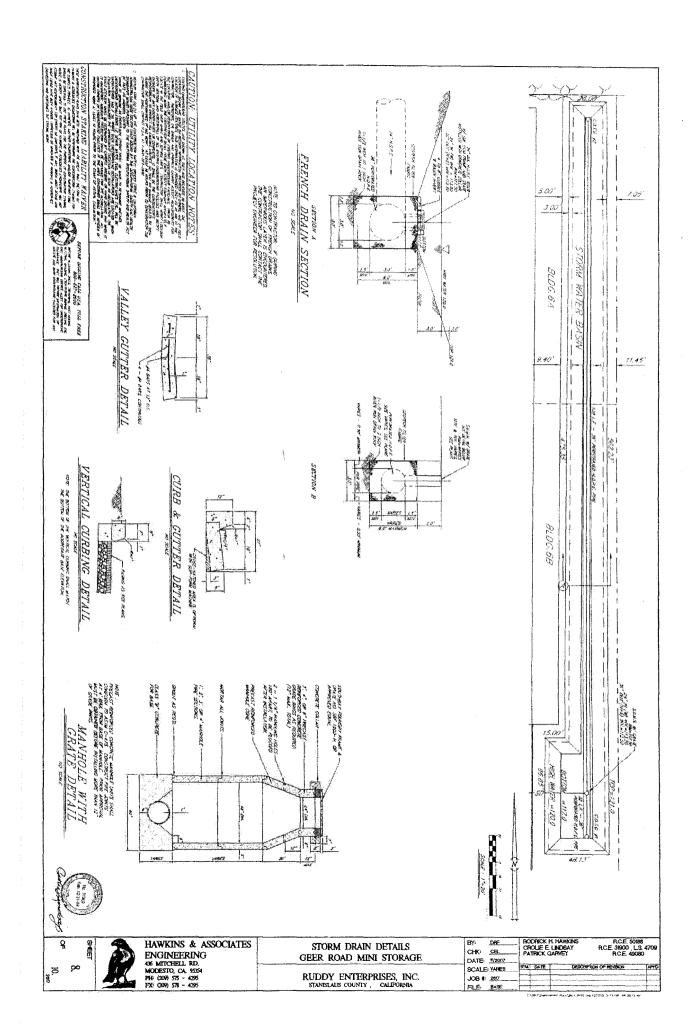


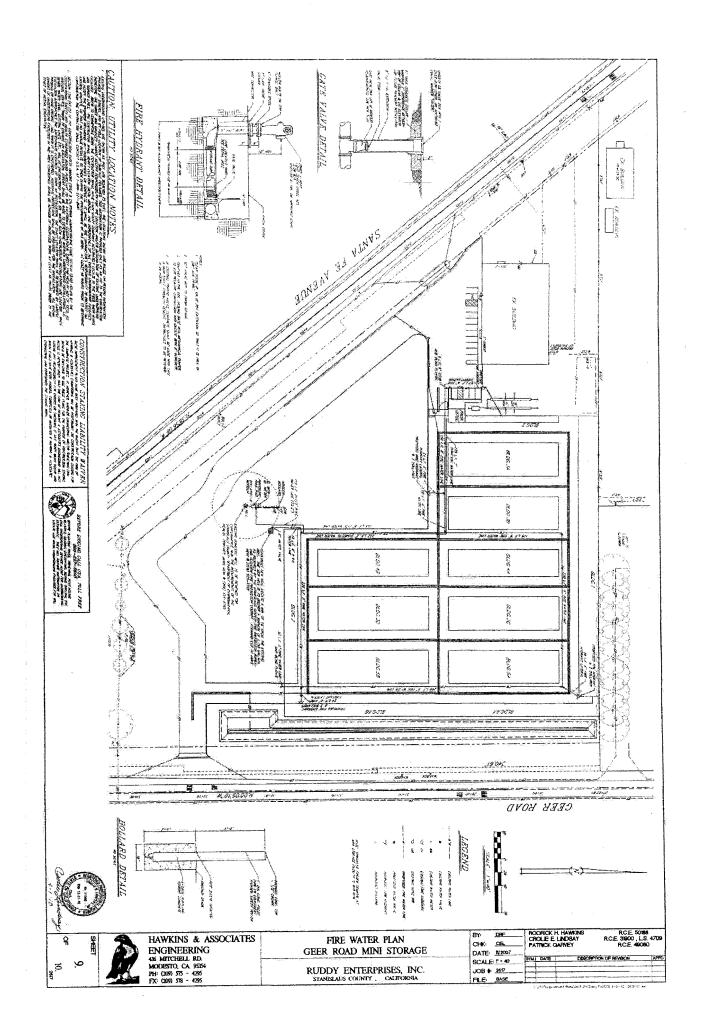


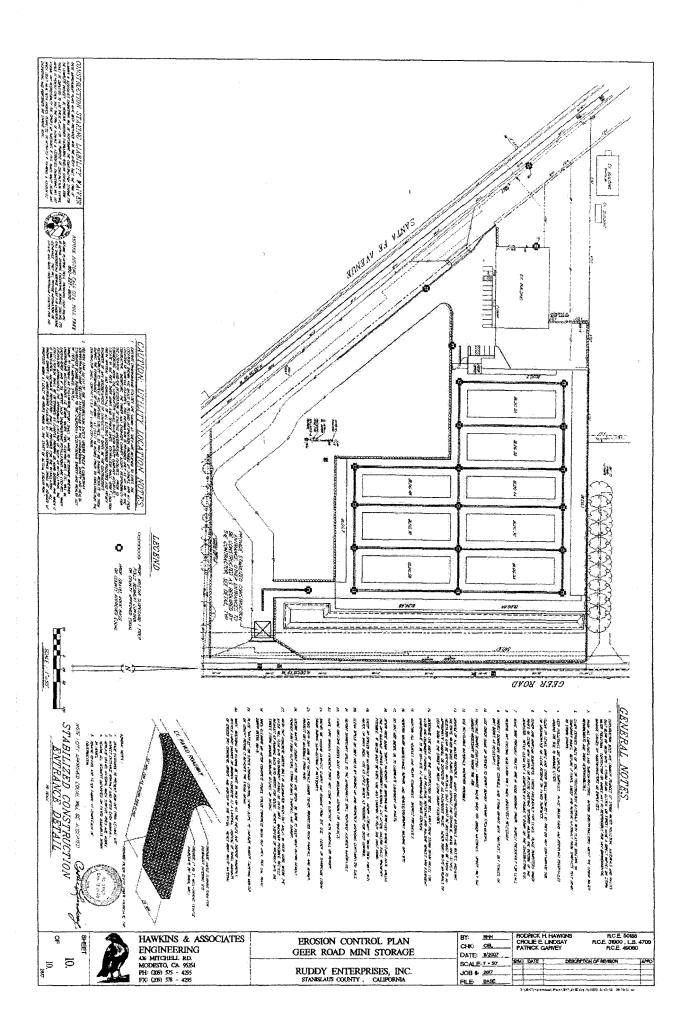


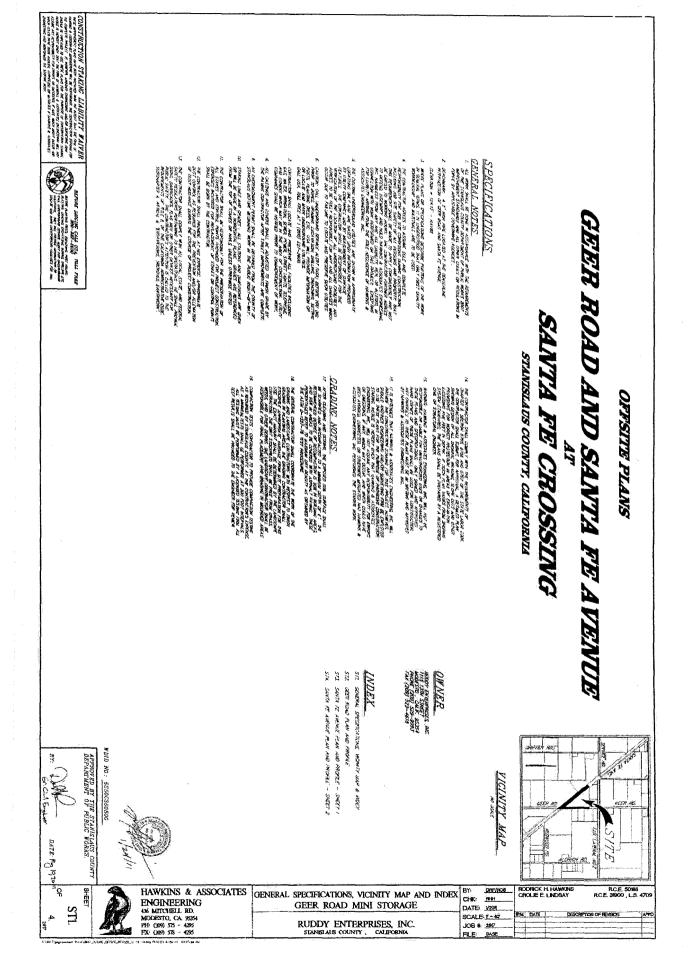


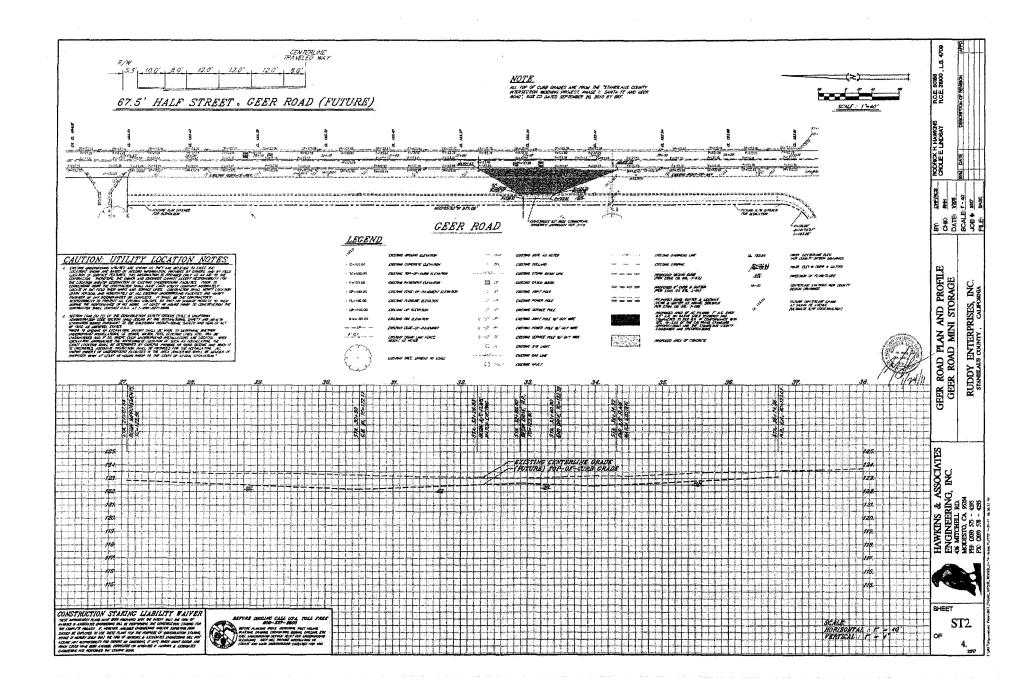


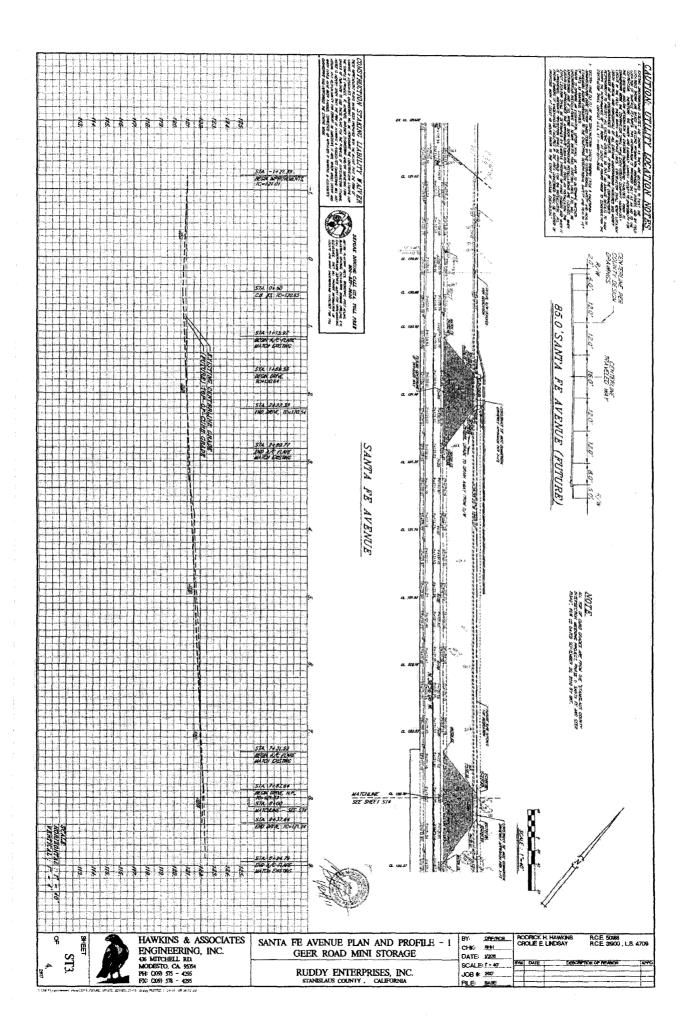


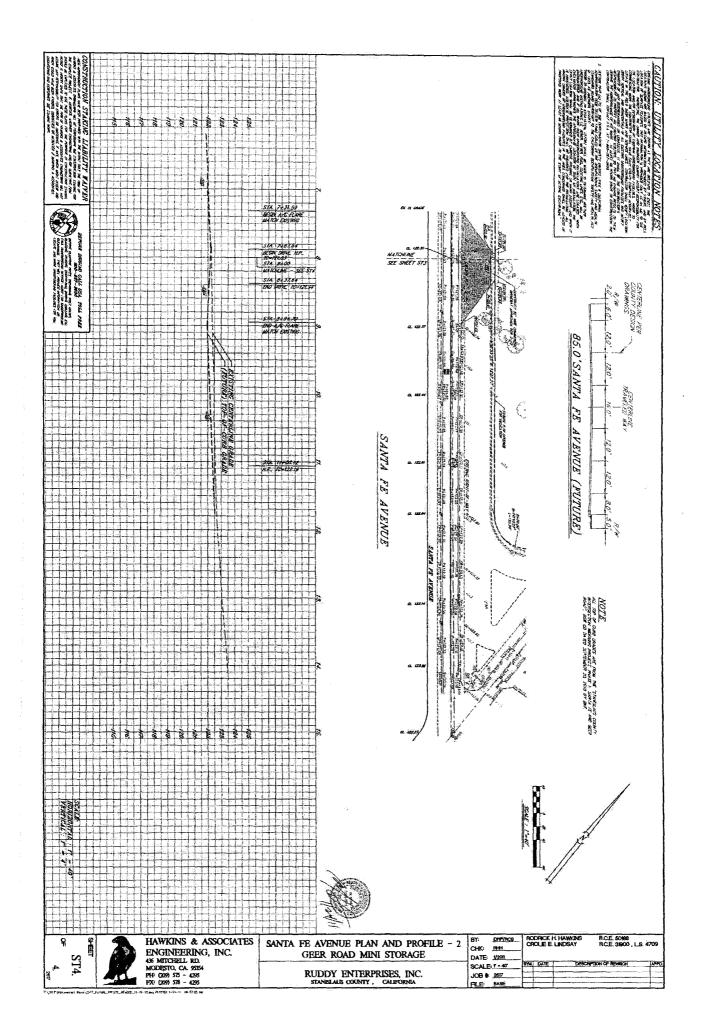












RECORDED AT REQUEST OF:

Department of Public Works Stanislaus County

WHEN RECORDED, MAIL TO:

Department of Public Works Stanislaus County ATTN: Angie Halverson 1716 Morgan Road Modesto, CA 95358



Stanislaus, County Recorder
Lee Lundrigan Co Recorder Office
DOC- 2011-0043758-00

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Space Above This Line For Recorder's Use

COUNTY OF STANISLAUS
DEPARTMENT OF PUBLIC WORKS

4306 Santa Fe Avenue
Street Address of Lot or Parcel
Hughson, California
Name of Town or Post Office
APN: 045-007-031

STREET IMPROVEMENT AGREEMENT

This Agreement, made and entered into this 9th day of May, 2011, by and between the County of Stanislaus, hereinafter called "County", and Ruddy Enterprises, Incorporated, hereinafter called "Owner".

WITNESSETH

WHEREAS, application has been made by the Owner for a Planned Development Rezone requiring the full improvement of:

4306 Santa Fe Avenue

Name of Street(s)

Hughson, California

Name of Town

in accordance with the Ordinance Code of Stanislaus County; and

WHEREAS, the Ordinance Code of Stanislaus County authorizes the execution of a Street Improvement Agreement in lieu of immediate installation of such improvements.

O.

NOW, THEREFORE, it is mutually agreed as follows:

- 1. That Owner, after finding by the Board of Supervisors that the deferred improvements should be constructed and installed upon demand of the Director of Public Works, shall construct and install or cause to be constructed and installed, at Owner's own cost and expense, the deferred improvements described herein in accordance with applicable County of Stanislaus improvement standards on the publicly maintained street(s) to be widened and improved by County adjoining the property described on the attachment hereto. Such improvements shall consist of concrete sidewalks approved by the County of Stanislaus and shall only be demanded upon completion by County, in County's sole and full discretion, of the County's Geer Road at Santa Fe Avenue improvement project.
- 2. That the cost of the required deferred improvements is estimated at this time to be \$88,000.00, said total amount to become a lien upon the Undersigned's lot or parcel upon the recording of this Agreement in the Office of the County Recorder.
- 3. That if the Owner refuses or neglects to install the required improvements within thirty (30) days after notification by the Director of Public Works, said improvements shall be installed pursuant to Chapter 27, Part 3, Division 7 (Section 5870 et seq.) of the Streets and Highways Code.

- That upon the satisfactory completion of the deferred improvements, the County shall record a release exonerating the Agreement.
- 5. That each and every one of the provisions of this Agreement, herein contained, shall bind and inure to the benefit of the successors in interest of the parties hereto in the same manner as if they had herein been expressly named.
- That the provisions of this Agreement shall inure to an incorporated city, should the lot or parcel described herein be annexed or included within a city newly formed.
- That the property herein referred to is owned by Owner and is the property described in the attachment hereto. County and Owner agree that the Irrevocable Offer of Dedication Road and Public Utility Easement dated 5/9/2011, the construction/installation of the improvements shown on the improvement plans approved by the County on May 10, 2011, and the construction/installation of the deferred improvements under this Agreement constitute satisfaction of conditions 25, 26, 27, 28, and 30 in the development standards for rezone 2007-1, approved January 8, 2008.

IN WITNESS WHEREOF, the County and Owner have executed this Agreement the day and year first above written.

Margaret E. Potter Secretary	Matt Machado, Director Department of Public Works
	5/19/11 Date

ATTACHMENT

Parcel "B" as per Parcel Map thereof recorded on May 8, 1974 in Book 19 of Parcel Maps, Page 13, Stanislaus County Records, subject to any easement of right-of-way

CALIFORNIA ALL-PURPOSE ACKNOWLEDGMENT State of California County of Stanslaus On May 9 2011 before me, La Mona There insert Name personally appeared Margaret & Porter who proved to me on the basis of satisfactory evidence to be the person(s) whose name(s) is/are subscribed to the within instrument and acknowledged to me that be/she/they executed the same in bis/her/their authorized capacity(ies), and that by bis/her/thefr signature(e) on the La Meria Davis instrument the person(s), or the entity upon behalf of which the person(s) acted, executed the instrument. LA MONA DAVIS Commission # 1841844 I certify under PENALTY OF PERJURY under the laws Notary Public - California of the State of California that the foregoing paragraph is Stanislaus County true and correct. 🖔 Comm. Expires 🦛 20, 2013 WITNESS my hand and official seal. Place Notary Seal Above **OPTIONAL** Though the information below is not required by law, it may prove valuable to persons relying on the document and could prevent fraudulent removal and reattachment of this form to another document. **Description of Attached Document** Title or Type of Document: County of Stanslaus - Street Improvement Agreement Document Date: May 9, 2011 Number of Pages: 5 Signer(s) Other Than Named Above: Capacity(ies) Claimed by Signer(s) Signer's Name: Margaret & Potter Signer's Name:__ Individual □ Individual Corporate Officer - Title(s): Secretary Corporate Officer - Title(s): Partner — : Limited : General □ Partner — □ Limited □ General Attorney in Fact Attorney in Fact Top of thumb here Top of thurno here Trustee ... Trustee Guardian or Conservator Guardian or Conservator Other:_

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Signer Is Representing: __

Signer Is Representing:

NO FEE
RECORDING REQUESTED BY:
BOARD OF SUPERVISORS

RETURN TO: STANISLAUS COUNTY DEPARTMENT OF PUBLIC WORKS 1716 MORGAN ROAD MODESTO, CA 95358 Stanislaus, County Recorder Lee Lundrigan Co Recorder Office

DOC- 2011-0043757-00
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IRREVOCABLE OFFER OF DEDICATION - ROAD AND PUBLIC UTILITY EASEMENT

Road Name: Geer Road and Santa Fe Avenue

A.P.N. 045-007-031

The undersigned, being the present title owner of record of the herein described parcel of land, do hereby make an irrevocable offer of dedication to the COUNTY OF STANISLAUS, a political subdivision of the State of California, and its successors or assigns, for road and public utility easement purposes, the real property situated in the COUNTY OF STANISLAUS, State of California, described in Exhibit "A" (written description) and shown on Exhibit "B" (plat map) attached hereto.

It is understood and agreed that COUNTY OF STANISLAUS and its successors or assigns shall incur no liability with respect to such offer of dedication, and shall not assume any responsibility for the offered parcel of land or any improvements thereon or therein, until such offer has been accepted by appropriate action of the Board of Supervisors.

The provisions hereof shall inure to the benefit of and be binding upon heirs, successors, assigns, and personal representatives of the respective parties hereto.

IN WITNESS WHEREOF, these present have executed this instrument this <u>9th</u> day of <u>May</u> . <u>2011</u>

UNDERSIGNED:

RUDDY ENTERPRISES, INC., a California Corporation

*	SEE EXHIBITS "A"	and "B"		
(Sign) X 11 Margare 1. Potter	19, votter	May 9, 2011	<u></u>	
(Print) Margaret L. Potter	Secretary	-		················
Dated:	Company of the second s		Name (Name of State o	***************************************
(Sign)			and the second s	
(Print)			And the state of t	····
Dated:				
· .	NOTE: Signatures mu	ust be notarized.		
APPROVED as to description:	L9F	Dated:	5/19/2011	
(Authority of Stanislaus County Cod	e: Title 13 Chanter 13	OR)	-	

CERTIFICATE OF ACCEPTANCE AND CONSENT TO RECORDATION

This is to certify that the Interest in real property conveyed by the deed or grant dated 9-1747-11

From <u>Ruddy Enterprises</u>, <u>Inc.</u>, a California Corporation to County of Stanislaus a political subdivision of the State of California, is hereby **not accepted** at this time, but reserving the right to accept at any future time on behalf of the public by the undersigned officer or agent on behalf of the Board of Supervisors of the County of Stanislaus, pursuant to authority conferred by resolution of the Board of Supervisors of the County of Stanislaus adopted on May 12, 1998 in accordance with the provisions of Government Code Section 27281. The grantee consents to recordation thereof by its duly authorized officer.

Wayne G. Sutton PLS 3863

County Surveyor Stanislaus County, State of California

Signed: Wayne G. Sulton Dated: 23-1744-11



EXHIBIT "A"

LEGAL DESCRIPTION APN 045-007-031(PORTION)

BEING a portion of Parcel B of that certain map, "Parcel Map for Dave Wilson Nursery, Inc." filed for record in Book 19 of Parcel Maps at Page 13, Stanislaus County Records, lying in the Northeast Quarter of Section 22, Township 4 South, Range 10 East, Mount Diablo Base and Meridian, said dedication being more particularly described as follows:

BEGINNING at the most southerly corner of said Parcel B, said corner also being the point of intersection of the northeasterly right-of-way line of Santa Fe Avenue, with the westerly right-of-way line of Geer Road, as shown on the above said map; Thence North 38°39'40" West, along the said northeasterly line of Santa Fe Avenue, a distance of 1600.02 feet to the most westerly corner of said Parcel B; thence South 89°19'10" East. along the northerly line of said Parcel, a distance of 58.19 feet to a point which lies 45.00 feet, measured perpendicularly, from the said northeasterly right-of-way line of Santa Fe Avenue; thence South 38°39'40" East, parallel with and 45.00 feet distant from last said right-of-way, a distance of 1297.57 feet to the point of tangency with a 50.00 foot radius curve concave to the north; thence easterly along the arc of said curve, through a central angle of 141°10'20", a distance of 123,20 feet to the point of tangency with a line lying 42.50 feet west of the westerly right-of-way line of the above said Geer Road and the easterly line of Parcel B; thence North 00°10'00" East, parallel with and 42.50 feet distant from last said westerly right-of-way of Geer Road, a distance of 971.40 feet to a point on the north line of said Parcel B; thence South 89°19'10" East, along last said north line, a distance of 42.50 feet to the westerly right-of-way line of said Geer Road; thence South 00°10'00" West, along last said right-of-way, a distance of 1237.48 feet to the most southerly corner of said Parcel B and the POINT OF BEGINNING.

SUBJECT TO all easements and rights-of-way of record.

Containing 122,355 square feet (2.81 acres) more or less.

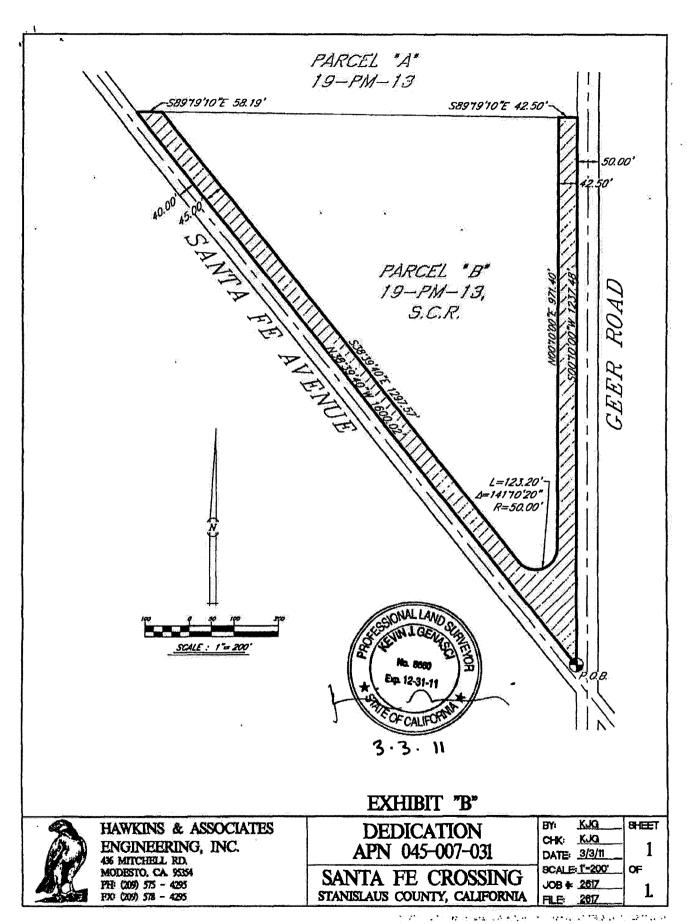
Kevin J. Genasci, P.L.S. 8660

March 3, 2011

2617 2017 A LEGAL DESCRIPTIONS RIGHT-OF-WAY DEDICATION

No. 8660

Exp. 12-31-11



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CALIFORNIA ALL-PURPOSE ACK	NOWLEDGMENT
State of California County of Stanslaus On May 9,2011 before me, Lapersonally appeared Margaret E.	Mona Daws Here Insert Name and Title of the Officer Potter Name (Standard)
La Mona Davis Commission # 1841844 Notary Public - Galifornia Stanislaus County My Comm. Expires Apr 20, 2013	who proved to me on the basis of satisfactory evidence to be the person(s) whose name(s) is/are subscribed to the within instrument and acknowledged to me that be/she/they executed the same in bis/her/their authorized capacity(ies), and that by bis/her/their signature(s) on the instrument the person(s), or the entity upon behalf of which the person(s) acted, executed the instrument. I certify under PENALTY OF PERJURY under the laws of the State of California that the foregoing paragraph is true and correct.
# 1841844	WITNESS my hand and official seal. Signature Language David Signature of Notary Public
Though the information below is not required by law, it and could prevent fraudulent removal and re	TONAL t may prove valuable to persons relying on the document eattachment of this form to another document.
Description of Attached Document	Offer of Dedication APN: 045-007-031
Title or Type or Document:	Number of Pages:
the control of the co	
Signer(s) Other Than Named Above:	
Capacity(ies) Claimed by Signer(s)	
Signer's Name: Margaret E. Petter Individual Corporate Officer — Title(s): Secretary Partner — Limited General Attorney in Fact Trustee Guardlan or Conservator Other:	☐ Partner — ☐ Limited ☐ General ☐ Attorney in Fact ☐ Trustee ☐ Guardian or Conservator ☐ Other:
Signer Is Representing:	Signer Is Representing:

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THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS

DEPT	Planning and Co	ommunity Develop	ment	BOARD AGENDA #_9:20 a.m.
	Urgent 🗀	Routine 🔳	110	AGENDA DATE January 8, 2008
CEO		ommendation YES	NO D	4/5 Vote Required YES ☐ NO ■
SUBJECT:				
14.25	Acre Parcel from	P-D No. 185 (Plan	ned Development	Santa Fe Crossing, a Request to Rezone a) to a New P-D to Allow Commercial Project to ni Storage Units, 50 Storage Container Units, (Continued on page 2)
PLANNING	COMMISSION RE	COMMENDATION	S:	
Comm		•		ar meeting of December 6, 2007, the Planning upervisors approve the project, subject to the
basi subs	is of the whole rec stantial evidence t	ord, including the he project will hav	Initial Study and a re a significant effe	nes Section 15074(b), by finding that on the ny comments received, that there is no ct on the environment and that the Negative ement and analysis;
				(Continued on page 2)
FISCAL IM	IPACT:			
There	are no fiscal impa	icts associated wit	th this item.	
BOARD AC	CTION AS FOLLOV	VS:		No. 2008-022
On	n of Cunomican	Craver	Canan	ded by SupervisorO'Brien
Ayes: Sur Noes: Sur Excused of Abstaining 1)	oved by the following pervisors: _O'Brien, pervisors: _O'Brien, pervisor: or Absent: Supervig: Supervisor: Approved as reconstructed Approved as among the company of the com	ng vote, Grover, Monteith, C. None Sors: None None Ommended zone Application #20 lopment Schedule a lows: "Development og Commission to rec	007-01, Santa Fe Cros recommended by the Schedule will be limit quest an extension of	nan Mayfield assing, subject to the Amended Development the Planning Commission, and amended the ted to five years for all phases, with the ability to the approved Development Schedule"; and, the approved Rezone Application #2007-01
muoduced	a, waived the readin	y and adopted Ordin	,	,

ATTEST:

CHRISTINE FERRARO TALLMAN, Clerk

ATTACHMENT 7

File No. ORD-55-E-3

Public Hearing to Consider Rezone Application No. 2007-01, Santa Fe Crossing Page 2

SUBJECT: (Continued)

and Storage for up to 52 Recreational Vehicles (RV's). Phase 2 Consists of a Gas Station and a 5,065 Square Foot Mini Market with a Drive-Through Coffee Shop. Phase 3 Consists of a 19,250 Square Foot Commercial Building. The Project Is Located at 4306 Santa Fe Avenue, Which is at the Northwest Corner of Geer Road and Santa Fe Avenue, Southeast of the City of Hughson. APN: 045-007-031.

PLANNING COMMISSION RECOMMENDATION: (Continued)

- 2. Order the filing of a Notice of Determination with the Stanislaus County Clerk-Recorder's Office pursuant to Public Resources Code Section 21152 and CEQA Guidelines Section 15075.
- Find That:
 - A. The project is consistent with the overall goals and policies of the County General Plan; and
 - B. The proposed Planned Development zoning is consistent with the Planned Development General Plan description.
- 4. Approve Rezone Application No. 2007-01 Santa Fe Crossing, subject to the attached Development Standards and Development Schedule.

DISCUSSION:

The project proposal for "Santa Fe Crossing" is to allow a commercial project to be developed in three phases. Phase 1 development will include 435 mini-storage units that will cover approximately 4.62 acres in the northeast section of the site. The existing structure used for the tire sales and truck repair will remain during this Phase (1 of 3) of the project. Also located on-site, is an existing business that repairs and sells bulk storage containers (cargo containers). This business was not approved in the original rezone and is currently in a Code Enforcement action. Part of the approval process is to permit this land use. The applicant has asked that this use be allowed to continue operating during Phase 1 of the project. Phase 1 is expected to begin after approval and be completed within 5 years from the date of approval.

Phase 2 development will convert the tire and truck repair business to a Recreational Vehicle (RV) sales, service, and repair business that will include RV, boat, and trailer storage areas. The area that is currently used for the repair and sales of bulk storage containers will be converted to RV and boat storage. This Phase is expected to be completed within 2 to 7 years from approval.

Phase 3 will include the proposed 5,065 square foot mini-mart, coffee shop and fueling station at the southern corner of the project site. Just north of this area the applicant is proposing a 19,250 square foot building that would be used as a drive-thru car wash and automobile parts store. The applicant has also proposed a list of alternative uses for the 19,250 square foot building should the car wash and auto shop not be viable. The list of alternative uses can be seen in Exhibit "G". Phase 3 is expected to be completed within 3 to 7 years of approval.

Public Hearing to Consider Rezone Application No. 2007-01, Santa Fe Crossing Page 3

All phases of the project will be served by a private well for water and on-site septic facilities will provide for sewage disposal. The proposal also includes "stubbing" sewer and water lines for future connections to the municipal services once they become available. Storm drainage is proposed to be handled on-site by horizontal infiltration and storage facilities.

In accordance with the County's Sphere of Influence policy, the project was referred to the City of Hughson for review. Cities are specifically asked to provide information addressing the proposed project's consistency with the land use designation of the city's general plan and the type of conditions necessary to ensure the development will comply with city's development standards such as street improvements, setbacks, and landscaping. In this case, the City has indicated that the project is consistent with their General Plan designation of "Service Commercial" for this area.

Background

The project site was rezoned in February of 1991, from A-2-40 (General Agriculture) to it's current zoning designation of Planned Development No. 185, which allowed for a variety of commercial type uses. According to the staff report written in November of 1990, the General Plan designation of Planned Development was established in 1986 as part of a comprehensive update to the Stanislaus County General Plan Land Use Element, and at that time this project site was not in the City of Hughson Sphere of Influence.

At the time, the Board of Supervisors decided that certain locations throughout the County would be designated as "Planned Development" given the unique aspect of the sites and because they displayed unique characteristics which may be suitable for a variety of uses. The project site, a triangular piece of property, located between Santa Fe Avenue, Service Road and Geer Road was one such property. The Board of Supervisors felt that this site met the criteria of a unique property given it's location at the crossroads of two major routes and a significant collector road. The other factor the Board determined, in designating this site as Planned Development, was the historical presence of commercial and industrial type uses.

The zoning designation of Planned Development No. 185, allowed for uses such as a mini-market, restaurant, truck terminal, truck repair, storage facility, and light manufacturing. Most of these uses were never established with the exception of the truck repair business in the northwest section of the property and improvements were not installed.

Planning Commission Hearing

The Planning Commission held a public hearing on this project at its regular meeting of December 6, 2007. Following staff's recommendation for approval, the Chairman opened the public hearing. Kathleen Hamilton, an adjacent homeowner, spoke in opposition to the project expressing a general concern regarding traffic in the area. The applicant's representative, Rod Hawkins (Hawkins Engineering) spoke in favor of the project.

Following the closing of the hearing, the Commission discussed the project indicating positions in favor of the project. The Commission also discussed the "Phasing" time-frame of 7 years that the applicant has proposed. It was recommended by the Commission that this 7 year time-frame be shortened to 5 years, with the ability for the applicant to request an extension, if needed. The Commission unanimously voted 8-0 (Souza/Mataka) to recommend the Board of Supervisor's approve this request. A detailed discussion of the request and the reasons behind staff's recommendation for approval can be found in the attached Planning Commission Staff Report.

Public Hearing to Consider Rezone Application No. 2007-01, Santa Fe Crossing Page 4

POLICY ISSUES:

None.

STAFFING IMPACT:

None.

ATTACHMENTS:

- Planning Commission Staff Report, December 6, 2007 Planning Commission Minutes, December 6, 2007 1.
- 2.

I:\Staffrpt\REZ\2007\REZ 2007-01 - Santa Fe Crossing\BOS\BOS Report.wpd

STANISLAUS COUNTY PLANNING COMMISSION

December 6, 2007

STAFF REPORT

REZONE APPLICATION NO. 2007-01 SANTA FE CROSSING

REQUEST:

TO REZONE A 14.25 ACRE SITE FROM P-D (PLANNED DEVELOPMENT) TO A NEW PLANNED DEVELOPMENT TO ALLOW A COMMERCIAL PROJECT TO BE DEVELOPED IN THREE PHASES, PHASE 1 WILL INCLUDE THE CONSTRUCTION OF 435 MINI STORAGE UNITS AND STORAGE FOR UP TO 52 RV'S. PHASES 2 & 3 WILL CONSIST OF A 5,065 SQUARE FOOT MINI MARKET, A GAS STATION AND A 19,250 SQUARE FOOT COMMERCIAL BUILDING/CAR WASH. THE PROPERTY IS LOCATED AT 4306 SANTA FE AVENUE, AT THE NORTHWEST CORNER OF GEER ROAD AND SANTA FE AVENUE, IN THE HUGHSON AREA.

APPLICATION INFORMATION

Applicant:

Hawkins & Associates Engineering

Owner:

Ruddy Enterprises, Inc.

Location:

4306 Santa Fe Avenue, at the northwest corner of

Geer Road and Santa Fe Avenue, in the Hughson

area

Section, Township, Range:

22-4-10

Supervisorial District:

Two (Supervisor Mayfield)

Assessor's Parcel:

045-007-031 See Exhibit "J"

Referrals:

Environmental Review Referrals

Area of Parcels:

14.25 acres

Water Supply:

Private well

Sewage Disposal:

On-site septic system

P-D 185 (Planned Development)

Existing Zoning:

Planned Development

General Plan: Community Plan Designation:

Not applicable

Not applicable

Williamson Act:

Negative Declaration

Environmental Review:

Mostly vacant with a truck repair and tire sales

Present Land Use:

business on the northwest portion of the property. Resendiz Family Fruit Stand, radio station with

Surrounding Land Use:

transmitter tower, and agricultural land

PROJECT DESCRIPTION

This is a request to rezone a 14.25 acre site from P-D No. 185 (Planned Development) to a new P-D zone to allow a commercial project to be developed in three phases. Phase 1 consists of 435 mini storage units, 50 storage container units, and storage for up to 52 RVs. Phase 2 consists of a gas station and a 5,065 square foot mini market with a drive through coffee shop. Phase 3 consists of a 19,250 square foot commercial building. The entire site will be paved, fenced, and landscaped. The project will be served by a private well for water and on-site septic facilities will provide for sewage disposal. The development schedule notes this project will be completed within 1 to 7 years from the start of site improvements

SITE DESCRIPTION

The site is located at 4306 Santa Fe Avenue, which is at the northwest corner of Geer Road and Santa Fe Avenue, southeast of the City of Hughson. This project is located within the LAFCO adopted Sphere of Influence for the City of Hughson. The project site is mostly vacant with a truck repair and tire sales business that was established as part of Planned Development No. 185 (the current zoning designation). The surrounding land uses consist of Resendiz Family Fruit Stand to the east, a radio station with a transmitter tower to the north, and agricultural uses to the west and south.

BACKGROUND

The project site was rezoned in February of 1991, from A-2-40 (General Agriculture) to it's current zoning designation of Planned Development No. 185, which allowed for a variety of commercial type uses. According to the staff report written in November of 1990, the General Plan designation of Planned Development was established in 1986 as part of a comprehensive update to the Stanislaus County General Plan Land Use Element, and at that time this project site was not in the City of Hughson Sphere of Influence.

At the time, the Board of Supervisors decided that certain locations throughout the County would be designated as "Planned Development" given the unique aspect of the sites and because they displayed unique characteristics which may be suitable for a variety of uses. The project site, a triangular piece of property, located between Santa Fe Avenue, Service Road and Geer Road was one such property. The Board of Supervisors felt that this site met the criteria of a unique property given it's location at the crossroads of two major routes and a significant collector road. The other factor the Board determined, in designating this site as Planned Development, was the historical presence of commercial and industrial type uses.

The zoning designation of Planned Development No. 185, allowed for uses such as a mini-market, restaurant, truck terminal, truck repair, storage facility, and light manufacturing. Most of these uses were never established with the exception of the truck repair business in the northwest section of the property and improvements were not installed.

DISCUSSION

The project proposal for "Santa Fe Crossing" is to allow a commercial project to be developed in three phases. Phase 1 development will include 435 mini-storage units that will cover approximately 4.62 acres in the northeast section of the site. The existing structure used for the tire sales and truck repair will remain during this Phase (1 of 3) of the project. Also located on site is an existing business that repairs and sells bulk storage containers (cargo containers). This business was not approved in the original rezone and is currently in Code Enforcement action. Part of the approval process is to permit this land use. The applicant has asked that this use be allowed to continue operating during Phase 1 of the project. Phase 1 is expected to begin after approval and be completed within 5 years from the date of approval.

Phase 2 development will convert the tire and truck repair business to a Recreational Vehicle (RV) sales, service, and repair business that will include RV, boat, and trailer storage areas. The area that is currently used for the repair and sales of bulk storage containers will be converted to RV and boat storage. This Phase is expected to be completed within 2 to 7 years from approval.

Phase 3 will include the proposed 5,065 square foot mini-mart, coffee shop and fueling station at the southern corner of the project site. Just north of this area the applicant is proposing a 19,250 square foot building that would be used as a drive-thru car wash and automobile parts store. The applicant has also proposed a list of alternative uses for the 19,250 square foot building should the car wash and auto shop not be viable. The list of alternative uses can be seen in Exhibit "G". Phase 3 is expected to be completed within 3 to 7 years of approval.

All phases of the project will be served by a private well for water and on-site septic facilities will provide for sewage disposal. The proposal also includes "stubbing" sewer and water lines for future connections to the municipal services once they become available. Storm drainage is proposed to be handled on-site by horizontal infiltration and storage facilities.

Street improvements will be built, to correspond with each Phase, as shown in Exhibit "C". These improvements shall include the construction of curb, gutter, sidewalk, street pavement, and left turn pockets at all driveway locations. The installation of these improvements may be phased in conjunction with the phasing of the development or deferred, by the Department of Public Works, until which time they are needed.

Parking:

Phase 1 of this project proposes the construction of mini-storage units, based on the existing County parking standards, the use would require one space for each employee on a maximum shift plus three additional parking spaces (four total). Generally, mini-storage facilities will have one employee on-site during business hours, with the possibility of a "night-watchman" or security guard on-site after hours. The existing site plan identifies four (4) general parking spaces which meets the minimum requirement stated above.

As part of Phase 2, the existing truck repair business that is currently in operation, will be converted to an RV sales, service, and storage establishment. The required number of parking spaces for such an establishment would be one space for every twenty vehicles displayed plus one space for each employee. The site plan shows a possibility of thirty-two display spaces, which would require at a minimum, three parking spaces. The site plan identifies a total of eleven spaces which should be adequate for this type of business.

Phase 3; construction of a 5,065 square foot mini-mart, coffee shop and fueling station as well as a 19,250 square foot building that would be used for a car wash and auto shop, is shown as providing a total of sixty parking spaces. The 5,065 square foot building would require 16 of those leaving 44 spaces for the 19,250 square foot building. The intent is that the 19,250 square foot building will be developed as a car wash and auto shop for which the 44 parking spaces should be more than adequate assuming the site develops with these uses. However, we note for the record that the applicant has provided a list of alternative uses for this 19,250 square foot building and the parking may not meet the County standards for these "retail" type uses. As generally required in PD zones with unspecified or alternative uses, a Staff Approval permit will be required for each business to ensure compatibility with the zoning and the development standards. The Staff Approval process will allow this parking issue to be monitored and controlled. It may also mean that potential users of the site may not be permitted due to a potential lack of parking. The owner/applicant of the project has chosen this approach to building size and parking, despite the limits it may place on the number and ultimate mix of users/tenants of the site.

Signs:

A specific sign program has been included as part of this project (see Exhibit "F"). The applicant is proposing a free standing pole-sign at the southern most part of the property. The pole-sign as proposed would be 20 feet in height, the actual face of the sign would measure 60 square feet (5' x 12') with two smaller signs (2' x 6') attached below the primary sign. The proposal includes two monument signs that would be 5 feet in height and have a 24.5 square foot (3.5' x 7') face. Both signs would be placed near the entrance and exit points on Santa Fe Avenue and Geer Road. As normally required as part of a Planned Development project, a development standard has been placed on this project for any additional smaller signs on-site (directional, monument, etc.) or any signs on the buildings to require approval from the City of Hughson and the County Planning Director.

Landscaping:

Based on the initial landscaping plans, it appears as though the project has provided adequate landscaping, consistent with both the County and the City of Hughson's landscaping requirements. The City of Hughson has commented on the possible need to provide additional landscaping to ensure an attractive appearance, as this site is considered a "gateway" to their City. The applicant has worked with County Staff and provided a landscaping plan that will adequately screen the proposed drainage basin and the area along Geer Road. County Staff also recommended some additional landscaping be placed near and around the proposed mini-storage facility due to its high visibility. The landscaping plan also provides landscaping along Santa Fe Avenue and at the intersection of Geer Road and Santa Fe Avenue. Development Standard No. 22 requires a final landscaping plan, prepared in compliance with the current City of Hughson landscape standards for commercial projects.

City of Hughson:

In accordance with the County's Sphere of Influence policy, the project was referred to the City of Hughson for review. Cities are specifically asked to provide information addressing the proposed project's consistency with the land use designation of the city's general plan and the type of conditions necessary to ensure the development will comply with city's development standards such as street improvements, setbacks, and landscaping. In this case, the City has indicated that the project is consistent with their General Plan designation of "Service Commercial" for this area.

PHASING

As mentioned earlier in the report the applicant is proposing three (3) phases for this Rezone Application to take place within seven (7) years from the date of approval.

Normally, staff recommends that a phasing plan be for a shorter period of time of around five (5) years. After reviewing this application, Staff does not have any concerns up until the third phase. Phase 1 is scheduled to be completed within 5 years with Phases 2 and 3 completed within 7 years. Phase 2, scheduled to be completed within 7 years, does not concern Staff because no new structures are proposed. The concerns that Staff has with such a long time table for Phase 3 is:

- 1. Possible future changes in county policy,
- 2. Tracking the multiple phases over a lengthy period of time.
- 3. Changes to industry and/or technology.

Some options for the Planning Commission are:

- 1. Approve the project as proposed with the time lines as submitted by the applicant.
- 2. Require a Use Permit for approval of Phase 3.
- 3. Or, add a Condition of Approval that states the Planning Director would review Phase 3 and at his/her discretion approve the Phase.

FINDINGS

In order to approve a rezone, it must be found to be consistent with the General Plan. In this case, the General Plan designation is Planned Development. This designation is "intended for land which, because of demonstrably unique characteristics, may be suitable for a variety of uses without detrimental effects on other property." The proposed use should not be detrimental to agricultural uses and other property in the area which consists mainly of a fruit stand, a radio station with a transmitter tower, and agricultural land. Staff feels this proposal to rezone the parcel to a Planned Development to be consistent with the General Plan which has been in place for some time, fits into the type of uses for this area, shape of parcel, and the location.

ENVIRONMENTAL REVIEW

Pursuant to the California Environmental Quality Act (CEQA), the proposed project was circulated to all interested parties and responsible agencies for review and comment (see Exhibit "J" - Environmental Review Referrals). Responses received from agencies have been incorporated into this project as Development Standards (see Exhibit "D").

RECOMMENDATION

Based on all evidence on the record, and on the ongoing discussion, staff recommends that the Planning Commission recommend that the Board of Supervisors take the following actions regarding this project:

1. Adopt the Negative Declaration pursuant to CEQA Guidelines Section 15074(b), by finding that on the basis of the whole record, including the Initial Study and any comments received, that there is no substantial evidence the project will have a significant effect on the environment and that the Negative Declaration reflects Stanislaus County's independent judgement and analysis.

- 2. Order the filing of a Notice of Determination with the Stanislaus County Clerk-Recorder's Office pursuant to Public Resources Code Section 21152 and CEQA Guidelines Section 15075.
- 3. Find That:
 - A. The project is consistent with the overall goals and policies of the County General Plan; and
 - B. The proposed Planned Development zoning is consistent with the Planned Development General Plan description.
- 4. Approve Rezone Application No. 2007-01 Santa Fe Crossing, subject to the attached Development Standards and Development Schedule.

Note: Pursuant to California Fish and Game Code Section 711.4, all project applicants subject to the California Environmental Quality Act (CEQA) shall pay a filing fee for each project. Therefore, the applicant will further be required to pay \$1,857.00 for the Department of Fish and Game, and the Clerk Recorder filing fees. The attached Conditions of Approval ensure that this will occur.

Report written by:

Joshua Mann, Associate Planner, November 21, 2007

Attachments:

Exhibit A - Maps

Exhibit B - Application and Project Description

Exhibit C - Site Plans (Phases 1-3) with Landscape Proposal

Exhibit D - Development Standards Exhibit E - Development Schedule

Exhibit F - Applicant's Sign Plan & Building Elevations

Exhibit G - List of Proposed Alternative Uses

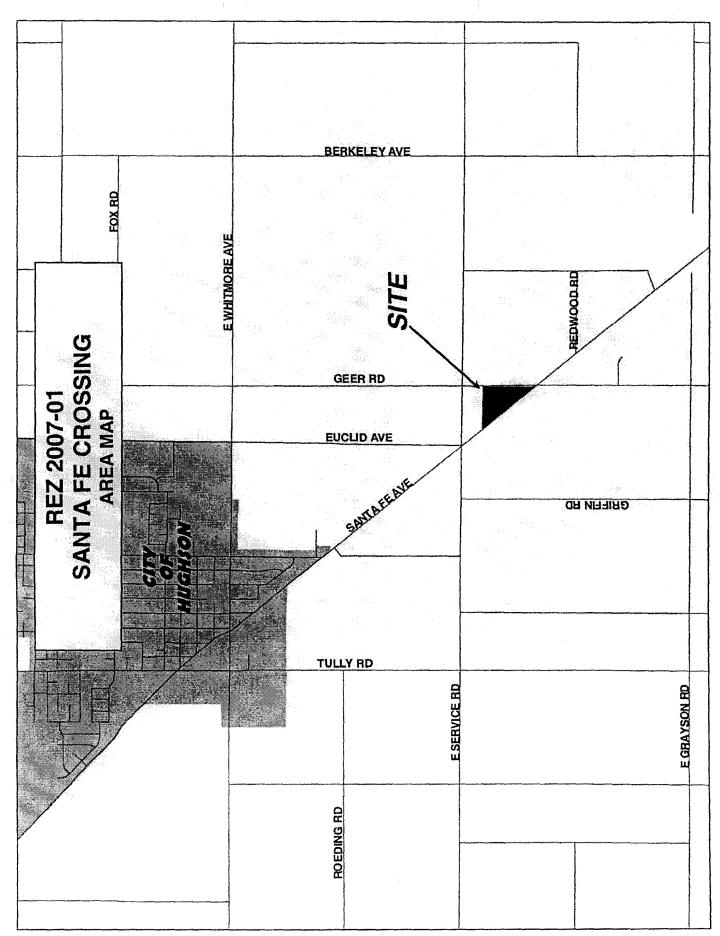
Exhibit H - Initial Study

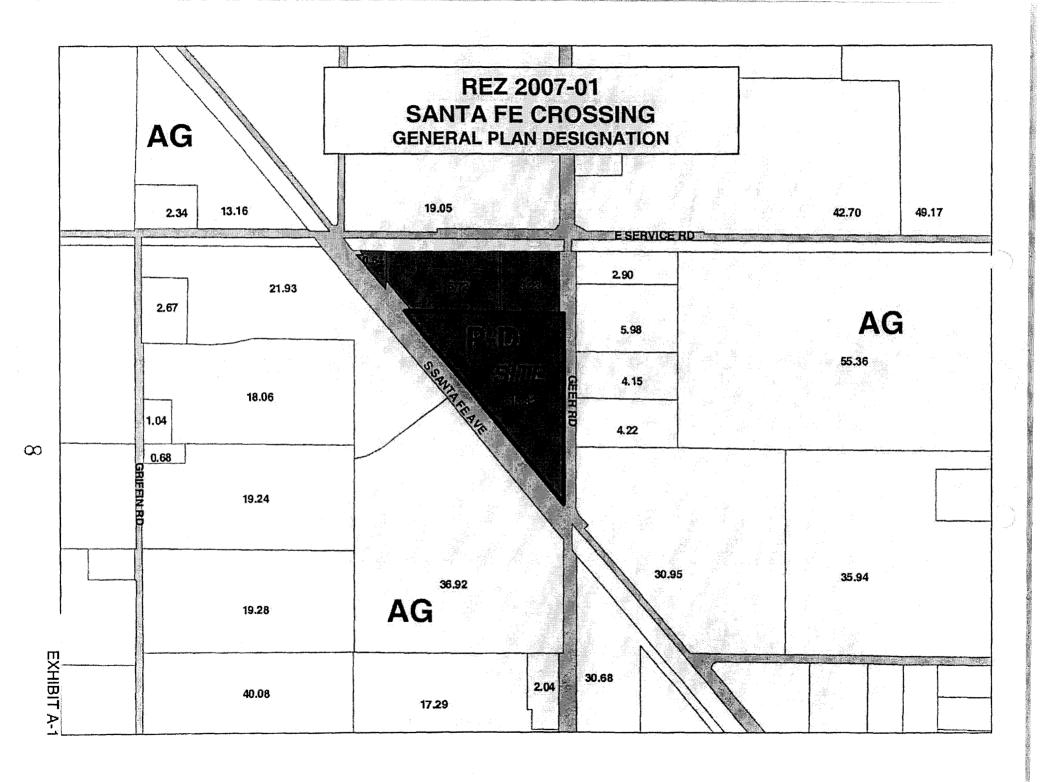
Exhibit I - Negative Declaration

Exhibit J - Environmental Review Referrals

Reviewed by:

Bill Carlson, Senior Planner





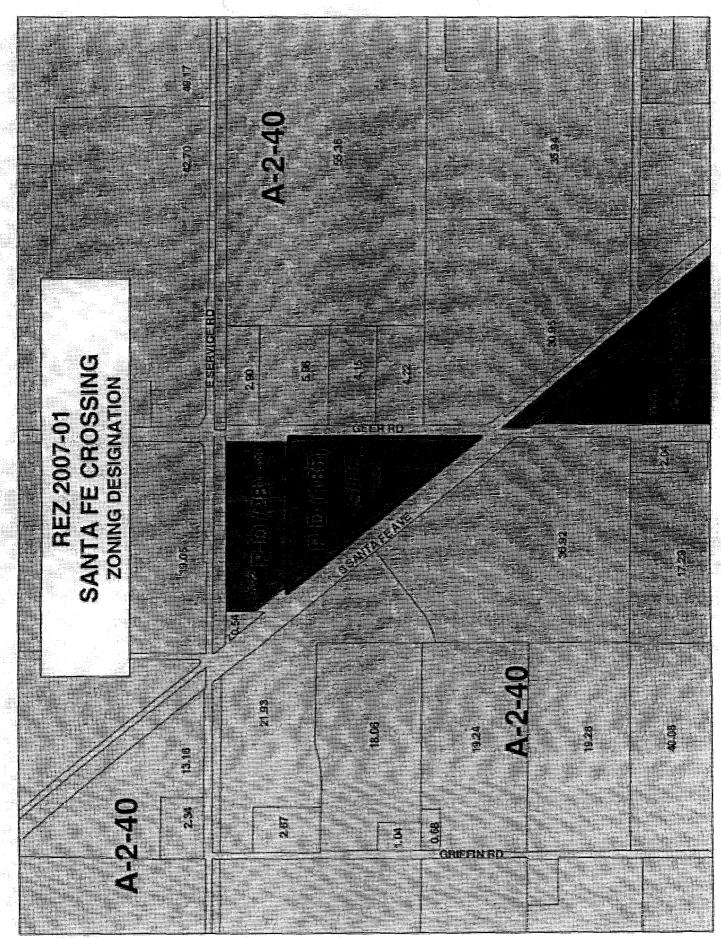


EXHIBIT A-2

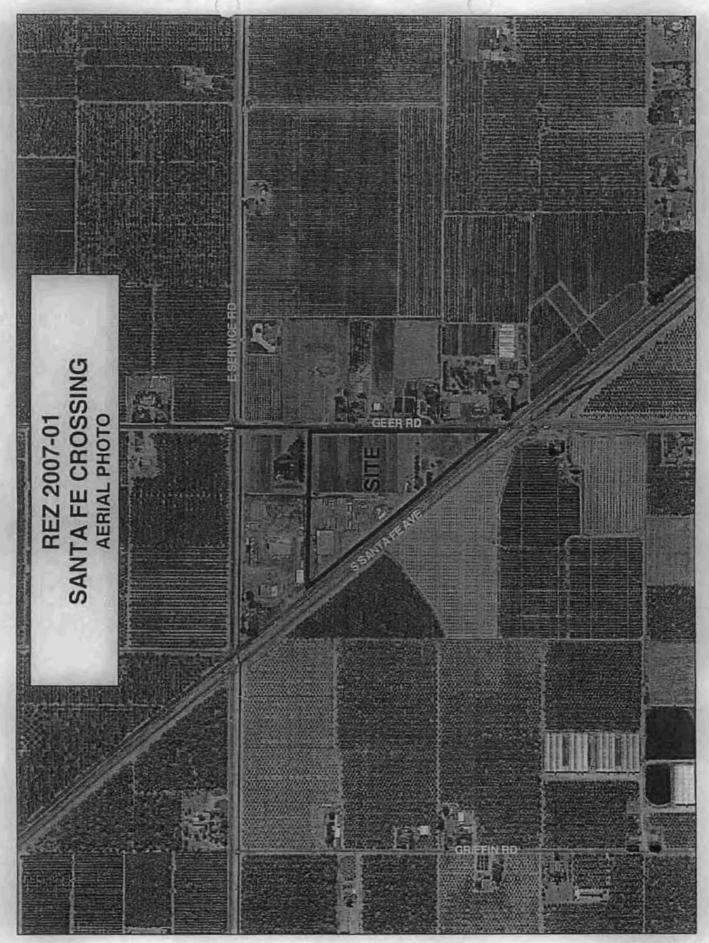


EXHIBIT A-3



EXHIBIT A-4

SANTA FE CROSSING COMMERCIAL DEVELOPMENT

PHASE ONE

Phase One development, as shown on the development exhibit, will include 537 ministorage units covering 4.62 acres in the northeast portion of the site. There is an existing structure in the northwest corner currently housing tire sales and diesel truck repair business. We expect that use to continue with Phase 1 development.

Also located on-site is an existing non-conforming use, repair and sales of bulk storage containers. The location of the container units will be relocated to the west-center portion of the site away from Santa Fe Avenue. Approval is being requested for a use permit for the container storage use with Phase One development. The existing uses are short term and will be replaced with Phase Two development.

Phase One development will include construction of driveway access from both Santa Fe Avenue and Geer Road with signs at each point of entry. Four parking spaces will be included with the min-storage facility and 11 parking spaces will be provided at the existing tire and repair building. Each business will include the required handy-cap parking.

Roadway dedication to 65 feet from centerline at Santa Fe Avenue, and 67.50 feet from centerline at Geer Road will be made along the entire frontage of the site. A 40 foot radius return would also be dedicated; all with Phase one development. Roadway improvements will be constructed with each phase as shown.

Sanitary sewer will be by on-site treatment and disposal in conformance with County Standards. Water will be provided by on-site well and provide volumes as required for the proposed use, fire flows and planting. Stubs will be provided for future connection to municipal facilities as they become available.

Mini storage units will be constructed with a fire sprinkler system sized in accordance with the County Fire Prevention Bureau and conform to applicable codes and regulations.

Construction of the mini-storage facility is expected to begin with approval by the County. Completion of Phase One development is expected within 1 to 5 years.

PHASE TWO

Phase Two development will convert the tire and truck repair area to recreational vehicle sales, service and repair and include RV, boat and trailer storage. The area housing the bulk container sales and repair will likewise be converted to RV storage or mini-storage units.

Completion of Phase Two development is expected within 2 to 7 years.

PHASE THREE

Phase three includes a proposed mini-mart, coffee shop and fueling station at the southerly corner of the project. Fifteen parking spaces including handy-cap are proposed. An additional driveway from Santa Fe Avenue will be constructed with this phase.

The northerly portion of the Phase Three site is expect to develop as a carwash and auto shop, although we would like to reserve the option for a selected group of alternative uses listed with the site plan. Sanitary sewer and water will be provided by on site facilities as described in Phase One.

Roadway construction, including an additional driveway at Santa Fe Avenue will be completed with this phase.

Completion of Phase Three development is expected within 3 to 7 years.

OFF-SITE DEVELOPMENT

Off-site curb, gutter and sidewalk design and road right-of-way will be in accordance with the County master plan for roadway development standards. Storm drainage will be by horizontal infiltration and storage facilities.

NOTE:

This development plan is proposed based upon extensive contacts with County planning staff, public works, and fire district, and a number of contacts with City of Hughson planning staff and engineering.





· · · · · · · · · · · · · · · · · · ·	T = 1	
•	PLANNING STAFF USE ONLY:	
	Application No(s): PEZ 2007 01	
Staff is available to assist you with determining which applications are necessary		
☐ Subdivision Map	S ZZ T H R 10 GP Designation: PD	
☐ Parcel Map	Zoning: PD - 185	
☐ Exception	Fee:	
☐ Williamson Act Cancellation	Receipt No	
☐ Other	Notes:	
	 □ Subdivision Map □ Parcel Map □ Exception □ Williamson Act Cancellation 	

In order for your application to be considered COMPLETE, please answer all applicable questions on the following pages, and provide all applicable information listed on the checklist on pages i - v. Under State law, upon receipt of this application, staff has 30 days to determine if the application is complete. We typically do not take the full 30 days. It may be necessary for you to provide additional information and/or meet with staff to discuss the application. Pre-application meetings are not required, but are highly recommended. An incomplete application will be placed on hold until all the necessary information is provided to the satisfaction of the requesting agency. An application will not be accepted without all the information identified on the checklist.

Please contact staff at (209) 525-6330 to discuss any questions you may have. Staff will attempt to help you in any way we can.

PROJECT INFORMATION

PROJECT NAME:	Santa Fe Crossing (Desired name for project, if any)						
CONTACT PERSON	: Who is	the primary cor	ntact person for info	rmation regardin	g this project?		
Name:	Crolie Lindsay Telepho				ne: 209-575-4295		
Address: 436 Mitchell f	Road Modest	o, California 9	5354				
Fax Number:	209-578-4295 email address			:clindsay@hawkins-eng.com			
(Attach additional sheets a PROPERTY OWNER		Ruddy Ent	erprises, Inc.				
Mailing Address		P.O. Box 1504					
		Modesto, Ca. 65353-1504					
		Telephone:	209-524-31	77 Fax:	209-524-4765		

APPLICANT'S NAME:							
Mailing Address							
	Telephone: Fax;						
ENGINEER / APPLICANT:	Hawkins & Associates Engineering, Inc.						
Mailing Address	436 Mitchell Road Modesto, Ca. 95354						
•	Telephone: 209-575-4295 Fax: 209-578-4295						
improvements, proposed uses or buadditional sheets as necessary) *Please note: A detailed project approve a project, the Planning C information available to be able to "Findings". It is your responsibiliso that staff can recommend that Findings are shown on pages 17-	(Describe the project in detail, including physical features of the site, proposed siness, operating hours, number of employees, anticipated customers, etc. – Attach description is essential to the reviewing process of this request. In order to commission or the Board of Supervisors must decide whether there is enough make very specific statements about the project. These statements are called ity as an applicant to provide enough information about the proposed project, the Commission or the Board make the required Findings. Specific project – 19 and can be used as a guide for preparing your project description. (If you eption, please contact staff to discuss special requirements).						

PROJECT SITE INFORMATION

Complete and accurate information saves time and is vital to project review and assessment. Please complete each section entirely. If a question is not applicable to your project, please indicated this to show that each question has been carefully considered. Contact the Planning & Community Development Department Staff, 1010 10th Street – 3rd Floor, (209) 525-6330, if you have any questions. Pre-application meetings are highly recommended.

ASSESSOR'S PARCEL	NUMBER(S):	: Book	45	_ Page	07	Parcel	31
Additional parcel numbers: Project Site Address	4306 San	ta Fe Ave.		,			
or Physical Location:	· · · · · · · · · · · · · · · · · · ·			1			
	Hughson,	Ca.					
Property Area:	Acres:	1.2499 or	Square	e feet:			
Current and Previous Land Us	se: (Explain exis	sting and previou	us land use	e(s) of site fo	or the last te	en years)	
From present to past 2 years o							
Years the open area was used fo	r pallet repair & st	torage. All other	uses are a	s described i	n attached o	locument Sant	a Fe Crossing.
List any known previous project name, type of project, and			, such as	a Use Peri	mit, Parcel	Map, etc.: ((Please identify
Existing General Plan & Zor	ning: <u>PD #18</u>	5					
Proposed General Plan & Ze (if applicable)	oning: <u>New</u>	, P.D.					
ADJACENT LAND USE direction of the project site)	E: (Describe ad	djacent land us	es within	1,320 feet (1/4 mile) a	and/or two pa	rcels in each
East: Agriculture/Res	idential						
West: Agriculture/Mix	ed Commerc	cial/Residen	tial				
North: Agriculture/Res							
South: Agriculture/Res							
WILLIAMSON ACT COI							
Yes 🗌 No 🗵		ty currently undenber:					
	If yes, has a	Notice of Non-R	Renewal be	en filed?			
	Data Filed:						

Yes D No D	Do you propose to o	cancel any portion of the	Contract?	
Yes 🔲 No 🗖		pen space or similar easements affecting o not include Williamson Act Contracts)	the	
	If yes, please list an	d provide a recorded cop	ру:	
SITE CHARACTE	ERISTICS: (Check one or mo	ore) Fiat 🗵	Rolling	
VEGETATION: V	Vhat kind of plants are growing	on your property? (Che	ck one or more)	
Field crops	Orchard D Pas	sture/Grassland 🏻	Scattered trees	
Shrubs 🔲	Woodland Rive	er/Riparian 🏻	Other	
Explain Other:				
Yes 🗵 No 🗌	Do you plan to remove any plan and provide information re		show location of trees planned for removal on planting.)	plot
GRADING:	•			
Yes⊠ No 🗆			indicate how many cubic yards and acres to 11,293 cu. yds. 14 acres	o be
	Overall cu. yds. base	ed on removing 0.	5 ft. over total site.	
STREAMS, LAKI	ES, & PONDS:			
Yes ☐ No 🗵	Are there any streams, lake on plot plan)	s, ponds or other water	rcourses on the property? (If yes, please s	show
Yes ☐ No 🗷	Will the project change any needed)	- ·	f yes, please explain — provide additional she	et if
Yes ☐ No 図	Are there any gullies or area	as of soil erosion? (If yes	s, please show on plot plan)	
Yes ☐ No 🗵	low lying areas, seeps, sprir	ngs, streams, creeks, riv	ge swales, drainages, ditches, gullies, po er banks, or other area on the site that ca ear? (If yes, please show areas to be grade	ırries
			ay be required to obtain authorization ters or California Department of Fish	

30 feet Height of equipme 3 phase Propose material t	of other ent, lig ses	er appurte ht poles, of	erial for parking area: (Provide info	ured from ground to highest point (i.essary) Not to exceed 20' upon mation addressing dust control measu	
30 fee Height of equipme 3 phase	of othernt, lig	er appurte th poles, of	enances, excluding buildings, measuretc.): (Provide additional sheets if necessarial for parking area: (Provide info		
30 fee Height of equipme 3 phase	of othe ent, lig	on com	enances, excluding buildings, measuetc.): (Provide additional sheets if neces		
30 fee	of othe	on com	enances, excluding buildings, measuetc.): (Provide additional sheets if neces		e., antennas, mechanical completion of all
30 fee	et up	on com		ured from ground to highest point (i.e.	e., antennas, mechanical
_	_		pletion of all 3 phases.		
Building	heigh	•			
		t in feet (r	neasured from ground to highest poi	nt): (Provide additional sheets if necessary	ary) Not to exceed
Number	of floo	ors for eac	ch building: ONE	·	· · · · · · · · · · · · · · · · · · ·
Size of r	new st	ructure(s)	or building addition(s) in gross sq. ft	: (Provide additional sheets if necessary	117,755
BUILD	ING	CHARA	CTERISTICS:		
Propose	d Buil	ding Cove	erage: <u>117.755</u> Sq. Ft.	Paved Surface Area:	263,514 Sq. Ft.
_		ng Cover		Landscaped Area:	NIA Sq. Ft.
PROJE	CT S	SITE CO	OVERAGE:		
Yes 🗌	No	X	Are there buildings of possible Hist size on plot plan.)	torical significance? (If yes, please exp	lain and show location and
Yes 🗵	No		Do you plan to build new structures	? (If yes, show location and size on plot p	olan.)
_	No		Will structures be moved or demolis		
Yes L		П	property lines and other features of		
Yes 🗵					•
Yes 🗵 Yes 🗵	No			(if yes, please show on plot plan.	Show a relationship to

*Please Note: A "will serve" letter is required if the sewer service will be provided by City, Sanitary District, Community Services District, etc.

**Please Note: A "will serve" letter is required if the water source is a City, Irrigation District, Water District, etc., and the water purveyor may be required to provide verification through an Urban Water Management Plan that an adequate water supply exists to service your proposed development.

Will any special or unique sewage wastes be generated by this development other than that normally associated with resident or employee restrooms? Industrial, chemical, manufacturing, animal wastes? (Please describe:)

No special or unic	que sewage waste	will be generated.		
single family residenc	e, it is likely that Waste	by the proposed project of Discharge Requirement f quantities, quality, treat	ts will be required by the	he Regional Water
	Are there existing irrigation show location and size on pl	on, telephone, or power co ot plan.)	ompany easements on th	e property? (If yes,
	Do the existing utilities, in size on plot plan.)	cluding irrigation facilities,	need to be moved? (If ye	es, show location and
Yes ☐ No 図	Does the project require e	extension of utilities? (If yes	s, show location and size on p	plot plan.)
AFFORDABLE HO	USING/SENIOR:			
Yes No 🗵	Will the project include aff	fordable or senior housing p	provisions? (If yes, please	explain)
RESIDENTIAL PRO	JECTS: (Please comple	te if applicable – Attach addition	onal sheets if necessary)	
Total No. Lots:N	Total Dwellin	g Units:NIA	Total Acreage:_	NIA
Net Density per Acre: _	NIA	Gross Dens	sity per Acre:	
(complete if applicable	Single Family	Two Family Duplex	Multi-Family Apartments	Multi-Family Condominium/
Number of Units:	N/A	N/A	NIA	Townhouse NIA
Acreage:	N/A	NIA	NIA	NIA
-	-	CTURING, RETAIL, U		HER
Square footage of each	existing or proposed build	ing(s): Storage Facili	ities (53,775 sq. ft.))
Gas Station/Mini-	Mart (6,540 sq. ft.)	Commercial Use (4	45,280 sq. ft.)	·
Type of use(s): Comm	mercial			
•				

Days and hours of oper	ration: PHASE 1 24 HRS. 7 DA	YS PER WEEK - Frias	SE 2 6AM TO 9PM
PHASE 3 TO BE	DETERMINED		
	., packing shed, huller, etc.) months ar		
	building: PHASE 1 = 179 - PHA		
Number of employees:	(Maximum Shift): P1=2-P2=5-F	23=100 (Minimum Shift): P1=1-P2=3-P3=60
Estimated number of di	aily customers/visitors on site at peak t	ime:	
Other occupants: NO	NE	· · · · · · · · · · · · · · · · · · ·	
Estimated number of tr	uck deliveries/loadings per day:	3-	5
Estimated hours of truc	ck deliveries/loadings per day:	6-9)
Estimated percentage	of traffic to be generated by trucks:		2%
Estimated number of ra	ailroad deliveries/loadings per day:		IIA
Square footage of:			
Office area:	PHASE 1,2 &3 =1100	Warehouse area:	NIA
Sales area:	PH1-840 PH2&3-38,865	Storage area: PH1	-53,775 PH2&3 12,955
Loading area:	PH1&2-N/A PH3-2000	Manufacturing area:	NIA
Other: (explain	n type of area) N/A		
Yes ☐ No 区	Will the proposed use involve toxic or	r hazardous materials or was	ste? (Please explain)
ROAD AND ACCE	SS INFORMATION:		
What County road(s) w	vill provide the project's main access?	(Please show all existing and p	roposed driveways on the plot plan)
Santa Fe Avenue			

Yes 🗌	No	区	Are there private or public road or access easements on the property now? (If yes, show location and size on plot plan)
Yes 🗆	No	区	Do you require a private road or easement to access the property? (If yes, show location and size on plot plan)
Yes 🛚	No	×	Do you require security gates and fencing on the access? (If yes, show location and size on plot plan)
approval	of a	n Excep	that do not front on a County-maintained road or require special access may require tion to the Subdivision Ordinance. Please contact staff to determine if an exception is the necessary Findings.
STORM	DR	AINÁG	E:
How will y	our p	oroject h	andle storm water runoff? (Check one) 🗵 Drainage Basin 🔲 Direct Discharge 🔲 Overland
Other	: (ple	ease exp	lain) NIA
If direct d	ischa	rge is pr	oposed, what specific waterway are you proposing to discharge to?
Please N Water Qu with your	ality r app	Contro lication	
If you plai implemen		grading a	any portion of the site, please provide a description of erosion control measures you propose to
SEE AT	TA	CHED	DRAWING SHEET #4
			y be required to obtain an NPDES Storm Water Permit from the Regional Water Quality epare a Storm Water Pollution Prevention Plan.
ADDITIO	AMC	LINFO	DRMATION:
Please us your appli	e this icatio	s space t n. (Attac	to provide any other information you feel is appropriate for the County to consider during review of ch extra sheets if necessary)
			·

INDEMNIFICATION:

In consideration of the County's processing and consideration of this application for approval of the land use project being applied for (the "Project"), and the related California Environmental Quality Act (CEQA) consideration by the County, the Owner and Applicant, jointly and severally, agree to indemnify the County of Stanislaus ("County") from liability or loss connected with the Project approvals as follows:

The Owner and Applicant shall defend, indemnify and hold harmless the County and its agents, officers and employees from any claim, action, or proceeding against the County or its agents, officers or employees to attack, set aside, void, or annul the Project or any prior or subsequent development approvals regarding the Project or Project condition imposed by the County or any of its agencies, departments, commissions, agents, officers or employees concerning the said Project, or to impose personal liability against such agents, officers or employees resulting from their involvement in the Project, including any claim for private attorney general fees claimed by or awarded to any party from County.

The obligations of the Owner and Applicant under this Indemnification shall apply regardless of whether any permits or entitlements are issued.

- 2. The County will promptly notify Owner and Applicant of any such claim, action, or proceeding that is or may be subject to this Indemnification and, will cooperate fully in the defense.
- 3. The County may, within its unlimited discretion, participate in the defense of any such claim, action, or proceeding if the County defends the claim, actions, or proceeding in good faith. To the extent that County uses any of its resources responding to such claim, action, or proceeding, Owner and Applicant will reimburse County upon demand. Such resources include, but are not limited to, staff time, court costs, County Counsel=s time at their regular rate for external or non-County agencies, and any other direct or indirect cost associated with responding to the claim, action, or proceedings.
- 4. The Owner and Applicant shall not be required to pay or perform any settlement by the County of such claim, action or proceeding unless the settlement is approved in writing by Owner and Applicant, which approval shall not be unreasonably withheld.
- 5. The Owner and Applicant shall pay all court ordered costs and attorney fees.
- 6. This Indemnification represents the complete understanding between the Owner and Applicant and the County with respect to matters set forth herein.

IN WITNESS WHEREOF, by their signature below, the Owner and Applicant hereby acknowledge that they have read, understand and agree to perform their obligations under this Indemnification.

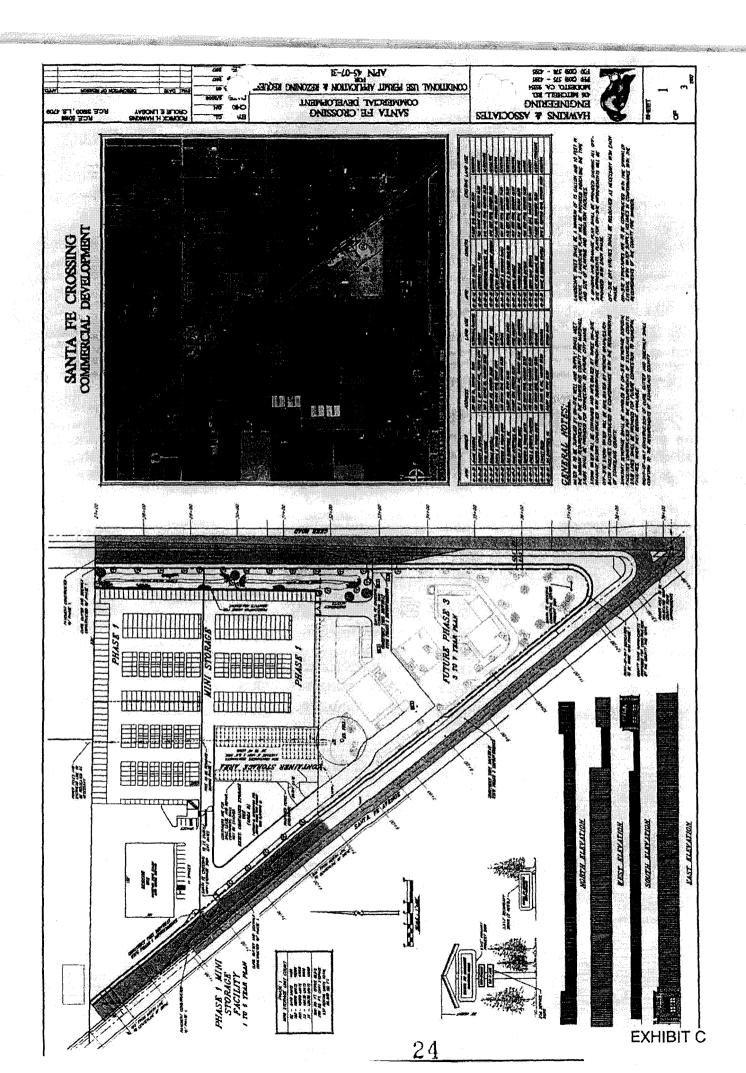
PROPERTY OWNER/APPLICANT SIGNATURE

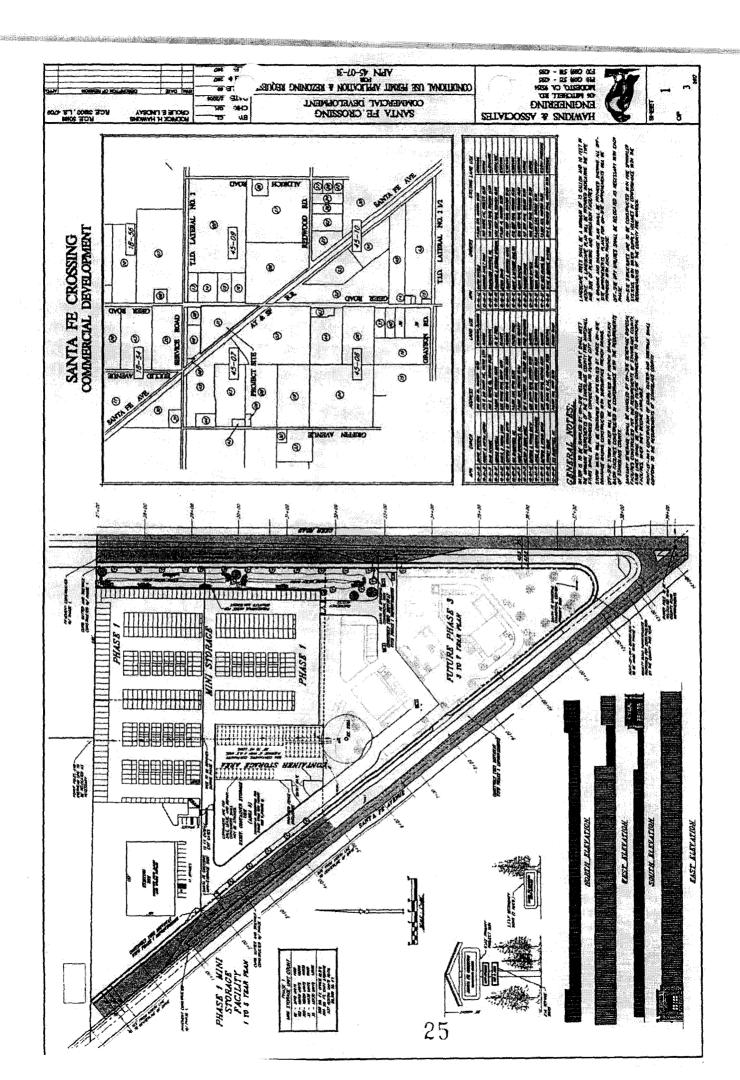
I hereby certify that the facts, statements, and information presented within this application form are true and correct to the best of my knowledge and belief. I hereby understand and certify that any misrepresentation or omissions of any information required in this application form may result in my application being delayed or not approved by the County. I hereby certify that I have read and fully understand all the information required in this application form including:

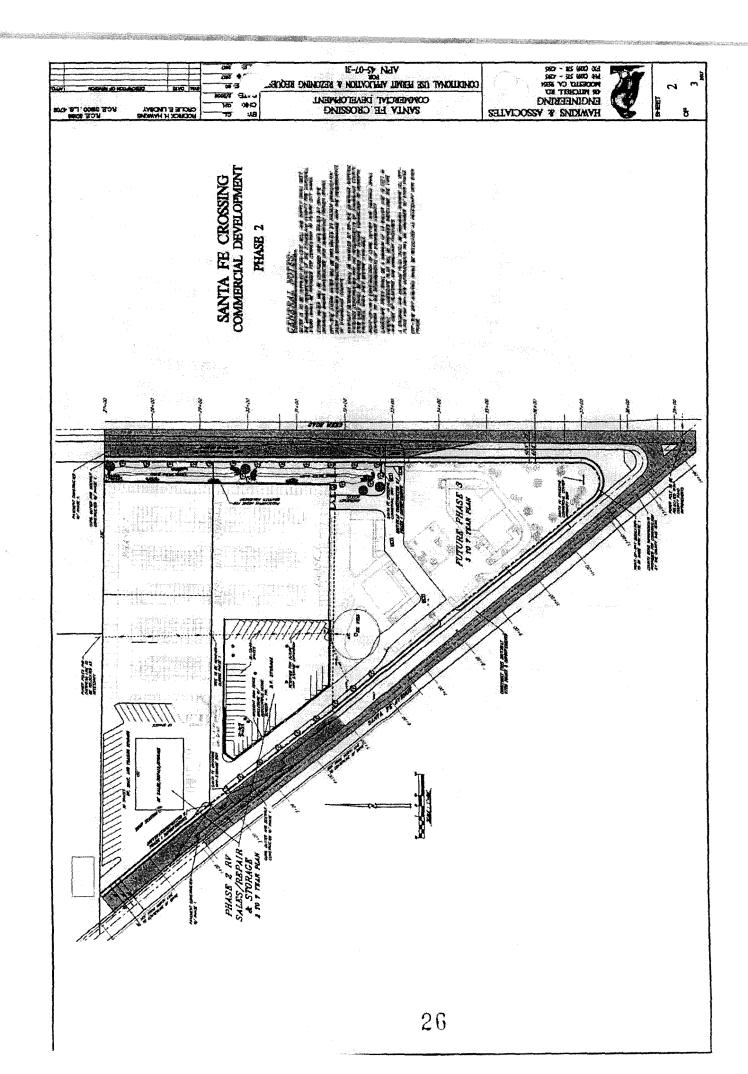
- 1. The Notices to All Applicants on page 9;
- 2. Acknowledgments/Authorizations on pages 10 and 11; and,
- 3. The Indemnification on page 12.

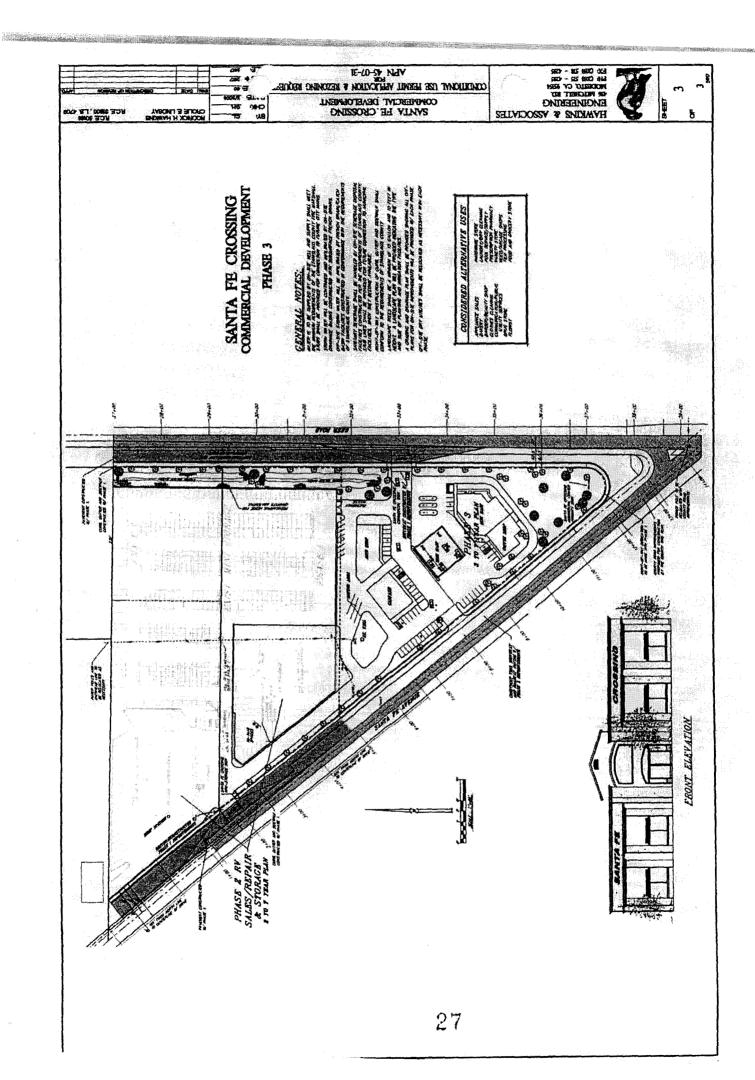
Property Owner(s): (Attach additional si	heets as necessary) Mike Ruddy
Signature(s)	Print Name
Applicant(s): (If different from above)	
Civil Lindson	Crolie Lindsay Print Name
Oignature(s)	Hawkins & Associates Engineering
	436 Mitchell Road
	Modesto, CA 95354
	(209) 575-4295

I:\PLANNING.FRM\Applications\WP Forms\NQTICE AND INDEMNIFICATION.wpd









As Amended by the Planning Commission

December 6, 2007

As Approved by the Board of Supervisors

January 8, 2008

DEVELOPMENT STANDARDS

REZONE APPLICATION NO. 2007-01 SANTA FE CROSSING

Stanislaus County - Department of Planning and Community Development

- 1. This project is to be constructed and operated as described in the application information submitted including submittals modifying the project in accordance with other laws and ordinances.
- 2. All exterior lighting shall be designed (aimed down and toward the site) to provide adequate illumination without a glare effect.
- 3. Construction of the project shall comply with standardized dust controls adopted by the San Joaquin Valley Air Pollution Control District.
- 4. A plan for any proposed signs indicating the location, height, area of the sign, and message must be approved by the City of Hughson and the County Planning Director prior to installation. Maximum height of any sign shall not exceed 20 feet.
- 5. Trash bins shall be kept in trash enclosures constructed of materials compatible with the architecture of the development. Trash enclosures shall be placed in locations as approved by the refuse collecting agency and the Planning Director.
- 6. All outside storage and mechanical equipment shall be screened from the view of any public right-of-way by a screen fence of uniform construction as approved by the Planning Director. Any required water tanks for fire suppression shall be painted to blend with the surrounding landscape or screened with landscaping and shall not be used as a sign unless approved by the Planning Director.
- 7. Applicant and/or subsequent property owner(s), must obtain building permits for all proposed structures, equipment, and utilities. Plans shall be prepared by a California licensed engineer working within the scope of his/her license.
- 8. A landscape plan consistent with Section 21.102, Landscape and Irrigation Standards, of the Stanislaus County Zoning Ordinance, shall be submitted and approved by the Planning Director. The landscaping shall be installed prior to operation of business.
- 9. Any required landscaping plan shall be reviewed by the Stanislaus County Agricultural Commissioner's Office prior to installation of any landscaping and include plant species and identification of the plant's origin. Said review is necessary to help stop the spread of the Glassy-winged Sharpshooter, an injurious insect to agriculture, which can enter our County on the leaves of landscape plants.

28 EXHIBIT D

As Amended by the Planning Commission

December 6, 2007

As Approved by the Board of Supervisors

January 8, 2008

- 10. The applicant, or subsequent property owner, shall be responsible for maintaining landscape plants in a healthy and attractive condition. Dead or dying plants shall be replaced with materials of equal size and similar variety. Any dead trees shall be replaced with a similar variety of a 15-gallon size or larger.
- 11. A business license shall be obtained for any businesses operating on the site.
- 12. The project site shall install infrastructure on site now to allow connection to sewer and water service in the event it becomes available.
- 13. Should any archeological or human remains be discovered during development, work shall be immediately halted within 150 feet of the find until it can be evaluated by a qualified archaeologist. If the find is determined to be historically or culturally significant, appropriate mitigation measures to protect and preserve the resource shall be formulated and implemented.
- 14. Developer shall pay all Public Facilities Impact Fees and Fire Facilities Fees as adopted by Resolution of the Board of Supervisors. The fees shall be payable at the time of issuance of a building permit for any construction in the development project and shall be based on the rates in effect at the time of building permit issuance.
- 15. Pursuant to Section 711.4 of the California Fish and Game Code (effective January 1, 2007), the applicant is required to pay a Department of Fish and Game filing fee at the time of recording a "Notice of Determination." Within five (5) days of approval of this project by the Planning Commission or Board of Supervisors, the applicant shall submit to the Department of Planning and Community Development a check for \$1,857.00, made payable to Stanislaus County, for the payment of Fish and Game, and Clerk Recorder filing fees.

Pursuant to Section 711.4 (e)(3) of the California Fish and Game Code, no project shall be operative, vested, or final, nor shall local government permits for the project be valid, until the filing fees required pursuant to this section are paid.

- 16. The applicant is required to defend, indemnify, or hold harmless the County, its officers and employees from any claim, action, or proceedings against the County to set aside the approval of the project which is brought within the applicable statute of limitations. The County shall promptly notify the applicant of any claim, action, or proceeding to set aside the approval and shall cooperate fully in the defense. Written evidence of said contact shall be submitted to the Planning Department prior to issuance of any building permit.
- 17. Pursuant to Section 404 of the Clean Water Act, prior to construction, the developer shall be responsible for contacting the US Army Corps of Engineers to determine if any "wetlands," "waters of the United States," or other areas under the jurisdiction of the Corps of Engineers are present on the project site, and shall be responsible for obtaining all appropriate permits or authorizations from the Corps, including all necessary water quality

As Amended by the Planning Commission

December 6, 2007

As Approved by the Board of Supervisors

January 8, 2008

certifications, if necessary. Written evidence of said contact shall be submitted to the Planning Department prior to issuance of any building permit, if permits from this agency are necessary, copies of said permits shall be submitted to the Planning Department prior to the issuance of any building permit.

- 18. Pursuant to Section 1600 and 1603 of the California Fish and Game Code, prior to construction, the developer shall be responsible for contacting the California Department of Fish and Game and shall be responsible for obtaining all appropriate stream-bed alteration agreements, permits or authorizations, if necessary. Written evidence of said contact shall be submitted to the Planning Department prior to issuance of any building permit if permits from this agency are necessary, copies of said permits shall be submitted to the Planning Department prior to the issuance of any building permit.
- 19. Pursuant to State Water Resources Control Board Order 99-08-DWQ and National Pollutant Discharge Elimination System (NPDES) General Permit No. CAS000002, prior to construction, the developer shall be responsible for contacting the California Regional Water Quality Control Board to determine if a "Notice of Intent" is necessary, and shall prepare all appropriate documentation, including a Storm Water Pollution Prevention Plan (SWPPP). Once complete, and prior to construction, a copy of the SWPPP shall be submitted to the Stanislaus County Department of Public Works. Written evidence of said contact shall be submitted to the Planning Department prior to issuance of any building permit if permits from this agency are necessary, copies of said permits shall be submitted to the Planning Department prior to the issuance of any building permit.
- 20. Pursuant to the federal and state Endangered Species Acts, prior to construction, the developer shall be responsible for contacting the US Fish and Wildlife Service and California Department of Fish and Game to determine if any special status plant or animal species are present on the project site, and shall be responsible for obtaining all appropriate permits or authorizations from these agencies, if necessary. Written evidence of said contact shall be submitted to the Planning Department prior to issuance of any building permit if permits from this agency are necessary, copies of said permits shall be submitted to the Planning Department prior to the issuance of any building permit.
- 21. The Department of Planning and Community Development shall record a Notice of Administrative Conditions and Restrictions with the County Recorder's Office within 30 days of project approval. The Notice includes: Conditions of Approval/Development Standards and Schedule; any adopted Mitigation Measures; and a project area map.
- 22. The applicant shall be required to submit Landscape and Irrigation plans, prepared by a Licensed Landscape Architect, to the City of Hughson for approval. The landscape plan shall meet current City of Hughson landscape standards.
- 23. All proposed "alternative" uses within the Planned Development zone shall obtain a Staff Approval Permit, in accordance with Chapter 21.100 of the Stanislaus County Code, prior to any construction or use, to allow site plan, operational/design/review, elevations and imposition of applicable conditions. The staff approvals shall be circulated for comments per adopted County procedures

As Amended by the Planning Commission

December 6, 2007

As Approved by the Board of Supervisors

January 8, 2008

Stanislaus County - Department of Public Works

- 24. The property owners shall dedicate a 10 foot wide public utility easement along the entire road frontages of Geer Road and Santa Fe Avenue adjacent to the right-of-way prior to the issuance of any building permit.
- 25. Street improvements per County standards shall be installed along the property's frontage on Geer Road and Santa Fe Avenue. The improvements shall include, but not be limited to, curb, gutter, sidewalk, street pavement, drainage facilities, signs, pavement markings, and left turn pockets at all driveway locations. The installation of these improvements may be phased in conjunction with the phasing of the development.
 - Phase 1: The installation of all required street improvements including a left turn pocket along the Geer Road frontage adjacent to the mini-storage complex. The installation of a left turn pocket on Santa Fe Avenue at the most southerly driveway that provides access to the Phase 1 development and the existing container storage area.
 - *Phase 2:* The installation of all required street improvements along the Geer Road and Santa Fe Avenue frontages adjacent to the Phase 2 development.

Phase 3: The installation of all required street improvements along the Santa Fe Avenue frontage adjacent to the Phase 3 development. These improvements shall include a left turn pocket at the most northerly driveway. If the existing storage, sales, and repair use changes to a different use with the development of either Phase 1 or 2, the left turn pocket at the most northerly driveway on Santa Fe Avenue shall be installed as a requirement of that particular phase.

The required road improvements shall be installed prior to final and/or occupancy of any building that is associated with the phase that triggers the improvements or the developer may enter into a deferred street improvement agreement with Stanislaus County. The improvements may be deferred until Phase 3 or until such time that the Director of Public Works requires the improvements to be installed (County Code 13.08.030).

- 26. Off-site improvement plans (including left turn pockets) for the entire road frontages of Geer Road and Santa Fe Avenue for all phases of development shall be approved by the Department of Public Works prior to the issuance of the first building permit for Phase 1 development. An Engineer's estimate shall be submitted for the entire project with the off-site plans.
- 27. A financial guarantee in a form acceptable to the Department of Public Works to ensure the construction of the street improvements required for each phase shall be deposited with the Department prior to the issuance of the first building permit for the particular phase. If the deferred street improvement agreement is filed with this Department, the financial guarantee requirement will be waived for this phase of work.

As Amended by the Planning Commission

December 6, 2007

As Approved by the Board of Supervisors

January 8, 2008

- 28. All driveway locations and widths shall be approved by the Department of Public Works.
- 29. An encroachment permit shall be obtained from the Department of Public Works prior to the start of any work within the road right-of-way.
- 30. Road right-of-way shall be dedicated to Stanislaus County to provide the following:
 - A. 67.5 feet west of the centerline of Geer Road along the entire frontage to comply with the 6-lane Expressway standard;
 - B. 85 feet east of the railroad right-of-way on Santa Fe Avenue to comply with the 4-lane Class C Expressway standard for this road; and,
 - C. The chord of a 50 foot radius at the Geer / Santa Fe intersection.

A Road Easement document shall be prepared by the applicant's engineer and executed prior to the issuance of a building permit for Phase 1.

- 31. No parking, no loading or unloading of vehicles shall be permitted within the right-of-ways of Geer Road and Santa Fe Avenue. The developer will be required to install or pay for the installation of all required signs and/or markings, if warranted.
- 32. A Master Grading and Drainage Plan for the entire parcel that meets County standards shall be approved by the Department of Public Works prior to the issuance of any building permit. Runoff and storage capacity calculations shall be provided as part of the approval process. Adequate land shall be reserved for a drainage basin that is capable of handling the runoff of the entire parcel. The drainage system necessary for each phase shall be installed prior to occupancy of that phase.
- 33. All on-site parking areas and driveways from Geer Road and Santa Fe Avenue to the parking areas shall be paved per County standards. All parking spaces shall be double striped per County standards.
- 34. The developer shall pay Public Facilities Fees prior to or at the time of building permit issuance as part of mitigating traffic impacts.
- 35. A Grading Permit shall be obtained from the Department of Public Works prior to the start of importing, exporting, or otherwise moving any dirt.
- 36. Prior to the approval of the off-site improvement plans, the applicant shall file a Notice of Intention (NOI) with the California Regional Water Quality Control Board and a Waste Discharge Identification Number must be obtained and provided to the Department of Public Works.

Stanislaus County - Fire Prevention Bureau

37. All mini-storage buildings to be protected by an automatic fire sprinkler system. All buildings 5,000 square feet and greater shall be provided with an automatic fire sprinkler system.

32

As Amended by the Planning Commission

December 6, 2007

As Approved by the Board of Supervisors

January 8, 2008

- 38. Per the 2001 California Fire Code (Section 902), fire access roads (easements) shall have an unobstructed width of not less than 20 feet and an unobstructed vertical clearance of not less than 13 feet 6 inches. Fire access roads shall be designed and maintained to support the imposed loads of fire apparatus and shall be provided with a surface as to provide all-weather driving capabilities. The turning radius of a fire apparatus access road shall be as approved, (50 foot outside, 30 foot inside turning radius).
- 39. All buildings constructed shall comply with on-site water for fire protection. Based on preliminary submittal for the mini-storage, a minimum water supply for fire protection is 107,500 gallons. This may be reduced based on protection of the buildings with a fully complying automatic fire sprinkler system.
- 40. All traffic signals installed and/or retrofitted, due to the proposed project, shall be provided with signal preemption.
- 41. Developer shall pay all Public Facilities Impact Fees and Fire Facility Fees as adopted by Resolution of the Board of Supervisors. The fees shall be payable at the time of issuance of the building permit for any construction and shall be based on the rates in effect at the time of building permit issuance.

Stanislaus County - Department of Environmental Resources (DER)

- 42. On-site wastewater disposal system (OSWDS) shall be by individual Primary & Secondary wastewater treatment units, operated under conditions and guidelines established by Measure X.
- 43. The on-site wastewater disposal system (OSWDS) is to be engineer designed for the maximum occupancy of an office building.
- 44. The OSWDS design system shall provide 100% expansion area. Any portion of the drainfield of the on-site wastewater installed under pavements is to be doubled.
- 45. Water supply for this project is defined by the State regulations as a public water system. Water system owner must submit plans for the water system construction or addition; and obtain approval from this Department, prior to construction. Prior to final approval of the project, the owner must obtain a Water Supply Permit from the Department of Environmental Resources. "The Water Supply Permit Application must include a technical report that demonstrates compliance with State regulations and include the technical, managerial, and financial capabilities of the owner to operate a public water system." Contact the DER for the required submittal information.

At such time that the water well's water is consumed or washing hands by 25 or more persons, 60 days or more out of the year, or there are five (5) or more service connections, the owner must obtain a public water supply permit from DER. The water supply permit issuance is contingent upon the water system meeting construction standards and providing water, which is of acceptable quantity and quality.

As Amended by the Planning Commission

December 6, 2007

As Approved by the Board of Supervisors

January 8, 2008

46. At any time the project consists of any food facility (Phase 3), applicant must submit 3 sets of food facility construction plans to the Department of Environmental Resources for review and approval for compliance with the California Uniform Retail Food Facilities Law (Section 27550).

Stanislaus County - Building Permit Division

47. The proposed development shall comply with current adopted Title 24 Building Codes.

Stanislaus County - Environmental Review Committee (ERC)

- 48. The applicant shall determine, to the satisfaction of the Department of Environmental Resources (DER), that a site containing (or formerly containing) residences or farm buildings, or structures, has been fully investigated (via Phase I and II studies) prior to the issuance of a grading permit. Any discovery of underground storage tanks, former underground storage tank locations, buried chemicals, buried refuse, or contaminated soil shall be brought to the immediate attention of DER.
- 49. Prior to and during construction, the Hughson Fire Protection District shall approve provisions for serviceable fire vehicle access and fire protection water supply.
- 50. Applicant should contact the Department of Environmental Resources regarding appropriate permitting requirements for hazardous materials and/or wastes. Applicant and/or occupants handling hazardous materials or generating hazardous wastes must notify the Department of Environmental Resources relative to: (Calif. H&S, Division 20)
 - A. Permits for the underground storage of hazardous substances at a new or the modification of existing tank facilities.
 - B. Requirements for registering as a handler of hazardous materials in the County.
 - C. Submittal of hazardous materials Business Plans by handlers of materials in excess of 55 gallons or 500 pounds of a hazardous material or of 200 cubic feet of compressed gas.
 - D. The handling of acutely hazardous materials may require the preparation of a Risk Management Prevention Program, which must be implemented prior to operation of the facility. The list of acutely hazardous materials can be found in SARA, Title III. Section 302.
 - E. Generators of hazardous waste must notify the Department of Environmental Resources relative to the: (1) quantities of waste generated; (2) plans for reducing wastes generated; and (3) proposed waste disposal practices.
 - F. Permits for the treatment of hazardous waste on-site will be required from the hazardous materials division.
 - G. Medical waste generators must complete and submit a questionnaire to the Department of Environmental Resources for determination if they are regulated under the Medical Waste Management Act.

As Amended by the Planning Commission

December 6, 2007

As Approved by the Board of Supervisors

January 8, 2008

San Joaquin Valley Air Pollution Control District (SJVAPCD)

- 51. Any construction resulting from this project shall comply with standardized dust controls adopted by the San Joaquin Valley Air Pollution Control District.
- 52. Applicant must complete and have approved an Air Quality Impact Assessment (AQIA) by the SJVAPCD.
- 53. Project to comply with the following rules from the SJVAPCD:
 - Regulation VIII (Fugitive PM10 Prohibitions)
 - Rule 2010 (Permits Required)
 - Rule 4002 (National Emissions Standards for Hazardous Air Pollutants)
 - Rule 4102 (Nuisance)
 - Rule 4601 (Architectural Coatings)
 - Rule 4622 (Gasoline Transfer into Motor Vehicle Fuel Tanks)
 - Rule 4623 (Storage of Organic Liquids)
 - Rule 4641 (Cutback, Slow Cure, and Emulsified Asphalt, Paving, & Maintenance operations)
 - Rule 9510 (Indirect Source Review)
 - District Permitting

Turlock Irrigation District (TID)

- 54. A 13-foot Public Utility Easement must be dedicated along all street frontages.
- 55. A review of District maps and records indicate that there was once an irrigation pipeline entering the parcel from the north. This line is no longer active and any remnants of the pipeline must be removed as per District Standards.
- 56. The District's electric utility has an existing overhead power line within the proposed development. The owner/developer must apply for a facility change for any pole or electrical facility relocation. Facility changes are performed at developer's expense.

Local Agency Formation Commission (LAFCO)

57. Should the proposed commercial development require the use of public water and/or sewer services, annexation of the area must occur prior to the connection of public services to the City of Hughson.

Please note: If Development Standards are amended by the Planning Commission or Board of Supervisors, such amendments will be noted in the upper right hand corner of the first page of the Development Standards, new wording is in **bold**, and deleted wording will have a line through it.

(I:\Staffrpt\REZ\2007\REZ 2007-01 - Santa Fe Crossing\staff report.wpd)

As Amended by the Planning Commission

December 6, 2007

As Approved by the Board of Supervisors

January 8, 2008

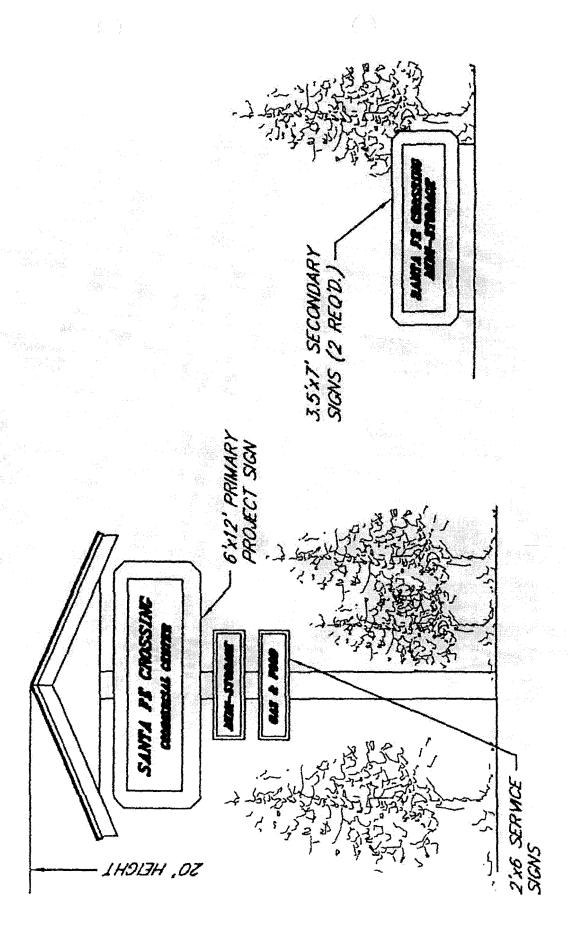
DEVELOPMENT SCHEDULE

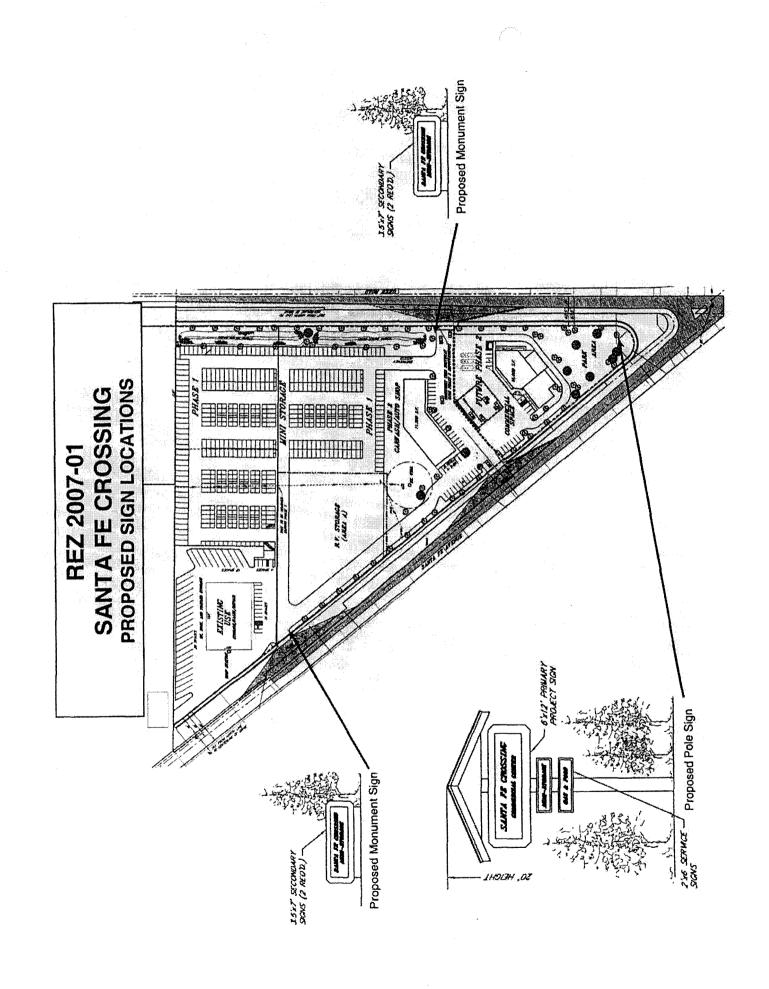
REZONE APPLICATION NO. 2007-01 SANTA FE CROSSING

- Phase 1 is expected to be completed within 5 years from the date of approval.
- Phase 2 is expected to be completed within 2 to 7 5 years from approval.
- Phase 3 is expected to be completed within 3 to 7 5 years of approval.

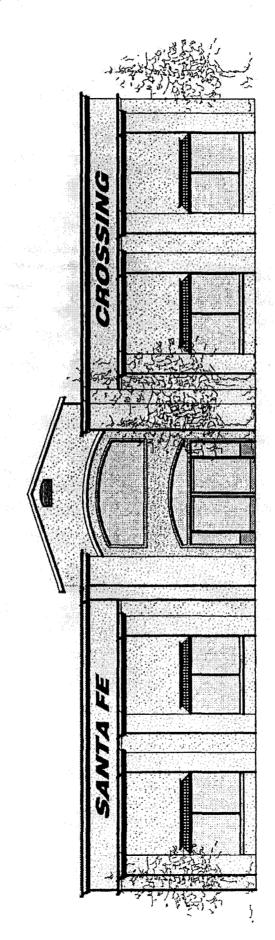
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REZ 2007-01 SANTA FE CROSSING PROPOSED SIGNS



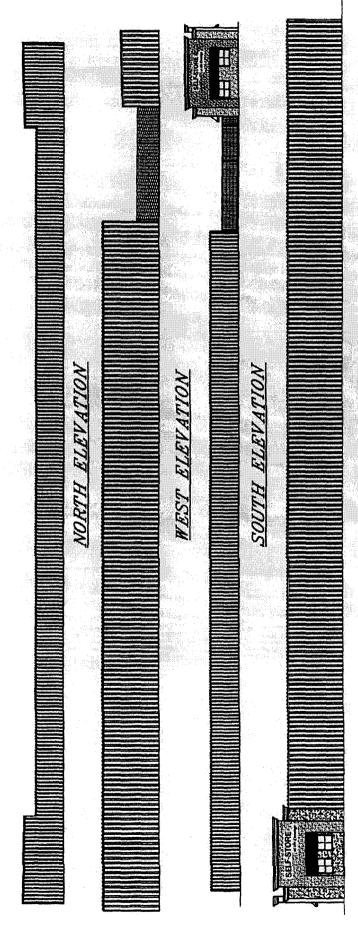


SANTA FE CROSSING
BUILDING ELEVATIONS



FRONT ELEVATION

SANTA FE CROSSING "MINI-STORAGE" ELEVATIONS



EAST ELEVATION

POTENTIAL / ALTERNATIVE USES PHASE 3 - "COMMERCIAL BUILDING"

REZONE APPLICATION NO. 2007-01 SANTA FE CROSSING

- **Appliance Sales**
- Bakery
- Barber / Beauty Shop
- Dry Cleaner / Laundry
- Communication / Public Utility Services
- **Florist**
- Hardware Store
- Pool Service / Supply
- Pharmacy
- Variety Store
 Video / Arcade Shops
- Film Processing
- Food and Grocery Store

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Stanislaus County Planning and Community Development

1010 10th Street, Suite 3400 Modesto, California 95354

Phone: (209) 525-6330 Fax: (209) 525-5911

CEQA INITIAL STUDY

Adapted from CEQA Guidelines APPENDIX G Environmental Checklist Form, Final Text, October 26, 1998

1. Project title:

Rezone Application No. 2007-01 - Santa Fe

Crossing

2. Lead agency name and address:

Stanislaus County

1010 10th Street, Suite 3400

Modesto, CA 95354

3. Contact person and phone number:

Joshua Mann, Associate Planner

(209) 525-6330

4. Project location:

4306 Santa Fe Avenue, at the northwest corner of Geer Road and Santa Fe Avenue, southeast of

the City of Hughson. (APN: 045-007-031)

5. Project sponsor's name and address:

Ruddy Enterprises, Inc.

P.O. Box 1504

Modesto, CA 95353

6. General plan designation:

Planned Development

7. Zoning:

P-D 185 (Planned Development)

8. Description of project:

This is a request to rezone a 14.25 acre site from PD (Planned Development) to a new PD zone to allow a commercial project to be developed in three phases. Phase I consists of 435 mini storage units, 50 storage container units, and storage for up to 52 RVs. Phase 2 consists of a gas station and a 5,065 square foot mini market with a drive through coffee shop. Phase 3 consists of a 19,250 square foot commercial building. Also included in this request is a "sign program" that proposes a 20-foot pole sign and three "monument" signs (see attached). The development schedule notes this project will be completed within 1 to 7 years from the start of site improvements. Please see the attachments for a more detailed project description.

9. Surrounding land uses and setting:

Fruit Stand/Market, Radio Station, Commercial Shop Building, and Agricultural Land.

10. Other public agencies whose approval is required (e.g., permits, financing approval, or participation agreement.):

Stanislaus County Public Works Department Stanislaus County Department of Environmental Resources

Stanislaus Fire Prevention Bureau

San Joaquin Valley Air Pollution Control District

Joshua Mann Printed name

The envir		FIALLY AFFECTED: low would be potentially affect ot" as indicated by the checkli		
☐ Aest	hetics	☐ Agriculture Resources	□Ai	ir Quality
□Biolo	gical Resources	☐ Cultural Resources	□g	eology /Soils
□Haza	rds & Hazardous Materials	☐ Hydrology / Water Quality		and Use / Planning
□Mine	ral Resources	□ Noise	□р	opulation / Housing
□ Publ	ic Services	☐ Recreation	Пτ	ransportation/Traffic
DETER	ties / Service Systems MINATION: (To be completed basis of this initial evaluation		gnificance	
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	not be a significant effect in	posed project could have a si n this case because revisions A MITIGATED NEGATIVE DEC	n the project have	been made by or agreed to
	I find that the proposed ENVIRONMENTAL IMPACT	project MAY have a signi REPORT is required.	licant effect on t	the environment, and an
	unless mitigated" impact o an earlier document pursu measures based on the ear	oject MAY have a "potentially n the environment, but at least ant to applicable legal standa lier analysis as described on a must analyze only the effects	one effect 1) has b ds, and 2) has bee tached sheets. An	een adequately analyzed in en addressed by mitigation ENVIRONMENTAL IMPACT
	potentially significant effe DECLARATION pursuant to earlier EIR or NEGATIVE D	posed project could have a sig ects (a) have been analyzed applicable standards, and (b) h ECLARATION, including revis , nothing further is required.	adequately in an ave been avoided o	earlier EIR or NEGATIVE or mitigated pursuant to that
Signature	South John		September 5, 2007 Date	7

EVALUATION OF ENVIRONMENTAL IMPACTS:

- 1) A brief explanation is required for all answers except "No Impact" answers that are adequately supported by the information sources a lead agency cites in the parentheses following each question. A "No Impact" answer is adequately supported if the referenced information sources show that the impact simply does not apply to projects like the one involved (e.g., the project falls outside a fault rupture zone). A "No Impact" answer should be explained where it is based on project-specific factors as well as general standards (e.g., the project will not expose sensitive receptors to pollutants, based on a project-specific screening analysis).
- 2) All answers must take account of the whole action involved, including off-site as well as on-site, cumulative as well as project-level, indirect as well as direct, and construction as well as operational impacts.
- 3) Once the lead agency has determined that a particular physical impact may occur, then the checklist answers must indicate whether the impact is potentially significant, less than significant with mitigation, or less than significant. "Potentially Significant Impact" is appropriate if there is substantial evidence that an effect may be significant. If there are one or more "Potentially Significant Impact" entries when the determination is made, an EIR is required.
- 4) "Negative Declaration: Less Than Significant With Mitigation Incorporated" applies where the incorporation of mitigation measures has reduced an effect from "Potentially Significant Impact" to a "Less Than Significant Impact." The lead agency must describe the mitigation measures, and briefly explain how they reduce the effect to a less than significant level (mitigation measures from Section XVII, "Earlier Analyses," may be cross-referenced).
- 5) Earlier analyses may be used where, pursuant to the tiering, program EIR, or other CEQA process, an effect has been adequately analyzed in an earlier EIR or negative declaration.

Section 15063(c)(3)(D). In this case, a brief discussion should identify the following:

- a) Earlier Analysis Used. Identify and state where they are available for review.
- b) Impacts Adequately Addressed. Identify which effects from the above checklist were within the scope of and adequately analyzed in an earlier document pursuant to applicable legal standards, and state whether such effects were addressed by mitigation measures based on the earlier analysis.
- c) Mitigation Measures. For effects that are "Less than Significant with Mitigation Measures Incorporated," describe the mitigation measures which were incorporated or refined from the earlier document and the extent to which they address site-specific conditions for the project.
- 6) Lead agencies are encouraged to incorporate into the checklist references to information sources for potential impacts (e.g., general plans, zoning ordinances). Reference to a previously prepared or outside document should, where appropriate, include a reference to the page or pages where the statement is substantiated.
- 7) Supporting Information Sources: A source list should be attached, and other sources used or individuals contacted should be cited in the discussion.
- 8) This is only a suggested form, and lead agencies are free to use different formats; however, lead agencies should normally address the questions from this checklist that are relevant to a project's environmental effects in whatever format is selected.
- 9) The explanation of each issue should identify:
 - a) the significant criteria or threshold, if any, used to evaluate each question; and
 - b) the mitigation measure identified, if any, to reduce the impact to less than significant.

ISSUES

I. AESTHETICS Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Included	Less Than Significant Impact	No Impact
a) Have a substantial adverse effect on a scenic vista?			X	
b) Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?				x
c) Substantially degrade the existing visual character or quality of the site and its surroundings?				х
d) Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?			х	_

Discussion: The site is located at the northwest corner of Geer Road and Santa Fe Avenue, southeast of the City of Hughson. This project is located inside of the boundaries of the City of Hughson's Sphere of Influence and as such, staff and the applicant are very well aware of the visual character of the project. The applicant has submitted extensive landscaping plans and building elevations to ensure that visual character and quality of the site will be improved. In addition, the applicant has submitted one large sign and three monument signs for the project. A Condition of Approval will be added to the project to require that any new outdoor lighting be aimed downward in order to address glare to surrounding areas.

Mitigation: None.

References: Stanislaus County General Plan¹, Stanislaus County Zoning Ordinance, County policies, and staff experience.

			V	
II. AGRICULTURE RESOURCES In determining whether impacts to agricultural resources are significant environmental effects, lead agencies may refer to the California Agricultural Land Evaluation and Site Assessment Model (1997) prepared by the California Department of Conservation as an optional model to use in assessing impacts on agriculture and farmland. Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Included	Less Than Significant Impact	No Impact
a) Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?				x
b) Conflict with existing zoning for agricultural use, or a Williamson Act contract?				х
c) Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use?				x

Discussion: The project is classified as Urban and Built-Up Land by the Farmland Mapping and Monitoring Program. The site is currently zoned as Planned Development No. 185, which was approved for various commercial type uses but never fully developed. The Stanislaus County General Plan designation is for Planned Development. Most of the parcels directly surrounding the site are agricultural type uses, but there are commercial type uses to the north of the project site. The County has a Right-to-Farm Ordinance in place to protect the agricultural users in the area from unjust nuisance complaints.

Mitigation: None.

References: Stanislaus County General Plan¹, Stanislaus County Zoning Ordinance, and the California State Department of Conservation Farmland Mapping and Monitoring Program - Stanislaus County Farmland 2004.

				-17
III. AIR QUALITY — Where available, the significance criteria established by the applicable air quality management or air pollution control district may be relied upon to make the following determinations. Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Included	Less Than Significant Impact	No Impact
a) Conflict with or obstruct implementation of the applicable air quality plan?				х
b) Violate any air quality standard or contribute substantially to an existing or projected air quality violation?				х
c) Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)?			x	
d) Expose sensitive receptors to substantial pollutant concentrations?				х
e) Create objectionable odors affecting a substantial number of people?				х

Discussion: The project site is within the San Joaquin Valley Air Basin, which has been classified as "non-attainment" for ozone and respirable particulate matter (PM-10 and PM-2.5) as defined by the Federal Clean Air Act. The San Joaquin Valley Air Pollution Control District (SJVAPCD) has been established by the State in an effort to control and minimize air pollution. As such, the District maintains permit authority over stationary sources of pollutants.

Any pollutants generated by this project would be classified as being generated from "mobile" sources. Mobile sources would generally include dust from roads, farming, and automobile exhausts. Mobile sources are generally regulated by the Air Resources Board of the California EPA which sets emissions standards for vehicles, and acts on issues regarding cleaner burning fuels and alternative fuel technologies. As such, the SJVAPCD has addressed most criteria air pollutants through basin wide programs and policies to prevent cumulative deterioration of air quality within the basin. The project will be subject to compliance with all applicable district rules including, but not limited to fugitive PM-10 prohibitions, nuisance, and architectural coatings, and cutback, and slow cure and emulsified asphalt. This project was referred to the SJVAPCD for early comments, to which they replied that the project may emit more than the District's project level thresholds of significance for ozone precursors of 10 tons per year of reactive organic gases (ROG) and oxides of nitrogen (NO_x). However, this project will be subject to the District's Indirect Source Review Rule (9510) since preliminary analysis indicated this project may generate emission in excess of the Rules 2.0 tons per year baseline for ROG and NO_x that would require emissions to be reduced. Conditions of Approval will be placed on the project to insure compliance with the District's rules and the need for the applicant to submit a preliminary Air Quality Impact Assessment prior to construction.

Mitigation: Non-	ı: None	on:	tio	a	a	ti	П	١
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References: Referral response dated February 8, 2007 from the SJVAPCD, and the Stanislaus County General Plan¹.

IV. BIOLOGICAL RESOURCES Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Included	Less Than Significant Impact	No Impact
a) Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?				x
b) Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Game or US Fish and Wildlife Service?				x
c) Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?				x
d) Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?				X
e) Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?				x
f) Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?				X

Discussion: There is no evidence to suggest this project would result in impacts to endangered species or habitats, locally designated species, or wildlife dispersal or mitigation corridors. There are no known sensitive or protected species or natural communities located on the site and/or in the surrounding area.

Mitigation:

None.

References:

 $California\ Natural\ Diversity\ Database\ and\ the\ Stanislaus\ County\ General\ Plan\ and\ Support\ Documentation^1.$

V. CULTURAL RESOURCES Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Included	Less Than Significant Impact	No Impact
a) Cause a substantial adverse change in the significance of a historical resource as defined in Section 15064.5?				Х
b) Cause a substantial adverse change in the significance of an archaeological resource pursuant to Section 15064.5?				х
c) Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?				х

d) Disturb any human remains, including those interred outside of formal cemeteries?				х
Discussion: Cultural resources are not known to exist on the paper Approval will be added to this project to address any discovery of cultural resources.				
Mitigation: None.				
References: Stanislaus County General Plan and Support Docum	nentation ¹ .	<u> </u>		
VI. GEOLOGY AND SOILS Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Included	Less Than Significant Impact	No Impact
a) Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving:			x	
I) Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42.			x	
ii) Strong seismic ground shaking?			х	
iii)Seismic-related ground failure, including liquefaction?			x	
iv) Landslides?				х
b) Result in substantial soil erosion or the loss of topsoil?			х	
c) Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?				х
d) Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantial risks to life or property?				х
e) Have soils incapable of adequately supporting the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water?				x
Discussion: As contained in Chapter 5 of the General Plan Sur significant geologic hazard are located in the Diablo Range, west of I				

Discussion: As contained in Chapter 5 of the General Plan Support Document¹, the areas of the County subject to significant geologic hazard are located in the Diablo Range, west of Interstate 5. Any structures resulting from this project shall be built according to building standards appropriate to withstand shaking for the area in which they are constructed. The Stanislaus County Department of Public Works is requiring a grading and drainage plan be submitted which will be placed as a Conditions of Approval.

Mitigation:

None.

References: Referral response from the Stanislaus County Public Works Department dated March 8, 2007, Stanislaus County General Plan and Support Documentation¹, California Department of Conservation, and the Uniform Building Code.

VII. HAZARDS AND HAZARDOUS MATERIALS Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Included	Less Than Significant Impact	No Impact
a) Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?				x
b) Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?				X
c) Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?				х
d) Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?				х
e) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?			x	
f) For a project within the vicinity of a private airstrip, would the project result in a safety hazard for people residing or working in the project area?			х	
g) Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?				х
h) Expose people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands?				x

Discussion: The County Department of Environmental Resources is responsible for overseeing hazardous materials and has not indicated any particular concerns in this area. Pesticide exposure is a risk in areas located in the vicinity of agriculture. Sources of exposure include contaminated groundwater which is consumed and drift from spray applications. Application of sprays is strictly controlled by the Agricultural Commissioner and can only be accomplished after first obtaining permits. Spraying activities on adjacent properties will be conditioned by the Agricultural Commissioners Office. The project site is not located within an airport land use plan or a wildlands area. The groundwater is not known to be contaminated in this area.

i	Mit	iaati	ion'	None
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References: County Policies, Stanislaus County General Plan and Support Documentation¹.

VIII. HYDROLOGY AND WATER QUALITY Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Included	Less Than Significant Impact	No Impact
a) Violate any water quality standards or waste discharge requirements?			х	
b) Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?			x	
c) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site?			х	
d) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?			x	
e) Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?			x	
f) Otherwise substantially degrade water quality?			х	
g) Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map?				x
h) Place within a 100-year flood hazard area structures which would impede or redirect flood flows?				х
I) Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?				x
		1		

Discussion: On-site areas subject to flooding have not been identified in accordance with the Federal Emergency Management Act and/or county designated flood areas. By virtue of paving for the building pads, parking, and driveway, the current absorption patterns of water placed upon this property will be altered. A Condition of Approval requiring a Grading and Drainage Plan will be included as part of this project as required by the Public Works Department. This project has been referred to the Regional Water Quality Control Board, but no comments have been received.

Mitigation: None.

References: Referral response dated March 8, 2007 from the Department of Public Works, Stanislaus County General Plan and Support Documentation¹.

IX. LAND USE AND PLANNING Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Included	Less Than Significant Impact	No Impact
a) Physically divide an established community?				Х
b) Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?				x
c) Conflict with any applicable habitat conservation plan or natural community conservation plan?				х

Discussion: The project site is zoned P-D 185 (Planned Development) and the General Plan is Planned Development. The proposed project will not conflict with any applicable habitat conservation plan or natural community conservation plan and will not physically divide an established community.

Mitigation: None.

References: Stanislaus County General Plan and Support Documentation¹.

		The Ville and		
X. MINERAL RESOURCES Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Included	Less Than Significant Impact	No Impact
a) Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?				x
b) Result in the loss of availability of a locally-important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?				x

Discussion: The location of all commercially viable mineral resources in Stanislaus County have been mapped by the State Division of Mines and Geology in Special Report 173. There are no known significant resources in or around the project area.

Mitigation: None.

References: Stanislaus County General Plan and Support Documentation¹, State Division of Mines and Geology Special Report 173.

Less Than XI. NOISE -- Would the project result in: Potentially Less Than No Significant Significant Significant With Impact Impact Mitigation Impact Included a) Exposure of persons to or generation of noise levels in excess of standards established in the local general plan or X noise ordinance, or applicable standards of other agencies? b) Exposure of persons to or generation of excessive X groundborne vibration or groundborne noise levels?

c) A substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?	x	
d) A substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?	X	
e) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?		x
f) For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?		х

Discussion: The Stanislaus County General Plan¹ identifies noise levels up to 75 dB L_{dn} (or CNEL) as the normally acceptable level of noise for industrial, manufacturing, utility, and agricultural uses. On-site grading and construction resulting from this project may result in a temporary increase in the area's ambient noise levels. However, noise impacts associated with on-site activities and traffic are not anticipated to exceed the normally acceptable level of noise. The site itself is impacted by the noise generated from existing agricultural uses and other nearby commercial type uses. The site is not located within an airport land use plan.

Mitigation:

None.

References:

Stanislaus County General Plan and Support Documentation¹, staff experience.

XII. POPULATION AND HOUSING Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Included	Less Than Significant Impact	No Impact
a) Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?			x	
b) Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?				x
c) Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?				x

Discussion: The proposed use of the site will not induce a substantial growth in the area by proposing new business that would create significant service extensions or new infrastructures. No housing or persons will be displaced by the project.

Mitigation:

None.

References:

Stanislaus County General Plan and Support Documentation¹.

XIII. PUBLIC SERVICES:	Potentially Significant Impact	Less Than Significant With Mitigation Included	Less Than Significant Impact	No Impact
a) Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:				
Fire protection?			Х	
Police protection?			х	
Schools?				Х
Parks?				х
Other public facilities?			х	

Discussion: The County has adopted Public Facilities Fees, as well as one for the Fire Facility Fees on behalf of the appropriate fire district, to address impacts to public services. Such fees are required to be paid at the time of building permit issuance. Conditions of Approval will be added to this project to insure the proposed development complies with all applicable fire department standards with respect to access and water for fire protection. The types of Conditions of Approval will be for adequate turning around for a fire apparatus and on-site water supply for fire suppression may also be needed. The applicant is also proposing to "fire sprinkler" the proposed building in accordance with the current adopted building and fire codes.

Mitigation: None.

References: Application Information, Stanislaus County General Plan and Support Documentation¹.

XIV. RECREATION:	Potentially Significant Impact	Less Than Significant With Mitigation Included	Less Than Significant Impact	No Impact
a) Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?				x
b) Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?				x

Discussion: The proposed project is not anticipated to significantly increase demand on recreational facilities.

Mitigation: None.

References: Stanislaus County General Plan and Support Documentation¹.

XV. TRANSPORTATION/TRAFFIC Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Included	Less Than Significant Impact	No Impact
a) Cause an increase in traffic which is substantial in relation to the existing traffic load and capacity of the street system (i.e., result in a substantial increase in either the number of vehicle trips, the volume to capacity ratio on roads, or congestion at intersections)?			x	
b) Exceed, either individually or cumulatively, a level of service standard established by the county congestion management agency for designated roads or highways?			х	
c) Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks?				х
d) Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?				х
e) Result in inadequate emergency access?				х
f) Result in inadequate parking capacity?				х
g) Conflict with adopted policies, plans, or programs supporting alternative transportation (e.g., bus turnouts, bicycle racks)?				х

Discussion: This project was referred to the Stanislaus County Public Works Department and the City of Hughson as part of an early consultation review. The County Public Works department in their response did not identify any significant traffic impact. This project is within the Sphere of Influence for the City of Hughson and as such, the City is able to collect mitigation fees from this project due to the impact or potential future impact to some of their streets. Current Public Facility Fees (PFF) will be imposed when the project applies for building permits.

Mitigation: None.

References: Referral response dated March 8, 2007 from the Department of Public Works, referral responses dated February 6, 2007 and May 24, 2007 from the City of Hughson, Stanislaus County General Plan and Support Documentation¹.

				Mary :-
XVI. UTILITIES AND SERVICE SYSTEMS Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Included	Less Than Significant Impact	No Impact
a) Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?				х
b) Require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				x
c) Require or result in the construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?			x	

d) Have sufficient water supplies available to serve the project from existing entitlements and resources, or are new or expanded entitlements needed?	Х
e) Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?	X
f) Be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs?	Х
g) Comply with federal, state, and local statutes and regulations related to solid waste?	х

Discussion: Limitations on providing services have not been identified. Conditions of Approval will be added to the project to address necessary permits from the County Department of Environmental Resources. Although the site is not currently served by municipal services (sewer & water), the applicant is proposing to have the site "stubbed" until which time as these services become available and the connections can be made.

Mitigation: None.

References: Application Information, referral response dated February 9, 2007 from the Department of Environmental Resources, Stanislaus County General Plan and Support Documentation¹.

XVII. MANDATORY FINDINGS OF SIGNIFICANCE:	Potentially Significant Impact	Less Than Significant With Mitigation Included	Less Than Significant Impact	No Impact
a) Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?				x
b) Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?			x	
c) Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?				x

Discussion: Review of this project has not indicated any features which might significantly impact the environmental quality of the site and/or adjacent areas.

¹Stanislaus County General Plan and Support Documentation adopted in October 1994, as amended. Optional and revised elements of the General Plan and Support Documentation: *Agricultural Element* adopted on April 23, 1992. *Housing Element* adopted on December 12, 2003, and certified by the California Department of Housing and Community Development Department on March 26, 2004. *Circulation Element* and *Noise Element* adopted on April 18, 2006.

NEGATIVE DECLARATION

NAME OF PROJECT:

Rezone Application No. 2007-01 - Santa Fe Crossing

LOCATION OF PROJECT:

4306 Santa Fe Avenue, at the northwest corner of Geer

Road and Santa Fe Avenue, southeast of the City of

Hughson. (APN: 045-007-031)

PROJECT DEVELOPER:

follows:

Ruddy Enterprises, Inc.

DESCRIPTION OF PROJECT:

This is a request to rezone a 14.25 acre site from PD (Planned Development) to a new PD zone to allow a commercial project to be developed in three phases. Phase I consists of 435 mini storage units, 50 storage container units, and storage for up to 52 RVs. Phase 2 consists of a gas station and a 5,065 square foot mini market with a drive through coffee shop. Phase 3 consists of a 19,250 square foot commercial building. Also included in this request is a "sign program" that proposes a 20-foot pole sign and three "monument" signs (see attached). The development schedule notes this project will be completed within 1 to 7 years from the start of site improvements.

Based upon the Initial Study, dated **September 5, 2007** the County Planning Department finds as

- 1. This project does not have the potential to degrade the quality of the environment, nor to curtail the diversity of the environment.
- 2. This project will not have a detrimental effect upon either short-term or long-term environmental goals.
- 3. This project will not have impacts which are individually limited but cumulatively considerable.
- 4. This project will not have environmental impacts which will cause substantial adverse effects upon human beings, either directly or indirectly.

The Initial Study and other environmental documents are available for public review at the Department of Planning and Community Development, 1010 10th Street, Suite 3400, Modesto, California.

initial Study prepared by:

Joshua Mann, Associate Planner

Submit comments to:

Stanislaus County

Planning and Community Development Department

1010 10th Street, Suite 3400 Modesto. California 95354

I:\Staffrpt\REZ\2007\REZ 2007-01 - Santa Fe Crossing\REZ 2007-01 - Santa Fe Crossing - IS.wpd

PROJECT: SUMM/ / OF RESPONSES FOR ENVIRONN TAL REVIEW REFERRALS
REZONE APPLICATION NO. 2007-01 - SAN) A FE CROSSING

REFERRED TO:		,	RESPO	NDED		RESPONSE			ATION URES	Condi	tions
DATE: November 19 th , 2007		PUBLIC HEARING NOTICE	YES	МО	WILL NOT HAVE SIGNIFICANT IMPACT	MAY HAVE SIGNIFICANT IMPACT	NO COMMENT NON CEQA	YES	NO	YES	No
AGRICULTURE COMMISSIONER	х	х		х							
AIRPORT LAND USE COMMISSION								ļ			
BUILDING PERMITS DIVISION	x	x	х				х	<u> </u>	L X	х	
CA DEPT OF FORESTRY								<u> </u>			
CALTRANS DISTRICT 10	x	х	ļ	х				<u> </u>			ļ
CENTRAL CALIF, INFO, CENTER - CSUS				ļ				<u> </u>			
CITY OF HUGHSON	х	х	Х		X				х		х
COMMUNITY SERVICES/SANITARY:											
CORPS OF ENGINEERS			ļ					<u> </u>			
COUNTY COUNSEL	х	х		X				<u> </u>			<u> </u>
DENAIR POSTMASTER			<u> </u>				ļ	<u> </u>	<u> </u>		<u> </u>
DEPARTMENT OF CONSERVATION	X.	х	ļ	_x_				ļ		<u> </u>	
ENVIRONMENTAL RESOURCES	X.	x	_х_		х			<u> </u>	Lx.	x	<u> </u>
FIRE PROTECTION DIST: HUGHSON	x	x		х							<u> </u>
STANISLAUS FIRE PREVENTION BUREAU	х	x	_x_		х			 	LX.	x	_
FISH & GAME	х	x		х							
HOSPITAL DISTRICT: NONE											
IRRIGATION DISTRICT: TURLOCK (T.I.D.)	х	х	х						х	Х	
LAFCO	х	х	х		X				х	х	
MOSQUITO DISTRICT: TURLOCK	х	х		х							
MOUNTAIN VALLEY EMERGENCY MEDICAL	х	x	X				х		х		х
MUNICIPAL ADVISORY COUNCIL:											
PARKS & FACILITIES	х	х	х				х		х		х
P.G. & E.	_x_	_ x	ļ	X		<u></u>		├			
PUBLIC WORKS	_x_	Х	_x_		X			<u> </u>	X	_х_	-
PUBLIC WORKS - TRANSIT	X.	_х_	X	<u> </u>	х			 	X	_X	-
REDEVELOPMENT							<u> </u>	 			-
REGIONAL WATER QUALITY	X	x	-	X	 			├			1
StanCOG	X	×	-	X		 	-	+-	-	ļ	-
SCHOOL DISTRICT 1: HUGHSON UNIFIED	X	X	<u> </u>	×				 	 		┼
SCHOOL DISTRICT 2:			ļ					-			
SHERIFF	X	x	<u> </u>	_ x_				 	-		╁
STANISLAUS COUNTY FARM BUREAU	Х.	x		X			<u> </u>	+-			-
STANISLAUS ERC	X	Х	X	 	X	-		+	X	Х	+
STATE CLEARINGHOUSE	 		 		 		 	+			
STATE LANDS BOARD	<u> </u>		<u> </u>	<u> </u>			<u> </u>	+	 	 	
SUPERVISORIAL DISTRICT 2: MAYFIELD	x	x	<u> </u>	x		ļ		1	1	<u> </u>	
TELEPHONE COMPANY: AT&T	x	x	<u> </u>	X	<u> </u>		ļ	 		 	_
TUOLUMNE RIVER PRESERVATION TRUST	<u> </u>		<u> </u>	 			 	-	-	 	+
US FISH & WILDLIFE	x	x	 	_x_	ļ			+	.	 -	+-
US MILITARY 4 AGENCIES (SB 1462)	X.	x	┼—	_x_	1	-	-	 		 	+
VALLEY AIR DISTRICT	LX.	x	<u>x</u>	 	X	ļ	<u> </u>	-	<u> </u>	X	+
WATER DISTRICT	-		-	 			1	· EX	' HIBIT	j J	•
DEPT. OF WATER RESOURCES			<u> </u>		57	<u> </u>				-	

Stanislaus County Planning Commission Minutes December 6, 2007 Pages 5, 6, & 7

B. REZONE APPLICATION NO. 2007-01 - SANTA FE CROSSING - This is a request to change the zoning designation of 14.25 acres from PD (Planned Development) to a new Planned Development to allow a commercial project to be developed in three phases and adopt a development schedule. Phase 1 consists of 435 mini storage units, 50 storage container units, and storage for up to 52 RVs. Phase 2 consists of a gas station and a 5,065 square foot mini market with a drive through coffee shop. Phase 3 consists of a 19,250 square foot commercial building/car wash. The project is located at 4306 Santa Fe Avenue, at the northwest corner of Geer Road and Santa Fe Avenue, southeast of the City of Hughson. A CEQA Negative Declaration will be considered on this project.

APN: 045-007-031

Staff Report: Joshua Mann Recommends APPROVAL TO THE BOARD OF SUPERVISORS, ALONG WITH AMENDED CONDITIONS OF APPROVAL NO. 17, 18, 19, 20, AND MODIFIED CONDITIONS OF APPROVAL NO. 25, 26, AND 27. Public hearing opened.

OPPOSITION: Kathleen Hamilton, 4130 Geer Road, Hughson.

FAVOR: Rod Hawkins - 436 Mitchell Road, Modesto.

Public hearing closed.

Souza/Mataka, Unanimous (8-0), APPROVED THE STAFF RECOMMENDATIONS AS OUTLINED IN THE STAFF REPORT AND RECOMMENDS APPROVAL TO THE BOARD OF SUPERVISORS, ALONG WITH:

- DEVELOPMENT SCHEDULE WILL BE LIMITED TO FIVE (5) YEARS FOR ALL PHASES, WITH THE ABILITY TO COME BACK BEFORE THE PLANNING COMMISSION TO MODIFY THE DEVELOPMENT SCHEDULE.
- MODIFIED CONDITIONS OF APPROVAL NO. 17, 18, 19, 20, TO ADD THE PHRASE: "if permits from this agency are necessary, copies of said permits shall be submitted to the Planning Department prior to the issuance of any building permit."
- MODIFIED CONDITIONS OF APPROVAL NO. 25, 26, AND 27:
- 25. Street improvements per County standards shall be installed along the property's frontage on Geer Road and Santa Fe Avenue. The improvements shall include, but not be limited to, curb, gutter, sidewalk, street pavement, drainage facilities, signs, pavement markings, and left turn pockets at all driveway locations. The installation of these improvements may be phased in conjunction with the phasing of the development.

Phase 1: The installation of all required street improvements including a left turn pocket along the Geer Road frontage adjacent to the mini-storage complex. The installation of a left turn pocket on Santa Fe Avenue at the most southerly driveway that provides access to the Phase 1 development and the existing container storage area.

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Phase 2. The installation of all required street improvements along the Geer Road and Santa Fe Avenue frontages adjacent to the Phase 2 development.

Phase 3: The installation of all required street improvements along the Santa Fe Avenue frontage adjacent to the Phase 3 development. These improvements shall include a left turn pocket at the most northerly driveway. If the existing storage, sales, and repair use changes to a different use with the development of either Phase 1 or 2, the left turn pocket at the most northerly driveway on Santa Fe Avenue shall be installed as a requirement of that particular phase.

The required road improvements shall be installed prior to final and/or occupancy of any building that is associated with the phase that triggers the improvements or the developer may enter into a deferred street improvement agreement with Stanislaus County. The improvements may be deferred until Phase 3 or until such time that the Director of Public Works requires the improvements to be installed (County Code 13.08.030).

- 26. Off-site improvement plans (including left turn pockets) for the entire road frontages of Geer Road and Santa Fe Avenue for all phases of development shall be approved by the Department of Public Works prior to the issuance of the first building permit for Phase 1 development. An Engineer's estimate shall be submitted for the entire project with the off-site plans.
- 27. A financial guarantee in a form acceptable to the Department of Public Works to ensure the construction of the street improvements required for each phase shall be deposited with the Department prior to the issuance of the first building permit for the particular phase. If the deferred street improvement agreement is filed with this Department, the financial guarantee requirement will be waived for this phase of work.

EXCERPT
PLANNING COMMISSION
MINUTES
Kon Efranta
Secretary, Planning Commission
Secretary, Planning Commission 12/19/07
Date

ORDINANCE NO. C.S. 1022

AN ORDINANCE ADOPTING SECTIONAL DISTRICT MAP NO. 9-110.983 FOR THE PURPOSE OF REZONING 14.25 ACRES FROM PD (PLANNED DEVELOPMENT) TO A NEW PLANNED DEVELOPMENT TO ALLOW A COMMERCIAL PROJECT TO BE DEVELOPED IN THREE PHASES (PHASE 1 CONSISTS OF 435 MINI STORAGE UNITS, 50 STORAGE CONTAINER UNITS, AND STORAGE FOR UP TO 52 RVS. PHASE 2 CONSISTS OF A GAS STATION AND A 5,065 SQUARE FOOT MINI MARKET WITH A DRIVE THROUGH COFFEE SHOP. PHASE 3 CONSISTS OF A 19,250 SQUARE FOOT COMMERCIAL BUILDING/CAR WASH.) LOCATED AT 4306 SANTA FE AVENUE, AT THE NORTHWEST CORNER OF GEER ROAD AND SANTA FE AVENUE, SOUTHEAST OF THE CITY OF HUGHSON, APN: 045-007-031.

The Board of Supervisors of the County of Stanislaus, State of California, ordains as follows:

Section 1. Sectional District Map No. 9-110.983 is adopted for the purpose of designating and indicating the location and boundaries of a District, such map to appear as follows:

(Insert Map Here)

Section 2. This ordinance shall take effect and be in full force thirty (30) days from and after the date of its passage and before the expiration of fifteen (15) days after its passage it shall be published once, with the names of the members voting for and against same, in the Hughson Chronicle, a newspaper of general circulation published in Stanislaus County, State of California.

Upon motion of Supervisor Grover, seconded by Supervisor O'Brien, the foregoing ordinance was passed and adopted at a regular meeting of the Board of Supervisors of the County of Stanislaus, State of California, this 8th day of January, 2008, by the following called vote:

AYES: Supervisors: O'Brien, Grover, Monteith, DeMartini and Chairman Mayfield

NOES: Supervisors: None

ABSENT: Supervisors: None

ABSTAINING: Supervisors: None

CHAIRMAN OF THE BOARD OF SUPERVISORS of the County of Stanislaus,

State of California

ATTEST:

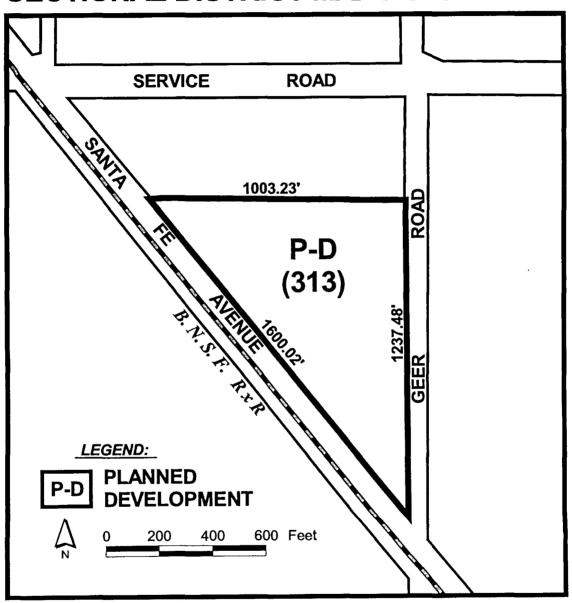
CHRISTINE FERRARO TALLMAN, Clerk of

the Board of Supervisors of the County of Stanislaus, State of California

BY:

zapeth A. King, Assistant Clerk

SECTIONAL DISTRICT MAP NO. 9-110.983



Affidavit of Publication

STATE OF CALIFORNIA }ss County of Stanislaus

RUTH REYES

Here-un-to being first duly sworn, deposes and says that all time hereinafter mentioned he/she was a citizen of the United States over the age of twenty-one (21) years, and doing business in said county, not interested in the matter of the attached publication, and is competent to testify in said matter, that he/she was at and during all said time the principal clerk to the printer and publisher of the **HUGHSONCHRONICLE**

a legal newspaper of general circulation published weekly in Hughson in said County of Stanislaus, State of California: that said HUGHSONCHRONICLE

is and was at all times herein mentioned, a newspaper of general circulation as that term is defined by Section 6000 of the Government Code, and as provided by said section and so adjudicated by Decree No. 41926 by the Superior Court of Stanislaus County, State of California, is published for the dissemination of local and telegraphic news and intelligence of a general character, have a bonafide subscription list of paying subscribers, and is not devoted to the interest, or published for the entertainment or instruction of a particular class, profession, trade, calling, race of denomination: or for the entertainment and instruction of any number of such classes, professions, trades, callings, races or denominations; that at all times said newspaper has been established, in Hughson; in said County and State, at regular intervals for more than one year preceding the first publication of the notice herein mentioned, that said notice was set in type not smaller than nonpareil and was preceded with words printed in blackface type not smaller than nonpareil, describing and expressing in general terms, the purport and character of the notice intended to be given

Ordinance No. C.S. 1022

of which named annexed is a printed copy, was published and printed in said

HUGHSON CHRONICLE

at least 1time, commencing on the 15th day of January 2008 and ending on the the 15th day of January 2008 the day inclusive, and as often during said time as said newspaper was regularly issued, to wit:

January 15, 2008

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Dated this 15th day of January 2008.

PRINCIPAL CLERK OF THE PRINTER

Hughson Chronicle

LEGAL# 9459 ORDINANCE NO. C.S. 1022 AN ORDINANCE ADOPTING SECTIONAL DISTRICT MAP NO. 9-110.983 FOR THE PUR-POSE OF rezoning 14.25 acres. from PD (Planned Development) to a new Planned Development to allow a commercial project to be developed in three phases (Phase 1 consists of 435 mini storage units, 50 storage container units, and storage for up to 52 RVs. Phase 2 consists of a gas station and a 5,065 square foot mini market with a drive through coffee shop. Phase 3 consists of a 19,250 square foot commercial building/car wash.) located at 4306 Santa Fe Avenue, at the northwest corners of Geer Road and Santa Fe Avenue, southeast of the City of Hughson; APN: 045-007-031: ** The Board of Supervisors of the County of Stanislaus, State of California, ordains as follows: Section 1. Sectional District Map No. 9-110.983 is adopted for the purpose of designating and indi-I cating the location and boundaries of a District, such map to appear as follows: Section 2. This ordinance shall take effect and be in full force thirty (30) days from and after the

date of its passage and before

the expiration of fifteen (15) days after its passage it shall be published once, with the names of the members voting for and against same, in the Hughson Chronicle la newspaper of general ... circulations aublished in Stanislaus County State of California.

Upon imolion sof Supervisor Grover, seconded by Supervisor O'Brien, the foregoing ordinance was passed and adopted at a regular meeting of the Board of Supervisors of the County of Stanislaus, State of California, this 8th day of January, 2008, by the following called vote:

AYES: Supervisors: O'Brien, Grover, Montelth, DeMartini and Chairman Mayfield

NOES Supervisate None ABSENT Supervisate None ABSTAINING Supervisors A

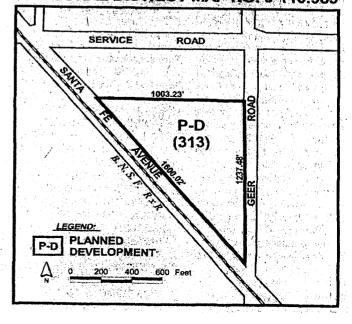
envisors: None Thomas W. Wayfield CHAIRMAN OF THE BOARD OF SUPERVISORS of the County of Stanislaus, State of California ATTEST: CHRISTINE FERRARO TALLMAN, Clerk of the Board of Supervisors of the County of Stanislaus, State

of California

BY Elizabeth A. King, Assistant Clerk of the Board

Published Date: 1/15/08

SECTIONAL DISTRICT MAP NO. 9-110.983



SUMMARY OF RESPONSES FOR ENVIRONMENTAL REVIEW REFERRALS

PROJECT: TIME EXTENSION FOR REZONE APPLICATION NO. 2007-01 - SANTA FE CROSSING

REFERRED TO:			RESPO	ONDED	RESPONSE			MITIGATION MEASURES		CONDITIONS		
	2 WK	30 DAY	PUBLIC HEARING NOTICE	YES	ON O	WILL NOT HAVE SIGNIFICANT IMPACT	MAY HAVE SIGNIFICANT IMPACT	NO COMMENT NON CEQA	YES	NO	YES	ON
AGRICULTURE COMMISSIONER	Х		Х		Х							
BUILDING PERMITS DIVISION	Х		Х	Х				Х				
CALTRANS DISTRICT 10	Х		Х		Х							
CHIEF EXECUTIVE OFFICE	Х		Х		Х							
CITY OF: HUGHSON	Х		Х	Х		х				Х		Х
COOPERATIVE EXTENSION	Х		Х		Х							
COUNTY COUNSEL	Х		Х		Х							
ENVIRONMENTAL RESOURCES	Х		Х		Х							
FIRE PROTECTION DIST: HUGHSON	Х		Х		Х							
FISH & GAME, DEPT OF	Х		Х		Х							
HAZARDOUS MATERIALS	Х		Х		Х							
IRRIGATION DISTRICT: TURLOCK	Х		Х		Х							
LAFCO	Х		Х	Х				х				
MODESTO REGIONAL FIRE AUTHORITY	Х		Х		Х							
MOSQUITO DISTRICT: TURLOCK	Х		Х		Х							
MT VALLEY EMERGENCY MEDICAL	Х		Х		Х							
PACIFIC GAS & ELECTRIC	Х		Х		Х							
PUBLIC WORKS	Х		Х		Х							
PUBLIC WORKS - TRANSIT	Х		Х		Х							
REGIONAL WATER QUALITY CONTROL	Х		X		Х							
SAN JOAQUIN VALLEY APCD	Х		Х		Х							
SCHOOL DISTRICT 1: HUGHSON	Х		Х		Х							
SHERIFF	Х		Х		Х							
StanCOG	Х		Х		Х							
STANISLAUS COUNTY FARM BUREAU	Х		Х		Х							
STANISLAUS ERC	Х		Х		Х							
STATE CLEARINGHOUSE	Х		Х		Х							
SUPERVISORIAL DISTRICT 2: CHIESA	Х		Х		Х							
SURROUNDING LAND OWNERS			Х									
TELEPHONE COMPANY: AT&T	Х		Х		Х							
UNITED STATES MILITARY AGENCIES (SB 1462) (5 agencies)	х		х		х	,						
US FISH & WILDLIFE	Х	L^{-}	Х		Х				L			

OFFICE OF THE CITY MANAGER 7018 Pine Street, P.O. Box 9 Hughson, CA 95326 (209) 883-4054 Fax (209) 883-2638 www.hughson.org



Bryan Whitemyer
City Manager
bwhitemyer@hughson.org

April 24, 2012

Stanislaus County Planning & Community Development 1010 10th Street, Suite 3400 Modesto, CA 95354 Attn: Joshua Mann

RE: Santa Fe Crossing Application for Time Extension

Dear Mr. Mann,

The above noted project was approved by the Stanislaus County Planning Commission on December 6, 2007 and the Board of Supervisors on January 8, 2008. It is located in the Sphere of Influence of the City of Hughson. The City of Hughson recently received an Early Consultation Referral dated April 12, 2012, regarding an application for a time extension for the project. This letter is in response to your request for comments and will articulate the City of Hughson's opposition to the time extension.

With this letter, also please find the CEQA Referral Response Form memorializing the City of Hughson's concerns regarding environmental impacts, including green house gas emissions pursuant to AB 32, water quality, and traffic.

Stanislaus County Zoning Ordinance Section 21.40,090, Development Schedule states that:

- A. An application for P-D district zoning shall be accompanied by a development schedule indicating to the best of the applicant's knowledge the approximate date when construction of the project can be expected to begin, the anticipated rate of development, and the completion date. The development schedule, if approved by the commission, shall become part of the development plan and shall be adhered to by the owner of the property and successors in interest. Cash shall be posted or a savings and loan certificate or letter of credit or a performance bond issued by a corporate surety company, in an amount to be determined by the director of public works, to cover the cost of public improvements adjacent to the proposed development prior to the issuance of the building permit for first phase construction. The planning commission shall have authority to compare, from time to time, the actual development accomplished in the various P-D zone districts with the approved development schedules.
- B. Upon request by the property owner and for good cause shown, the planning commission may extend the time limits of the development schedule; provided, that any request for an extension of time limits shall be on file in the office of the director of planning prior to the

expiration of any time limit required by the development schedule.

Subsection A above requires the applicant to provide the County with a development schedule indicating when the project will begin, the anticipated rate of development, and the completion date. It also states that the development schedule *shall be adhered to by the owner of the property*. Although a development schedule was approved for the project, it was not adhered to by the owner of the property. In fact, the only efforts made toward development of the property were dedication of rights-of-way (which the applicant was compensated for by the County) and payment of Fish and Game fees, despite the mandatory language to adhere to the development schedule. No physical work has been done on the property and no permits for on-site or off-site work have been applied for.

The approval of the project and subsequent development schedule was done during the height of the current recession. The applicant's assertion that a time extension is now needed because the economy has been in a major recession for the last five years overlooks the fact that the economy was in a major recession when the current development schedule was approved. The state of the economy is not a new development that occurred after the applicant's development schedule was prepared and the applicant should have known the state of the economy then. Despite this knowledge, the applicant proceeded with the approval of the project and subsequently did little to adhere to the development schedule. The applicant is now asking for an extension of another five years in similar economic times as the original approval. The applicant has not submitted any evidence that shows why they did not comply with the original development schedule, so logically, there is no reason to believe that they will adhere to any subsequent development schedule, if approved.

Subsection B above states that the Planning Commission may extend the time limits of the development schedule for good cause shown. Good cause is a factual showing. The applicant has not submitted any facts to the Planning Commission so that they could make the evidentiary finding of good cause. The City of Hughson contends that there is not good cause to extend the development schedule for the following reasons.

- The Project does not conform to the Development Standards approved for the project since no construction has been started on the project site as required in the Development Schedule.
- 2. Very little effort and little capital investment have been put forth by the applicant with the exception of payment of Fish and Game fees and rights-of-way dedication.
- 3. The Project does not conform to current law (Assembly Bill 32) in regard to reduction of green house gas emissions.
- 4. The City of Hughson believes there are environmental impacts of the project that are not satisfactorily addressed by the applicant including: green house gas emissions pursuant to AB 32, water quality issues, and traffic issues; and as such believe the project is not in compliance with CEQA.
- 5. The applicant failed to pay in a timely manner California Fish and Game fees, as required by Item 15 of the Development Standards, within five days of approval of *either* the Planning

- Commission or Board of Supervisors. Fees were paid on January 14, 2008, six days after approval by the Board of Supervisors and 39 days after approval by the Planning Commission.
- 7. Standard 7 requires building permits to be applied for. No applications have been made.
- 8. Standard 8 requires that landscape plans be submitted for approval. No plans have been submitted.
- 9. Standard 17 requires proof of contact with the Army Corps of Engineers prior to issuance of building permits. No proof of contact has been submitted.
- Standard 18 requires proof of contact with California Fish and Game prior to issuance of building permits. No proof of contact has been submitted.
- 11. Standard 19 requires proof of contact with the State Water Resources Control Board prior to issuance of building permits. No proof of contact has been submitted,
- 12. Standard 20 requires proof of contact with the US Fish and Wildlife Service and the California Department of Fish and Game prior to issuance of building permits. No proof of contact has been submitted.
- 13. Standard 22 requires submittal of Landscape and Irrigation Plans to the City of Hughson for approval. No plans have been submitted.
- 14. Standard 24 requires dedication of a 10-foot wide public utility easement along the frontages of Geer and Santa Fe prior to the issuance of building permits. No dedication has been made.
- 15. Standard 26 requires all off-site improvement plans to be approved prior to the issuance of building permits. No improvement plans have been submitted.
- 16. Standard 27 requires a financial guarantee for street improvements be deposited with Public Works prior to the issuance of building permits. No financial guarantee has been submitted.
- 17. Standard 29 requires encroachment permits be obtained prior to any work within the rights-of-way. No encroachment permit application has been submitted.
- 18. Standard 32 requires a Master Grading and Drainage Plan be approved prior to issuance of building permits. No Master Grading and Drainage Plan has been submitted.
- 19. Standard 34 requires payment of Public Facilities Fees prior to or at the time of building permit issuance. No Public Facility Fees have been paid.
- 20. Standard 35 requires a Grading Permit be obtained prior to the movement of any soil on the project. No Grading Permit application has been submitted.
- 21. Standard 36 requires both a Notice of Intention (NOI) be filed with the California Regional Water Quality Control Board as well as a Waste Discharge Identification Number obtained and submitted to Public Works. No NOI has been filed or a Waste Identification Number submitted to Public Works
- 22. Standard 41 requires Public Facilities Impact Fees and Fire Facility Fees be paid at the time of issuance of building permits. These fees have not been paid.
- 23. Standard 52 requires an approved Air Quality Impact Assessment from the San Joaquin Valley Air Pollution Control District (SJVAPCD). No Assessment has been submitted.
- 24. Standard 53 requires various permits to be obtained from the SJVAPCD. No permit applications have been submitted.
- 25. Standard 54 requires a 13-foot Public Utility Easement be dedicated along all street frontages. No easements have been dedicated.
- 26. Standard 57 requires annexation to the City of Hughson if a public water system is required. Although a public water system is required, no annexation efforts have been made.

While the City of Hughson understands that this application is not for approval of the project, only the time extension of the Development Schedule, we would like to point out other issues we have with the project itself. In 2006, the County and City of Hughson signed an Agreement (enclosed) which memorialized several

items of mutual concern in and around the City of Hughson's Sphere of Influence. The document states in part that the City and County desire to work cooperatively to ensure that growth occurs in a logical and orderly manner and further goes on to say that the County and City agree to respect and protect each other's interests on both sides of Geer Road. There is also an acknowledgement that Geer Road will be a 6-lane Class B Expressway with limited access allowed only at intersecting streets.

27. The project shows a drive-cut on Geer Road that is clearly at odds with our mutual agreement.

We also believe the project is not in conformance with the County's General Plan Land Use Element, specifically Goals 3,4,and 5; Policies 17, 20, 22, 23,and 24; Implementation Measures 2 and 5 of Policy 22, Implementation Measures 1,2, and 3 of Policy 24; as well as the Policy regarding Spheres of Influence. Of particular note are Goal 3 and Policies 17 and 20. These say that a goal of the General Plan is to foster stable economic growth through appropriate land use policies, promote diversification and growth of the local economy, and facilitate retention and expansion of existing businesses. There are currently vacant storefronts and financially struggling businesses in the City of Hughson that would be adversely impacted by the construction of nearly 20,000 square feet of commercial space just outside the city limits.

28. The project will adversely affect economic growth in the Hughson community and hinder retention of existing businesses.

In summary:

This is not a good project from a planning standpoint, economic standpoint, or environmental standpoint. This is leap-frog development that will have adverse affects on local businesses and our public water and street systems.

This project will create a County island inside the General Plan Sphere of Influence of the City of Hughson. There is no scenario we can imagine that would motivate the City of Hughson to annex this land once the project is built.

This project will leave in perpetuity another public water system less than a mile from our public water system. The septic will further pollute groundwater causing adverse affects on our water system.

A drive-cut has been designed on a planned 6-lane Expressway that is larger than Highway 99. Not only will this cause an unsafe traffic condition, it is expressly prohibited by our mutual Agreement from 2006.

The applicant has not expended significant expense on the project. We in fact have no proof that any funds have been expended toward this development in the last four years and four months, other than \$1,857 in Fish and Game fees.

The applicant has complied with two of the 57 Development Standards required of the project. They have not complied with the other 55 Development Standards.

The applicant has not complied with the Development Schedule in any way or by any means.

The applicant has not shown good cause to warrant a time extension.

This is an opportunity for Stanislaus County to do the right thing; to deny the time extension; to make right the Geer Road Agreement; and to respect the City of Hughson's interests.

For these reasons, the City of Hughson respectfully requests denial of the time extension for this project.

The Hughson City Council has adopted a resolution in opposition to the time extension, which is enclosed with this letter.

Sincerely,

Bryan Whitemyer, City Manager

AGREEMENT

This agreement is made and entered on the 12th day of June 2006, by and between the CITY of HUGHSON, (hereinafter "CITY") and the COUNTY OF STANISLAUS, a political subdivision of the State of California, (hereinafter "COUNTY").

This agreement is made with reference to the following recitals:

WHEREAS, the General Plan approved by the CITY on December 12, 2005 requests a Sphere of Influence boundary line extending east of Geer Road; and

WHEREAS, COUNTY acknowledges that CITY may want to someday expand east of Geer Road as is evidenced by the CITY'S General Plan; and

WHEREAS, COUNTY has expressed concerns over this expansion east of Geer Road at this time; and

WHEREAS, the CITY General Plan and COUNTY Circulation Element contain inconsistencies between the two documents in roadway designations; and

WHEREAS, both the CITY and COUNTY acknowledge that the regional movement of goods, services and people on roadways such as Geer Road, Hatch Road, Santa Fe Road and Tully Road is essential to their economic well being and vitality; and

WHEREAS, both the CITY and COUNTY desire to work cooperatively to ensure that growth occurs in a logical and orderly manner with a consistent set of development standards;

NOW, THEREFORE, CITY and COUNTY agree to the following understandings:

- A. COUNTY and CITY agree to respect and protect each other's interests on both sides of Geer Road, and
- B. COUNTY agrees to require that any new development in the Urban Reserve, east of Euclid and West of Geer Road, will be consistent with the City's land use designations. The CITY will delineate these land use designations in a future Specific Plan(s); and
- C. COUNTY agrees to seek input from the CITY on development east of Geer Road and within the CITY'S Adopted General Plan area; and
- D. CITY will not request a proposed Sphere of Influence boundary line of the City east of Geer Road at this time; and
- E. CITY agrees to collect County Public Facilities Fees (PFF) commencing 30 days from the date of this Agreement; CITY will remit collections to the COUNTY

Auditor-Controller on a quarterly basis; COUNTY agrees to allow CITY to retain a 1% administrative fee for collection of the PFF; in the event any person, corporation or entity disputes or refuses to pay COUNTY'S PFF, COUNTY shall be solely responsible for compliance with protest provisions as set forth in Section 66000 et seq. of the Government Code, as the same now exists or hereafter may be amended; COUNTY will have the right to perform periodic audits on PFF collections; and

- F. COUNTY and CITY agree that Geer Road is to be designated 6-lane, Class B Expressway, Hatch Road a 4-lane, Class C Expressway, Santa Fe Avenue a 4-lane, Class C Expressway outside the CITY limits and Major within CITY limits, Service Road a 4-lane, Class C Expressway, Tully Road a Collector, and Whitmore Avenue a Major (see Exhibit A for roadway definitions); and
- G. CITY and COUNTY agree to cooperatively develop plan lines for the above-designated roadways; and
- H. CITY and COUNTY agree that in as much as the areas between Euclid and Geer have been designated as Urban Reserve, the development of specific access controls and roadway geometrics will be established through the use of Specific Plans; and
- I. CITY and COUNTY agree that, subject to LAFCO approval of "out of boundary" service, CITY may provide municipal services as available (e.g. sewer and water) to areas within the Sphere of Influence and COUNTY will require connection to those services when available for new development in said area.
- J. CITY agrees to indemnify and hold harmless COUNTY and its officers, agents and employees from any and all liabilities, claims, demands, actions, losses, damages or costs including attorneys fees, caused by, arising out of, or in any way connected, directly or indirectly, to any and all action undertaken by CITY pursuant to this Agreement.
- K. COUNTY agrees to indemnify and hold harmless CITY and its officers, agents and employees from any and all liabilities, claims, demands, actions, losses, damages or costs including attorneys fees, caused by, arising out of, or in any way connected, directly or indirectly, to any and all action undertaken by COUNTY pursuant to this Agreement.
- L. Implementation of this Agreement shall commence upon the later of the dates of approval by the CITY and COUNTY of this Agreement and shall continue indefinitely. However, either party may terminate this Agreement or any extensions thereto, at any time, as long as 90 days prior written notice is given to the other party in this Agreement.

M. Any notices or communication required or permitted hereunder shall be in writing and sufficiently given if delivered in person or sent by certified or registered mail, return receipt requested, postage prepaid, as follows:

If to COUNTY:

Chief Executive Officer, Stanislaus County 1010 Tenth Street, Suite 6800 Modesto, California 95354

If to CITY:

City Manager, City of Hughson 7018 Pine Street Hughson, California

- N. The waiver by either party of a breach of any provision of this Agreement by the other party shall not operate or be construed to operate as a waiver of any subsequent breach.
- O. The provision of the Agreement shall constitute the entire agreement between the parties and may be modified only by written agreement duly executed by the parties hereto.
- P. COUNTY and CITY further covenant to cooperate with one another in all respects necessary to insure the successful consummation of the actions contemplated by this Agreement, and each will take action within its authority to insure cooperation of its officials, officers, agents, and employees

IN WITNESS WHEREOF, the parties hereto have caused this Agreement to be executed on the day and year first written above.

CITY OF HUGHSON, A Municipal Corporation

(By:

Thomas E. Crowder, Mayor

APPRØVED AS/TO FORM:

Bv:

COUNTY OF STANISLAUS, A Body-Corporate and Public

By;

Ray Simon, Chairman Board of Supervisors APPROVED AS TO FORM:

By: M Maurical

EXHIBIT A

Road Classification Glossary

Expressway. The function of an Expressway is to move high volumes of people and goods between urban areas within the county at higher speeds depending upon the level of access control. Direct access to abutting property is specified within the standard for each expressway class. Expressways serve a similar function to that of Freeways - the fast and safe movement of people and goods within the county - and provide access to the interregional freeway system. On-street parking is not permitted on Expressways except under very special and rare circumstances where the Department of Public Works has determined that traffic flow and safety conditions allow on-street parking. The design features of Expressways are determined by the level of access control and the number of lanes designated for each expressway route segment (see Figure 2-3):

- (1) A "Class A" Expressway is a fully access-controlled road with grade separated interchanges at intervals of approximately one mile at other Expressway, Major, or Local roads. The typical right-of-way is 110 or 135 feet (4 or 6 lanes, respectively).
- (2) A "Class B" Expressway is a partially access-controlled road with traffic-controlled intersections at Major roads and other Expressways. Collectors and Locals are permitted right-in, right-out access only at 1/4- to 1/2-mile intervals. The typical right-of-way is 110 or 135 feet (4 or 6 lanes, respectively). On limited rights-of-way, Class B Expressways may be 100 feet for four lanes and 124 for six lanes.
- (3) A "Class C" Expressway is a limited access-controlled road with traffic-controlled intersections at Majors and other Expressways. Intersections at Collectors and Locals may or may not be controlled by a traffic signal. The typical right-of-way is 110 or 135 feet (4 or 6 lanes, respectively). On limited rights-of-way, Class C Expressways may be 100 feet for four lanes and 124 for six lanes.

Major. The function of a Major road is to carry moderate- to high-volume traffic to and from collectors to other Majors, Expressways, and Freeways with a secondary function of land access. Majors located within areas zoned for heavy or light industrial or that are expected to carry large or heavy trucks shall be constructed to Industrial Major standards. Limited direct access is provided to abutting property. On-street parking will be permitted only where the Department of Public Works has determined that traffic flow and safety conditions allow on-street parking. The typical right-of-way is 110 feet (up to 6 lanes, ultimately). On limited rights-of-way, Majors may be 100 feet.

Collectors. Collectors serve a dual function by providing both access to abutting property and movement of moderate volumes of people and goods for medium length trips. Collectors serve as transition facilities, carrying traffic from lower to higher level roads. Most Collectors are two-lane roads with a typical right-of-way of 60 feet. On-street parking will be permitted only where the Department of Public Works has determined that traffic flow and safety conditions allow on-street parking. In urban residential subdivisions, roads not shown on the General Plan Circulation Diagram or as an Official Plan Line that will serve more than 50 dwelling units, when the maximum density and full extent of the development is considered, shall be deemed Collectors, In some instances, the Department of Public Works may determine that project design features dictate that a road serving as few as 20 urban dwelling units be deemed a Collector. Under certain circumstances, 80 feet of right-of-way may be required to provide additional capacity to provide two additional through lanes to accommodate projected traffic demand, to facilitate the movement of large trucks, or to improve safety due to limited visibility or other safety hazards. Those collectors that require 80 feet of right-ofway are specifically identified in the County General Plan.

CITY COUNCIL CITY OF HUGHSON RESOLUTION NO. 2012-19

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF HUGHSON OPPOSING THE TIME EXTENSION FOR RE-ZONE APPLICATION NO. 2007-1 - SANTA FE CROSSING - P-D (313) AND REQUESTING DENIAL FROM THE STANISLAUS COUNTY PLANNING COMMISSION AND BOARD OF SUPERVISORS

WHEREAS, the development project know as Santa Fe Crossing ("Project"), at the corner of Geer Road and Santa Fe Avenue was approved by the Stanislaus County Planning Commission on December 6, 2007 and the Board of Supervisors on January 8, 2008; and

WHEREAS, the Project proponents have requested a five-year time extension for the project, which is a discretionary approval; and

WHEREAS, the Project is situated in the sphere of influence of the City of Hughson; and WHEREAS, Development Standards were adopted as a condition of approval for the Project, including a five year, 3-phase build-out schedule culminating on January 8, 2013; and

WHEREAS, the Project does not conform with the Development Standards approved for the project since no construction has been started on the project site as required in the Development Schedule; and

WHEREAS, very little effort and little capital investment has been put forth by the Project proponent with the exception of drawings and rights-of-way dedication; and

WHEREAS, the Project does not conform with current law (Assembly Bill 32) in regard to reduction of green house gas emissions; and

WHEREAS, the City of Hughson believes there are environmental impacts of the Project that are not satisfactorily addressed by the Project proponent including: green house gas emissions pursuant to AB 32, water quality issues, and traffic issues; and as such believe the Project is not in compliance with CEQA; and

WHEREAS, the Project proponents failed to timely pay the California Fish and Game fees for the Project within five days of approval of either the Planning Commission or the Board of Supervisors as required by Item 15 of the Development Standards; and

WHEREAS, the Project does not conform with the Land Use Element of the Stanislaus County General Plan, specifically Goals 3,4,and 5; Policies 17, 20, 22, 23,and 24; Implementation Measures 2 and 5 of Policy 22, Implementation Measures 1,2, and 3 of Policy 24; as well as the Policy regarding Spheres of Influence; and

WHEREAS, the Project does not conform with the mutual agreement between the County of Stanislaus and the City of Hughson dated June 12, 2006 since a driveway cut has been approved on the Class B Expressway (Geer Road) defined in Exhibit A; and

WHEREAS, Section A of the agreement says County and City agree to respect each other's interest on both sides of Geer Road; and

WHEREAS, the Agreement also states that both City of Hughson and County of Stanislaus desire to work cooperatively to ensure that growth occurs in a logical and orderly manner; and

WHEREAS, another County General Plan Goal is to foster stable economic growth with policies that strive to promote growth of the local economy as well as to facilitate retention of existing business; and

WHEREAS, there are currently vacant storefronts and financially struggling businesses in the City of Hughson that would be adversely impacted by the construction of nearly 20,000 square feet of commercial space just outside the city limits; and

WHEREAS, the Project will adversely affect economic growth in the Hughson community and hinder retention of existing businesses; and

WHEREAS, the County's General Plan has a goal of complementing city general plans and an implementation policy of denying discretionary projects if within a city sphere of influence and opposed by that city; and

WHEREAS, the City of Hughson opposes the Project and the current request for a time extension; and

NOW THEREFORE, BE IT RESOLVED that the City Council of the City of Hughson does hereby oppose the time extension application for Rezone Application No. 2007-01 – Santa Fe Crossing – P-D (313) and requests denial of the extension by the Stanislaus County Planning Commission and the Board of Supervisors.

PASSED AND ADOPTED by the Hughson City Council at a regular meeting thereof held on April 23, 2012, by the following vote: (5-0-0-0)

AYES:

Mayor Bawanan, Beekman, Silva, Carr, and Young.

NOES:

None.

ABSTENTIONS:

None.

ABSENT:

None.

RAMON BAWANAN, Mayor

ATTEST:

DOMINIOUE SPINALE Deputy City Clerk

CERTIFICATION

I hereby certify the foregoing is a true and correct copy of the original document on file in the office of the City Clerk of the

City of Hughson.

City Clerk

Dated:

STANISLAUS COUNTY CEQA REFERRAL RESPONSE FORM

10:	1010 10 th Street, Suite 3400 Modesto, CA 95354
FROM:	ta principal de la companya di distributione di di distributione di di distributione di dis
SUBJECT:	TIME EXTENSION FOR REZONE APPLICATION NO. 2007-01 - SANTA FE CROSSING
Based on this	agencies particular field(s) of expertise, it is our position the above described project:
X	_Will not have a significant effect on the environment. _May have a significant effect on the environment. _No Comments.
Listed below a soil types, air 1. 4. 2. 4.	quality, etc.) - (attach additional sheet if necessary) reen house 19 as emissions/air quality raffic general, carrying capacity, reen house 19 as emissions/air quality raffic impacts
Listed below INCLUDE WIRECORDING	are possible mitigation measures for the above-listed impacts: PLEASE BE SURE TO HEN THE MITIGATION OR CONDITION NEEDS TO BE IMPLEMENTED (PRIOR TO IS A MAP, PRIOR TO ISSUANCE OF A BUILDING PERMIT, ETC.): Somply with AB 32 septic tanks leaching to grow on the provide traffic study Prior to building permit to be a lose drive cut on Geer Road, uragency has the following comments (attach additional sheets if necessary).
<u> </u>	see attached
Response pre	epared by:
Thou Name	City of Hughson. Clark Community Development Director 4/24/12

I:\Planning\Staff Reports\REZ\2007\REZ 2007-01 - Santa Fe Crossing\TE 2012-01\Early Consultation TE for REZ 07-01 - Santa Fe Crossing.wpd

OFFICE OF THE CITY MANAGER 7018 Pine Street, P.O. Box 9 Hughson, CA 95326 (209) 883-4054 Fax (209) 883-2638 www.hughson.org



Bryan Whitemyer City Manager <u>bwhitemyer@hughson.org</u>

November 19, 2012

Stanislaus County Planning & Community Development 1010 10th Street, Suite 3400 Modesto, CA 95354 Attn: Joshua Mann

RE: Santa Fe Crossing Application for Time Extension

Dear Mr. Mann:

This is a follow up letter to my letter of April 24, 2012 regarding the above proposal. Prior to writing the April 24th letter, City staff had contact County Building, Planning, and Public Works Departments inquiring on the issuance for any permits for the project. All three departments indicated that no permits had been issued. The project proponent's engineer however, did show me that Improvement Plans had been approved by the Public Works Department. Improvement Plans are for underground and grading work. No building, landscaping, or other plans were approved. Dedication of the rights-of-way has also taken place. It should be noted that while these plans have been approved, the work has not actually been done.

I am hereby amending my April 24 letter to remove items 14, 15, 16, and 25. There remains 51 out of 57 Development Standards that have not been complied with.

The City of Hughson continues to contend that this project should not receive a time extension for all of the reasons in my April 24th letter.

Sincerely.

Bryan Whitemyer City Manager City of Hughson

AHGERA 2 AMBORDE



TRANSMITTAL							
□DELIVERY ☐ REGULAR MAIL □OVERNIGHT MAIL □FAX □ CLIENT PICK-UP □ CITY PICK-UP							
То:	FROM:						
RON FREITAS	Barry Siebe Director of Planning & Building						
COMPANY:	DATE:						
Stanislaus County	02/06/07						
Planning & Community Development							
ADDRESS:	PHONE:						
	(209) 883-0811						
1010 10th Street, Suite 3400							
Modesto, CA 95354	FAX: (209) 883-9725						

REGARDING:

RESPONSE TO EARLY CONSULTATION REFERRAL FOR RE-ZONE APPLICATION NO. 2007-01 SANTA FE CROSSING.

> FEB 07 2007 STANISLAUS CO. PLANNING & COMMUNITY DEVELOPMENT DEPT.



7018 Pine Street/P.O. Box 9 * Hughson, California 95326 * (209) 883-4054 * Fax (209) 883-2638 www.Hughson.org

To: Stanislaus County Department of Planning and Community Development

Subject: Response to Early Consultation Referral for Re-zone Application No. 2007-01 Santa Fe Crossing

The City of Hughson has received a Referral for Early Consultation on the above mentioned application located within the City of Hughson General Plan Sphere of Influence. Upon preliminary review, the City of Hughson has multiple concerns/questions relating to the proposed project.

The project identified in the application appears to be in conflict with, or requires further discussion to address several of the Goals, Policies and Actions identified in the City of Hughson 2005 General Plan, and does not appear to conform to some of the Items of Understanding contained within the Memorandum of Understanding adopted by and between the City of Hughson and the County of Stanislaus in conjunction with the City of Hughson 2005 General Plan.

The City of Hughson Adopted its General Plan in December of 2005 and in 2006 entered into a mutually acceptable agreement with the County of Stanislaus, adopted by the County in June of 2006, which states in part:

- A COUNTY and CITY agree to respect and protect each other's interests on both sides of Geer Road, and
- F COUNTY and CITY agree that Geer Road is to be designated 6-lane, Class B Expressway, Hatch Road a 4-lane, Class C Expressway, Santa Fe Avenue a 4-lane, Class C Expressway outside the CITY limits and Major within CITY limits, Service Road a 4-lane, Class C Expressway, Tully Road a Collector, and Whitmore Avenue a Major (see Exhibit A for roadway definitions); and
- G CITY and COUNTY agree to cooperatively develop plan lines for the above-designated roadways; and

The project site is located in the City of Hughson General Plan Sphere of Influence, adopted in December 2005 and approved by the Local Area Formation Commission (LAFCO) in 2006. The site is within that area designated as the Secondary Sphere.

CITY COUNCIL

Kenneth A. Moore Mayor

Stephen Qualls Mayor Pro Tem

Greg Adams
Council Member

Gerald "Jerry"
Ledermann
Council Member

Ramon Bawanan Council Member

Joseph E. Donabed City Manager

Mary Jane Cantrell CMC, Director of Administrative Services/City Clerk

David M. Chase, P.E. Director of Public Works/City Engineer

Deborah L. Barone Director of Finance/ City Treasurer

Barry Siebe Director of Planning & Building

Thomas Clark Parks & Recreation Manager

Janet Rasmussen Chief of Police Services

John W. Stovall City Attorney City of Hughson General Plan Polices, Goals, and Actions relating to this issue

LU-1.1 states in part: The City will phase development by focusing growth from 2005 through 2015 into the Primary SOI, as shown in Figure LU-6, to ensure an appropriate rate of growth.

a. The project site is outside the Primary Sphere of Influence and would not have been considered for development within the 2005-2015 anticipated build-out time frame for the Primary Sphere

Policy LU-2.4 The City will only approve development proposals adequately funded through the developer, City or other funding mechanism that ensures an on-going level of public service and facilities that meet the City's established service levels. The initial cost of improving facilities and services, as well as the on-going operation and maintenance of these facilities and services, will be taken into consideration.

b. The project does not identify methods for funding future infrastructure needed to provide levels of service upon annexation and incorporation into the City and the consequential need for services

Policy LU-3.5 New development should be designed to connect to the existing community through the orientation and design of buildings and vehicular, pedestrian and bicycle connections.

c. The project does not discuss or identify mitigation of issues relating connectivity to the City

Action LU-3.2 Require new development to comply with the City's Design Expectations

d. The project does not address issues relating to Design Review of the Project in accordance with City of Hughson Standards

Action LU-4.5 Require a brief economic impact assessment be prepared for all proposed outlying commercial developments in order to determine the potential impacts of the development on the Downtown and the community as a whole.

e. No Economic Impact Assessment has been performed

Action PSF-1.2 Review major land use development proposals for site design criteria and other law enforcement concerns

f. The City of Hughson is under contract with the Stanislaus County Sheriff's Department to provide Police Services within the jurisdictional boundaries of the City, with built-in increases of coverage based on a per-capita formulation within the City Limit. While the project is not located within the City Limits, criminal activity and emergency response will fall to the County Sheriff's Department for coverage. While this is the normal course of operations, increased commercial activity along the boundaries of the City of Hughson (not being calculated into the per capita coverage of the City of Hughson under the contract and thus increasing the number of officers assigned) could potentially increase the need for coverage which may require an increased need for emergency response from officers assigned to the patrol of the City of Hughson, and could potentially have the effect of diminishing coverage within the City

Action PSF-2.1 Work with the Hughson Fire Protection District to ensure adequate response time (three to five minute maximum) as well as ensure the necessary staff and equipment to maintain adequate service to new and existing development.

g. Recent concerns relating to Fire Protection Services have been expressed by the County Board of Supervisors and members of the Local Agency Formation Commission. The City of Hughson has placed restrictions for development within its jurisdiction and on properties wishing to annex into the City, requiring further analysis relating to Fire Services and the Districts ability to serve further development. The project does not discuss mitigation of the Hughson Fire District's level of service

Memorandum of Understanding Item "A" COUNTY and CITY agree to respect and protect each other's interests on both sides of Geer Road.

Policy LU-2.1 The City will encourage a land use mixture that provides a balance or surplus between the generation of public revenues and the cost of providing public services and facilities.

- h. This project does not demonstrate conformance with these policies, nor does it address issues relating to the level of collaboration for protection of interests as outlined in the "Understandings" of the above mentioned agreement.
- i. This project, located outside the City limits does not identify benefits to the City of Hughson relating to this policy
- j. The Project does not discuss issues relating to Property Tax Sharing between City and County, Revenue Generated and the sharing of such at time of annexation into the City in the future, nor payment of City of Hughson Development Impact Fees, despite

the project description for Phase One (1) which identifies "...stub lines ..." to "...be provided for future connection to municipal facilities..."

The City of Hughson is currently undertaking the revision and development of Master Plans as part of the implementation of the 2005 General Plan. These include Water, Storm Water, Wastewater, and Streets Master Plans. As these Master Plans are not completed and have not undergone formal adoption, facility needs for areas within the sphere have not been adequately studied or identified thus the City has concerns relating to provision of public facilities in accordance with the following General Plan Ploicies, Goals, and Actions

Action C-1.5 As part of the Street Master Plan, undertake a Santa Fe Avenue corridor study. The study will provide detailed analysis how to improve the Santa Fe Avenue corridor, focusing on the following issues:

♦ Mid-term Intersection Expansion. Create detailed design and cost estimates of improving major Santa Fe Avenue intersections of Hatch Road, Geer Road, Tully Road, Mountain View Road, Whitmore Avenue, 7th Street, Euclid Avenue and Service Road.

Understandings "F" and "G" COUNTY and CITY agree that Geer Road is to be designated 6-lane, Class B Expressway, Hatch Road a 4-lane, Class C Expressway, Santa Fe Avenue a 4-lane, Class C Expressway outside the CITY limits and Major within CITY limits, Service Road a 4-lane, Class C Expressway, Tully Road a Collector, and Whitmore Avenue a Major (see Exhibit A for roadway definitions); and CITY and COUNTY agree to cooperatively develop plan lines for the above-designated roadways.

a. Development of the Streets Master Plan and as identified in understanding "G" of the above mentioned agreement, development of Plan Lines, has not been completed. Thus the criteria for evaluating adequate required Right-of-way dedication has not been established

Policy C-2.1 New applicants for development with the potential to generate 100 peak hour trips per day of traffic may be required to have a qualified traffic engineer prepare a traffic study to identify potential traffic impacts and specify improvement measures needed to ensure an acceptable LOS on affected streets. City staff will determine the extent of the traffic study based on existing conditions and key issues associated with site plans.

b. A detailed traffic analysis is not identified in the project application

Policy COS-7.8 The City will encourage compact development patterns to minimize trip distance and resultant automobile emissions.

c. The project, located outside the city limits has the potential of increasing trip generation and should be studied accordingly

Policy COS-6.3 The City will enforce project design and construction regulations that limit amounts of impervious surfaces and control erosion to minimize associated runoff and ground water pollution.

Policy PSF-8.1 The City will require local storm drainage improvements be built to carry appropriate design-year flows resulting from build-out of the General Plan.

d. The project proposes an increase from 17,083 sq. ft. of development to 117,755 sq. ft. This will increase the non-pervious surface area by more than 689 percent. The project does not adequately demonstrate how the collection and containment of Storm Water will be designed for incorporation into the future Storm Water Collection System for the City?

Policy COS-7.10 Land use and transportation development and planning shall be coordinated with each other as a means to mitigate impacts on air quality.

e. . The project does not discuss potential Air Quality Issues relating to traffic generation

Policy PSF-6.1 The City will continue to expand its water treatment and distribution facilities to provide good quality drinking water to current and future residents and businesses. Expansion may include the construction of additional storage facilities and/or additional wells.

Policy PSF-6.6 The approval of development shall be conditioned on the availability of sufficient water supply, storage and pressure requirements for the City

f. The project identifies a water well for supply, however it does not discuss if the well provided be developed in accordance with City of Hughson specifications for future incorporation into the City of Hughson Municipal Water Facilities

Policy PSF-7.2 The approval of new development shall be conditioned on the availability of adequate long-term capacity for wastewater conveyance, treatment and disposal sufficient to service the proposed development

Policy PSF-7.3 All new development shall demonstrate to the City that the downstream sanitary sewer system is adequately sized and has sufficient capacity to

accommodate anticipated sewage flows. If downstream lines are found to be inadequate, the developer shall provide facilities to convey the additional sewage expected to be generated by the development

g. The City of Hughson is currently undertaking a design and funding study for expansion of Waste Water Treatment Facilities, and revision of the Waste Water Allocation Policy, this project has not been identified in this study and or been given consideration in the allocation policy. The project does not discuss incorporation into and mitigation of costs associated with such incorporation at time of connection to city services

The City of Hughson appreciates the opportunity to comment on the above referenced project. Due to the duration of the comment period, and the scheduling of the City of Hughson Planning Commission, this item will be placed on the agenda for the regularly scheduled meeting on February 20, 2007. Should you have any questions regarding these comments please contact the City of Hughson Planning Department.

Barry C. Siebe Director of Planning & Building

Ph: (209) 883-0811 Fax: (209) 883-9725

E-mail bsiebe@hughson.org

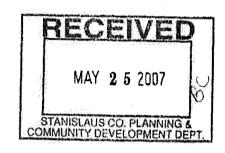


7018 Pine Street/P.O. Box 9 * Hughson, California 95326 * (209) 883-4054 * Fax (209) 883-2638

May 24, 2007

Stanislaus County Planning Department 1010 10th St., Suite 3400 Modesto, CA 95354 Attn: Bill Carlson, Senior Planner

RE: Santa Fe Crossing Project Comments



Kenneth A. Moore

CITY COUNCIL

Mayor

Stephen Qualls Mayor Pro Tem

Greg Adams Council Member

Gerald "Jerry"
Ledermann
Council Member

Ramon Bawanan Council Member

Joseph E. Donabed City Manager

Mary Jane Cantrell CMC, Director of Administrative Services/City Clerk

David M. Chase, P.E. Director of Public Works/City Engineer

Deborah L. Barone Director of Finance/ City Treasurer

Barry Siebe Director of Planning & Building

Thomas Clark Parks & Recreation Manager

Janet Rasmussen Chief of Police Services

John W. Stovall City Attorney Dear Mr. Carlson:

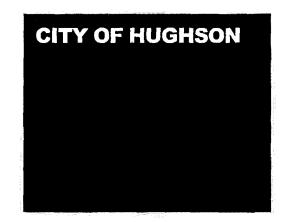
The City of Hughson and the project proponents have met and resolved the issues the City originally had with the project. Specifically, the proponents will omit the retail portion of the project, leaving a mini-storage facility with RV parking and the conversion of an existing building to an RV repair facility.

The City of Hughson withdraws our earlier concerns with the project in light of the above.

Sincerely,

Thom Clark
Interim Planning and Building Director





Memo

To: Joshua Mann, Stanislaus County Department of Planning and Community

Development

From: Thom Clark, City of Hughson Planning and Building Director

Date: October 29, 2007

Re: Santa Fe Crossing: Rezone Application 2007-01

In response to your request for the City of Hughson to respond to this proposal in writing as it pertains to the City's General Plan, I offer the following:

- Attached, please find Figure LU-2 and LU-4 from the City's General Plan. LU-2 shows that the project is one of the City's Gateways and LU-4 shows the General Plan land use designation as Service Commercial.
- Next (attached) is sheet LU-5 which provides for Gateway projects that are aesthetically attractive.
- Next (attached) is sheet LU-20 (Table LU-2) showing the acreage in the project as inside the City's Sphere of Influence (SOI).
- Next is sheet LU-26 defining the Service Commercial land uses.
- Next is sheet LU-34, showing Goal LU-3 which specifies that new development preserves and enhances Hughson's unique small town character. This policy is further strengthened by Policy LU-3.1 which specifies that new development should be compatible with physical site characteristics, surrounding land uses and available public infrastructure, as well as Policy LU-3.2 which specifies that new development will be visually interesting through variations of site and building design and building placement and orientation, and Policy LU-3.5 which states that new development will be designed to connect to the existing community, through the orientation and design of buildings and vehicular, pedestrian and bicycle connections.

- There are also two policies addressing sound walls. Policy LU-3.7 which states
 that sound walls should be avoided whenever possible, and Policy LU-3.9 which
 states that when sound walls are allowed, they should provide for visual relief
 through the use of a mixture of materials, landscaping and walkways and
 greenbelts.
- Sheet LU36, Policy LU-3.11: Use landscaping to differentiate between gateways, major intersection, and primary...arterials...etc.

Findings:

- 1. The proposed use of the proposed Santa Fe Crossing project is consistent with the City of Hughson's General Plan land use designation of Service Commercial.
- 2. The project is located at an identified Gateway to the City and therefore needs to be developed with quality aesthetical standards (sheet LU-5) that meet the various General Plan policies as noted above. IF the project meets these various standards, it <u>could</u> be found to be in compliance with the General Plan. The level of detail of the project does not provide for clear understanding of the materials, landscaping, transportation corridors, building and wall articulation etc, which would allow me to state that this particular concern is in conformance with the General Plan at this time.

From:

"Thomas Clark" <tclark@hughson.org>

To:

"Joshua Mann" <Mannj@co.stanislaus.ca.us>

Date:

10/29/07 6:55:59 PM

Subject:

RE: Santa Fe Crossing

Josh,

This is the best I could do.

Thom Clark Director of Planning and Building City of Hughson (209) 883-0811 ext. 33

----Original Message----

From: Joshua Mann [mailto:Manni@co.stanislaus.ca.us]

Sent: Thursday, October 25, 2007 2:17 PM

To: Thomas Clark

Subject: Santa Fe Crossing

The Inital Study package can be found here (as a PDF):

http://www.co.stanislaus.ca.us/planning/Projects/CEQA-rez2007-01.pdf

Thanks,

Joshua Mann, Associate Planner Stanislaus County Department of Planning and Community Development 1010 10th Street, Suite 3400 Modesto, CA 95354 (209)525-5925 www.stanco-planning.org mannj@mail.co.stanislaus.ca.us

-- -- Let Us Know How We Are Doing -- -- --

Please take a moment and complete the Customer Satisfaction Survey by clicking on the following link:

http://www.co.stanislaus.ca.us/SurveyChoice.htm

GOAL FIVE

Complement the general plans of cities within the County.

POLICY TWENTY-FOUR

Development, other than agricultural uses and churches, which requires discretionary approval and is within the sphere of influence of cities or in areas of specific designation created by agreement (e.g., Sperry Avenue and East Las Palmas Corridors), shall not be approved unless first approved by the city within whose sphere of influence it lies or by the city for which areas of specific designation were agreed. Development requests within the spheres of influence or areas of specific designation of any incorporated city shall not be approved unless the development is consistent with agreements with the cities which are in effect at the time of project consideration. Such development must meet the applicable development standards of the affected city as well as any public facilities fee collection agreement in effect at the time of project consideration. (Comment: This policy refers to those development standards that are transferable, such as street improvement standards, landscaping, or setbacks. It does not always apply to standards that require connection to a sanitary sewer system, for example, as that is not always feasible.)

IMPLEMENTATION MEASURES

- All discretionary development proposals within the sphere of influence or areas of specific designation of a city shall be referred to that city to determine whether or not the proposal shall be approved and whether it meets their development standards. If development standards of the city and County conflict, the city's standards shall govern.
 Responsible Departments: Planning Department, Planning Commission, Board of Supervisors
- 2. The policies described in the section on SPHERES OF INFLUENCE for projects within a city's sphere of influence or areas of specific designation shall be followed.

 Responsible Departments: Planning Department, Planning Commission, Board of Supervisors
- 3. The County shall limit its approval of discretionary projects in spheres of influence to agricultural uses, churches and projects recommended for approval by the city unless such projects are exempt from this implementation measure as a result of individual city/county agreements (e.g., upper McHenry Avenue, Beard Tract areas).
 Responsible Departments: Planning Department, Planning Commission, Board of Supervisors
- 4. Discretionary projects in areas zoned other than A-2 (General Agriculture) prior to the applicable agreement with the city within whose sphere of influence the project lies shall not be allowed to develop consistent with the current zone classification unless they first obtain approval for the project from the city.
 - Responsible Departments: Planning Department, Planning Commission, Board of Supervisors
- 5. Non-discretionary projects in spheres of influence shall be allowed to develop with existing entitlements.
 - Responsible Departments: Planning Department, Building Inspection Division, Public Works Department

SPHERES OF INFLUENCE

BACKGROUND

In 1973, Stanislaus County adopted a new General Plan concept called Urban Transition. This designation was placed on property outside the city limits but within the city's general plan boundary. One of the reasons for development of this designation was ongoing conflicts between the County and the cities. The County routinely approved development of land within a city's general plan boundary without regard to consistency with the city's plans. This caused a variety of problems for a city. First, although rare, development sometimes occurred which was not acceptable to the city, therefore, no attempt was made to annex the property resulting in islands of unincorporated area within a city. Second, if the County permitted urban development within the County, there was no incentive for the property owner to annex. This often prevented annexation. Third, even if the city wanted to annex the property and the property owner agreed, the development seldom met city standards with respect to street improvements, landscaping, signage, etc. At this point, there was no recourse for the city to upgrade the requirements.

With the adoption of the Urban Transition designation, development in most instances was required to annex before approval. Development which was allowed by ordinance without annexation was referred to the appropriate city for comment. The intent of the referral was to gain city input on whether or not a proposal was consistent with the city's plans and, if so, did the proposed development standards equal what the city would require if development were to occur in the city.

Originally, referrals were only made if the general plan designation was Urban Transition although the Urban Transition area is only a portion of the area within a city's general plan boundary. Gradually, referrals were made of all applications within a city's general plan boundary regardless of whether or not the property was designated Urban Transition.

In late 1984, the Local Agency Formation Commission (LAFCO) adopted spheres of influence for each city as required by state law. These spheres are "a plan for the probable ultimate physical boundaries and service area of a local agency." (Section 56425 of the California Government Code.) Since a sphere of influence is usually the general plan boundary of a city, the term more accurately describes the area in which referrals have been made.

POLICY

Whenever an application is to be considered which includes property within the sphere of influence of a city or special district (e.g., sewer, water, community services) or areas of specific designation created by agreement between County and City, the following procedures should be followed:

Development, other than agricultural uses and churches, which requires discretionary approval from incorporated cities shall be referred to that city for preliminary approval. The project shall not be approved by the County unless written communication is received from the city memorializing their approval. If approved by the city, the city should specify what conditions are necessary to ensure that development will comply with city development standards. Requested conditions for such things as sewer service in an area where none is available shall not be imposed. Approval from a city does not preclude the County decision-making body from exercising discretion, and it may either approve or deny the project.

- 2. Agricultural uses and churches which require discretionary approval should be referred to that city for comment. The County Planning Commission and Board of Supervisors shall consider the responses of the cities in the permit process. If the County finds that a project is inconsistent with the city's general plan designation, it shall not be approved. Agricultural use and churches shall not be considered inconsistent if the only inconsistency is with a statement that a development within the urban transition area or sphere of influence shall be discouraged (or similar sweeping statement). The city shall be asked to respond to the following questions:
 - (a) Is the proposed project inconsistent¹ with the land use designation on the city's general plan? If so, please include a copy of the map (or that portion which includes the subject property) and the text describing uses permitted for the general plan designation. All findings of inconsistency must include supporting documentation.
 - (b) If the project is approved, specifically what type of conditions would be necessary to ensure the development will comply with city development standards such as street improvements, setbacks and landscaping?

In the case of a proposed project within the sphere of influence of a sanitary sewer district, domestic water district or community services district, the proposal shall be forwarded to the district board for comment regarding the ability of the district to provide services. If the district serves an unincorporated town with a Municipal Advisory Council (MAC), the proposal shall also be referred to the MAC for comment.

¹The question is specifically phrased to ask if a proposed project is <u>inconsistent</u> with the General Plan designation. This is intended to (a) encourage a city to specifically designate all land within its Sphere of Influence if it wants to oppose development proposals within the Sphere, and (b) to assure that tangible proof is submitted if denial is requested. This will eliminate the County's dilemma of trying to prove something is consistent with an inadequate General Plan.

ATTACHMENT C

December 6, 2012 Planning Commission Minutes

Planning Commission Minutes December 6, 2012 Page 2

B. TIME EXTENSION FOR REZONE APPLICATION NO. 2007-01 - SANTA FE CROSSING - Request to amend the Development Schedule for P-D (313) to allow development of the 11.44± acre site to be extended until January 8, 2018. The previously approved development schedule (expiring January 8, 2013) allowed a commercial project to be developed in three (3) phases. The development plan consisted of a 19,250 square foot commercial building, 435 mini storage units, 52 RV storage spaces, a gas station with a 5,065 square foot mini market, and a drive through coffee shop. The project is located at 4306 Santa Fe Avenue, at the northwest corner of Geer Road and Santa Fe Avenue, southeast of the City of Hughson.

APN: 045-007-031

Staff Report: Joshua Mann Recommends APPROVAL.

Public hearing opened.

OPPOSITION: Bryan Whitemyer, City Manager, Hughson **FAVOR:** George Petrulakis, 1130 12th Street, Modesto

Public hearing closed.

Gammon/Boyd, 9-0 (Unanimous), APPROVED RECOMMENDATIONS AS OUTLINED IN STAFF'S MEMO TO THE PLANNING COMMISSION

EXCERPT
PLANNING COMMISSION
MINUTES
4
Secretary, Planning Commission
1-23-2013
Date

Affidavit of Publication

orig. Sent customer

STATEOF CALIFORNIA County of Stanislaus }ss

VICKIFRAGO

Here-un-to being first duly swom, deposes and says that all time hereinafter mentioned he/she was a citizen of the United States over the age of twenty-one (21) years, and doing business in said county, not interested in the matter of the attached publication, and is competent to testify in said matter, that he/she was at and during all said time the principal clerk to the printer and publisher of the HUGHSONCHRONICLE

a legal newspaper of general circulation published weekly in Hughson in said County of Stanislaus, State of California: that said HUGHSONCHRONICLE

is and was at all times herein mentioned, a newspaper of general circulation as that term is defined by Section 6000 of the Government Code, and as provided by said section and so adjudicated by Decree No. 41926 by the Superior Court of Stanislaus County, State of California, is published for the dissemination of local and telegraphic news and intelligence of a general character, have a bonafide subscription list of paying subscribers, and is not devoted to the interest, or published for the entertainment or instruction of a particular class, profession, trade, calling, race of denomination: or for the entertainment and instruction of any number of such classes, professions, trades, callings, races or denominations: that at all times said newspaper has been established, in Hughson; in said County and State, at regular intervals for more than one year preceding the first publication of the notice herein mentioned, that said notice was set in type not smaller than nonpareil and was preceded with words printed in blackface type not smaller than nonpareil, describing and expressing in general terms, the purport and character of the notice intended to be given

NOTICE OF PUBLIC HEARING

January 15, 2013

of which named annexed is a printed copy, was published and printed in said

HUGHSON CHRONICLE

at least 1 time, commencing on the 15th day of January 2013 and ending on the the 15th day of January 2013 the days inclusive, and as often during said time as said newspaper was regularly issued, to wit:

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Dated this 15th day of January 2013

PRINCIPAL CLERK OF THE PRINTER

Hughson Chronicle

1.gal # /216
IOTICE OF PUBLIC
HEARING FORAPPEAL
OF PLANNING COMMISSION'S APPROVAL OF A
TIME EXTENSION FOR
REZONE APPLICATION
NO. 2007-01, SANTA FE
CROSSING

NOTICE IS HEREBY GIVEN that on January 29, 2012, at 9:05 a.m., or as soon thereafter as the matter may be heard, the Stanislaus County Board of Supervisors will meet in the Chambers. Basement 1010 10th St., Modesto, CA, to consider an appeal to the Planning Commission's approval of a time extension for Rezone Application No. 2007-01 -Santa Fe Crossing, a request to amend the Development Schedule for P-D (313) to allow development of the 11.44± acre site to be extended until January 8, 2018. The previously approved indevelopment... schedule (expining danuary 8. 2013) allowed a commercial project to be developed in three (3) phases. The development plan consisted of a 19,250 square foot commercial building, 435 mini storage unitš, 52 RV storage spaces, a gas station with a 5,065 square foot mini market, and a drive

through coffee shop. The project is located at 4306 Santa Fe Avenue, at the northwest corner of Geer Road and Santa Fe Avenue, southeast of the City of Hughson. APN: 045-007-031.

NOTICE IS FURTHER GIVEN that at the said time and place, interested persons will be given the opportunity to be heard. Material submitted to the Board for consideration (i.e. photos, petitions, etc.) will be retained by the County. If a challenge to the above application is made in court, persons may be limited to raising only those issues they or someone else raised at the public hearing described in this notice, or in written correspondence delivered to the Board. For further information call (209) 525-6330.

BY ORDER OF THE BOARD OF SUPERVI-SORS DATED: January 8, 2013. ATTEST: Christine Ferraro Tallman, Clerk of the Board of Supervisors of the County of Stanislaus, State of California. BY Elizabeth A. King, Assistant Clerk

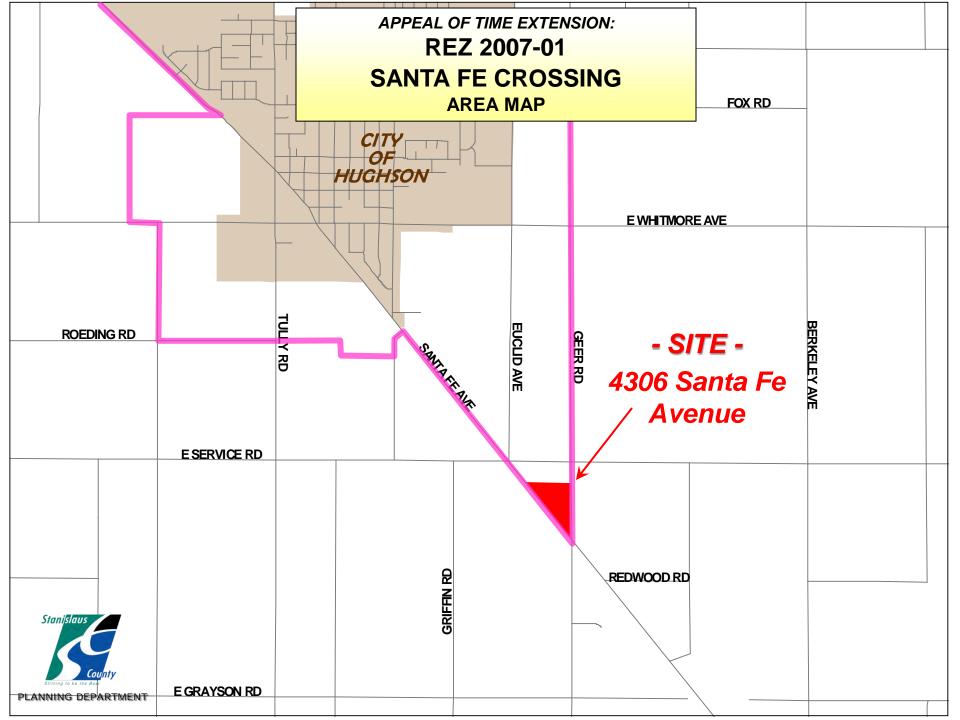
Publication Date: 1-15-13

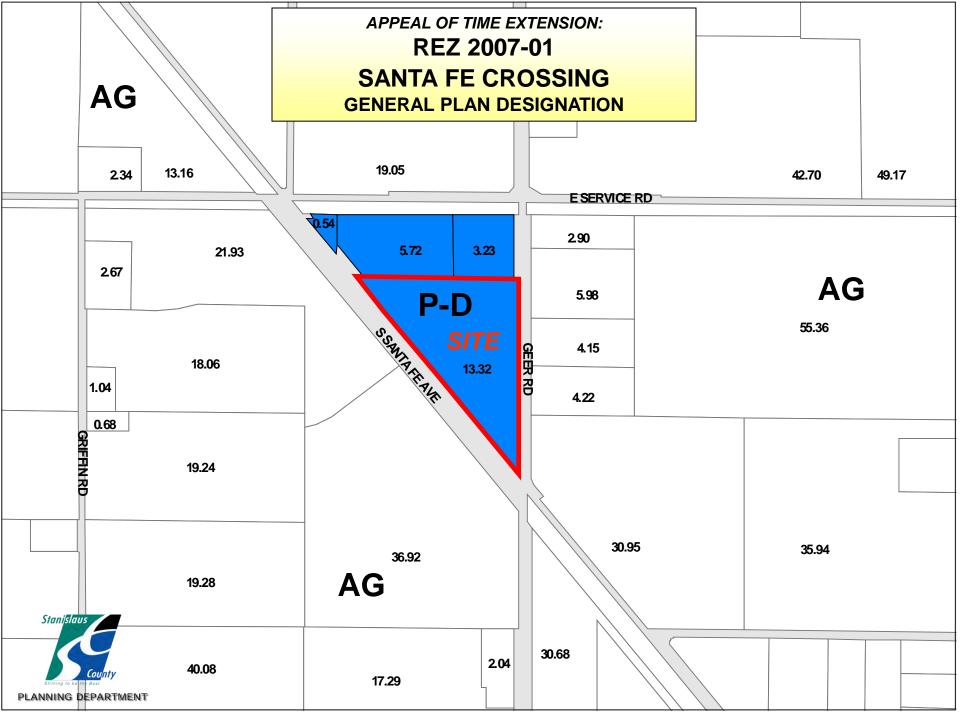
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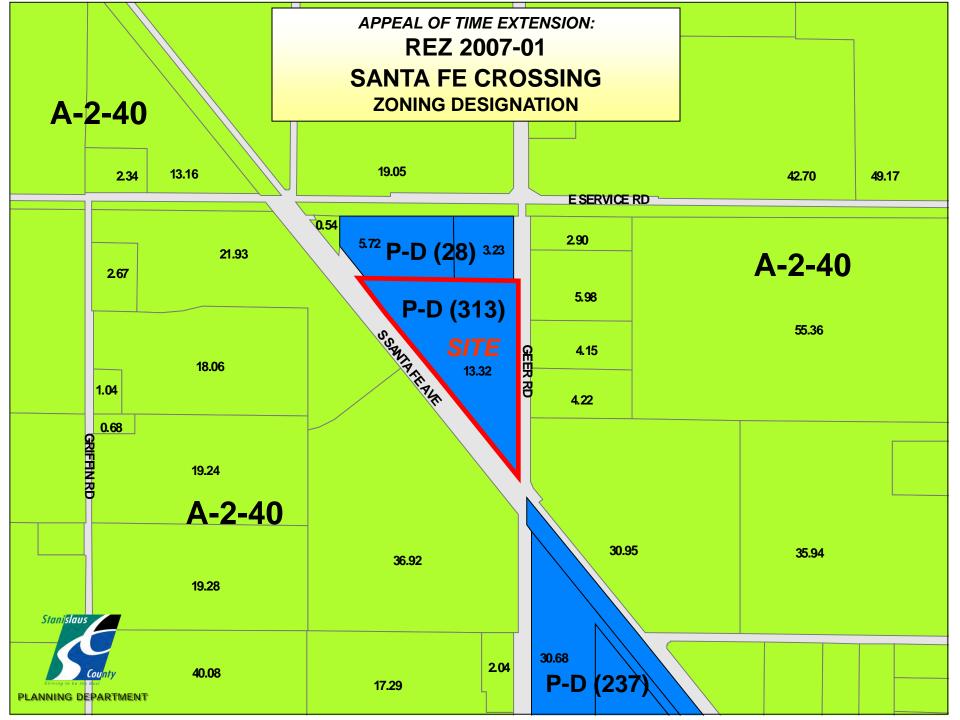
APPEAL OF A PLANNING COMMISSION DECISION ON DECEMBER 6th, 2012 TO APPROVE A TIME EXTENSION REQUEST FOR:

REZONE APPLICATION NO. 2007-01 SANTA FE CROSSING

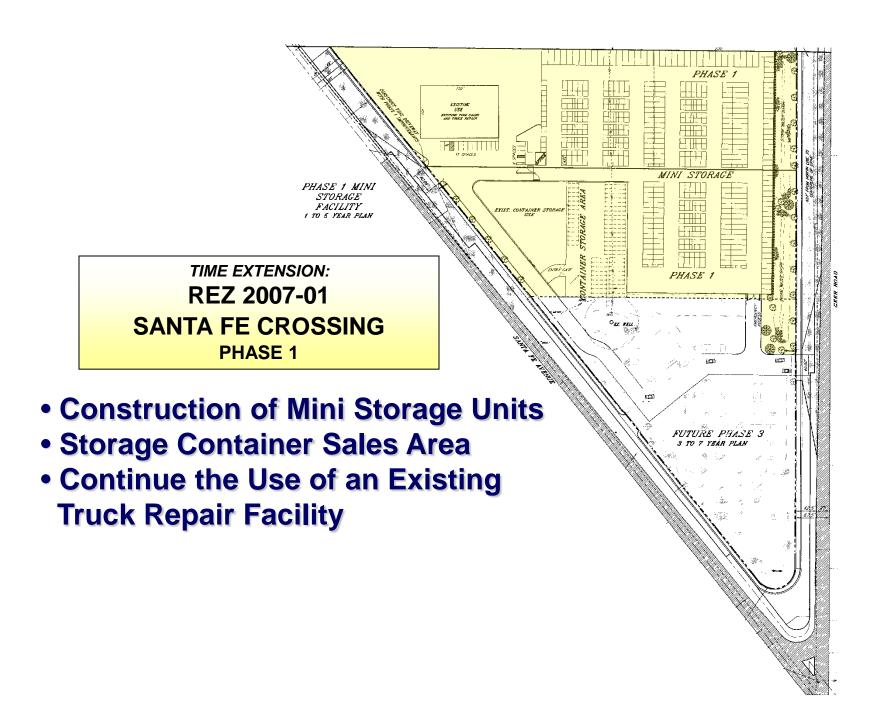
















REZONE REQUESST

Approved in 2007/2008

<u>Dec. 6th, 2007:</u> Planning Commission recommended, on a 8-0 vote (Souza/Mataka), the Board approve request with a modification to the Dev. Schedule, from 7 to 5 years.

Jan. 8th, 2008: Board of Supervisors approved the request as recommended by the Planning Commission.



TIME EXTENSION

Section 21.40.090 (B)

In order to approve a Time Extension request, the Planning Commission and/or Board has to find that:

 The Applicant has shown good cause for being granted the extension.



TIME EXTENSION

- The County's Zoning Ordinance sets no standards beyond "good cause" shown for approval of a Time Extension
- As discussed in the PC & Board Memo, the applicant has provided information to show "Good Cause" for approval



APPLICANT'S STATEMENT

Applicant has provided a statement that the Time Extension is being requested due to the overall tough economic times that have occurred since 2007 / 2008

- Approved On-Site Improvement Plans
- Approved Off-site Improvement Plans
- Recorded Street Improvement Agreement
- Recorded Irrevocable Offer of Dedication and Utility Easement



December 6th, 2012:

- Applicant's Representative Spoke in Favor
- Representative from the City of Hughson Spoke against the Approval



City of Hughson cited "Environmental Concerns" related to:

- Green House Gases (GHG)
- Traffic
- Water Quality Concerns

Many of these concerns were addressed during the initial project review in 2007/2008 and were incorporated into the Development Standards



December 6th, 2012:

- Commission discussed issue raised by the City
- Other discussion focused on the length of the Extension, may not be long enough time period



December 6th, 2012:

- Ultimately found that the Applicant had shown the "Good Cause" necessary to be granted the Time Extension
- 9-0 (Gammon/Boyd) Vote to Approve a 5-Year Time Extension



APPEAL - TIME EXTENSION

December 14th, 2012:

- City of Hughson filed an Appeal of the Planning Commission's Approval of Time Extension
- Cited Environmental Concerns and General Plan Consistency Issues



APPEAL - TIME EXTENSION

- The Santa Fe Crossing project was determined to be consistent with the General Plan at the time of approval in 2008.
- Consideration of a Time Extension is not a reconsideration of the development proposal but an assessment of "Good Cause" shown.

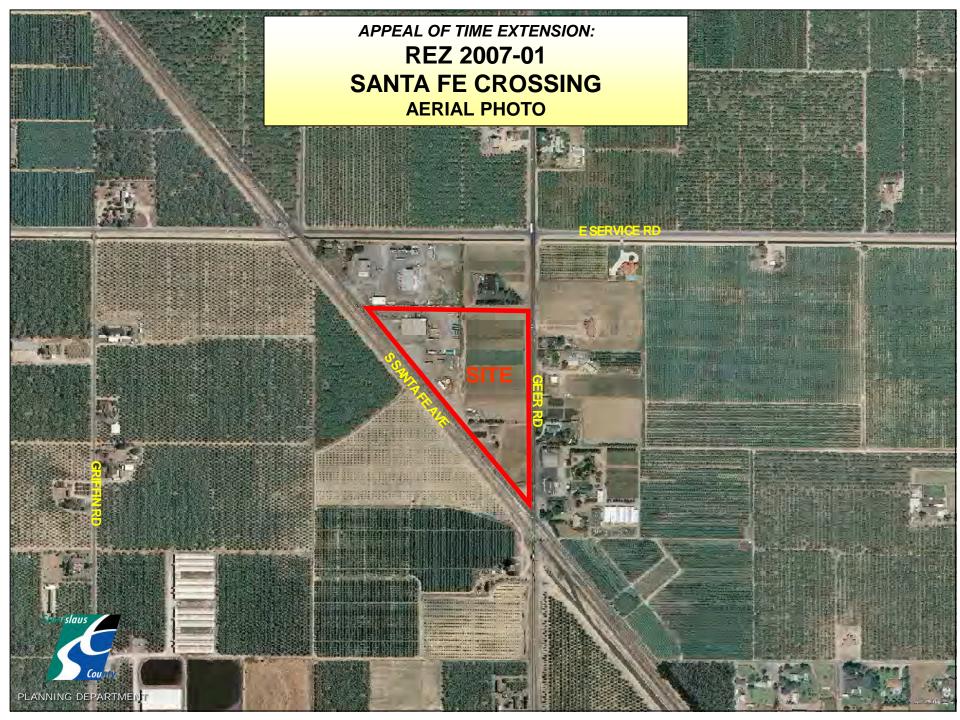


APPEAL - TIME EXTENSION

Board Actions:

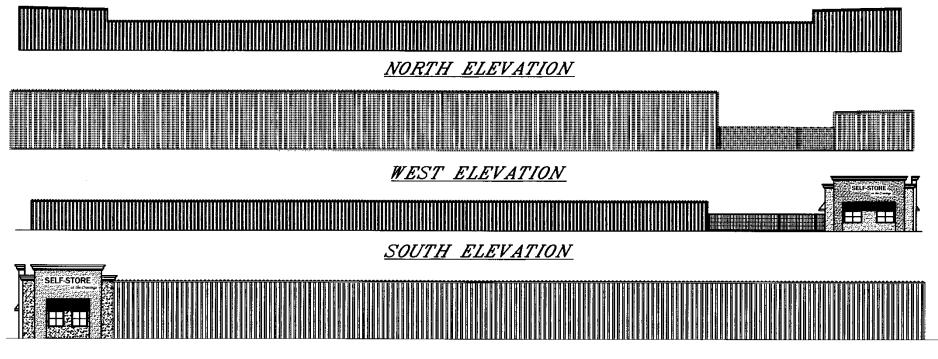
- 1. Uphold the Commission's Decision Deny the Appeal and as such Find that the Applicant has shown the "Good Cause" necessary to be granted a Time Extension
- 2. Reverse the Commission's Decision Approve the Appeal and as such Find that
 the Applicant has not shown "Good Cause"
 to be granted a Time Extension







APPEAL OF TIME EXTENSION: REZ 2007-01 SANTA FE CROSSING "MINI-STORAGE" ELEVATIONS



EAST ELEVATION

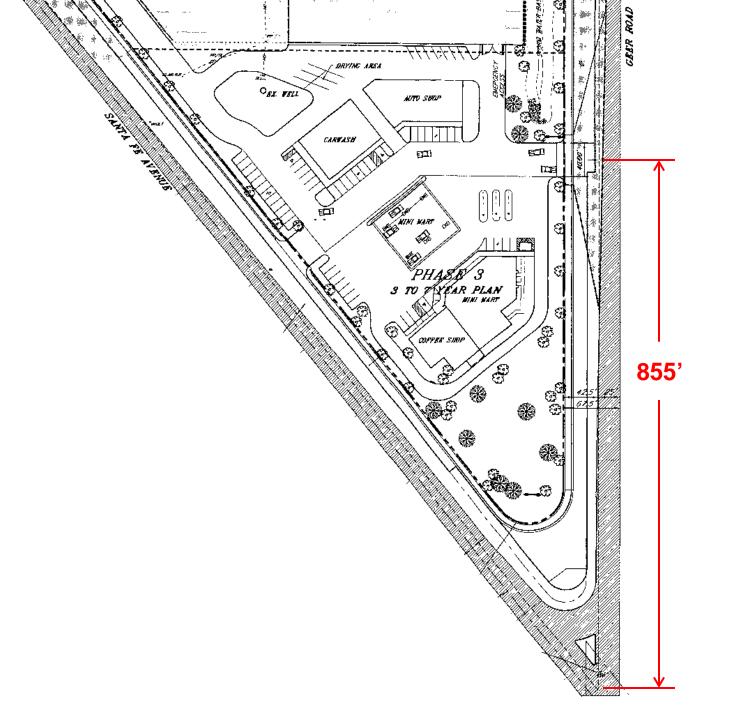


TIME EXTENSION: REZ 2007-01 SANTA FE CROSSING BUILDING ELEVATIONS



FRONT ELEVATION





- STAFF RECOMMENDATION -

Staff has provided a Memo to clarify an issue regarding the County's General Plan Sphere of Influence (SOI) Policy. Staff has conducted additional analysis and has concluded that:

- While approval of a Time Extension is a discretionary act,
- A Time Extension is not a development proposal subject to the SOI Policy



TIME EXTENSION REFERRAL

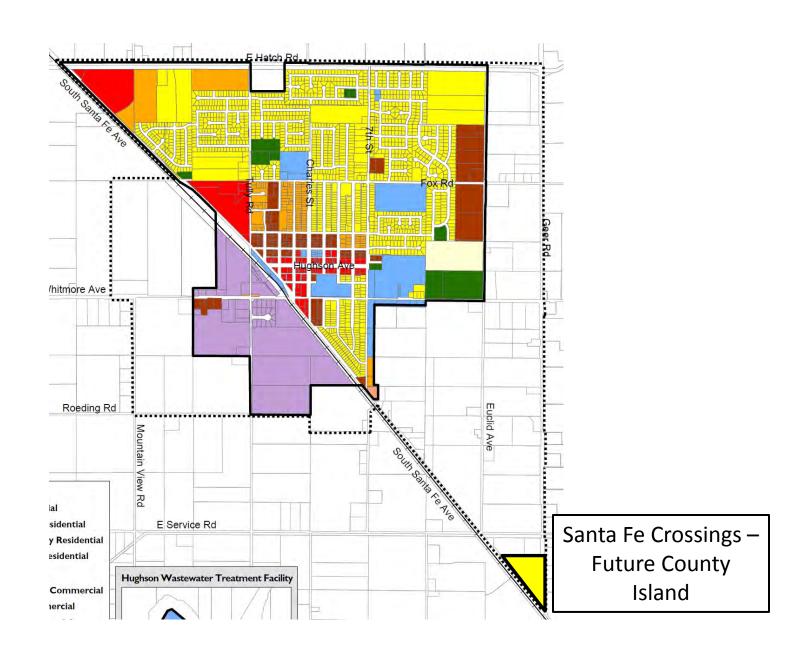
City of Hughson also stated that to date, <u>51 of the 57</u> Development Standards have not been complied with.

- Staff reviewed the Development Standards and determined that 52 of 57 are triggered at the construction phase.
- Development Standards that have been able to met prior to construction, have been met.
- Applicant would be required to comply with all Development Standards if the TE request is approved.

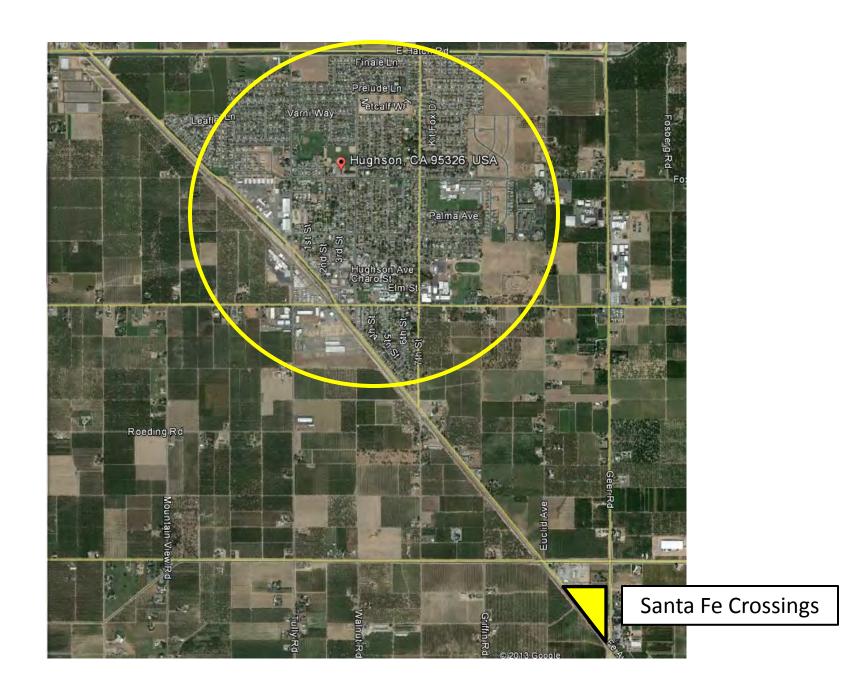


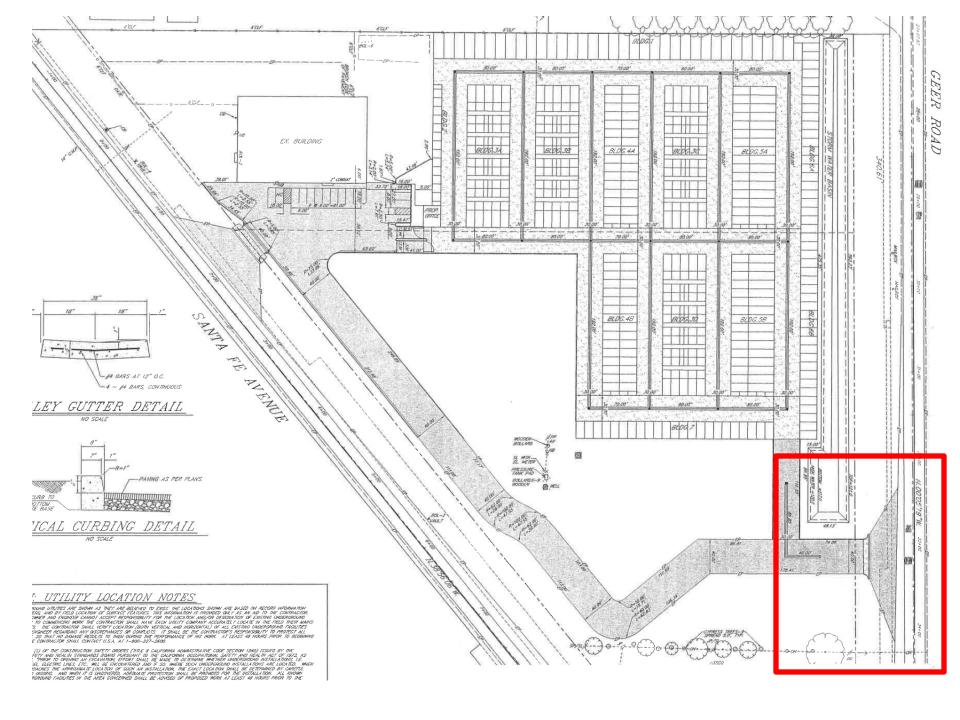
Santa Fe Crossings Time Extension Appeal

City of Hughson



Project Does Not Conform With 2006 City/County Agreement







Does not conform with Goal Five – Policy Twenty Four

Good Cause For Time Extension

- Good cause has not been demonstrated.
- The site today looks pretty much the same as it did back in 2006.
- Nothing has been constructed.

September 2006



June 2009



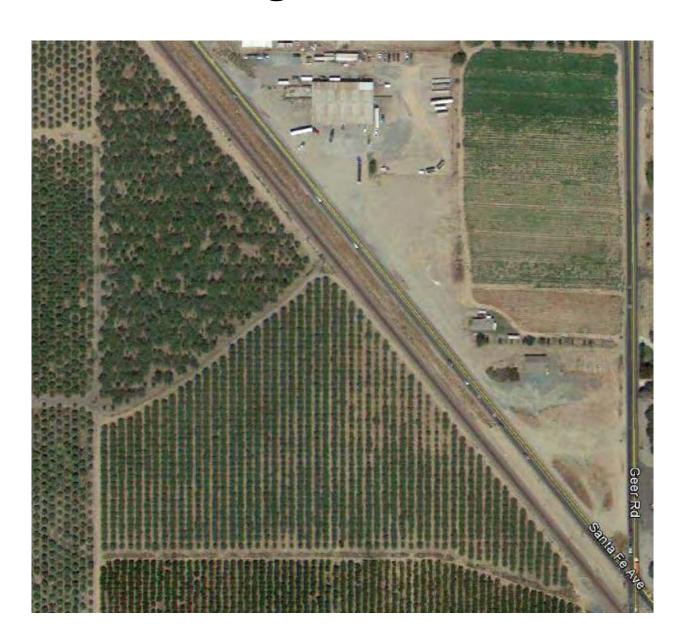
June 2010



June 2011



August 2012



Time Extension is a discretionary act

 A large reason why Development Schedules (for Planned Developments) do not last indefinitely, is the need to recognize the passage of time may have caused agencies to look at the project differently. The City of Hughson respectfully requests that the board deny the time extension for the Santa Fe Crossings project.