Urgent Routine CEO Concurs with Recommendation YES NO SUBJECT: Acceptance of the Emergency Abatement Report by the Depa	BOARD AGENDA # AGENDA DATEJanuary 24, 2012 4/5 Vote Required YES NO
CEO Concurs with Recommendation YES NO (Information Attached)	
Acceptance of the Emergency Abatement Report by the Depa	
Development, Building Permits Division Regarding a Hazardon at 4555 North Star Avenue in the Modesto Area	• •
STAFF RECOMMENDATIONS:	
Accept the Emergency Abatement Report by the Department Building Permits Division regarding a hazardous and unsafe c Avenue in the Modesto area.	
FISCAL IMPACT: Costs associated with the clean-up includes staff time, materia Valley Air Pollution Control District demolition permitting, and I and disposal of materials excluding the area that may require Departments of Planning and Community Development and E approximately 121 man hours from October 2011 through Dec	hard costs from the contractor for clean-up special treatment. Staff from the nvironmental Resources spent
	(Continued on page 2)
BOARD ACTION AS FOLLOWS:	
	No. 2012-034
	d by SupervisorWithrow
On motion of Supervisor <u>Monteith</u> , Seconder and approved by the following vote, Ayes: Supervisors: <u>Chiesa, Withrow, Monteith, De Martini, and G</u> Noes: Supervisors: None	
and approved by the following vote, Ayes: Supervisors:Chiesa_Withrow, Monteith, De Martini, and g Noes: Supervisors:None Excused or Absent: Supervisors:None	
and approved by the following vote, Ayes: Supervisors:Chiesa_Withrow, Monteith, De Martini, and g Noes: Supervisors:None Excused or Absent: Supervisors:None Abstaining: Supervisor:None 1)XApproved as recommended	
and approved by the following vote, Ayes: Supervisors:Chiesa, Withrow, Monteith, De Martini, and g Noes: Supervisors:None Excused or Absent: Supervisors:None Abstaining: Supervisor:None	

CHRISTINE FERRARO TALLMAN, Clerk

ATTEST:

File No.

## FISCAL IMPACT: (Continued)

this effort is approximately \$12,334 for the Planning and Community Development Department and \$3,230 for the Department of Environmental Resources. Additional cost for the Stanislaus County Sheriff Department is estimated to be \$4,600 for work which included supervision of County Honor Farm crews cleaning-up sensitive document and on-site security. The cost for title reports, certified mailing costs, and asbestos testing was \$1,625. Total cost to the County Department of Planning and Community Development Dangerous Building Abatement Fund was \$13,959. The fund has approximately \$198,000 in cash available to cover allowable clean-up costs. The Department of Environmental Resources covered associated staffing expenses using existing budgeted appropriations.

The labor and materials cost for contract clean-up activities by Modesto Sand and Gravel was \$23,423.50. This cost was initially funded by the Chief Executive Office County Facilities Budget. An adjustment to the County Facilities Budget may be necessary as part of mid year financial process and Chief Executive Office staff is currently conducting this evaluation. The County Facilities Budget also covered the expenses incurred by the Sheriff's Department.

Remaining costs will be related to staff coordination with the US Environmental Protection Agency and State of California. No additional clean-up costs are anticipated. Stanislaus County has the ability to lien the property in order to recover clean-up costs; however, recovery is unlikely due to the number of other liens already on the property. Total cost to Stanislaus County to date for this cleanup effort is \$45,213.

### DISCUSSION:

Pursuant to Section 2.92.095(G) of the County Code, this report informs the Board of Supervisors of actions taken to abate the unsafe condition at 4555 North Star Avenue, the abandoned Indalex Plant, in the Modesto area.

In accordance with Section 2.92.020 of the County Code, regarding nuisance abatement, "the director or his/her designee, shall have the discretion to seek the correction of any violation(s) through the use of administrative citations, abatement, criminal prosecution, or civil litigation, alone or in combination. The Director of Planning and Community Development, through the Chief Building Official, is responsible for abating "dangerous buildings". The Director of Environmental Resources is responsible for abatement of other nuisances. Typically, through the dangerous building or nuisance abatement process, letters are sent to the landowner requesting abatement of the nuisance without the need for government intervention. If the landowner fails to respond, Sections 2.92.030 through 2.92.090 describes the processes by which the County may abate the nuisance of a "Notice and Order to Abate" and presentation of the nuisance before both the Nuisance Abatement Board and the Board of Supervisors. The process normally takes several months to complete.

However, Section 2.92.095(c) states that "if the director or his/her designee reasonably determines that there is no responsible person to whom a notice of unsafe condition can be delivered, the director or his/her designee may waive the ten-day notice and proceed immediately with abatement of the unsafe condition, provided that an affidavit is completed documenting the circumstances and reasons why the service of the notice would be futile. Section 2.92.095(G) provides the director with the authority to: "immediately abate any unsafe condition without prior notice to the owner, lessee, agent or other person having charge or control of the property, if the director or designee find and determine that there exists on the property an extremely hazardous unsafe condition that cannot be permitted to exist for ten days. The director shall report to the Board of Supervisors at the first regular meeting after taking action to abate the unsafe condition explaining all actions taken and justifying the decision to proceed immediately without prior notice. "

# BACKGROUND, CIRCUMSTANCES AND REASONS WHY SERVICE OF NOTICE IS FUTILE

Indalex performed custom aluminum extrusion, anodizing, and painting at 4555 North Star Way, Modesto until operations ceased in the Spring of 2009. The company filed for bankruptcy protection in 2009, and in 2010 a bankruptcy court in Delaware allowed it to abandon the property at 4555 North Star Avenue. In 2010, the Federal Environmental Protection Agency (USEPA) and California Department of Toxic Substances Control (DTSC) conducted a clean-up on site to abate toxic liquids left on site after the abandonment. The site was fenced and DTSC provided security patrols. Security patrols were removed in late 2010 after the State and Federal warrants expired.

By 2011, independent scavengers had begun dismantling the facility and removing steel and equipment for salvage. None, we believe were authorized by an existing or previous owner of the site. In late October 2011, the scavengers began removing the supporting superstructure of the building.

In November 2011, the Department of Planning and Community Development Building Permits Division began abatement proceedings under Sections 2.92 and 2.93 of the Stanislaus County Code. Section 2.93 of the County Code regulates abatement of Vacant Structures and authorizes the Chief Building Official to conduct the abatement process.

Additionally, the 2010 California Code of Regulations Title 24, 2010 California Building Code Part 2, Volume 1, Chapter 1 and various sections of the 2006 International Property Maintenance Code authorize the Chief Building Official to take enforcement actions regarding unsafe structures and equipment.

Because the property was abandoned through the bankruptcy, there appeared to be no legitimate owner of the site. County Counsel conducted research through the bankruptcy proceedings and provided a list of nine (9) companies and organizations with possible ownership interest. On November 15, 2011, letters demanding abatement

were sent to each of the nine companies. County Counsel received one response from Sun Capital Finance, who declined to take any responsibility for the site.

On December 9, 2011, County Counsel and the Director of Planning and Community Development requested the Stanislaus County Superior Court to issue an Inspection and Abatement Warrant. Judge Mayhew issued the warrant on December 9, 2011 which was valid for 14 days. The Application, Declaration of the Planning Director in support of the Application, Memorandum of Points and Authorities, and the signed warrant are provided as attachments.

By December 12, 2011, most of the steel and wood structures were gone, and what remained on site was mostly loose insulation and debris which was being blown off site and impacting County roadways and neighboring properties. A portion of one two-story office building and storage tanks also remained.

## DETERMINATION

Based on the fact that none of the nine companies contacted had responded with an acknowledgement of responsibility for the site, it was the Director's determination that there is no responsible person to whom a notice of unsafe condition can be delivered, and that service of the notice was futile. The Director waived the ten-day notice and directed the Chief Building Official to proceed immediately with summary abatement of the unsafe condition. The Director further found that based on the presence of loose debris and insulation on site, the presence of unsecured vacant structures, that there exists on the property an extremely hazardous unsafe condition that cannot be permitted to exist for ten more days.

## ACTIONS TAKEN

On December 7, 2011, the Chief Building Official and a Senior Buyer with the General Services Agency Purchasing Division issued a request for bids to three contractors. The request included removal, sale, complete demolition, and/or permanent disposal, of all items found upon the premises comprising conditions of non-conformity, exclusive of an area that the Department of Environmental Resources (DER) identified as requiring special treatment because of alkaline conditions.

Additionally on December 7, 2011, the Building Permits Division ordered an asbestos survey of the site by Bovee Environmental to verify that clean-up could occur without the need for special treatment of the debris. On December 8, 2011, the results were returned and showed only a small amount of asbestos on the glue of the floor tiles of one small area of the office. This report was forwarded to the San Joaquin Valley Air Pollution Control District and they have said there is no need for any special treatment of the material.

On December 9, 2011, the Building Permits Division contacted ACT Environmental for a cost estimate for clean-up of the area that was excluded from the primary clean-up contract and for handling and disposal of the hazardous waste on site.

Additionally, on December 9, 2011 the Building Permits Division received a Lot Book Guarantee Title Report for the site that included the following liens:

- Current Taxes: 2 payments of \$25,922.36
- Tax Default from 2008/2009/2010/2011: \$253,646.08 (Dec 2011)
- Unknown Supplemental Taxes, CFD Assessments and MID Assessments
- Deed of Trust with JP Morgan Chase Bank as Beneficiary: \$240,000,000
- Second Priority Deed of Trust with US Bank National Association as Beneficiary \$270,000,000

Three bids were received for the primary clean-up and a contract was awarded to Modesto Sand and Gravel on December 12, 2011. Additionally, on December 12, 2011, the Chief Building Official posted the site with a 24-hour notice of execution of warrant and mailed copies to all known interested parties.

On December 13, 2011, the contractor discovered from PG&E that there may still be an active high pressure gas line and other "live" utilities still on site. The Utility Companies had no record of service at 4555 North Star Avenue and instead had a Bangs Avenue address. Underground Service Alert was called and County representatives were on site on December 14, 2011 to evaluate the situation. Staff from the Building Permits Division and from Modesto Sand & Gravel worked diligently with PG&E, MID and AT&T to ensure that these services would be completely shut off or capped.

On December 15, 2011, staff from the Department of Environmental Resources and the Building Permits Division was on site to further verify the locations that may require special treatment because of high acid or alkaline waste material. DER staff sampled newly discovered piles of waste near the paint booth and scheduled a meeting for Monday, December 19, 2011 with the environmental clean-up contractors and other County staff.

The meeting was held on site on December 19, 2011 and DER staff and the potential environmental clean-up contractor tested various piles of debris and other material to ensure that Modesto Sand and Gravel could begin work outside the segregated area without disturbing high acid or alkaline materials or liquids.

On December 20, 2011, DER staff provided verbal assurance that none of the areas outside of the segregated tank areas and near the paint booth showed signs of hazardous waste or high acid or alkaline materials or liquids. The segregated areas were identified on the ground with bright orange paint.

By December 21, 2011, Modesto Sand and Gravel began work to initiate clean-up activities for all non-hazardous waste and material. It was noted that it appeared that a neighboring landowner had pushed some additional brush and debris onto the site to add to the volume of clean-up required.

All refuse and debris had been removed by December 23, 2011. The building remnants had been demolished and the concrete blocks from the building and surrounding wall

had been used to fill the loading dock and other low lying areas. The septic system and grease trap was pumped, collapsed, filled, and removed as necessary.

## REMAINING CLEAN-UP REQUIRED

On site, there remain several dip-tanks and storage tanks as well as debris that have tested as potentially hazardous. On December 21, 2011, the California EPA Department of Toxic Substances Control (DTSC) indicated to the County that they would coordinate with Stanislaus County and USEPA to setup a site visit at the Indalex site for either January 4th or 5th, 2012 for the purpose of deciding what additional removal work could be done to mitigate the potential hazards located onsite. Based on what they observed onsite and the assessment work conducted by Stanislaus County, DTSC indicated they could assist with removing the sludge material located at various locations onsite.

On January 5, 2012, the State DTSC and USEPA agreed to finish the clean-up at the Indalex facility. They began sampling on January 12, 2012 to determine what was left out on the site. They agreed to remove all the tanks, clean the dip tanks and have them cut off at grade and filled with concrete. They planned to cap or fill all the secondary containment areas, dispose of the hazardous debris, and do a phase one site assessment (soil borings). This should take care of the remaining issues at the site, and, according to the State and USEPA, could take up to two months to complete.

## NEXT STEPS

The Department of Environmental Resources will continue to coordinate with the State DTSC and Federal EPA to finalize clean-up of the tanks and remaining debris.

## POLICY ISSUES:

Completion of the Indalex site clean-up supported the Board of Supervisors priorities of providing A Safe Community and A Healthy Community.

## STAFFING IMPACTS

Existing staff from the Departments of Planning and Community Development, Sheriff and Environmental Resources, and County Counsel participated in this activity. Contractors were used for the clean-up and asbestos testing. No additional staff was required.

## CONTACT PERSONS:

Kirk Ford, Director, Planning and Community Development (209)525-6330 Steve Treat, Chief Building Official, (209)525-6557 Sonya Harrigfeld, Director, Department of Environmental Resources, (209)525-6700 Thomas Boze, Deputy County Counsel, (209)525-6376

## ATTACHMENT:

1. Application for Warrant, Declaration of the Planning Director in support of the Application, Memorandum of Points and Authorities, and Warrant.

i:\planning\board of supervisors\indalex - 4555 north star\indalex actions bos report final version.doc

1	JOHN P. DOERING, County Counsel	Exempt: Gov. Code §6103
2	THOMAS E. BOZE, Deputy County Counsel Bar No. 209790	I U
3	1010 Tenth Street, Suite 6400 Modesto, California 95353-0074	
4	Telephone: (209) 525-6376	
5	Attorneys for County of Stanislaus	
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7		
8	SUPERIOR COURT OF T	HE STATE OF CALIFORNIA
9	COUNTY O	F STANISLAUS
10		
11	IN THE MATTER OF THE	Case No.
12	APPLICATION OF THE COUNTY OF Stanislaus TO ABATE NUISANCE	Judge:
13	CONDITIONS ON PROPERTY LOCATED AT 4555 NORTH STAR WAY,	APPLICATION FOR INSPECTION AND ABATEMENT WARRANT;
14	COUNTY OF STANISLAUS, CALIFORNIA.	DECLARATION OF KIRK FORD IN SUPPORT THEREOF
15 16		(Code of Civil Procedure sections 1822.50- 1822.58.)
10		1022.30.)
18	The COUNTY OF STANISLAUS ("(	County") hereby applies for an order directed to a
19		enter upon, conduct an inspection of all property
20		ODESTO, in the unincorporated area of Stanislaus
21	County, California (the "Property") that is req	uired or authorized by law or regulation relating to
22	building, fire, safety, plumbing, electrical, hea	lth or zoning, and to abate all nuisances authorized
23	by law.	
24	This application for an inspection and	d abatement warrant is made pursuant to Title 13
25	(commencing with section 1822.50) of Part 3	3.5 of the Code of Civil Procedure on the grounds
26	that there is reason to believe that a condi	tion of nonconformity exists with respect to the
27	Property. "[I]n the absence of consent or exig	ent circumstances, government officials engaged in
28	the abatement of a public nuisance must have	a warrant to enter any private property where such - 1 -
		ION AND ABATEMENT WARRANT; K FORD IN SUPPORT THEREOF

ATTACHMENT 1

entry would invade a constitutionally protected interest." (Gleaves v. Waters (1985) 175
 Cal.App.3d 413, 419.)

The County requests that the court authorize entry upon the Property to inspect the Property and to implement emergency nuisance abatement procedures on the Property. The County specifically requests authorization for forcible entry, using reasonable means, if the owner fails to allow permissive entry, and to execute this warrant in the absence of the owner of the Property. This application is based upon the following Declaration In Support Of Application For Inspection Warrant.

Dated: December 8, 2011

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JOHN P. DOERING County counsel BΫ Deputy County Counsel

Attorneys for County of Stanislaus

APPLICATION FOR INSPECTION AND ABATEMENT WARRANT; DECLARATION OF KIRK FORD IN SUPPORT THEREOF

- 2 -

1	DECLARATION OF KIRK FORD,
2	DIRECTOR OF PLANNING AND COMMUNITY DEVELOPMENT
3	IN SUPPORT OF APPLICATION FOR ABATEMENT WARRANT
4	I KIRK FORD, declare as follows
5	1. I am employed by the County of Stanislaus ("County") as Director of Planning and
6	Community Development. In that capacity, my duties include abating violations of the
7	Stanislaus County Code as pertains to nuisances, the 2010 California Building Standards
8	Code (including, the International Property Maintenance Code, the 2010 California
9	Electric Code, and the 2010 California Plumbing Code) and such other statutes and codes
10	that pertain to blight within the County. My duties also include acting as Chief Building
11	Official or designating Chief Building Official duties to staff. I have designated Steve
12	Treat, an employee of the Department of Planning and Community Development as the
13	County's Chief Building Official. The matters stated herein are true of my own personal
14	knowledge, except as to those matters that are stated on information and belief, and as to
15	those matters I believe them to be true.
16	2. This application pertains to the property located at 4555 NORTH STAR AVENUE,
17	MODESTO, California. The noted property is located in the unincorporated portion of
18	Stanislaus County. As of today's date, there is no known owner of the property.
19	3. Indalex West Inc., owned and operated an aluminum extrusion manufacturing plant on the
20	property. In June 2008, the Regional Water Quality Control Board (RWQCB) notified
21	Indalex that elevated levels of TCE had been detected in the groundwater at the site. On or
22	about July 30, 2009, the RWQCB issued an order to Indalex requesting submittal of a
23	groundwater report on, or before, September 30, 2009. In July of 2008, the Indalex facility
24	ceased operations.
25	4. On March 20, 2009, Indalex filed for Chapter 11 (reorganization). The Chapter 11 action
26	was converted to Chapter 7 (liquidation) on October 14, 2009, on the motion of the
27	creditors. The action is on file in the U.S. Bankruptcy Court, District of Delaware, titled In
28	Re: IH 1, Inc., et al., (fka Indalex Holdings Finance, Inc.) Case No., 09-10982 (PJW). The - 1 -
	APPLICATION FOR INSPECTION AND ABATEMENT WARRANT; DECLARATION OF KIRK FORD IN SUPPORT THEREOF

1		debtors are represented by Ryan M. Bartley Young Conaway Stargatt & Taylor, LLP,
2		address: The Brandywine Building 1000 West Street 17th Fl. Wilmington, DE 19801,
3		phone (302) 571-6600 bankfilings@ycst.com. The trustee is George L. Miller, address
4		1628 John F. Kennedy Blvd., Philadelphia, PA 19103-2110; phone (215) 561-0950,
5		represented by Dillworth Paxton LLP, One Custom House, Suite 500, 704 King Street,
6		Wilmington, DE 19801.
7	5.	On or about March 17, 2010, the judge in the Bankruptcy Court granted the Trustee's
8		Motion for Abandonment of the property to debtor under 11 U.S.C §554(a). Under § 554
9		assets abandoned by the trustee are excluded from the Debtor's estate and subject to
10		creditor's actions outside of bankruptcy. However, George L. Miller, the Trustee failed to
11		inform the court that the property contained hazardous materials or that the RWQCB had
12		detected TCE in the groundwater. Under Midlantic National Bank v. New Jersey
13		Department of Environmental Protection, 474 U.S. 494 (1986), the Trustee should have
14		requested the bankruptcy court to set aside funds from the bankruptcy estate to secure the
15		property and for environmental clean up.
16	6.	In August of 2010, a release of hazardous chemicals occurred when a pump servicing the
17		storage tanks for the waste treatment system for the property started leaking and eventually
18		spilled into the northern parking lot area. In September 2010, Cal EPA, Fed EPA and
19		DTSCER inspect the site and began a clean up. The DTSC contractor cleaned up
20		approximately 1,900 gallons of waste. The Federal EPA was unable to locate a
21		responsible landowner or any company that would take responsibility for the site.
22	7.	On or about September 15, 2010, the County's Nuisance Abatement performed weed
23		abatement on the property at a cost of approximately \$2,000.
24	8.	As of December 23, 2010, the building was boarded up and secure, with 24-hour security
25		provided by the State. However, the security personnel were removed soon thereafter.
26	9.	During the summer of 2011, several complaints were filed with the County from
27		neighboring landowners who complained metal scavengers were dismantling the structure
28		and removing steel and equipment from the facility. $-2$ -
		APPLICATION FOR INSPECTION AND ABATEMENT WARRANT; DECLARATION OF KIRK FORD IN SUPPORT THEREOF

1	10.	Staff from the County Department of Planning and Community Development, Department
2		of Environmental Resources and the Sheriff's Office determined these complaints were
3		valid and scavenging activities were underway.
4	11.	However, the Sheriff determined that because there was no landowner of record to come
5		forward, that there was no "victim" and as such, he was unable to arrest any of the
6	i	scavengers for burglary, grand theft or other violations of the criminal code.
7	12.	Starting on October 12, 2011, the Modesto Bee ran a series of articles in print and online
8		editions of their paper reporting on the scavenging and metal theft occurring at the
9		property, some of which were on the front page of the printed paper. Subsequently, the
10		number of scavengers and the scavenging activities increased so dramatically that by the
11		Thanksgiving weekend of November 2011, virtually all of the metal in the 125,000+/-
12		square foot primary building had been removed. The scavenging story was picked up by
13		KCRA Sacramento on Nov 28, 2011, who published a story with pictures of the empty lot
14		and the remaining wooden structures and posted a video of the story on-line.
15	13.	As a result of the scavenging the safety of the facility deteriorated so that it was unsafe to
16		enter and in early November 2011, the Department of Planning and Community
17		Development, through the Chief Building Official, red-tagged the building and began
18		nuisance abatement proceedings under Section 2.93 of County Code. During this time the
19		County sought an estimate of the costs to remove the structure and clean up the property.
20		The estimate was approximately \$150,000 to \$200,000.
21	14.	Because the property was abandoned by the Bankruptcy Trustee, there is no party who has
22		a current possessory interest in the property. County Counsel researched the chain of title,
23		and reviewed the bankruptcy filings and provided staff a list of eight (8) parties with
24		possible interest in the property. On November 15, 2011, letters demanding abatement
25		were sent to each of the eight parties. The letter is attached hereto as exhibit "1". Five of
26		the eight potentially interested parties are the debtor corporations (IH1, IH2, IH3, IH4, and
27		IH5, fka Indalex Holdings Finance, Inc.), who as a result of the Chapter 7 proceedings,
28		longer exist and have not responded. County Counsel has been in contact with the $-3$ -
		APPLICATION FOR INSPECTION AND ABATEMENT WARRANT; DECLARATION OF KIRK FORD IN SUPPORT THEREOF

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1		attorneys for two of the potentially interested parties who may have creditor interests, (Sun
2		Indalex Finance, Inc., and Sun Capital Partners Inc.), but they both disclaimed any
3		"ownership" of the property. The last party is the Bankruptcy Trustee and based on
4		previous correspondence wherein he cited to the March 2010, abandonment we do not
5		expect him to claim any interest in property for the bankruptcy estate.
6	15.	Since November 15, 2011, additional complaints regarding the property have been
7		received by the County and the San Joaquin Valley Air Pollution Control District
8		concerning scavengers, and the excessive debris and garbage on the site. The complaints
9		include concerns regarding public health and safety related to airborne particles from the
10		debris and insulation blowing off-site onto adjacent properties.
11	16.	I have inspected the site on several occasions including most recently on November 28,
12		2011, and have observed that all of the fencing has been removed, damaged and
13		uninhabitable structures remain on the site and loose insulation and debris strewn all over
14		the site some of which has blown into the County road rights of way and to adjacent
15		properties.
16	17.	I have also witnessed scavengers continuing to trespass on the property for the purpose of
17		removing materials.
18	18.	Stanislaus County Code §2.92.095 provides the procedures the County may take to
19		summarily abate any unsafe conditions", as defined. This section also provides that notice
20		of the unsafe condition may be waived and the County may proceed to abate the unsafe
21		condition, "[i]f the director or his/her designee reasonably determines that there is no
22		responsible person to whom a notice of unsafe condition can be delivered provided that
23		an affidavit is completed documenting the circumstances and reasons why the service of
24		the notice would be futile."
25	19.	Based on the fact that none of the potentially interested parties have responded with an
26		acknowledgement of responsibility for the site, and that County Counsel has advised that
27		none of the potentially interested parties have any apparent legal duty to do so, it is my
28		determination that there is no responsible person to whom a notice of unsafe condition can - 4 -
		APPLICATION FOR INSPECTION AND ABATEMENT WARRANT; DECLARATION OF KIRK FORD IN SUPPORT THEREOF

1	be delivered, and that service of the notice is futile.
2	20. I further find that based on the presence of loose debris and insulation on site, the presence
3	of unsecured vacant structures on site, and the lack of security to prevent access to the site
4	by the general public, that there exists on the property a condition that is extremely
5	hazardous and unsafe constituting an "unsafe condition" as that term is defined in
6	Stanislaus County Code §2.92.095, subparagraph A, which condition cannot be permitted
7	to exist for ten more days.
8	21. It is conceivable that the clean-up effort may take longer than 14 days depending upon the
9	results of hazardous materials testing and/or asbestos testing, and if necessary, the County
10	will present the Court with a request for additional time pursuant to Code of Civil
11	Procedure §1822.55.
12	22. Attached hereto are copies of the following:
13	1. Letter dated November 15, 2011 from Denny Ferriera;
14	2. A map depicting an aerial photograph of the property;
15	3. Photographs depicting current state of the property as of December 1, 2011
16	4. Selected Articles from the Modesto Bee
17	WHEREFORE, I respectfully request issuance of an inspection and abatement warrant
18	pursuant to Code of Civil Procedure Section 1822.50 et seq., to permit an inspection and
19	investigation of the premises named above, as set forth fully in the inspection and abatement
20	warrant, and to authorize abatement between the hours of 8:00 a.m. and 6:00 p.m. A request for
21	Inspection and Abatement Warrant in absence of the owner or occupant pursuant to Code of Civil
22	Procedure Section 1822.56 is hereby made.
23	1 5igurdure follows
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25	a second and a second
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	APPLICATION FOR INSPECTION AND ABATEMENT WARRANT; DECLARATION OF KIRK FORD IN SUPPORT THEREOF

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2	I declare under penalty of perjury under the laws of the State of California that the
3	foregoing is true and correct.
4	1 1
5	Dated: December 8, 2011
6	KIRK FORD, Director of Planning and Community Development
7	Director of Flamming and Community Development
8	SUBSCRIBED and SWORN before me this day month of, 2011 in Modesto, County of Stanislaus, California.
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10	Probable cause found for issuance of Inspection and Abatement warrant.
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12	JUDGE OF THE SUPERIOR COURT
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	APPLICATION FOR INSPECTION AND ABATEMENT WARRANT; DECLARATION OF KIRK FORD IN SUPPORT THEREOF

#### DEPARTMENT OF PLANNING AND COMMUNITY DEVELOPMENT

#### **Building Permits Division**

1010 10<sup>th</sup> Street, Suite 3400, Modesto, CA 95354-0847 Phone: 209.525.6557 Fax: 209.525.7759



November 15; 2011

#### CERTIFIED MAIL

IH1, IH2, IH3, IH4, IH5 75 Tri-State International, Suite 450 Lincolnshire, IL 60069

Ryan M Bartley, Young Conway Stargatt & Taylor, LLP. 1000 West St 17<sup>th</sup> Floor Willmington, DE 19801

Sun Indalex Finance, LLC c/o Corporation Trust Center 1209 Orange Street Willmington, DE 19801

Sun Indalex Finance, LLC 5200 Town Center Circle Suite 600 Boca Raton, FL 33486

CT Corporation System c/o 1200 South Pine Island Road Plantation, FL 33324

George L. Miller, Trustee 1628 John F. Kennedy Blvd Philadelphia, PA 19103-2110

Anne M. Aaronson, Dilworth Paxon, LLP One Customs House, Suite 500 704 Kings Street Willimington, DE 19801

Sun Capital Partners, INC. 5200 Town Center Circle, Suite 600 Boca Raton, FL 33486

•

Sun Capital Partners, INC. c/o CT Corporation System 818 W. Seventh Street Los Angeles, CA 90017

Sun Capital Partners, INC. c/o CT Corporation System 1200 South Pine Island Road Plantation, FL 33324

SUBJECT: 4555 North Star APN#: 046-011-002

An inspection was made on the Indalex West Inc. building located at 4555 North Star, Modesto, CA, by a representative of the Stanislaus County Building Permits Division on October 20, 2011.

The conditions found do not meet the minimum health and safety code requirements as set forth in the International Property Maintenance Code, California Plumbing and Mechanical Codes and the California Electrical Code, which are all portions of Title 16 of the Stanislaus County Code.

Portions of the existing structure and equipment are a danger to human life and the public welfare. The structure is not secured against entry and is not being maintained in accordance to the minimum standards set forth in the code

The building was vacant, posted as "UNSAFE TO OCCUPY". A reinspection will be made in thirty (30) days to determine if corrections have been made on the above. For more specific details or further information, please contact this office at (209) 525-6557.

Sincerely,

Denny Ferreira.

Building Inspector III

cc: Kirk Ford, Tom Boze File:Case # DAD 2011-00009

#### DEPARTMENT OF PLANNING AND COMMUNITY DEVELOPMENT

Building Permits Division.

1010 10<sup>th</sup> Street, Suite 3400, Modesto, CA 95354-0847 Phone: 209.525.6557 Fax: 209.525.7759



November 7, 2011

Indalex West Inc 18111 Railroad St City of Industry, CA, 91748

SUBJECT: 4555 North Star, Modesto, CA 95356 APN#: 046-011-002

An inspection was made of your property located at 4555 North Star, Modesto, by representatives of the Stanislaus County Building Inspection Division on October 20, 2011.

The conditions found do not meet the minimum health and safety code requirements as set forth in the 2006 International Property Maintenance Code, California Plumbing, California Mechanical Codes and the National Electrical Code, which are portions of Title 16 of the Stanislaus County Code.

Portions of the existing structure and equipment are a danger to human life and the public welfare. The structure is not secured against entry and is not being maintained in accordance to the minimum standards set forth in the code.

The building was vacant, posted as "UNSAFE TO OCCUPY", and all utilities have been ordered disconnected. A reinspection will be made in thirty (30) days to determine if corrections have been made on the above. For more specific details or further information, please contact this office at (209) 525-6557.

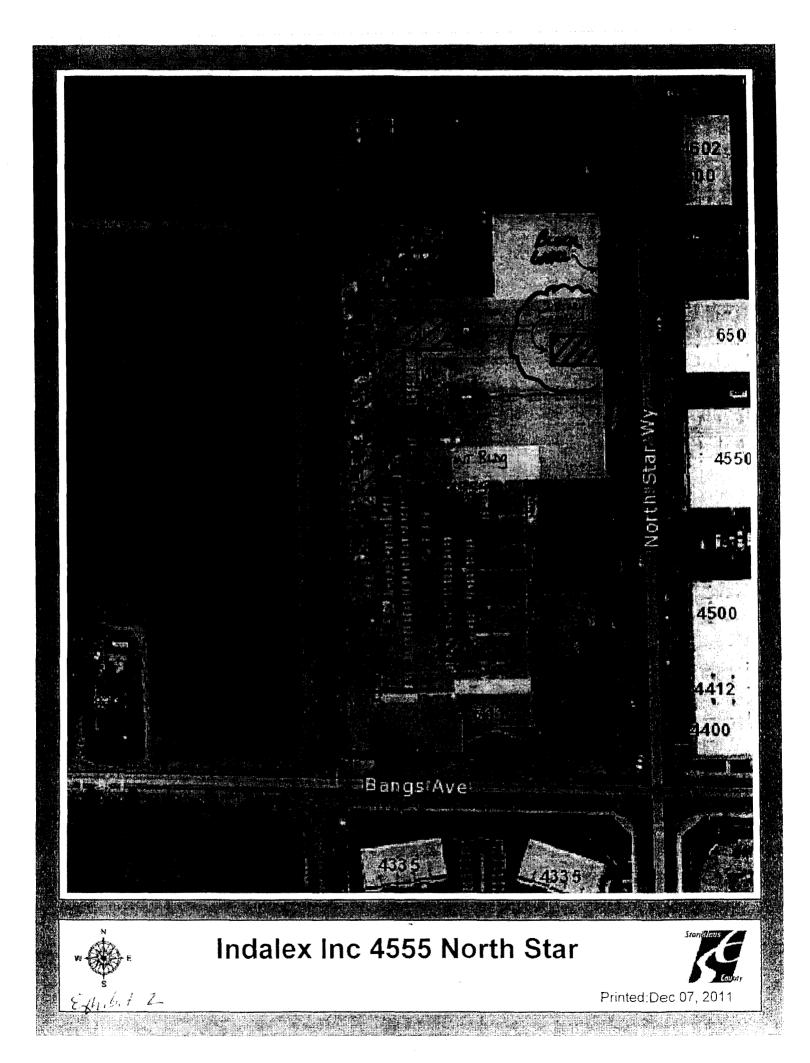
Sincerely,

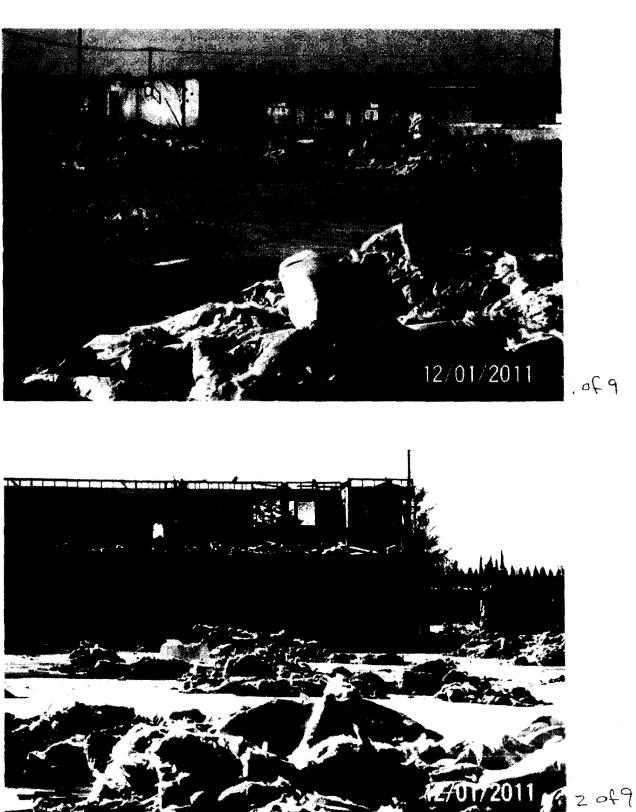
Denny Ferreira

Building Inspector III

File:DAD2011-00009

FIRST LETTER ADDRESS 2





4555 North Study as of 12/01/2011

Exhibit 3 pl



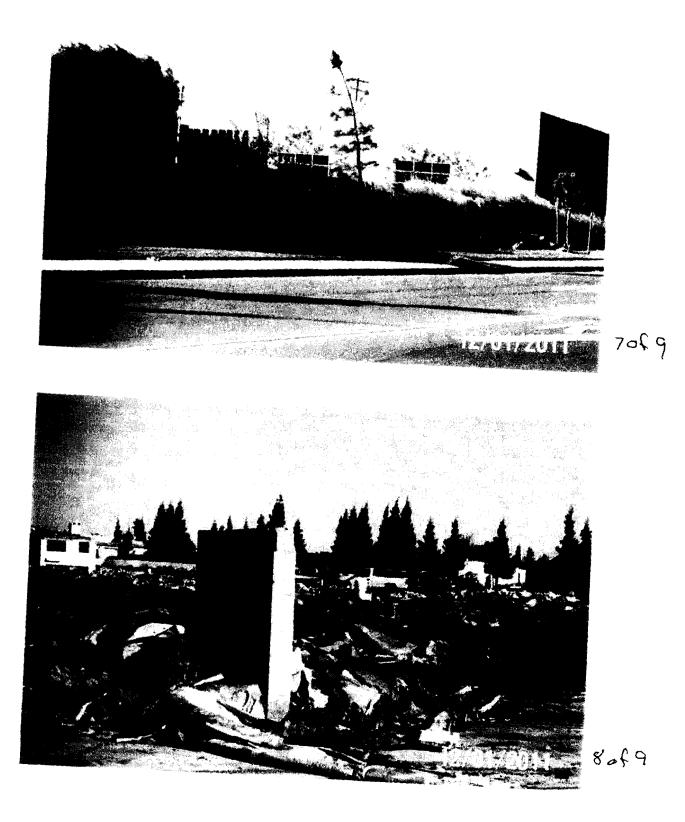


Ephibit 3 pz

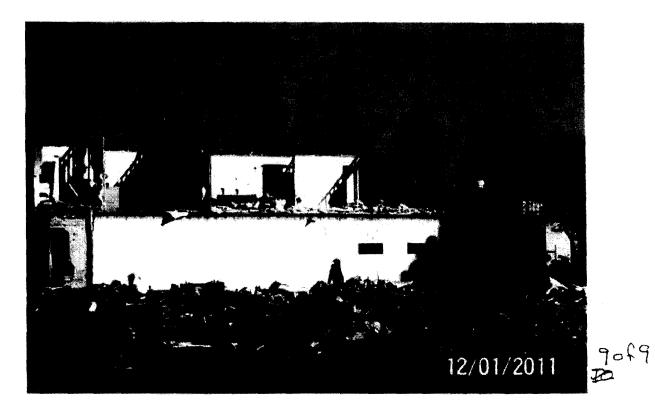


Exhibit 3 Q3

4555 North Stone Way as of 12/01/11



Exhib + 3 p 4



The Modesto Bee | Victimless crime? Sheriff's hands tied as scavengers strip abandoned p... Page 1 of 2

## **The Modesto Bee**

modbee.com

Print This Article

Posted on Tue, Oct. 11, 2011

#### Victimless crime? Sheriff's hands tied as scavengers strip abandoned plant

#### By J.N. Sbrantijnsbranti@modbee.com

last updated: October 12, 2011 12:23:18 PM

A dozen or so scrap metal scavengers "go to work" every day at an abandoned north Modesto industrial building, ripping the place apart to harvest the tin, iron, steel and other recyclables for quick cash.

No one stops them.

Because nobody admits owning the 9-acre property, law enforcement officials say there is no victim, so no one can be prosecuted.

The Indalex aluminum manufacturing facility on North Star Way off Bangs Avenue used to be a profitable business, employing 154 unionized workers. Until 2008, it created doors, windows, electrical appliances and other aluminum products, primarily for the construction industry.

But the corporation went bankrupt when the building industry collapsed.

Indalex liquidated its valuable assets, but it abandoned its Modesto property along with 45,000 gallons of hazardous waste — including sodium hydroxide and sulfuric acid.

Last fall, the U.S. Environmental Protection Agency spent \$500,000 in taxpayer funds to clean up Indalex's toxic mess, then fenced off the 125,000-square-foot building and left.

Scrapping crews descended.

"I started scrapping here maybe eight months ago," said Michael Bennett, who uses a blow torch to melt metal pieces off the walls and roof. "I do it to feed my family. I've got two kids."

Bennett said the first guys who ripped into the building got rich removing perhaps \$100,000 worth of copper.

Far less profitable metalsremain, but plenty of folks willingly help themselves to what's left.

"We have an average of 10 to 15 guys a day coming out here," said Rueben Zuiderduin, an articulate young man who said he is a trained chef. "The only reason I'm doing this is because I'm out of work."

Zuiderduin labored with a torch much of Monday to dismantle an iron grate, which he reportedly sold for a disappointing \$69. During the last month, he said he hasn't made more than \$1,000 off Indalex scrap.

None of the dismantlers were hiding their activities when The Bee visited the site.

Some reported earning an OK living off the building, and they don't think they're doing anything wrong.

"I'm scrapping it out for my Uncle Sam," said one shirtless man who wouldn't reveal his name. "If Uncle Sam sent people here to demolish this place, they'd be in full hazmat suits and it would cost a fortune."

After spending the day ripping apart the building's siding or other metal pieces, the man said he trucks his cargo to "any number of scrap metal places" that pay him \$100 to \$150 for his haul.

"I treat it like a job. I come in during the morning, work all day, haul off, cash in and go home," the man said. "Nothing here is free. It takes a lot of work to do this."

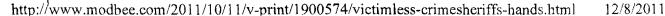
Zuiderduin also sees his efforts as noble.

"It's a hazardous eyesore, and nobody's doing anything about it but us," Zuiderduin said. "Everybody is happy we're doing this. The companies across the way, the police and the sheriff are fine with this."

He's wrong about that.

Stanislaus County Sheriff Adam Christianson said he has met with angry owners of neighboring properties about the demolition at Indalex, but there's little he can do.

Exhibit 4 Pl





BART AH YOU/bahyou@modbee.com - A man who didn't want to give his name disassembles the old Indalex Inc. aluminum plant in north Modesto for scrap metal, says he can make up to \$150 a day. October 10, 2011 - -

"They're taking property that doesn't belong to them. That's a crime, but without a victim, I cannot arrest them and the district attorney cannot prosecute them," Christianson explained.

There's no victim because no one is sure who owns the property.

Plenty of government officials are trying to figure that out, including the EPA, which got stuck with the cleanup bill, Stanislaus County's tax collector, whose agency is owed more than \$245,000 in unpaid property taxes, and county officials who want to rectify a litany of code violations.

"How is it fair to the taxpayers for a company to abandon its property, abdicating its responsibility, liability and accountability?" Christianson asked.

Thomas Boze, one of Stanislaus County's attorneys, is trying to track down the corporate culprits. Boze pieced together this timeline:

• July 2008: Indalex closes its Modesto facility.

• March 2009: Indalex files for Chapter 11 bankruptcy protection so it can reorganize.

• July 2009: Indalex sells its assets to the Sapa Group, an international manufacturer based in Sweden.

• October 2009: Indalex files for Chapter 7 bankruptcy liquidation.

• March 2010: Indalex's bankruptcy trust abandons the Modesto facility.

• Sometime in 2010: Indalex's chief executive officer, Timothy Stubbs, is named president and CEO of the Sapa Group.

Boze wants to determine whether Indalex, the Sapa Group or individual corporate executives can be held financially and legally responsible for the building and debts owed to taxpayers.

But getting a Swedish corporation to care about a Modesto problem isn't easy, Boze said.

The Sapa Group did not respond to e-mails sent by The Bee seeking comment.

Boze said one possible option might be for the county to auction off the building for back taxes. Indalex — or whoever — has not paid property taxes since 2008. It already is in default for \$245,085.35, and an additional \$77,000 in taxes is coming due.

"I think the property is worth about \$2 million," said Boze, who never has visited the place.

The property's value was assessed at more than \$6.7 million in 2010, but a whole lot of building has disappeared since then.

#### Bee staff writer J.N. Sbranti can be reached at <u>insbranti@modbee.com</u> or (209) 578-2196.

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Ghibit 4 p.2

1	JOHN P. DOERING, County Counsel	Exempt: Gov. Code §6103
2	THOMAS E. BOZE, Deputy County Counsel Bar No. 209790	•
3	1010 Tenth Street, Suite 6400 Modesto, California 95353-0074	
4	Telephone: (209) 525-6376 Fax No. (209) 525-4473	
5	Attorneys for County of Stanislaus	
6		
7		
8	SUPERIOR COURT OF 1	THE STATE OF CALIFORNIA
9	COUNTY C	OF STANISLAUS
10		
11		Case No.
12	IN THE MATTER OF THE APPLICATION OF THE COUNTY OF	Judge:
13	STANISLAUS TO ABATE NUISANCE CONDITIONS ON PROPERTY	MEMORANDUM OF POINTS AND
14	LOCATED AT 4555 NORTH STAR WAY, COUNTY OF STANISLAUS, CALIFORNIA.	AUTHORITIES IN SUPPORT OF APPLICATION FOR INSPECTION AND ABATEMENT WARRANT
15	CALIFORNIA.	(Code of Civil Procedure sections 1822.50-
16		1822.57.)
17	INTRO	DDUCTION
18	The COUNTY OF STANISLAUS (her	reinafter "County") seeks an Inspection and
19	Abatement Warrant to permit entry upon the p	roperty located at 4555 NORTH STAR WAY,
20	California (the "Subject Property") by any Off	icer of the County of Stanislaus and any authorized
21	contractor acting as an agent for the County.	
22	The Inspection and Abatement Warran	t is sought in order to abate nuisance conditions and
23	activities upon the the Subject Property in viol	ation of the Stanislaus County Code.
24	STATEME	ENT OF FACTS
25	Throughout the past several months, va	arious officials from the County of Stanislaus have
26	observed the following nuisance conditions an	d activities in violation of the Stanislaus County
27	Ordinance Code occurring upon the Subject Pr	coperty:
28		1
	MEMORANDUM OF POINTS A	- 1 - AND AUTHORITIES IN SUPPORT OF
		ION AND ABATEMENT WARRANT

1	a)	Structures that are not secured from access by the general public. This is a violation of
2		§2.92.095 of the Stanislaus County Code.
3	b)	Open or abandoned excavation (mining shaft, pit, well, septic tank, cesspool or any
4		other open or abandoned excavation) determined by the department director to be in
5		violation of Part 9.5 (commencing with Section 115700) of the California Health and
6		Safety Code. This is a violation of §2.92.095 of the Stanislaus County Code.
7	c)	The accumulation or storage of waste, refuse, rubbish or debris on property longer
8		than one week, and/or the failure to regularly remove of such material in a manner
9		provided for by law, and/or the failure to properly dispose of such material as required
10		or allowed under applicable laws and regulations. This is a violation of §2.92.095 of
11		the Stanislaus County Code.
12	d)	Other hazardous conditions that are deemed by the department director to constitute a
13		substantial and imminent threat or risk to the health, safety and welfare of any person
14		or domestic animal. This is a violation of §2.92.095 of the Stanislaus County Code.
15	e)	Buildings and other structures (1) that is lacking habitual presence of persons who
16		have a legal right to be on the premises or at which substantially all lawful business
17		operations or residential occupancy has ceased; and (2) whose doors, windows or
18		other openings are broken, missing or in such disrepair so as to allow uncontrolled
19		access to the interior or exposure to the elements. This is a violation of §2.93.020 of
20		the Stanislaus County Code.
21	f)	Unlawful maintenance of property or permitting of property to be maintained in such
22		a manner that one or more of the following conditions are found to exist:
23		1. Any vacant structure that is not secured by boarding in compliance with this
24		chapter
25		2. Any vacant structure whose interior contains waste, garbage, trash or debris;
26		3. Any vacant structure whose premises contain waste, garbage, debris, rubbish,
27		or excessive vegetation;
28		4. Any vacant structure whose doors, windows, or other openings are secured by - 2 -
		MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF APPLICATION FOR INSPECTION AND ABATEMENT WARRANT

1	boarding in compliance with this chapter, at any time at which there is no
2	current and valid boarding permit as required by this chapter.
3	This is a violation of §2.93.040 of the Stanislaus County Code.
4	g) Failure to secure a vacant structure. This is a violation of §2.93.050 and §2.93.070 of
5	the Stanislaus County Code.
6	h) Unsafe structures found to be dangerous to the life, health, property or safety of the
7	public. This is a violation of §16.25 Stanislaus County Code and § 108.1.1 Unsafe
8	Structures of the 2006 International Property Maintenance Code.
9	i) Uses or conditions of Property that is dangerous to human life, unsafe or detrimental
10	to the public health or safety. This is a violation of §2.92.010 of the Stanislaus County
11	Code.
12	j) Unlawful accumulations of debris, refuse and rubbish. This is a violation of §9.04.020
13	of the Stanislaus County Code.
14	k) Failure to remove all refuse from premises on a weekly basis. This is a violation of
15	§9.04.040 of the Stanislaus County Code.
16	l) Lack of proper/sufficient containers. This is a violation of §9.04.070 of the Stanislaus
17	County Code.
18	m) Unlawful accumulations of grass, weeds, and rank growths on the property and
19	adjacent sidewalks. This is a violation of §9.20.040 of the Stanislaus County Code.
20	
21	In early November 2011, the Department of Planning and Community Development,
22	through the Chief Building Official, red-tagged the building and began nuisance abatement
23	proceedings under Section 2.93 of County Code. On November 15, 2011, letters demanding
24	abatement were sent to each of the eight parties thought to have some ownership interest in the
25	property. Return receipt cards were received from only three of the eight, and none have come
26	forward to accept responsibility for the property.
27	
28	
	- 3 - MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF
	APPLICATION FOR INSPECTION AND ABATEMENT WARRANT

6 7 8 9 10 11 12 13 14	ARGUMENT         I.         THIS COURT IS AUTHORIZED BY CODE OF CIVIL PROCEDURE SECTION         1822.50 THROUGH 1822.57 TO ISSUE AN INSPECTION AND ABATEMENT         WARRANT.         Sections 1822.50 to 1822.57 of the Code of Civil Procedure govern the issuance,         Execution and enforcement of inspection and abatement warrants.         This Court is authorized by Code of Civil Procedure section 1822.50 to issue the County
2 3 4 5 6 7 8 9 10 11 12 13 14	I. THIS COURT IS AUTHORIZED BY CODE OF CIVIL PROCEDURE SECTION 1822.50 THROUGH 1822.57 TO ISSUE AN INSPECTION AND ABATEMENT WARRANT. Sections 1822.50 to 1822.57 of the Code of Civil Procedure govern the issuance, execution and enforcement of inspection and abatement warrants.
3         4         5         6         7         8         9         10         11         12         13         14	I. THIS COURT IS AUTHORIZED BY CODE OF CIVIL PROCEDURE SECTION 1822.50 THROUGH 1822.57 TO ISSUE AN INSPECTION AND ABATEMENT WARRANT. Sections 1822.50 to 1822.57 of the Code of Civil Procedure govern the issuance, execution and enforcement of inspection and abatement warrants.
4 5 6 7 8 9 10 11 12 13 14	THIS COURT IS AUTHORIZED BY CODE OF CIVIL PROCEDURE SECTION 1822.50 THROUGH 1822.57 TO ISSUE AN INSPECTION AND ABATEMENT WARRANT. Sections 1822.50 to 1822.57 of the Code of Civil Procedure govern the issuance, execution and enforcement of inspection and abatement warrants.
5 6 7 8 9 10 11 12 13 14	1822.50 THROUGH 1822.57 TO ISSUE AN INSPECTION AND ABATEMENT WARRANT. Sections 1822.50 to 1822.57 of the Code of Civil Procedure govern the issuance, execution and enforcement of inspection and abatement warrants.
6 7 8 9 10 11 12 13 14	WARRANT. Sections 1822.50 to 1822.57 of the Code of Civil Procedure govern the issuance, execution and enforcement of inspection and abatement warrants.
7 8 9 10 11 12 13 14	Sections 1822.50 to 1822.57 of the Code of Civil Procedure govern the issuance, execution and enforcement of inspection and abatement warrants.
8 9 10 11 12 13 14	execution and enforcement of inspection and abatement warrants.
9 10 11 12 13 14	*
10       11       12       13       14	This Court is authorized by Code of Civil Procedure section 1822.50 to issue the County
11       12       13       14	
12 13 14	an inspection and abatement warrant. Section 1822.51 requires the issuance of the warrant to b
13 14	upon cause, supported by an affidavit particularly describing the place, dwelling, structor or
14	premises to be searched and the purpose for which the search is made, and stating that the conse
	to the search has been sought and refused. Under section 1822.52, cause exists if either
15	reasonable legislative or administrative standards for conducting a routine or area inspection are
1	satisfied with respect to the Subject Property, or there is reason to believe that a condition of no
16	conformity exists with respect to the property.
17	If the Court is satisfied that cause exists, the Court shall issue the warrant, particularly
18	describing the dwelling, structures or premises, or vehicles to be inspected and designating on t
19	warrant the purpose and limitations of inspection as required by law. CCP section 1822.54. A
20	warrant authorizing entry by force may be issued under CCP section 1822.56 where sufficent
21	facts are shown to create a reasonable suspicion of building or related code violations which po
22	an immediate threat to health or safety.
23	11.
24	THERE IS REASON TO BELIEVE THAT A CONDITION OF NON-CONFORMITY
25	EXISTS WITH RESPECT TO THE PROPERTY, THEREFORE, CAUSE EXISTS FOR
26	ISSUING AN INSPECTION AND ABATEMENT WARRANT.
27	Under Code of Civil Procedure section 1822.52, cause exists for the issuance of the
28	warrant if " there is reason to believe that a condition of nonconformity exists with respect t

1 || the particular place, dwelling, structure, premises, or vehicle."

2 As is more fully detailed in the Declaration of Kirk Ford, the Planning and Community 3 Development Director of the County of Stanislaus and other staff inspected the Subject Property 4 and found multiple nuisance conditions and activities in violation of the Stanislaus County Code. 5 During the summer of 2011, several complaints were filed with the County from neighboring 6 landowners who complained metal scavengers were dismantling the structure and removing steel 7 and equipment from the facility. Staff from the County Department of Planning and Community 8 Development, Department of Environmental Resources and the Sheriff's Office determined these 9 complaints were valid and scavenging activities were underway. However, the Sheriff determined 10 that because there was no landowner of record to come forward, that there was no "victim" and as 11 such, he was unable to arrest any of the scavengers for burglary, grand theft or other violations of 12 the criminal code. As a result of the scavenging the safety of the facility deteriorated so that it was 13 unsafe to enter and in early November 2011, the Department of Planning and Community 14 Development, through the Chief Building Official, red-tagged the building and began nuisance 15 abatement proceedings under Section 2.93 of County Code. During this time the County sought 16 an estimate of the costs to remove the structure and clean up the property. The estimate was 17 approximately \$150,000 to \$200,000.

18 Because the property was abandoned by the Bankruptcy Trustee, there is no party who has 19 a current possessory interest in the property. County Counsel researched the chain of title, and 20 reviewed the bankruptcy filings and provided staff a list of eight (8) parties with possible interest 21 in the property. On November 15, 2011, letters demanding abatement were sent to each of the 22 eight parties. The letter is attached hereto to Mr. Ford's Declaration as exhibit "2". Five of the 23 eight potentially interested parties are the debtor corporations (IH1, IH2, IH3, IH4, and IH5, fka 24 Indalex Holdings Finance, Inc.), who as a result of the Chapter 7 proceedings, no longer exist and 25 have not responded. County Counsel has been in contact with the attorneys for two of the 26 potentially interested parties who may have creditor interests, (Sun Indalex Finance, Inc., and Sun 27 Capital Partners Inc.), but they both disclaimed any "ownership" of the property. The last party is 28 the Bankruptcy Trustee and based on previous correspondence wherein he cited to the March - 5 -

2010, abandonment we do not expect him to claim any interest in property for the bankruptcy
 estate.

Since November 15, 2011, additional complaints regarding the property have been
received by the County and the San Joaquin Valley Air Pollution Control District concerning
scavengers, and the excessive debris and garbage on the site. The complaints include concerns
regarding public health and safety related to airborne particles from the debris and insulation
blowing off-site onto adjacent properties.

8 Accordingly, there is ample evidence to support a finding by this Court that there is reason
9 to believe that conditions of non-conformity exist upon the Subject Property.

10

## III.

11ABSENT CONSENT TO ENTER PRIVATE PROPERTY FOR PURPOSES OF12ABATEMENT, A WARRANT IS REQUIRED TO BE ISSUED BY THE COURT

## 13 AUTHORIZING ENTRY AND ABATEMENT.

14 In addition to cause, Code of Civil Procedure Section 1822.51 requires that "consent to 15 inspect has been sought and refused" or that "factors or circumstances reasonably justifying the 16 failure to seek such consent." As the declaration of Officer Lial shows, the County has sought 17 permission from the owner to enter, however, the County's request has been ignored. 18 Specifically, on November 15, 2011, letters demanding abatement were sent to each of the eight 19 parties. Five of the eight potentially interested parties are the debtor corporations (IH1, IH2, IH3, 20 IH4, and IH5, fka Indalex Holdings Finance, Inc.), who as a result of the Chapter 7 proceedings, 21 no longer exist and have not responded. County Counsel has been in contact with the attorneys 22 for two of the potentially interested parties who may have creditor interests, (Sun Indalex 23 Finance, Inc., and Sun Capital Partners Inc.), but they both disclaimed any "ownership" of the 24 property. The last party is the Bankruptcy Trustee and based on previous correspondence 25 wherein he cited to the March 2010, abandonment we do not expect him to claim any interest in 26 property for the bankruptcy estate. 27 As of the date of this filing, none of the potentially interested parties have 28 responded with an acknowledgement of responsibility for the site and none of the - 6 -

potentially interested parties appear to have any apparent legal duty to do so. It is			
apparent that there is no responsible person to whom a notice of unsafe condition can be			
delivered, and service of the notice is futile. Therefore, an inspection and abatement			
warrant is necessary in order to gain access to the Subject Property to abate the nuisance			
conditions.			
IV.			
THE APPLICATION IS SUPPORTED BY AN AFFIDAVIT IN CONFORMANCE			
WITH CODE OF CIVIL PROCEDURE SECTION 1822.51.			
As is required by Code of Civil Procedure section 1822.51 the County has filed			
concurrently with this memorandum the Declaration of Planning and Community			
Development Director Kirk Ford in support of the County's Application for Inspection			
and Abatement Warrant. Mr. Ford's declaration is made under oath and particularly			
describes the Subject Property, the purpose for the search, and states that consent has been			
sought.			
CONCLUSION			
All the requirements for the issuance of an inspection and abatement warrant			
have been met in this case. Accordingly, the County respectfully requests that this Court			
issue the inspection and abatement warrant filed concurrently herewith.			
Dated: December 8, 2011 JOHN P. DOERING			
County Counsel			
By home Stor			
THOMAS E. BOZE			
Deputy County Counsel			
Attorneys for County of Stanislaus			
- 7 -			
MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF APPLICATION FOR INSPECTION AND ABATEMENT WARRANT			



## **24 HOUR NOTICE OF EXECUTION OF WARRANT**

Pursuant to Code of Civil Procedure 1822.56, this notice was posted at 1:30 p.m., on December 12, 2011. Date of Execution: December 13, 2011.

## IN RE: 4555 NORTH STAR WAY, MODESTO, CA 95356

**NOTICE IS HEREBY GIVEN** that on December 9, 2011 the County of Stanislaus was issued a warrant by the Stanislaus County Superior Court for the purpose of conducting an inspection and abatement of nuisance conditions and violations of Stanislaus County Code upon this property.

The warrant was requested and issued because proof, by declaration, having been this day made before me by Kirk Ford, Director of Planning and Community Development for the County of Stanislaus there is reason to believe nuisance conditions ordered to be abated, have yet to be abated. The County of Stanislaus having sought and been unable to obtain permission from the owner to enter the Property.

STANISLAUS COUNTY WILL ENTER THIS PROPERTY ON DECEMBER 13, 2011 AT HOUR OF 8:00 A.M. AND 6:00 P.M., to conduct an inspection and abatement, and everyday thereafter until the nuisance conditions are abated; or, until the expiration of the warrant on DECEMBER 23,2011 (Pursuant to Section 1855.57 of the California Code of Civil Procedure).

Abatement will include the removal, sale, complete demolition, and/or permanent disposal, of all items found upon the premises comprising conditions of non-conformity.

Any costs incurred by Stanislaus County to abate conditions of non-conformity will be charged to the owner(s) and, if not paid, a lien for those costs will be recorded against the property.

You have the right to be present during the execution of the warrant, but are not required to be present. Any person who willfully refuses to permit an inspection and abatement authorized by warrant is guilty of a misdemeanor pursuant to section 1822.57 of the California Code of Civil Procedure.

If you have any questions regarding this Notice you may call the County of Stanislaus, Planning & Community Development Department, Building Division at (209) 525-6557.

Steve Treat Chief Building Official Stanislaus County

1	JOHN P. DOERING, County Counsel THOMAS E. BOZE, Deputy County Counsel	Exempt: Gov. Code §6103			
2					
3	Modesto, California 95353-0074 Telephone: (209) 525-6376				
4					
5	Attorneys for County of Stanislaus				
6					
7					
8	SUPERIOR COURT OF T	THE STATE OF CALIFORNIA			
9	COUNTY O	F STANISLAUS			
10					
11	IN THE MATTER OF THE	Case No.			
12	APPLICATION OF THE COUNTY OF STANISLAUS TO ABATE NUISANCE	Judge:			
13	CONDITIONS ON PROPERTY LOCATED AT 4555 NORTH STAR WAY,	INSPECTION AND ABATEMENT WARRANT			
14	MODESTO, COUNTY OF STANISLAUS, CALIFORNIA.	(Code of Civil Procedure sections 1822.50-			
15		1822.57.)			
16					
17	The People of the State of California to the officers and employees of Stanislaus County,				
18	including the Department of Public Works, Department of Environmental Resources, Department				
19	of Planning and Community Development, La	w Enforcement Officers, and any consultant or			
20	contractor so authorized by the County of Stan	islaus to carry out the purposes of this Inspection			
21	and Abatement Warrant:				
22	Proof, by declaration, having been this day made before me by Kirk Ford, Director of				
23	Planning and Community Development for the County of Stanislaus, that there is cause for the				
24	issuance of an inspection warrant and abateme	nt warrant, as set forth in the declaration which is			
25	made a part hereof as if fully set forth herein, a	und:			
26	The County of Stanislaus having sough	t and been unable to obtain permission from the			
27	owner to enter the Property:				
28					
	- 1 -				
	INSPECTION AND ABATEMENT WARRANT				

1	THEREFORE, YOU ARE AUTHORIZED TO INSPECT, INVESTIGATE, SEARCH,				
2	AND ABATE, WHICH INSPECTION SHALL INCLUDE the observation of physical				
3	conditions or processes, taking of photographs, conducting of any tests or sampling, and				
4	questioning of or conferring with persons present on the property privately to obtain information				
5	bearing on whether the violations of State and/or County Ordinance Code exist; inspection				
6	personnel shall not interfere with the property owner(s)' observation of such investigation, tests				
7	or sampling nor with like sampling by the property owner if he/she so desires;				
8	WHICH ABATEMENT SHALL INCLUDE the removal, sale, or donation, complete				
9	demolition, and/or permanent disposal, of all items comprising the following conditions of non-				
10	conformity found upon the premises:				
11	a) Any structure that is not secured from access by the general public. This is a violation				
12	of §2.92.095 of the Stanislaus County Code.				
13	b) Any open or abandoned excavation (mining shaft, pit, well, septic tank, cesspool or				
14	any other open or abandoned excavation) determined by the department director to be				
15	in violation of Part 9.5 (commencing with Section 115700) of the California Health				
16	and Safety Code. This is a violation of §2.92.095 of the Stanislaus County Code.				
17	c) The accumulation or storage of waste, refuse, rubbish or debris on property longer				
18	than one week, and/or the failure to regularly remove of such material in a manner				
19	provided for by law, and/or the failure to properly dispose of such material as required				
20	or allowed under applicable laws and regulations. This is a violation of §2.92.095 of				
21	the Stanislaus County Code.				
22	d) Any other hazardous condition that is deemed by the department director to constitute				
23	a substantial and imminent threat or risk to the health, safety and welfare of any				
24	person or domestic animal. This is a violation of §2.92.095 of the Stanislaus County				
25	Code.				
26	e) Any building, dwelling, or other structures (1) that is lacking habitual presence of				
27	persons who have a legal right to be on the premises or at which substantially all				
28	lawful business operations or residential occupancy has ceased; and (2) whose doors, $-2$ -				
	INSPECTION AND ABATEMENT WARRANT				

1		windows or other openings are broken, missing or in such disrepair so as to allow
2		uncontrolled access to the interior or exposure to the elements. This is a violation of
3		§2.93.020 of the Stanislaus County Code.
4	f)	Unlawful maintenance of property or permitting of property to be maintained in such
5		a manner that one or more of the following conditions are found to exist:
6		1. Any vacant structure that is not secured by boarding in compliance with this
7		chapter
8		2. Any vacant structure whose interior contains waste, garbage, trash or debris;
9		3. Any vacant structure whose premises contain waste, garbage, debris, rubbish,
10		or excessive vegetation;
11		4. Any vacant structure whose doors, windows, or other openings are secured by
12		boarding in compliance with this chapter, at any time at which there is no
13		current and valid boarding permit as required by this chapter.
14		This is a violation of §2.93.040 of the Stanislaus County Code.
15	g)	Failure to secure a vacant structure. This is a violation of §2.93.050 and §2.93.070 of
16		the Stanislaus County Code.
17	h)	Any unsafe structures found to be dangerous to the life, health, property or safety of
18		the public. This is a violation of §16.25 Stanislaus County Code and § 108.1.1 Unsafe
19		Structures of the 2006 International Property Maintenance Code.
20	i)	Any use or condition of Property that is dangerous to human life, unsafe or detrimental
21		to the public health or safety. This is a violation of §2.92.010 of the Stanislaus County
22		Code.
23	j)	Unlawful accumulations of debris, refuse and rubbish. This is a violation of §9.04.020
24		of the Stanislaus County Code.
25	k)	Failure to remove all refuse from premises on a weekly basis. This is a violation of
26		§9.04.040 of the Stanislaus County Code.
27	1)	Lack of proper/sufficient containers. This is a violation of §9.04.070 of the Stanislaus
28		County Code.
		- 3 - INSPECTION AND ABATEMENT WARRANT
11		INSTECTOR AND ADATEMENT WARANT

1	m) Unlawful accumulations of grass, weeds, and rank growths on the property and				
2	adjacent sidewalks. This is a violation of §9.20.040 of the Stanislaus County Code.				
3					
4	AND THIS INSPECTION AND ABATEMENT shall be conducted within fourteen (14)				
5	days of the date hereof and reasonably conducted between the hours of 8:00a.m.and 6:00 p.m. and				
6	so as to effect as minimal an intrusion as possible on the normal operations of the property;				
7	AND THIS INSPECTION AND ABATEMENT shall be from property boundary to				
8	property boundary for the premises.				
9	THE PREMISES located at 4555 North Star Way, Modesto, California unincorporated				
10	area of the County of Stanislaus, State of California, further described as: Assessor Parcel				
11	Number 046-011-002. Parcel contains the remnants of a 125,000+/- square foot steel				
12	manufacturing building and accessory structures, pits, tanks and other facilities.				
13	If necessary, entry onto the Property to conduct the inspection and abatement authorized				
14	by this warrant may be made by forcible entry, using reasonable means, if the owner fails to				
15	provide permissive entry. The owner or the occupant of the Property or any of the structures or				
16	buildings located on the Property do not have to be present during the inspection, provided,				
17	however, that on the day preceding the inspection, or earlier, a copy of this warrant is served upon				
18	the occupants of any structures or buildings located on the Property, if any, or, if no occupant is				
19	present, a copy of this warrant is posted upon the exterior of such structure, property or building				
20	to be inspected and/or abated.				
21	One or more peace officers may accompany the execution of the Warrant in order to keep				
22	the peace. Any person who willfully refuses to permit the abatement authorized by this Warrant				
23	is guilty of a misdemeanor.				
24	IT IS SO ORDERED				
25	Dated 12/09/11 By: By:				
26	Judge of the Superior Court County of Stanislaus				
27					
28					
	- 4 - INSPECTION AND ABATEMENT WARRANT				