# THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS ACTION AGENDA SUMMARY

DEPT: Sheriff's Department 7. Bax	BOARD AGENDA #*B-9
Urgent Routine	AGENDA DATE October 11, 2011
CEO Concurs with Recommendation YES NO (Information Attached)	4/5 Vote Required YES NO
SUBJECT:	
Approval of an Amended Agreement with the Stanislaus Co and Associated Staffing Changes	ounty Superior Court for Court Security Services
STAFF RECOMMENDATIONS:	
<ol> <li>Approve the amended agreement with the Stanislaus C Court Security Services for the Court.</li> </ol>	ounty Superior Court for the Sheriff to provide
<ol><li>Authorize the Chief Executive Officer and Sheriff to sign additional documents to implement this Agreement.</li></ol>	n the amended agreement and any and all
<ol> <li>Direct the Auditor-Controller to increase the Fiscal Year revenue in the Sheriff-Court Security budget as detailed (continued on page 2)</li> </ol>	
FISCAL IMPACT:	
In the 2011-2012 Final Budget, appropriations of \$4,080,91 budget, with \$3,929,482 of estimated revenue to be receive Services. Certain overhead costs of \$151,434 were not allowed court under the Trial Court Funding Act of 1997 Rule of the County Cost funded by the General Fund. The Superior Cobilled on a monthly basis and pay the County Sheriff's Department on page 2)	ed from charges to the Court and Child Support owable expenses that could be charged to the Court 810 and were reflected as the Net ourt, pursuant to the agreement, was to be
BOARD ACTION AS FOLLOWS:	No. 2044 602
	No. 2011-622
On motion of SupervisorDeMartini, Second approved by the following vote, Ayes: Supervisors:O'Brien, Chiesa, Withrow, DeMartini, an Noes: Supervisors:None Excused or Absent: Supervisors:None Abstaining: Supervisor:None	nd Chairman Monteith
1) X Approved as recommended	
2) Denied 3) Approved as amended	
4) Other:	

ATTEST: CH

CHRISTINE FERRARO TALLMAN, Clerk

File No.

#### STAFF RECOMMENDATIONS (continued from page 1):

4. Amend the Salary and Position Allocation Resolution to reflect the recommended changes as outlined in the Staffing Impacts section, to be effective the start of the first pay period after Board approval.

#### FISCAL IMPACT (continued from page 1):

security services provided by the Sheriff, the Court contracted with a private security firm to provide entrance security at three off-site court locations.

On June 30, 2011, Governor Jerry Brown signed Assembly Bill 118 (AB 118) which required each county treasurer, city and county treasurer, or other appropriate official to create a County Local Revenue Fund 2011 for the county or city and county, and to create the Trial Court Security Account. Chapter 6.3 Section 30025(f)(3) requires the funds in the Trial Court Security Account to be allocated exclusively to fund trial court security provided by county sheriffs. No general county administrative costs may be charged to this account, including, but not limited to, the costs of administering the account.

With the signing of AB 118, the funding that previously was allocated to the Stanislaus County Superior Court by the Administrative Office of the Courts (AOC) to pay for security services has now been allocated directly to the Sheriff's Department. The total annual allocation of \$4,597,993 represents an increase of \$517,077 for the Sheriff to provide security at all court locations, including the sites currently served by private security. The resulting increase in costs for the remaining current Fiscal Year is \$403,592 as indicated on the attached budget journal. There is no additional cost to the General Fund as a result of this amended agreement.

#### **DISCUSSION:**

Government Code section 77212.5 provides that the Superior Court must enter into an agreement with the Sheriff regarding the provision of security services after July 1, 1999. On June 7, 2011 the Board approved a new agreement between the County and the Superior Court for the period of July 1, 2011 through June 30, 2014. This agreement is reflective of the Trial Court Funding Act of 1997 as governed by Rule 810 of the California Rules of Court as in effect July I, 1996.

Assembly Bill 118 requires each county to create a County Local Revenue Fund 2011. Chapter 6.3 Section 30025(f)(3) requires the funds in the Trial Court Security Account be used exclusively to fund trial court security provided by county sheriffs. With the passing of

AB 118 Superior Court lost its current funding for private security of their off-site facilities, requiring the Sheriff to provide security to these locations and necessitating revisions to the Court Security Agreement.

In order to provide security services to Superior Court's off-site facilities, the Sheriff's Department is requesting to fill two vacant/unfunded Deputy Sheriff positions, reclassify upward and fill a vacant/unfunded Deputy Sheriff Custodial position to Deputy Sheriff, and add two new positions; one Security Officer position and one Sergeant position.

These additional positions, along with existing staff will be utilized to provide entrance security to buildings where a Superior Court is located. These locations are: 801 10<sup>th</sup> Street, 4<sup>th</sup> and 6<sup>th</sup> floor and 2260 Floyd Ave. These locations are in the City of Modesto. A private security firm under contract with the Superior Court currently provides the security for these locations.

The Court Security staffing is noted in the chart below.

Positions	Current	Proposed	Variance
Lieutenant	1/2	1/2	0
Sergeant	2	3	1
Deputy Sheriff	13	16	3
Deputy Sheriff-Custodial	14	14	0
Security Officers	5	6	1
Per Diem Hours (Full Time Equivalents)	3	3	0
Total Positions	37.5	42.5	5

Following is the total cost of providing Court Security Services.

Court Security Budget	Current	Proposed	Variance
Salary & Benefits	\$3,913,482	\$4,317,074	\$403,592
Services & Supplies	\$16,000	\$16,000	\$0
<b>Total Court Security Appropriations</b>	\$3,929,482	\$4,333,074	\$403,592
County Overhead	\$151,434	\$151,434	\$0
Grand Total Court Security	\$4,080,916	\$4,484,508	\$403,592

The funding from the Trial Court Security Account will allow the Sheriff's Department to assume the additional security responsibility without any additional cost to the General Fund. The citizens of the County will benefit from this operational change in the following ways: there will be a fully trained Deputy Sheriff at each location working with other members of the department to efficiently and effectively provide customer service and security, the Deputy

will have immediate access to supervisory staff, and any concerns or complaints by the public regarding security will receive immediate attention. Because these locations and personnel are part of the Court Security Detail, they will have access to additional resources if and when needed. County citizens will also benefit from one organization handling entrance security at all Superior Court locations, operating under the same policy and procedures.

There is no additional cost to the General Fund as a result of this amendment. Funding from Assembly Bill 118 Trial Court Security Account in the amount of \$4,597,993 will be used.

The funding changes enacted by AB 118 necessitate amending the existing agreement between the Sheriff and the Superior Court. This amended agreement will allow the Sheriff to continue to provide the level of service deemed necessary by the Court and the Sheriff to ensure court services in Stanislaus County are provided in a manner that protects the public and staff who enter the various courtrooms each day.

#### **POLICY ISSUES:**

This agenda item is consistent with the Board of Supervisors' priorities of A Safe Community and Efficient Delivery of Public Services.

#### STAFFING IMPACT:

It is recommended that the Salary and Position Allocation Resolution be amended to restore two vacant, unfunded Deputy Sheriff positions, reclassify upward and restore a vacant, unfunded Deputy Sheriff-Custodial position to a Deputy Sheriff and add two new positions; one Security Officer position and one Sergeant position. All position changes are recommended to be effective the first full pay period after Board approval. The Department is also requesting approval to fill these positions. Due to the nature of the business day for the Courts, the Department will also need to utilize extra-help staffing in order to ensure adequate support for the customers of the Courts.

In November and December 2010, the Board of Supervisors approved a reduction-in-force of 51 positions reducing the Sheriff's Department's total allocated positions from 559 to 508. The Department has subsequently unfunded several positions and added positions due to other agenda items approved by the Board. If approved, the positions at the Sheriff's Department will first be filled from existing re-employment lists providing an opportunity for individuals previously impacted by reduction-in-force actions to return to full employment status. The remaining positions will be filled by conducting County promotional and open recruitments. On October 11, 2011, the Board of Supervisors is considering four agenda items containing staffing adjustments submitted by the Sheriff's Department. If all four

agenda items are approved the total allocated positions for the Sheriff's Department will be 536 effective October 22, 2011.

The detail of the staffing requests is included in the table below. If approved, it is requested the Salary and Position Allocation Report be amended the first pay period after Board of Supervisor's approval.

Department	Positions	Position #	Classification	Request		
Sheriff	1	New	Sergeant	Add New Position		
Court Security	<u> </u>	INCW	Ocigoani			
Sheriff	2	12298, 12299	Donuty Shoriff	Restore Unfunded Positions		
Court Security	2	12290, 12299	Deputy Sheriff			
Sheriff	1	New	Coourity Officer	Add New Position		
Court Security	1	INEW	Security Officer	Add New Position		
Sheriff			Donuty Chariff	Restore Unfunded Position		
Court Security	1	12300	Deputy Sheriff Custodial	And Reclassify to Deputy Sheriff		

#### **CONTACT INFORMATION:**

Adam Christianson, Sheriff-Coroner, (209) 525-7216.

# AGREEMENT AMONG THE SUPERIOR COURT OF CALIFORNIA, COUNTY OF STANISLAUS, THE COUNTY OF STANISLAUS, AND THE STANISLAUS COUNTY SHERIFF

#### **COURT SECURITY SERVICES**

This Agreement is between THE SUPERIOR COURT OF CALIFORNIA, COUNTY OF STANISLAUS (COURT), and THE COUNTY OF STANISLAUS (COUNTY), for services to be provided by THE STANISLAUS COUNTY SHERIFF (SHERIFF).

#### **RECITALS**

WHEREAS, COUNTY through the SHERIFF provides public safety services throughout the County of Stanislaus; and is equipped and will do so to the extent and in the manner hereinafter provided; and

WHEREAS, COURT has needs for security services; and

WHEREAS, the 2011 Criminal Justice Realignment Act created Government Code § 30025(f) which creates a Local Trial Court Security Account managed by the COUNTY whose funds are used solely for services at the Stanislaus County Superior Court; and

WHEREAS, COUNTY through SHERIFF currently provides security services to COURT pursuant to a Memorandum of Understanding dated July 10, 2010, which is set to expire on June 30, 2011; and

WHEREAS, COURT and COUNTY through SHERIFF desire to enter into a new agreement with provisions concerning the nature and extent of Court Security services to be provided to COURT, and establishing the compensation to be paid therefore; and

WHEREAS, COUNTY acknowledges that COURT requires standards of performance that demonstrate professional excellence both in the execution of duties and in the interpersonal relations with COURT employees and all persons utilizing the services of COURT;

NOW THEREFORE, for valuable consideration, the receipt and sufficiency of which is hereby acknowledged, COUNTY and COURT jointly intend that COURT will fund and COUNTY will provide a level of Court Security services, as set forth in this Agreement.

#### **DEFINITIONS**

#### I. JUDICIAL BUSINESS:

As used in this Agreement, the term JUDICIAL BUSINESS refers to COURT'S exercise of its judicial power, including but not limited to those powers set forth in the California Constitution and C.C.P. § 128. JUDICIAL BUSINESS also refers to COURT'S management, performance, direction and supervision of judicial functions including but not limited to calendar management, case management, determination of COURT policy, drafting and implementation of local rules and supervision and oversight of COURT staff. The performance of JUDICIAL BUSINESS is solely the responsibility of the COURT.

#### II. SECURITY SERVICES:

As used in this Agreement, the term SECURITY SERVICES refers to SHERIFF'S provision of those services set forth in Section II of this Agreement. SECURITY SERVICES include but are not limited to traditional bailiff services for judicial officers, movement of prisoners within COURT facilities, patrol of the interior of COURT facilities as further set forth in this Agreement and the Court Security Plan, staffing of security entrances to court facilities, security and protection of judicial officers, COURT personnel, jurors and the general public within COURT facilities and

direct supervision of SHERIFF'S personnel assigned to the Court Services Unit.

#### **AGREEMENT**

#### I. PURPOSE AND INTENT

The purposes of this Agreement are to satisfy the requirements of California Government Code § 69920 *et seq.*, and to set forth the Court Security services to be provided by COUNTY through SHERIFF.

# II. SCOPE OF SERVICES

COUNTY through SHERIFF shall provide Court Security services to COURT as follows:

#### A. Basic Services to Main Court Facilities

COUNTY through SHERIFF will provide basic Court Security services ("Basic Services") to COURT in the facilities described in Exhibit A – Court Facilities. The Basic Services will consist of providing personnel to perform the following Court Security functions during normal Court hours, including lunch and break time: traditional bailiff services for each judicial officer; movement of prisoners within Court Facilities; patrol of the interior of Court Facilities, including hallways and Court business and administrative offices; security of holding area in Court Facilities; security and protection of Judges, Judicial Officers, Court personnel, jurors, and the general public within Court Facilities; identification of potential threats from inmates or from other persons to the security of the COURT; and direct supervision of Sheriff's Department Court Security personnel assigned to the Court Services Unit; all to the extent included in Court Operations and as necessary and appropriate to meet the

Standards of Service described in Section IV for those Court Facilities described in Exhibit A.

#### **B.** Limited Services to other Court Facilities

COUNTY through SHERIFF will provide limited Court Security services ("Limited Services") to COURT in the facilities described in Exhibit A – Court Facilities. The Limited Services will consist of providing personnel to perform the following Court Security functions during normal Court hours, including lunch and break time: traditional bailiff services for each judicial officer; movement of prisoners within Court Facilities; security of holding area in Court Facilities; security and protection of Judges, Judicial Officers, Court personnel, jurors, and the general public within the courtroom; identification of potential threats from inmates or from other persons to the security of the COURT; and direct supervision of Sheriff's Department Court Security personnel assigned to the Court Services Unit.

#### C. Additional Services

- COUNTY through SHERIFF may provide supplemental or special Court
  Security services or additional related equipment and supplies as requested by
  COURT and deemed by COURT to be included in Court Operations
  ("Additional Services"). Additional Services may include, but are not limited to:
  - (a) staffing of additional courtrooms, facilities, holding cells, or weapons screening stations not included in Exhibit A;
  - (b) extraordinary security occasioned by High Security Events and Conditions (Exhibit D) beyond that covered under Basic Services;

- (c) ceremonial services or after-hour use of Court facilities and courtrooms by private organizations approved by COURT. COUNTY through SHERIFF agrees to provide these services to the extent practicable with existing resources.
- 2. Requests for Additional Services may be made to SHERIFF by COURT, through the Presiding Judge, his or her designee(s), or by COURT Chief Executive Officer or his or her designee(s), and should be made in writing, or, if made in person or by telephone, be confirmed in writing by the requestor within forty-eight (48) hours of the request. Requests for Additional Services in writing or confirmed in writing may include e-mail correspondence. COURT shall provide SHERIFF with as much advance notice as possible regarding requests for Additional Services.
- 3. SHERIFF shall advise COURT promptly, and shall confirm in writing, if SHERIFF is unable to provide some or all of any requested Additional Services. SHERIFF shall then provide such Additional Services to COURT and shall be entitled to reimbursement from the Local Trial Court Security Account for the actual cost of providing the Additional Services.
- 4. COUNTY and COURT acknowledge and agree that it is impracticable to specify in this Agreement each and every category of Additional Services which might be desired by COURT, and that the parties will reasonably cooperate in identifying and addressing such potential Additional Services within the scope of Court Operations.

5. SHERIFF shall provide services related to the investigation of threats to Judges, Judicial Officers, Court personnel and jurors acting in their official capacity, and threats to Court Facilities at no charge to COURT. SHERIFF, in consultation with the Presiding Judge or his or her designee, shall determine the level of services required in response to any such threat. SHERIFF, at his or her discretion, may utilize regional services in the course of threat investigations and response.

#### C. Emergencies

- 1. Notwithstanding any other provision of this Agreement, in the event of an emergency involving security in the Exhibit A Court Facilities or involving threats against any Judges, Judicial Officers, Court personnel, jurors, or the general public, wherever located within the Court Facilities, SHERIFF shall take any and all actions reasonably necessary or appropriate to respond to the emergency, to include appropriate referrals to, and coordination with, other law enforcement agencies.
- 2. Notwithstanding any other provision of this Agreement, in the event of an emergency involving security in the Exhibit A Court Facilities or involving threats against any Judges, Judicial Officers, Court personnel, jurors, or the general public located inside the court room, SHERIFF shall take any and all actions reasonably necessary or appropriate to respond to the emergency, to include appropriate referrals to, and coordination with, other law enforcement agencies.

SHERIFF Court Security personnel may be required to perform temporary duty 3.

outside the scope of this Agreement. For the purpose of this Agreement,

"temporary duty" shall include, but not be limited to, assignments necessitated

by a public safety emergency or other exigent circumstances such as "mutual

aid" when there is a clear and present danger.

During the period of any public safety emergency or exigent circumstance such 4.

as mutual aid, Court Security personnel may be temporarily redeployed for

emergency response. If reasonable and practical, SHERIFF shall notify the

Presiding Judge and COURT Chief Executive Officer or their designee(s) and

discuss the redeployment prior to reassignment. If the public safety emergency

or exigent circumstance such as mutual aid demands immediate redeployment,

SHERIFF need not notify the Presiding Judge or Court Chief Executive Officer

in advance, but shall do so as soon as practical. SHERIFF shall not be entitled to

reimbursement from the Local Trial Court Security Account for the cost of

redeployed SHERIFF Court Security personnel beyond the first two (2) COURT

business days of each public safety emergency or exigent circumstance event, or

beyond the second such event within a given fiscal year.

III. **TERM OF AGREEMENT** 

A. Initial Term: Option to Extend

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The term of this Agreement shall commence at midnight July 1, 2011, and shall continue in effect through and terminate at midnight on June 30, 2014; subject to the provisions of Sections III. B below.

#### B. Negotiation of Agreement for Services after June 30, 2014:

COURT and COUNTY shall meet approximately six (6) months prior to the June 30, 2014, termination date for the purpose of negotiating an agreement governing the provision of Court security services after July 1, 2014. If such an agreement has not been signed by all parties prior to the June 30, 2014, termination date, this Agreement shall remain in effect until a new agreement is signed by all parties.

#### C. Termination:

COURT and COUNTY recognize that the ninety-day minimum termination notice provided by law is inadequate to allow COUNTY to reallocate resources committed to the SHERIFF'S Court Services Unit and for COURT to provide alternate arrangements for the security COURT operations. Accordingly, subject to the applicable provisions of state law, any party may terminate this Agreement upon written notice to the other parties given no later than December 31 of any year, to be effective on July 1 of the subsequent year.

#### IV. STANDARDS OF SERVICE: OBLIGATIONS OF THE PARTIES

#### A. Anticipated Service Outcome

The anticipated outcome of the Court Security services to be provided by COUNTY through SHERIFF to COURT under this Agreement is the ability of the COURT and the public to conduct JUDICIAL BUSINESS safely, effectively and in a

manner that maintains the integrity of the judicial process COUNTY through SHERIFF shall provide COURT with qualified personnel to meet the following performance standards and scope of service:

#### 1. Courthouse Security Function

Basic Services for facilities outlined in Exhibit A shall include, but not be limited to:

- a. Processing persons through weapons screening stations at courthouse entrances and operating screening equipment; Purchase and maintenance of screening equipment will be the responsibility of the COURT.
   Conducting thorough systematic searches of courtroom and surrounding areas for weapons or suspicious packages prior to morning and afternoon sessions to ensure courtroom security; and
- b. Sufficiently staffing weapon screening stations to avoid unreasonable delays for persons entering the courthouse facility.

#### 2. Bailiff Function

Every courtroom shall be staffed with a bailiff when Court is in session unless released by the affected Judge, Judicial Officer or the Presiding Judge. Services shall include, but not be limited to:

a. Ensuring and maintaining order and quiet in and near the courtroom; enforcing courtroom rules of behavior and warning persons not to smoke or disturb court procedure; maintaining visual surveillance of the gallery and monitoring persons in the courtroom to prevent or respond to

disruptive activity by summoning SHERIFF's Court Security Deputies to assist with disruptive activity; observing people and activities during courtroom hours;

- b. Maintaining custody and control of all prisoners; taking persons into custody; at the direction of the Judicial Officer;
- c. Ensuring jurors, spectators, witnesses and attorneys conform to the respective Judicial Officer's standards of courtroom demeanor by informing them of appropriate standards; instructing jury panel on appropriate courtroom decorum and monitoring conformance;
- d. Ensuring physical integrity of the jury by maintaining order and isolation from the public, compromising situations, and unauthorized communications; preventing any conversation between jurors and the parties to the action while the case is in trial by observing and monitoring interactions of trial participants; taking custody of jurors during deliberations; preventing unauthorized access to the deliberation room; conducting authorized communications with the jurors as directed by the Judicial Officer and referring all other requests to COURT for direction;
- e. Opening court sessions; serving as courtroom crier; calling participants to the stand; contacting attorneys, litigants, and other courtroom personnel as directed by the Judicial Officer or the Courtroom Clerk; providing assistance in calendar call, jury selection, and trials, and in delivering exhibits to the jury room and returning them to the courtroom, as directed

by the Courtroom Clerk; reserving jury room as the trial nears conclusion; so long as the duties in the subsection do not compromise the ability to perform security functions;

- f. Serving as liaison between attorneys, jurors, witnesses, litigants and parties to cases and the Judicial Officer and his or her court staff; providing general information and assistance to and responding to questions from the public, attorneys, and participants in a courteous and service-oriented manner; escorting or directing attorneys and parties to the Judge's chambers as appropriate; directing members of the media and the public to appropriate area or personnel; so long as the duties in the subsection do not compromise the ability to perform security functions; and
- g. Assisting courtroom personnel with other support duties when bailiff and protection functions allow.

#### 3. Protection Function

Basic Services for facilities outlined in Exhibit A shall include, but not be limited to:

a. Preserving and maintaining order in Court Facilities to ensure security, and protecting all persons entering and within the facility; providing special judicial protection; providing courthouse perimeter security outside the courtroom but inside the Court Facility, to include without limitation, patrolling Court Facility areas, including hallways and Court business and administrative offices; responding to emergencies including but not limited to fire alarms, bomb threats, hostage situations, and hazardous spills; opening and securing Court Facility doors; dispatching and assigning SHERIFF's Court Security personnel to cover all assignments and emergencies;

- b. Assessing risks in advance of court sessions and discussing security concerns with Supervisor, Judge, Courtroom personnel and SHERIFF's Court Security personnel as appropriate to develop planned team response; reporting security violations or suspicious items to SHERIFF's Control or other appropriate Court Security personnel; taking corrective action on any security violations, and alerting the Judicial Officer and/or SHERIFF's Court Security personnel to any possible security problems in or near the courtroom;
- c. Contacting appropriate personnel or agency in the event of medical or emergency situations; taking immediate first aid/CPR action when needed; complying with evacuation plans in the event of an emergency and reporting actions appropriately; and
- d. Maintaining custody and control of prisoners in Court Facilities. As staffing allows, SHERIFF shall use his best efforts to ensure that custodies shall be:
  - a. Delivered to court holding areas in sufficient time prior to their scheduled hearing to avoid delays in the court matters; and

- b. Picked up from court holding before the end of the court day for return to the jail in order to minimize overtime; and
- c. Fully dressed-out, when court ordered, and delivered to the Court prior to the hearing to avoid delays in court matters.

#### 4. Investigative Function

SHERIFF's Detectives shall investigate reports of judicial threats. During court hours, Detectives shall respond to the affected Judge or Judicial Officer, and notify the Presiding Judge, as soon as possible. During non-court hours, Detectives shall respond to the affected Judge or Judicial Officer and notify the Presiding Judge as soon as possible.

# B. SHERIFF's Discretion: Reassignment of Personnel

The management, direction, and supervision of SHERIFF's personnel and public safety protection; the standards of performance; the discipline of employees; and, all other matters relating to the performance of SECURITY SERVICES; shall be performed by and be the responsibility of COUNTY through SHERIFF in SHERIFF's reasonable judgment and in accord with the provisions of applicable labor agreements and this Agreement.

SHERIFF shall be the appointing authority for all personnel provided to COURT by this Agreement. However:

(1) SHERIFF or his or her designee will consult with the Judge or Judicial Officer assigned to a particular courtroom prior to the appointment or removal of

any courtroom bailiff (excluding short-term replacement of the regularly-assigned bailiff due to.), and

- (2) COURT may make requests regarding individual staffing of courtrooms; however, SHERIFF shall have complete discretion as to the assignment of all individual SHERIFF's personnel under this Agreement
- (3) SHERIFF or Adult Detention Captain will consult with COURT Chief Executive Officer prior to any reassignment of the Lieutenant serving in the Court Services Unit.
- (4) COURT shall have no liability for any direct payment of salary, wages, indemnity, or other compensation or benefit to persons engaged in COUNTY's performance of this AGREEMENT through SHERIFF. All compensation for Court Security services shall be provided through the Local Trial Court Security Account.
- (5) SHERIFF is encouraged to offer advice or recommendations to COURT regarding COURT'S conduct of JUDICIAL BUSINESS to the extent such advice or recommendations relate to SHERIFF'S provision of SECURITY SERVICES. However, COURT shall have complete discretion as to its conduct of JUDICIAL BUSINESS.

#### C. Staffing for Basic Services

The SHERIFF shall ensure that adequate numbers of qualified SHERIFF personnel are provided to COURT at all times during the term of this Agreement to meet the Basic Services, Scope of Services and Standards of Service commitments set

forth herein. SHERIFF shall use best efforts to fill COURT funded position vacancies within a reasonable period of time.

#### E. Temporary Reassignments

COUNTY and COURT desire the best utilization of personnel of the SHERIFF's Court Services Unit. COURT agrees to use reasonable efforts to notify the supervising employees of the SHERIFF's Court Services Unit whenever SHERIFF's Court Security personnel are not needed for their assigned duties for an extended period of time, for example, when a courtroom will not be utilized for more than one day due to the vacation or other absence of the Judge or Judicial Officer assigned to that courtroom. COUNTY agrees that such Court Security personnel will be utilized whenever possible for duties related to the needs of COURT, including coverage of other courtrooms, service related to High Security Events and Conditions (Exhibit D), and coverage for daily absences without additional charge to COURT.

# F. Equipment and Supplies

- All SHERIFF's personnel performing services to COURT under the Agreement shall wear the prescribed uniform and equipment of the SHERIFF's Department.
- COUNTY will provide handcuffs, firearms, o.c. spray, batons, radios and radio-equipped patrol vehicles, to be used by SHERIFF's personnel, except as otherwise provided in this Agreement.
- COURT will be responsible for the purchase and maintenance costs of any
  equipment used to provide security in Court Facilities, including but not limited

to, alarm systems, metal detectors, restraint devices, and x-ray devices, so long as the same are "allowable costs" under Rule 10.801 and the Act. COUNTY or SHERIFF may acquire such equipment at the request of COURT, at COURT'S cost. All such equipment and devices shall be the property of the COURT.

# G. Reports

SHERIFF shall furnish the following reports to COURT's Executive Officer in a timely manner:

1. Incident Summary Reports (Monthly)

2. Crime Incident Reports (As Reported)

3. Arrest Disposition Reports (As Reported)

# V. <u>COST OF SERVICES/CONSIDERATION</u>

#### A. General

As full consideration for the satisfactory performance and completion by COUNTY through SHERIFF of the Court Security services set forth in this Agreement, COUNTY through SHERIFF shall be entitled to payment from the Local Trial Court Security Account for the services agreed to as set forth hereunder.

#### **B.** Personnel Costs

#### 1. Basic Services

COUNTY through SHERIFF shall be compensated for Basic Services through the Local Trial Court Security Account. The cost of Basic Services includes amounts

that fully compensate COUNTY for those positions required to provide coverage for all absences, and includes all costs for overtime required to maintain coverage for Services during such absences.

#### 2. Additional Services

COUNTY through SHERIFF shall be compensated through the Local Trial Court Security Account for Additional Services requested and approved by COURT with costs estimated using the SHERIFF's Standard Average Hourly Rates, based upon the actual costs incurred by SHERIFF to provide those services.

#### C. Additional Costs

COUNTY through SHERIFF shall be entitled to compensation from the Local Trial Court Security Account for the COURT's equitable share of those additional costs incurred by COUNTY through SHERIFF relating to the services provided to COURT and not already covered under Basic Services or Additional Services as set forth above. Additional costs include but are not limited to COURT approved equipment and supplies that are "allowable costs" under Government Code § 69927(a)(3) (Section IV. F.); Court required training and training beyond basic training for needs unique to the Court Security function and requested by COURT; and, services requested by COURT and provided to COURT to the extent permitted by law, the Act, Rule 10.810 and Government Code § 69920 et seq. that are not already covered under Basic Services or Additional Services as set forth above.

#### D. Rate of Compensation

#### 1. First Year

For the first year of this Agreement, COUNTY through SHERIFF shall be entitled to compensation from the Local Trial Court Security Account for provision of the Basic Services in an amount equal to the fiscal year base amount. In addition to the charges for Basic Services, COUNTY through SHERIFF shall be entitled to compensation from the Local Trial Court Security Account for Additional Services and Additional Costs as set forth in Section IV.

#### 2. Adjustments

Contractual costs may only be adjusted pursuant to the mutual agreement of the parties. SHERIFF and COURT will meet annually, during the first week of April to review staffing levels and costs to determine if adjustments are necessary.

#### E. Mid-Year Adjustments

If, during the course of a fiscal year, COURT requires a level of Basic Services which will exceed the planned level of Services, COURT or SHERIFF shall notify the other party as soon as possible and propose amendments or modifications to the planned level of Services for the remainder of the fiscal year. If COURT and COUNTY through SHERIFF agree to a change in the level of Services and the increased level of service necessitates a revision to the Summary of projected Court Security costs, then COURT and COUNTY through SHERIFF shall execute and sign an amendment to Agreement. COUNTY shall delegate the authority to SHERIFF to sign amendments to this Agreement consistent with the intent of this provision after review and approval by County Counsel and the Chief Executive Officer.

#### VI. INDEMNIFICATION

# Indemnification related to Workers Compensation and Employment Issues.

The COUNTY shall fully indemnify and hold harmless the COURT, its officers, employees and agents, from any claims, losses, fines, expenses (including attorneys' fees and court costs or arbitration costs), costs, damages or liabilities arising from or related to (1) any workers' compensation claim or demand or other workers compensation proceeding arising from or related to, or claimed to arise from or relate to, employment which is brought by an employee of the COUNTY or any contract labor provider retained by the COUNTY who provides labor and/or services to the COURT pursuant to this agreement., or (2) any claim, demand, suit or other proceeding arising from or related to, or claimed to arise from or relate to, the status of employment (including without limitation compensation, demotion, promotion, discipline, termination, hiring, work assignment, transfer, disability, leave or other such matters) which is brought by an employee of the COUNTY or any contract labor provider retained by the COUNTY who provides labor and/or services to the COURT pursuant to this agreement.

The COURT shall fully indemnify and hold harmless the COUNTY, its officers, employees and agents, from any claims, losses, fines, expenses (including attorneys' fees and court costs or arbitration costs), costs, damages or liabilities arising from or related to (1) any workers' compensation claim or demand or other workers compensation proceeding arising from or related to, or claimed to arise from or relate to, employment which is

brought by an employee of the COURT or any contract labor provider retained by the COURT, or (2) any claim, demand, suit or other proceeding arising from or related to, or claimed to arise from or relate to, the status of employment (including without limitation compensation, demotion, promotion, discipline, termination, hiring, work assignment, transfer, disability, leave or other such matters) which is brought by an employee of the COURT or any contract labor provider retained by the COURT.

# Indemnification related to Acts or Omissions; Negligence, or Intentional Torts.

#### 1. Claims Arising From Sole Acts or Omissions of County

COUNTY hereby agrees to defend and indemnify the COURT, its agents, officers and employees, from any claim, action or proceeding against the COURT, arising solely out of the acts or omissions of COUNTY, including, but not limited to both intentional and unintentional acts or omissions, in the performance of this Agreement. The party entitled to defense and indemnification pursuant to this paragraph shall have the right to select counsel of its own choice if in said party's opinion representation of both parties by one counsel is not in its best interests and the obligation to provide a defense shall include payment of the reasonable attorneys fees of such counsel and other reasonable costs of defense, provided however that the parties may agree in writing to a joint defense whereby both parties intend that they be represented by one counsel and to share the attorneys fees and costs of defense as provided for in paragraph "4." of this section concerning "Joint Defense" as set forth below." At its sole discretion, COURT may participate at its own expense in the defense of any claim, action or proceeding, but such participation shall not relieve

COUNTY of any obligation imposed by this Agreement. COURT shall notify COUNTY promptly of any claim, action or proceeding and cooperate fully in the defense.

#### 2. Claims Arising From Sole Acts or Omissions of Court

The COURT hereby agrees to defend and indemnify the COUNTY, its agents, officers and employees from any claim, action or proceeding against the COUNTY, arising solely out of the acts or omissions of COURT, including, but not limited to both intentional and unintentional acts or omissions, in the performance of this Agreement. The party entitled to defense and indemnification pursuant to this paragraph shall have the right to select counsel of its own choice if in said party's opinion representation of both parties by one counsel is not in its best interests and the obligation to provide a defense shall include payment of the reasonable attorneys fees of such counsel and other reasonable costs of defense, provided however that the parties may agree in writing to a joint defense whereby both parties intend that they be represented by one counsel and to share the attorneys fees and costs of defense as provided for in paragraph "4." of this as set forth below." section concerning "Joint Defense" At its sole discretion, COUNTY may participate at its own expense in the defense of any such claim, action or proceeding, but such participation shall not relieve COURT of any obligation imposed by this Agreement. COUNTY shall notify COURT promptly of any claim, action or proceeding and cooperate fully in the defense.

#### 3. Claims Arising From Concurrent Acts or Omissions

The COUNTY hereby agrees to defend itself, and the COURT hereby agrees to

defend itself, from any claim, action or proceeding arising out of the concurrent acts or omissions, including, but not limited to both intentional and unintentional acts or omissions, of COUNTY and COURT. In such cases, COUNTY and COURT agree to retain their own legal counsel, bear their own defense costs, and waive their right to seek reimbursement of such costs, except as provided in paragraph 5 below.

#### 4. Joint Defense

Notwithstanding paragraph 3 above, in cases where COUNTY and COURT agree in writing to a joint defense, COUNTY and COURT may appoint joint defense counsel to defend the claim, action or proceeding arising out of the concurrent acts or omissions, including, but not limited to both intentional and unintentional acts or omissions, of COURT and COUNTY. Joint defense counsel shall be selected by mutual agreement of COUNTY and COURT. COUNTY and COURT agree to share the costs of such joint defense and any agreed settlement in equal amounts, except as provided in paragraph 5 below. COUNTY and COURT further agree that neither party may bind the other to a settlement agreement without the written consent of both COUNTY and COURT.

#### 5. Reimbursement and/or Reallocation

Where a trial verdict or arbitration award allocates or determines the comparative fault of the parties, COUNTY and COURT may seek reimbursement and/or reallocation of defense costs, settlement payments, judgments and awards, consistent with such comparative fault.

# VII. GENERAL PROVISIONS

#### A. Independent Contractor Status

In the performance of services under this Agreement, COUNTY and their respective officers, agents and/or employees shall be deemed independent contractors and not officers, agents or employees of COURT. All such personnel provided by COUNTY under this Agreement are under the direct and exclusive supervision, daily direction, and control of COUNTY and COUNTY assumes full responsibility for the actions and omissions to act of such personnel in the performance of services hereunder.

COURT's shall have the right, through SHERIFF, to request removal for cause from COURT's facilities of any COUNTY officer, agent or employee, including contract labor provider, who performs Court Security services or any other labor or service pursuant to this Agreement. COURT and COUNTY acknowledge and agree that COURT does not control the manner and means of performing the work of COUNTY's officers, agents or employees who perform Court Security services or any other labor or service pursuant to this Agreement, nor does COURT have the right to hire or fire such officers, agents or employees. COUNTY has no authority of any kind to bind COURT, and COURT has no authority to bind COUNTY and/or SHERIFF in any respect whatsoever, nor shall COUNTY or SHERIFF act or attempt to act, or represent itself directly or by implication as an agent of COURT, or in any manner assume or create or attempt to assume or create any obligation on behalf of or in the name of COURT. COURT shall not act or attempt to act, or represent itself directly or

by implication as an agent of COURT or COUNTY, or in any manner assume or create or attempt to assume or create any obligation on behalf of or in the name of COUNTY.

#### **B.** Notices

Any notice, request, demand or other communication required or permitted hereunder shall be in writing and may be personally delivered or given as of the date of mailing by depositing such notice in the United States mail, first-class postage prepaid and addressed as follows; or to such other place as each party may designate by subsequent written notice to each other:

#### To COURT:

Court Executive Officer AND Presiding Judge

Stanislaus County Superior Court Stanislaus County Superior Court

800 11<sup>th</sup> Street 800 11<sup>th</sup> Street Modesto, CA 95354 Modesto, CA 95354

To COUNTY and SHERIFF:

Clerk of the Board of Supervisors AND Sheriff

County of Stanislaus
County of Stanislaus
1010 Tenth Street
Modesto, CA 95354
Sheriff's Department
250 East Hackett Road
Modesto, CA 95358

A notice shall be effective on the date of personal delivery if personally delivered before 5:00 p.m. on a business day or otherwise on the first business day following personal delivery; or two (2) business days following the date the notice is postmarked, if mailed; or on the first business day following delivery to the applicable overnight courier, if sent by overnight courier for next business day delivery and otherwise when actually received.

#### C. Time of the Essence

Time is of the essence of this Agreement. Unless specifically stated to the contrary, all references to days herein shall be deemed to refer to business days, not to include COURT holidays.

#### D. Amendment: Assignment

With the exception of the modification or amendment of Exhibits as noted in Sections IV. G., V. D. 2. and V. E. above, this Agreement may be modified or amended only by a written document signed by all parties, and no oral understanding or agreement shall be binding on the parties. No party shall assign any of its rights or delegate any of its obligations hereunder without the prior written consent of the other parties.

#### E. Entire Agreement

This Agreement, including all Exhibits hereto, and the "Memorandum of Understanding between the Superior Court and the County of Stanislaus Regarding the Provision of Services and Payment of Costs" whose terms and conditions are incorporated herein by reference, constitute the complete and exclusive statement of agreement between the COUNTY and COURT with respect to the subject matter hereof. As such, all prior written and oral understandings are superseded in total by this Agreement.

#### F. Construction

Each party has had the opportunity to participate in the drafting and preparation of this Agreement and this Agreement will be deemed to have been made and shall be construed, interpreted, governed and enforced pursuant to and in accordance with the

laws of the State of California. The headings and captions used in this Agreement are for convenience and ease of reference only and shall not be used to construe, interpret, expand, or limit the terms of the Agreement and shall not be construed against any one party. Each of the Exhibits attached to this Agreement is hereby incorporated into this Agreement by this reference.

#### G. Waiver

A waiver by COUNTY or COURT of a breach of any of the covenants to be performed by COUNTY or COURT shall not be construed as a waiver of any succeeding breach of the same or other covenants, agreements, restrictions, or conditions of this Agreement. In addition, the failure of either party to insist upon strict compliance with any provision of this Agreement shall not be considered a waiver of any right to do so, whether for that breach or any subsequent breach. The acceptance by COUNTY or COURT of either performance or payment shall not be considered a waiver of the other party's preceding breach of this Agreement.

#### H. Authority to Enter Agreement

COUNTY and COURT each has all requisite power and authority to conduct its respective business and to execute, deliver, and perform the Agreement. Each party warrants that the individuals who have signed this Agreement have the legal power, right, and authority to make this Agreement and to bind each respective party.

#### I. Cooperation

COUNTY through SHERIFF and COURT will cooperate in good faith to implement this Agreement.

#### J. Counterparts

This Agreement may be executed in one or more counterparts, each of which shall be deemed to be an original, but all of which together shall constitute one and the same instrument.

# K. Severability

This Agreement is subject to all applicable laws and regulations. If any provision of this Agreement is found by any Court or other legal authority, or is agreed upon by the parties, to be in conflict with any law or regulation, then the conflicting provision shall be considered null and void. If the effect of nullifying any conflicting provision is such that a material benefit of this Agreement to either party is lost, then the Agreement may be terminated at the option of the affected party, with the notice as required in this Agreement. In all other cases, the remainder of this Agreement shall be severable and shall continue in full force and effect.

#### L. Legislative Changes

If any changes are made to the Act or regulations or Rules of Court adopted pursuant thereto, or to any successor legislation or regulations, or if the State imposes any budget requirements or limitations applicable to this Agreement and the services to be provided hereunder then (1) to the extent any of the changes are of mandatory application, such change(s) shall apply to the parties and this Agreement, and this Agreement shall be deemed to be amended to be consistent with such changes(s) except

to the extent that such change(s) alter(s) a material provision of this Agreement in which case such material provision shall be voidable and the parties will negotiate in good faith to amend the Agreement as necessary, and (2) to the extent any of the changes are not of mandatory application, such change(s) shall not affect this Agreement or the right or obligations of COURT, COUNTY and SHERIFF under this Agreement unless the parties mutually agree to subject themselves to such changes(s).

If any changes are made affecting the Local Trial Court Security Account, the parties shall meet to amend this Agreement to reflect those changes in funding procedure.

#### M. Representation

COURT's Presiding Judge, or his or her designee, shall represent COURT in all discussions pertaining to this Agreement. SHERIFF or his designee shall represent COUNTY in all discussions pertaining to this Agreement.

#### N. Job Actions

In the event of a work slowdown, strike, or any other form of job action by those individuals assigned to perform Court Security services, COUNTY through SHERIFF agrees to provide only that minimal level of service agreed to by COURT and COUNTY, and COUNTY through SHERIFF shall not be entitled to compensation for Court Security services withheld under those circumstances.

#### O. Security Plan

SHERIFF will prepare an annual "Law Enforcement Security Plan" covering all Court Facilities in the County pursuant to Government Code §§ 69921(d) and 69925.

The Law Enforcement Security Plan will be presented to the Presiding Judge in January of each year. Upon request, COUNTY shall provide with the Law Enforcement Security Plan a written summary evaluation of compliance during the past calendar year with the Standards of Service set forth in this Agreement. In addition, upon request, COUNTY shall provide a written report containing the number of citizen complaints, nature of complaints, and findings (to be consistent with Department of Justice requirements). Such report shall be statistical in nature and not include confidential personnel information.

In addition, if required by the Judicial Council, SHERIFF, or his or her designee, shall work in conjunction with the Presiding Judge, or his or her designee, to develop an annual or multi-year Comprehensive Court Security Plan, which shall include the Law Enforcement Security Plan. See Government Code § 69925.

#### P. Dispute Resolution Concerning Services

- A. If the parties hereto disagree as to any matter governed by this Agreement, until the dispute is resolved, COUNTY through SHERIFF will continue to provide the Services and shall be entitled to payment from the Local Trial Court Security Fund for such services as set forth in this Agreement. Neither party shall unilaterally change the level of Services provided under this Agreement.
- B. If the parties hereto cannot resolve any dispute, either party may give the other party a written request for a meeting between the Court Executive Officer and the Sheriff, or their designees, for the purpose of resolving a disagreement between the parties. If such meeting is requested, the meeting will be held

within ten (10) days of the receipt of such request by any party.

- C. Any disputes between the parties hereto regarding the interpretation or performance of this Agreement that are not resolved under this Section, may be resolved by submission of the dispute to non-binding mediation. A mutually acceptable impartial mediator will be selected by the parties with the expenses to be borne equally by the parties in dispute. In the event that the non-binding mediation is unsuccessful, nothing in this Agreement will preclude the parties from exercising their legal rights and remedies.
- D. If a dispute between the parties hereto regarding the interpretation or performance of this Agreement is not resolved under this section, either party may bring legal action to interpret or enforce this Agreement as provided by law.

#### Q. Reduction or Termination of Funding

In the event that funding for reimbursement of Court Security costs is reduced by the State of California, the cost of any services provided by SHERIFF under this Agreementfor Court Security services not yet incurred shall be reduced on a *pro rata* basis. The parties shall meet to discuss service and staffing levels and, if appropriate, shall amend Exhibit B to reflect any changes to service or staffing levels mutually agreed to by the parties. In the event that funding for reimbursement of Court Security costs is terminated by the State of California, this Agreement in its entirety shall be considered null and void, and SHERIFF shall no longer be required to provide Court Security services as described herein. In such event, the parties shall meet immediately to mutually develop and implement, within a reasonable time frame, a transition plan for

the provision of Court Security services through alternate means within a reasonable time period.

# R. Obligation

This AGREEMENT shall be binding upon the successors of the Presiding Judge of the COURT, the SHERIFF and Members of the COUNTY Board of Supervisors..

This AGREEMENT is executed and delivered within the State of California and the rights and obligations of the parties hereto shall be construed and enforced in accordance with, and governed by the laws of the State of California.

IN WITNESS WHEREOF, the parties hereto have executed this Agreement as of \_\_\_\_ day 2011.

THE SUPERIOR COURT OF STANISLAUS COUNTY

Michael Tozzi **Executive Officer**  **COUNTY OF STANISLAUS** 

Richard W. Robinson Chief Executive Officer

Adam Christianson | Sheriff-Coroner

Approved as to Form and Legality:

John P. Doering County Counsel

Jared D. Beeson 10/18/11

Court Counsel

Deputy County Counsel

**EXHIBITS TO THIS AGREEMENT:** 

Exhibit A -- Court Facilities

Exhibit B - Contract Rates and Staffing for Basic Services

Exhibit C – High Security Events and Conditions

#### **EXHIBIT A**

#### **COURT FACILITIES**

As used in this Agreement, "Court Facilities" refers to the following facilities and courtrooms, excluding those portions of any Facility which do not house Court Operations:

Main Court Facilities Receiving Basic Services:

- 1. Courthouse, 800 11th Street, Modesto
- 2. Juvenile Court, 2215 Blue Gum Ave., Modesto
- 3. Family Law Clerk's Office, 1100 I Street, Modesto

Other Court Facilities Receiving Limited Services:

- 1. Traffic Court, 2260 Floyd Ave., Modesto
- 2. City Towers Building, 801 10<sup>th</sup> Street 4<sup>th</sup> and 6<sup>th</sup> floors, Modesto

#### **EXHIBIT B**

# STANISLAUS COUNTY SHERIFF'S DEPARTMENT CONTRACT RATES FOR SUPERIOR COURTS 2011/2012

COUNTY will provide the following minimum staffing for the Court Security Unit in order to provide the Basic Services per Board Order No. 2010-426:

# Salaries & Benefits for:

Sheriff's Lieutenant	1/2
Sheriff's Sergeant	3
Sheriff's Deputies (includes AB1058 Deputy)	16
Custodial Deputies	14
Sheriff's Security Officer	6
Sheriff's Per Diem Employees	3+
Total F.T.E. Staffing	42.5

#### **EXHIBIT C**

#### HIGH SECURITY EVENTS AND CONDITIONS

- 1. For the purposes of this Agreement, "High Security Events and Conditions" includes the following:
  - a. Proceedings involving extremely high risk defendants.
  - b. Three Strikes cases.
  - c. Multi-defendant criminal cases.
  - d. High publicity cases.
  - e. High volume calendars.
  - f. Verdict readings in criminal cases.
  - g. Sentencing hearings.
  - h. Remands.
  - i. Out of custody threat cases.
- 2. Basic Services provided to Court under this Agreement includes staffing to address High Security Events and Conditions at the following levels:

One Deputy per court day.

3. Additional Services. Any High Security Events and Conditions requiring staffing in excess of the level set forth in Paragraph 2 shall constitute Additional Services, to be compensated as provided in the body of the Agreement.

# County of Stanislaus: Auditor-Controller Legal Budget Journal

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County of Stanislaus

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