

THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS  
ACTION AGENDA SUMMARY

DEPT: Planning and Community Development

BOARD AGENDA # \*D-2

Urgent

Routine

AGENDA DATE March 3, 2009

CEO Concurs with Recommendation YES  NO

4/5 Vote Required YES  NO

(Information Attached)

SUBJECT:

Consideration to Approve the FY 2009-2010 Draft Annual Action Plan, That Includes the \$1,921,592 Community Development Block Grant (CDBG) Award; and \$109,694 Emergency Shelter Grant (ESG) Award; for a Total of \$2,031,286 for FY 2009-2010, Open the 30-Day Public Comment Period and Set a Public Hearing for April 14, 2009, at 9:15 a.m. to Close the Public Comment Period

STAFF RECOMMENDATIONS:

1. Approve the Draft Annual Action Plan that includes the \$1,921,592 Community Development Block Grant (CDBG); and the \$109,694 Emergency Shelter Grant (ESG); for a total of \$2,031,286 for FY 2009-2010;
2. Release the FY 2009-2010 Draft Annual Action Plan for the required 30-Day Public Comment Period; and,
3. Set a Public Hearing for April 14, 2009, at 9:15 a.m. to close the Public Comment Period and consider approval of the FY 2009-2010 Annual Action Plan.

FISCAL IMPACT:

The funds for the implementation of the FY 2009-2010 Annual Action Plan are derived entirely from the Community Development Block Grant and Emergency Shelter Grant programs administered by the Federal Department of Housing and Urban Development. There is no impact to the General Fund.

BOARD ACTION AS FOLLOWS:

No. 2009-140

On motion of Supervisor Chiesa, Seconded by Supervisor Grover

and approved by the following vote,

Ayes: Supervisors: O'Brien, Chiesa, Grover, Monteith, and Chairman DeMartini

Noes: Supervisors: None

Excused or Absent: Supervisors: None

Abstaining: Supervisor: None

1)  Approved as recommended

2)  Denied

3)  Approved as amended

4)  Other:

MOTION:



ATTEST: CHRISTINE FERRARO TALLMAN, Clerk

File No.

Consideration to Approve the FY 2009-2010 Draft Annual Action Plan, That Includes the \$1,921,592 Community Development Block Grant (CDBG) Award; and \$109,694 Emergency Shelter Grant (ESG) Award; for a Total of \$2,031,286 for FY 2009-2010, Open the 30-Day Public Comment Period and Set a Public Hearing for April 14, 2009, at 9:15 a.m. to Close the Public Comment Period

Page 2

**BACKGROUND:**

Stanislaus County will be entering its eighth year as an Entitlement Jurisdiction for Community Development Block Grant (CDBG) funds and the sixth year as a recipient of Emergency Shelter Grant (ESG) funds. For Fiscal Year 2009-2010, these grant amounts are estimated at approximately:

•	CDBG	\$1,921,592
•	ESG	<u>\$ 109,694</u>
	TOTAL	\$2,031,286

The County is part of a six-member CDBG/ESG consortium that includes the cities of Ceres, Newman, Oakdale, Patterson, and Waterford.

**DISCUSSION:**

There are three specific goals of the Federal Community Development Block Grant. They are:

1. Provide decent housing;
2. Provide a suitable living environment; and,
3. Expand economic opportunities

The Draft FY 2009-2010 Annual Action Plan (Attachment 1) has been developed to assist the six participating jurisdictions achieve the three goals. The overriding consideration that is required of the CDBG and ESG programs is to benefit those members of the population that meet the definition of Targeted Income. A Targeted Income person is one who earns 80% or less of the median area income. In 2008, the median area income in Stanislaus County for one person is \$31,650 and a family of four is \$45,200. Additionally, if a project benefits a specific neighborhood or community, at least 51% of the population within that geographic boundary must be within the Targeted Income Group.

There is a need in the County, as well as in Ceres, Newman, Oakdale, Patterson, and Waterford for new or rehabilitated community infrastructure. From sidewalks and storm drainage to community facilities, the lack of these improvements does not promote safe and healthy communities which in turn negatively impacts our quality of life.

Further, there are opportunities for the County and the cities to fund non-profit agencies that provide a public service. Staff recommends that \$192,159, or approximately ten percent of the total CDBG allocation, be set-aside for this purpose. Staff received and reviewed thirty-five (35) competitive applications (26 CDBG & 9 ESG) to obtain funds for the public service component of the program. Of those, approximately eleven (11) CDBG and four (4) ESG applicants should reach the funding threshold.

Consideration to Approve the FY 2009-2010 Draft Annual Action Plan, That Includes the \$1,921,592 Community Development Block Grant (CDBG) Award; and \$109,694 Emergency Shelter Grant (ESG) Award; for a Total of \$2,031,286 for FY 2009-2010, Open the 30-Day Public Comment Period and Set a Public Hearing for April 14, 2009, at 9:15 a.m. to Close the Public Comment Period

Page 3

Agencies that have applied for public services funding include:

Catholic Charities	Center for Human Services
Children's Crisis Center	Community Housing & Shelter Services
DRAIL	El Concilio
Stanislaus Literacy Center	Family Promise
Habitat for Humanity	Healthy Aging Association
Healthy Start Orville Wright	Inter-Faith Ministries
Parent Resource Center	Salida Union School District
Salvation Army	Second Harvest
The Arc of Stanislaus County	United Samaritans
Westside Food Pantry	WE CARE
West Modesto King Kennedy Neighborhood Collaborative	

The Final Draft FY 2009-2010 Annual Action Plan will recommend those service providers that were successful in the competitive process for funding.

Where appropriate and possible, other sources of funding are used for project needs identified in the Draft Annual Action Plan. They are:

- Redevelopment housing set-aside
- CalHOME funds
- Home Investment Partnership Program
- Grant and loan programs for infrastructure

Consideration to Approve the FY 2009-2010 Draft Annual Action Plan, That Includes the \$1,921,592 Community Development Block Grant (CDBG) Award; and \$109,694 Emergency Shelter Grant (ESG) Award; for a Total of \$2,031,286 for FY 2009-2010, Open the 30-Day Public Comment Period and Set a Public Hearing for April 14, 2009, at 9:15 a.m. to Close the Public Comment Period

Page 4

Based on HUD estimates, Stanislaus County Consortium's CDBG & ESG combined estimate allocation for FY 2009-2010 is \$2,031,286 (CDBG: \$1,921,592, ESG: \$109,694). The sub-allocation of those funds is illustrated below. Final recommendations will be made at the public hearing scheduled for April 14, 2009.

**TABLE ONE  
CDBG ALLOCATION**

	Base Allocation	Poverty & Population	Administration	Total
Oakdale	\$25,000.00	\$142,884.00		\$167,884.00
Patterson	\$25,000.00	\$152,028.00		\$177,028.00
Ceres	\$25,000.00	\$188,900.00		\$213,900.00
Newman	\$25,000.00	\$177,193.00		\$202,193.00
Waterford	\$25,000.00	\$167,021.00		\$192,021.00
County	\$25,000.00	\$442,390.00	\$229,017.00	\$696,407.00
Public Services	\$192,159.00			\$192,159.00
M.A.C. Revitalization Survey	\$20,000.00			\$20,000.00
Workforce Development	\$20,000.00			\$20,000.00
Fair Housing	\$40,000.00			\$40,000.00
ESG	\$109,694.00			\$109,694.00
<b>Total</b>	<b>\$531,853.00</b>	<b>\$1,270,416.00</b>	<b>\$229,017.00</b>	<b>\$2,031,286.00</b>

The following represents the activities to be undertaken by the participating jurisdictions using funds from their respective allocations. A complete list of the activities can be found in the Draft Annual Action Plan FY 2009-2010. (Attachment 1)

**Stanislaus County:**

Empire Storm Drainage Infrastructure Project: Staff will oversee the initial construction phase of the Empire Storm Drainage Infrastructure Project.

Administration: Stanislaus County staff will also continue to provide administrative services to each of the consortia members, as well as to its own programs and projects. The Federal Housing and Urban Development Department recognizes Stanislaus County as the sole

Consideration to Approve the FY 2009-2010 Draft Annual Action Plan, That Includes the \$1,921,592 Community Development Block Grant (CDBG) Award; and \$109,694 Emergency Shelter Grant (ESG) Award; for a Total of \$2,031,286 for FY 2009-2010, Open the 30-Day Public Comment Period and Set a Public Hearing for April 14, 2009, at 9:15 a.m. to Close the Public Comment Period

Page 5

grantee responsible for the designation of Community Development Block Grant Entitlement. Accordingly, staff is responsible for the receipt and expenditure of funds, environmental documentation for projects and eligibility determination of programs and those persons accessing the services of the programs.

T3- Workforce Technology Development: This fiscal year the Consortia partnership will include the County, unincorporated areas, the Cities of Patterson and Newman to expand Workforce Development endeavors, with a goal to include more of the Consortia cities over the coming years.

Revitalization Strategies: The Stanislaus County unincorporated area have advisory bodies called Municipal Advisory Councils (M.A.C.) that preside over towns/areas and their respective spheres of influence. Most of the MAC's have areas that meet the criteria of a slum and/or blighted community, and will benefit from the development of such strategies. The adoption of such strategies will allow MAC's to seek funding opportunities to address identified needs within the communities which may include economic development, housing, and public service activities. Over the coming fiscal year staff hopes to collaborate with two of these entities to develop a revitalization strategy that can be submitted to HUD for consideration and approval during the next Consolidated Plan cycle.

#### **City of Ceres:**

9<sup>th</sup> Street Infrastructure Project: The City of Ceres will enter the construction phase of the 9<sup>th</sup> Street Infrastructure Project. This project will consist of the installation of curb, gutter, sidewalk, and ADA accessible ramps in the low income residential area along Ninth Street from Roeding on the north to El Camino on the south.

5<sup>th</sup> Street Infrastructure Project: The City of Ceres will undertake a second infrastructure improvement project that will include the installation of curb, gutter, and sidewalks, ADA accessible ramps, storm drain, and matching pavement in low income residential areas of town that currently do not benefit from these facilities. The project is to be undertaken along 5<sup>th</sup> Street from North Street on the south to Whitmore Avenue on the north.

#### **City of Newman:**

T3 Workforce Technology Development: This program will provide participants the opportunity to acquire and further develop computer skills that will allow them to re-enter the workforce and in many cases gain a competitive edge in the field they select to enter. Up to 300 individuals will be participating in the technology program.

Consideration to Approve the FY 2009-2010 Draft Annual Action Plan, That Includes the \$1,921,592 Community Development Block Grant (CDBG) Award; and \$109,694 Emergency Shelter Grant (ESG) Award; for a Total of \$2,031,286 for FY 2009-2010, Open the 30-Day Public Comment Period and Set a Public Hearing for April 14, 2009, at 9:15 a.m. to Close the Public Comment Period

Page 6

PQRST \* / Fresno/Merced/Patchett/West Ave Infrastructure Project: These areas either lack basic infrastructure such as curb, gutter and sidewalk or have badly damaged infrastructure due to age, tree roots, etc. and pose potential health and safety threats. This will be a multi-phased project and will install curb, gutter and sidewalk in the following areas:

- \* P Street, from Yolo to Stanislaus Streets
- Q Street, from Tulare to Kern Streets
- R Street, from Yolo to Merced Streets
- S Street, from Yolo to Inyo Streets
- T Street, from Yolo to Inyo Streets
- Fresno Street, from T to West Ave
- Merced Street, from T to West Ave
- West Avenue, from Fresno to Merced Streets

Street Reconstruction Project (in concurrence with PQRST/Fresno/Merced/Patchett/West Ave Infrastructure Project and Storm Drain Replacement Project). Construction to include street repair and overlay (due to infrastructure repairs) in the following areas:

- P Street, from Yolo to Inyo Streets
- Q Street, from Yolo to Inyo Streets

### **City of Oakdale:**

Oak Avenue Infrastructure Project: This project will rehabilitate North Oak Avenue between Pontiac Street and Poplar Street. This project includes installation of new water main, water services, sewer repair, pavement rehabilitation, and storm drain improvements. Approximately 31 housing units are adjacent to the project area and would serve approximately 100 people.

### **City of Patterson:**

Downtown Overlay Project: This is a multi-phased infrastructure improvement project in the residential downtown area bounded by E Street south to A Street and 5<sup>th</sup> Street over to South 3<sup>rd</sup>. The City will commence phase two of this project. Improvements will consist of the installation of curb, gutter, storm drain, and street overlay.

T3 Workforce Technology Development: This program will provide participants the opportunity to acquire and further develop computer skills that will allow them to re-enter the workforce and in many cases gain a competitive edge in the field they select to enter. Approximately 200 individuals will be participating in the technology program.

Consideration to Approve the FY 2009-2010 Draft Annual Action Plan, That Includes the \$1,921,592 Community Development Block Grant (CDBG) Award; and \$109,694 Emergency Shelter Grant (ESG) Award; for a Total of \$2,031,286 for FY 2009-2010, Open the 30-Day Public Comment Period and Set a Public Hearing for April 14, 2009, at 9:15 a.m. to Close the Public Comment Period

Page 7

### **City of Waterford:**

Brethren Park Rehabilitation Project: The City of Waterford will undertake the Brethren Park Rehabilitation Project. The project will include frontage improvements, some on-site flat work with a sidewalk and grass.

Downtown Residential Valley Gutter Repair Project: Repair and replaced downtown residential valley gutters that have broken and allow water to collect under the roadways, causing the roadways to breakup, accelerating overall infrastructure deterioration in the area.

### **Emergency Shelter Grant**

This will be the sixth year that Stanislaus County has received Emergency Shelter Grant (ESG) funds. This year the expected allocation is \$109,694. The dedicated use, per Federal guidelines, is to provide shelter opportunities for the homeless. Projects can include property acquisition, rehabilitation, homeless prevention programs, essential services directly related to the homeless population, and operations.

There are several agencies that offer services to the homeless population. These agencies have been invited to prepare and submit competitive applications for programs and projects that are specifically developed for the benefit of the homeless population.

Nine (9) of the thirty-five (35) applications that have been received (including CDBG), are for ESG funding consideration. Programs identified in the applications include, for example, the rehabilitation of existing facilities for homeless shelter (e.g. Redwood Family Center), and the shelter of homeless children (e.g. Children's Crisis Center - Guardian House).

Your action today, approving the Draft Annual Action Plan, begins a 30-day period in which the public may make and submit comments and provide project suggestions for both current and future year consideration. At the conclusion of the 30-day review period, the Annual Action Plan will be presented to the Board of Supervisors for final approval and subsequent submittal to the Federal Department of Housing and Urban Development.

### **POLICY ISSUES:**

The consideration of the Draft Annual Action Plan process is a requirement of the Community Development Block Grant Program, as administered by the Federal Department of Housing and Urban Development. Additionally, the programs and projects reflect directly the priorities of the Board of Supervisors:

Consideration to Approve the FY 2009-2010 Draft Annual Action Plan, That Includes the \$1,921,592 Community Development Block Grant (CDBG) Award; and \$109,694 Emergency Shelter Grant (ESG) Award; for a Total of \$2,031,286 for FY 2009-2010, Open the 30-Day Public Comment Period and Set a Public Hearing for April 14, 2009, at 9:15 a.m. to Close the Public Comment Period

Page 8

1. A safe community
2. A healthy community
3. Effective partnerships
4. A well-planned infrastructure system
5. Efficient delivery of public services

The programs and projects are consistent with the goals and objectives of the Stanislaus County Consolidated Plan, the Stanislaus County General Plan, specifically the Housing Element, the Stanislaus County Redevelopment Plan and the comparable plans of the cities of Ceres, Newman, Oakdale, Patterson, and Waterford.

#### **STAFFING IMPACT:**

As stated previously, Stanislaus County is ultimately responsible for all of the activity sponsored by CDBG and ESG funds in all jurisdictions of the consortia. Community Development staff monitor the CDBG program files of each organization and city that receives a portion of the Stanislaus County entitlement award. Annually, the number of different participants in CDBG projects and programs varies between 18 and 24 organizations / agencies. The staff also conducts preliminary work in the development of project files for consortia membership.

#### **FISCAL IMPACT:**

The funds for the implementation of the FY 2009-2010 Annual Action Plan are derived entirely from the Community Development Block Grant and Emergency Shelter Grant programs administered by the Federal Department of Housing and Urban Development. There is no impact to the General Fund.

#### **ATTACHMENTS:**

Attachment 1: Draft FY 2009-2010 Annual Action Plan





# Third Program Year 2009-2010 Action Plan Narrative Responses

## GENERAL

### Executive Summary



Stanislaus County will be entering its eighth year as an Entitlement Jurisdiction for Community Development Block Grant (CDBG) funds and the sixth year as a recipient of Emergency Shelter Grant (ESG) funds. For Fiscal-Year 2009-2010, these grant amounts are estimated at approximately:

CDBG	\$1,921,592
ESG	<u>\$ 109,694</u>
TOTAL	\$2,031,286

The County is part of a six-member CDBG/ESG consortium that includes the cities of Ceres, Newman, Oakdale, Patterson, and Waterford.

#### OBJECTIVES:

There are three specific goals of the Federal Community Development Block Grant. They are:

1. Provide decent housing;
2. Provide a suitable living environment; and,
3. Expand economic opportunities

The Annual Action Plan has been developed to assist the six participating jurisdictions achieve these three goals. The overriding consideration that is required of the CDBG and ESG programs is to benefit those members of the population that meet the definition of Targeted Income. A Targeted Income person is one who earns 80% or less of the median area income. In 2008, the median area income in Stanislaus County for one person was \$31,650. Additionally, if a project benefits a

specific neighborhood or community, at least 51% of the population within that geographic boundary must be within the Targeted Income Group.

There is a need in the County, as well as in Oakdale, Patterson, Ceres, Newman, and Waterford for new or rehabilitated community infrastructure. From sidewalks and storm drainage to community facilities, the lack of these improvements does not promote safe and healthy communities, which in turn negatively impacts quality of life.

Further, there are opportunities for the county and the cities to fund non-profit agencies that provide public services to the community. Staff has received and reviewed twenty-six (26) CDBG and nine (9) ESG competitive applications to obtain funds for the public service and emergency shelter components of the programs, respectively. The Board of Supervisors is presented the eligible applicants for partial or full funding based on scoring recommendations made by a review panel that consisted of five representatives from CDBG Consortia participating jurisdictions, a representative from the County Behavioral Health and Recovery Services Department, and a representative from the County Chief Executive Office. Although federal guidelines permit a grantee to budget 15% of its allocation to public service programs, staff recommends and the Consortia has agreed to utilize \$192,159, or approximately ten percent, be set-aside for this purpose. This allows the Consortia to utilize the additional 5% of the allocation for targeted workforce and economic development related activities.

The following are agencies that have applied for funding under the Public Services Program:

- |                                      |                              |
|--------------------------------------|------------------------------|
| Catholic Charities                   | Parent Resource Center       |
| Center for Human Services            | Salida Union School District |
| Children's Crisis Center             | Salvation Army               |
| Community Housing & Shelter Services | Second Harvest Food Bank     |
| DRAIL                                | Stanislaus Literacy Center   |
| El Concilio                          | The ARC of Stanislaus County |
| Family Promise                       | United Samaritans Foundation |
| Habitat for Humanity                 | We CARE                      |
| Healthy Aging Association            | West Modesto King Kennedy    |
| Healthy Start Orville Wright         | Westside Food Pantry         |
| Inter-Faith Ministries               |                              |

## Evaluation of Past Performance

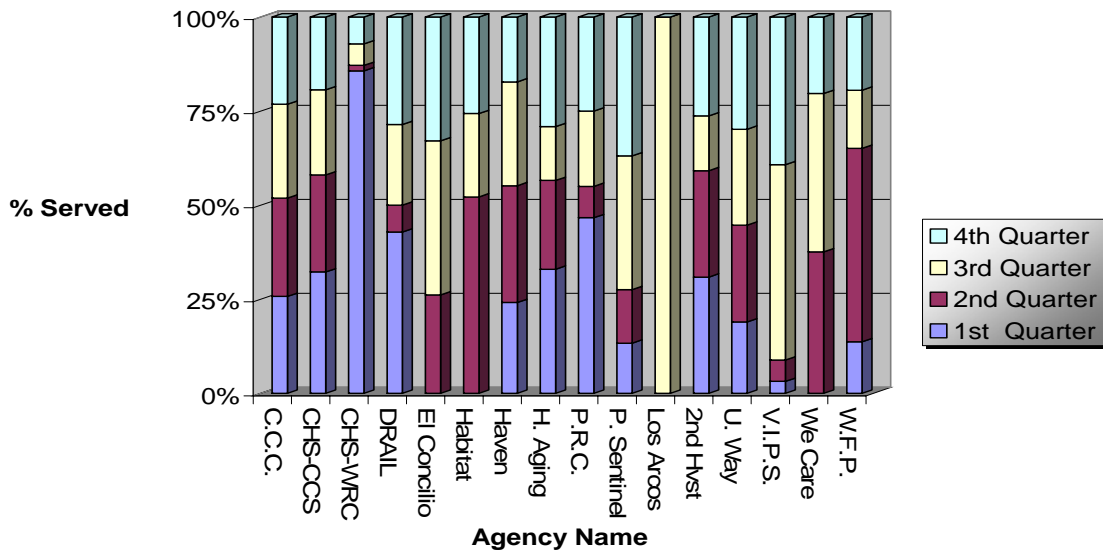
One of HUD's requirements is that entitlement communities must not have more than 1.5 times their annual allocation amount on account by April of the Fiscal Year. The Consortium has successfully incorporated the 1.5 annual allocation timeliness guidelines to apply to all participating consortia members. This reduces burden being placed upon any one participating member in the Consortia, and evenly distributes the responsibility of expending CDBG funds in a timely manner to all membership and their respective projects in a more uniform manner.

Performance is tracked in various categories from appropriate use of administrative funds to verifying that outputs and outcomes are being met for all awarded public service related activities.

Non-profits that are not meeting the thresholds they pledged to meet during key points throughout the year are in jeopardy of only receiving partial or no funding in future fiscal years. Staff is also tracking how non-profit agencies are trying to better track and follow up with participants to ascertain their outcomes (how the participant is better off after receiving a given service). This process helps to better justify the need for the service they provide within the community.

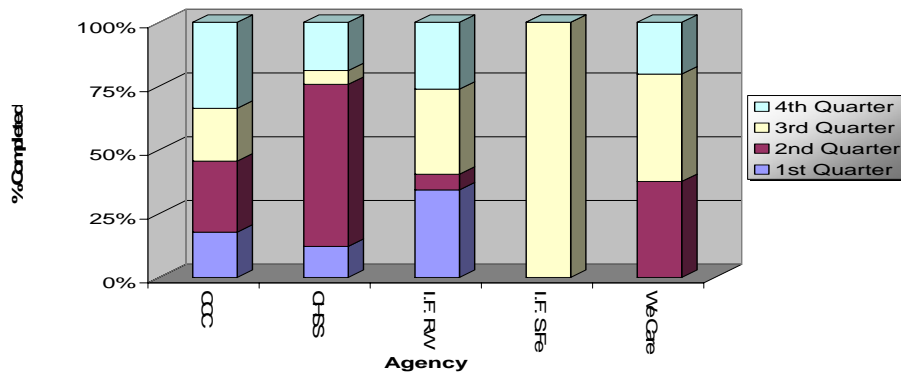
Public service activities are tracked to ascertain that they will meet their pledged outputs and related outcome goals. The following is a graph that demonstrates one aspect of our public service tracking methodology:

**CDBG Public Service Grantee Activity**



The following graph shows similar information from the perspective of the Emergency Shelter Grant Program (some programs do not begin operations until the winter months):

**Emergency Shelter Grantee Activity**



City Infrastructure projects are tracked by timeline criteria. Cities are encouraged to begin their environmental work on projects in early March of each year so that the construction phase of the project can begin in July at the beginning of the fiscal year. Fund draw requests are made on a quarterly basis and timeline compliance is

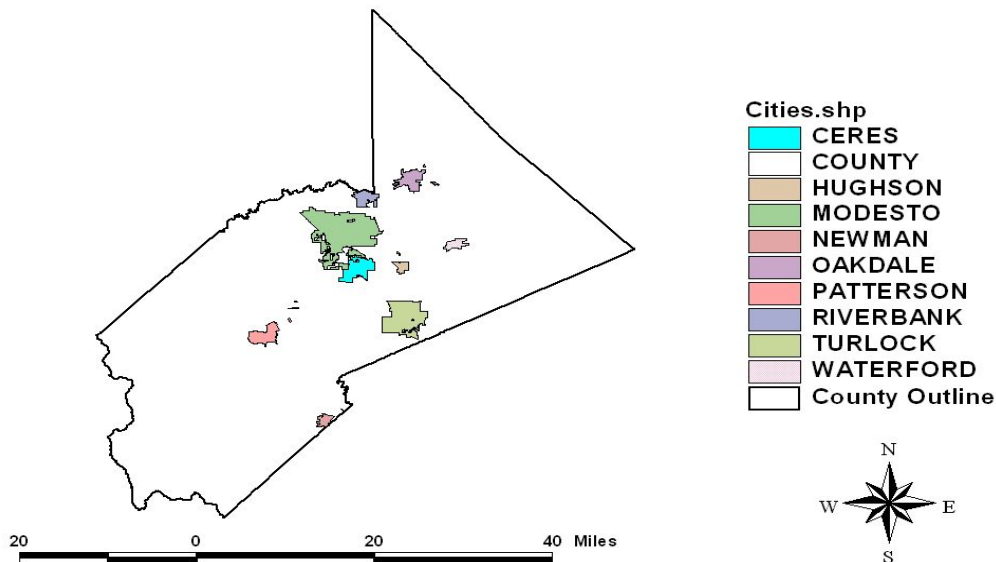
confirmed at that time to assure the membership that the Consortia's collective projects are on task.

Staff also encourages the development of Revitalization Strategies throughout the Consortium to better enable the stimulation of economic opportunities for local residents who will be better positioned to move themselves and their community out of slum or blighted conditions. These strategies will also be tools that are used to evaluate the community's performance activities from year to year.

## Action Plan

Stanislaus County and the Cities of Ceres, Newman, Oakdale, Patterson, and Waterford identified their CDBG program area through several combined methods. For the development of the Annual Action Plan, the participating jurisdictions used population information derived from the U.S. Census regarding median household income, housing tenure, housing occupancy, disability status, employment status, and poverty status. Information was also compiled from the County's Continuum of Care annual report, state-certified Housing Elements (2003), and California State Department of Finance reports. The target areas for the County and the Cities of Ceres, Newman, Oakdale, Patterson, and Waterford are the very low, low and moderate-income areas of the jurisdictions. Although funds are used for all residents of the Consortium's participating jurisdictions, priority is given to programs and projects in the target areas.

## Stanislaus County



The following represents the activities to be undertaken by the participating jurisdictions using funds from their respective CDBG allocations:

## **Stanislaus County**



Empire Storm Drainage Infrastructure Project: Staff will oversee the initial construction phase of the Empire Storm Drainage Infrastructure Project.

Administration: Stanislaus County staff will also continue to provide administrative services to each of the consortia members, as well as to its own programs and projects. The Federal Housing and Urban Development Department recognizes Stanislaus County as the sole grantee for the designation of Community Development Block Grant Entitlement. Accordingly, staff is responsible for the receipt and expenditure of funds, environmental documentation for projects and eligibility determination of programs and those persons accessing the services of the programs.

T3- Workforce Technology Development: This fiscal year the County is also partnering with the Cities of Newman and Patterson to expand their Workforce Development Endeavors to more of the Consortia cities over the coming fiscal year.

Revitalization Strategies: The Stanislaus County Unincorporated Area has advisory bodies called Municipal Advisory Councils (M.A.C.) that reside over the five (5) towns/areas and their respective spheres of influence, most of the MAC's have areas that meet the criteria of a slum and/or blighted community, and will benefit from the development of such strategies. Over the coming fiscal year staff hopes to collaborate with two to four of these entities to develop a number of strategies that can be submitted to HUD for consideration and approval.

## **City of Ceres**



9th Street Infrastructure Project: The City of Ceres will undertake the construction phase of an infrastructure improvements project in the low-income residential area along 9<sup>th</sup> Street, from Roeding Road to the north to El Camino Avenue to the south. Improvements will consist of sewer and water line replacement and infill of curb, gutter, sidewalk, and ADA accessible ramps.

5<sup>th</sup> Street Infrastructure Project: The City of Ceres will undertake a second infrastructure improvements project in the low-income residential area along 5<sup>th</sup> Street, from North Road to the north to Whitmore Avenue to the south. Improvements will consist of infill of curb, gutter, sidewalk, and ADA accessible ramps.

### City of Newman



T3 Workforce Technology Development: This program will provide participants the opportunity to acquire and further develop computer skills that will allow them to re-enter the workforce and in many cases gain a competitive edge in the field they select to enter. Up to 300 individuals will be participating in the technology program.

PQRST/Fresno/Merced/Patchett/West Ave Infrastructure Project: These areas either lack basic infrastructure such as curb, gutter and sidewalk or have badly damaged infrastructure due to age, tree roots, etc. and pose potential health and safety threats. This will be a multi-phased project and will install curb, gutter and sidewalk in the following areas:

- P Street, from Yolo to Stanislaus Streets
- Q Street, from Tulare to Kern Streets
- R Street, from Yolo to Merced Streets
- S Street, from Yolo to Inyo Streets
- T Street, from Yolo to Inyo Streets
- Fresno Street, from T to West Ave
- Merced Street, from T to West Ave
- West Avenue, from Fresno to Merced Streets

Street Reconstruction Project (in concurrence with PQRST/Fresno/Merced/Patchett/West Ave Infrastructure Project and Storm Drain Replacement Project). Construction to include street repair and overlay (due to infrastructure repairs) in the following areas:

- P Street, from Yolo to Inyo Streets
- Q Street, from Yolo to Inyo Streets

## City of Oakdale



North Oak Avenue Infrastructure Project: This project will include infrastructure improvements to the west-side of North Oak Avenue between west F Street and Poplar Street. The improvements will include street work, handicap ramps, and some sidewalk, curb and gutter.

## City of Patterson



Downtown Overlay Project: This is a multi-phased infrastructure improvement project in the residential downtown area bounded by E Street south to A Street and 5<sup>th</sup> Street over to South 3<sup>rd</sup>. The City will commence phase two of this project. Improvements will consist of the installation of curb, gutter, storm drain, and street overlay.

T3 Workforce Technology Development: This program will provide participants the opportunity to acquire and further develop computer skills that will allow them to re-enter the workforce and in many cases gain a competitive edge in the field they select to enter. Up to 200 individuals will be participating in the technology program.



## City of Waterford



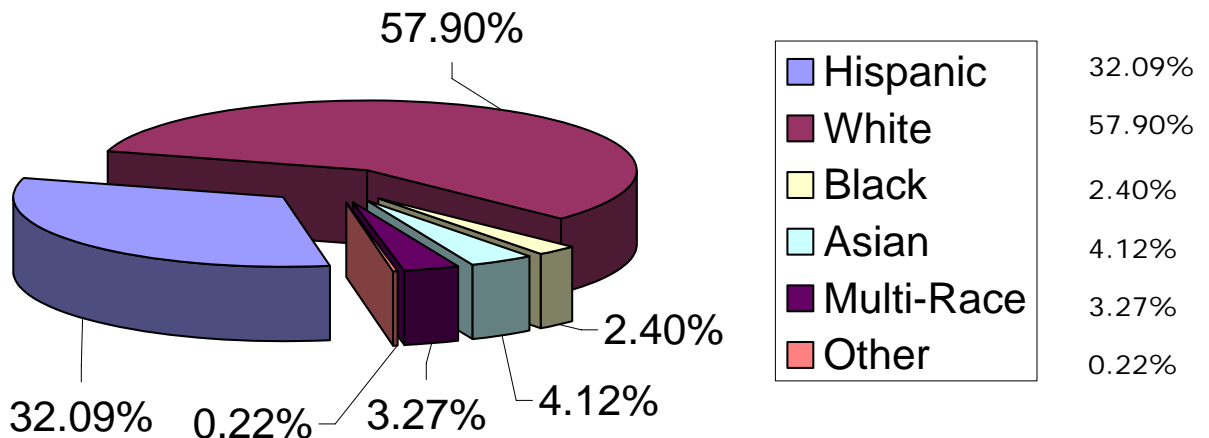
Brethren Park Rehabilitation Project: The City of Waterford will undertake the Brethren Park Rehabilitation Project. The project will include frontage improvements, some on-site flat work with a sidewalk and grass. Valley gutter work in the old residential areas of Waterford will also be undertaken.

Downtown Residential Valley Gutter Repair Project: Downtown residential valley gutters that have broken and allow water to collect under the roadways, causing the roadways to breakup, accelerating overall infrastructure deterioration in the area.

### General Questions

1. Describe the geographic areas of the jurisdiction (including areas of low income families and/or racial/minority concentration) in which assistance will be directed during the next year. Where appropriate, the jurisdiction should estimate the percentage of funds the jurisdiction plans to dedicate to target areas.

## Stanislaus County Ethnicity/Race





The Stanislaus County Consolidated Planning Area is comprised of the unincorporated portions of Stanislaus County and the cities of Ceres, Newman, Oakdale, Patterson, and Waterford. The planning area is located just south and east of the San Francisco/Oakland metropolitan region and east of the San Jose/Silicon Valley area. It is bordered to the north by San Joaquin County, the east by Tuolumne and Calaveras Counties, and the south by Merced County.

State Route 99 and Interstate 5, two of the State's major north/south roadways, pass through the County, offering excellent access in both these directions. Due to the presence of the Union Pacific and the Burlington Northern and Santa Fe railroads, available Amtrak Service, an intercity bus line, a metropolitan airport, the County is strategically located to continue its major role in intra-and interstate trade. This regional transportation network in conjunction with relatively low land and power costs has attracted nonagricultural-related industrial development.

Historically, food processing has been one of the area's largest manufacturing activities.

The increasingly close ties to the San Francisco Bay Area, the Sacramento metropolitan area, and the larger Central Valley have resulted in more interregional travel and have strained the County's roadways.

## **Description of the Local Jurisdictions**

### **Ceres**



The City of Ceres is located in the central San Joaquin Valley, 80 miles south of Sacramento and 95 miles east of San Francisco, in the heart of Stanislaus County. Ceres is in one of the Central Valley's richest and most diverse agricultural areas and is the home of the County's Agriculture Center. Ceres is a growing community with an approximate population of 41,997 as of January 2007.

## **Newman**



The City of Newman is located thirty miles southwest of Modesto. The city is located in an agriculturally rich geographical area that includes a large food processing facility, historic downtown buildings, and a variety of light industrial and highway commercial development. Newman is a growing community with an approximate population of 10,302 as of January 2007.

## **Oakdale**



The City of Oakdale is located in the northeasterly portion of the county, on the south bank of the Stanislaus River is at the intersection of State Highways 108 and 120. The city is situated at the base of the Sierra Nevada Mountains. It is the gateway to Yosemite National Park and the Sierra Nevada foothills and the Stanislaus River winds through town. Oakdale approximately twenty miles from the County Seat – Modesto – and has a current city population of approximately 18,628.

## **Patterson**



The City of Patterson is situated in western Stanislaus County on Highway 33 between Interstate 5, three miles to the west, and the San Joaquin River, about three miles to the east. Patterson is approximately 15 miles west of Modesto, the county seat, and proclaims to be the "Apricot Capital of the World."

The city of Patterson experienced a rapid growth rate, from 1997-2007, due to its convenient location and proximity to the Bay Area. The population of the City of Patterson was 20,875 as of January 1, 2007, according to the official estimate certified by the California State Department of Finance's Demographic Research Unit. This represents an 80% increase from the April 1, 2000 census, which counted 11,606 residents.

The City derives much of its economic vitality from agriculture, food processing, and distribution. It is also home to a rapidly expanding business park adjacent to Interstate 5.

## **Waterford**



Waterford is the 8th largest city in Stanislaus County with a population which has grown steadily from 2,683 in 1980 to over 8,590 today. Residents of and visitors to Waterford enjoy a full spectrum of year-round recreational activities.

## **Stanislaus County**



The county is a combination of both urban and rural development. There are thirteen communities that are home to 115,137 citizens that reside in the unincorporated limits of the county. There are subdivisions, businesses, industrial parks, Highway Commercial Corners, public open space and facilities and farms, both large and small. For the most part, residential urban development has occurred in the community of Salida, but older and larger residential neighborhoods are adjacent to the city of Modesto, the seat of Stanislaus County.

**2. Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA) (91.215(a)(1)) during the next year and the rationale for assigning the priorities.**

The main objective of the CDBG program is to develop viable communities by providing decent housing and a suitable living environment and by expanding opportunities for persons of low and moderate-income.

Approximately 10% of the Consortium's CDBG entitlement allocation is designated under the "Public Service" category. The Public Service program provides funds to non-profit organizations, through a competitive application process, to provide essential public service programs throughout the participating CDBG Consortium jurisdictions.

The remaining funds are distributed among the Consortia members, via a formula that represents poverty and population census data, to address community infrastructure needs. These needs may include, but are not limited to, sidewalks and storm drainage to community facilities. CDBG funds are used to address infrastructure improvement needs, which in turn improve the quality of life promoting safe and healthy communities.

**3. Describe actions that will take place during the next year to address obstacles to meeting underserved needs.**

One of the biggest challenges in meeting the needs of the underserved is the lack of sufficient funding for services provided by local governments, non-profit organizations, and other agencies. Service providers faced with this challenge are expected to provide more and more services with the same, if not smaller, budget every year. Many non-profits and agencies struggle to operate and provide services in the face of lack of funding.

To address this obstacle, the county will continue to seek funding opportunities through different sources, encourage projects or programs that leverage funds, and ensure that projects and programs are operated as effectively and efficiently as possible.

The County, in partnership with the Housing Authority of the County of Stanislaus, continues to support the Family Self Sufficiency program to assist low and moderate-income persons to become homeowners. The county has also partnered with Habitat for Humanity in the purchase of several lots for the construction of affordable housing units to be made available to low and moderate-income households.

The Planning Department staff has also successfully applied for and been awarded CalHome funds to assist with the expansion of the County First Time Homebuyer Program during the coming fiscal year.

A strong partnership with the Stanislaus Housing and Support Services Collaborative, a multi-agency collaborative which focuses on the community's housing and social service needs, also allows for the distribution of much needed SuperNOFA funds to affordable housing developers within the County.

- 4. Identify the federal, state, and local resources expected to be made available to address the needs identified in the plan. Federal resources should include Section 8 funds made available to the jurisdiction, Low-Income Housing Tax Credits, and competitive McKinney-Vento Homeless Assistance Act funds expected to be available to address priority needs and specific objectives identified in the strategic plan.**

In order to address the many priority needs addressed in the Consolidated Plan's Strategic Plan a combination of federal, state, and local dollars will continue to be employed to assist those in need of essential services within the community of Stanislaus County. The combination of Community Development Block Grant (CDBG), Emergency Shelter Grant (ESG), CalHome (First Time Home Buyer Program Funds – State), HOME Investment Partnerships Program (HOME), local Redevelopment Agency funds (RDA), Economic Development Agency (EDA) project matching contributions, and other various projects matching fund sources help to address many of the priority needs and objectives identified in the plan.

## Managing the Process

- 1. Identify the lead agency, entity, and agencies responsible for administering programs covered by the consolidated plan.**

Stanislaus County has designated its Planning and Community Development Department, which administers the programs on its behalf, to also serve as the lead agency for overseeing the development of the Annual Action Plan.

The Annual Action Plan was prepared by staff from the following Planning and Community Development Department's divisions: Redevelopment Agency and CDBG Program Division, with the assistance of staff from the Cities of Ceres, Newman, Oakdale, Patterson, and Waterford. Staff from the following County departments also played a key role in the development of the Consolidated Plan: Chief Executive Office (CEO), Health Services Agency (HSA), Community Services Agency (CSA), Behavioral Health and Recovery Services (BHRS), as well as staff from the Housing Authority of the County of Stanislaus. The Housing and Support Services Collaborative of Stanislaus County (which includes representatives from countywide service providers) also provided a significant amount of input.

**2. Identify the significant aspects of the process by which the plan was developed, and the agencies, groups, organizations, and others who participated in the process.**

Relationships with the above mentioned resource providers consisted of written contacts, phone interviews, electronic information transfers, and face-to-face meetings, both public and informal, with both public and private sector agencies and service providers. The former were generally utilized to generate data and update previously provided information. The latter, generally taking the form of informal meetings between staff and occasional formal public hearings, were used to review draft documents and receive public comments on those documents, respectively.

**3. Describe actions that will take place during the next year to enhance coordination between public and private housing, health, and social service agencies.**

The Stanislaus County Planning and Community Development Department, as administrator of the Stanislaus County CDBG Consortium, coordinates and consults with other program providers, local, state and federal government entities, non-profit and for-profit organizations and business, professional organizations, interest groups, and other parties interested in the implementation of federal programs.

Specifically, they are: Housing Authority (non-profit/County), Health Services Agency (County), Community Services Agency (County), Behavioral Health and Recovery Services (County); Housing and Community Development (State); USDA/Rural Development (Federal), Economic Development Administration (Federal), HUD (Federal); California Coalition for Affordable Housing (non-profit); Habitat for Humanity (non-profit), Stanislaus County Affordable Housing Corporation (STANCO: non-profit), and Self-Help Enterprises (SHE: on-profit).

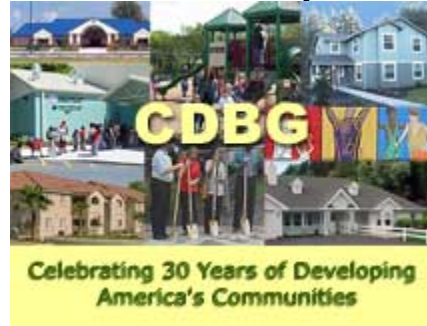
Stanislaus County will participate in regularly scheduled meetings with the cities of Modesto and Turlock to coordinate any CDBG, HOME and ESG funded activity that may be of benefit to each of the separate entitlement communities within Stanislaus County. Further, quarterly meetings will be held between the participating jurisdictions of the CDBG consortium. This will assure that the activities outlined in the Action Plan are given the fullest attention for design and implementation or construction.

The Stanislaus County CDBG Consortium will maintain its membership and active involvement in the Housing and Support Services Collaborative, a multi-agency collaborative which focuses on the community's housing and social service needs, to



continue outreach and information sharing with other county agencies serving similar clientele.

### **Citizen Participation**



#### **1. Provide a summary of the citizen participation process.**

Citizen Participation (CP) is an integral part of the planning and implementation processes for the Community Development Block Grant (CDBG) and the Emergency Shelter Grant (ESG) Program, pursuant to the rules and regulations governing administration of the programs. In their attempt to assure adequate opportunity for participation by program beneficiaries and the general public, the County Board of Supervisors have prescribed Consolidated Plan (Plan) pre-submission, Plan amendment, grantee performance, sub-recipient monitoring and record maintenance requirements. The Stanislaus County CDBG Consortium not only complies with Federal regulations, but also wishes to insure that all residents of the participating jurisdictions, and principally families with low or moderate incomes, have the opportunity to participate in the needs identification and strategy formulation process for these programs. This Annual Action Plan outlines the steps developed by the County to insure compliance with federal regulations governing implementation of the two federal programs administered by the County Planning and Community Development Department, and meet their mandate to involve local residents in the planning and implementation of related projects and programs. All required elements are contained herein including: encouragement of citizen participation; information to be provided (including specific information regarding public hearings and Plan amendments); access to records; technical assistance; and comments and complaints.

The Annual Action Plan process involves: scheduling, publicizing and conducting meetings and public hearings; providing technical assistance to applicants and other interested persons/groups; and maintaining accurate and current information regarding the CDBG and ESG program which is available to citizens upon request.

#### **2. Provide a summary of citizen comments or views on the plan.**



In order to elicit public participation in the preparation of the Draft Annual Action Plan, public notices were published defining the development process and how persons,

---

agencies and interested groups could participate. This year the County was able to post announcements regarding the CDBG program on the Planning and Community Development internet homepage, which facilitates the receipt of citizen input online. A series of public meetings were/are being held in February/March 2009 to discuss the preparation of the Draft Annual Action Plan. The series of meetings includes:

<b>JURISDICTION</b>	<b>DATE</b>	<b>TIME</b>	<b>LOCATION</b>
<b><u>County/Cities</u></b>			
Stanislaus County	February 12, 2009	6:00 pm	1010 10 <sup>th</sup> St. Modesto
City of Ceres	February 24, 2009	10:00 am	2609 Lawrence St, Ceres
City of Newman	February 3, 2009	5:00 pm	1200 Main St. Newman
City of Oakdale	March 17, 2009	6:00 pm	110 S. 2 <sup>nd</sup> Ave. Oakdale
City of Patterson	February 25, 2009	6:00 pm	1 Plaza, Patterson
City of Waterford	February 26, 2009	6:00 pm	540 C St. Waterford

**Municipal Advisory Councils**

Denair	February 3, 2009	7:00 pm	3756 Alameda, Denair
Empire	February 9, 2009	7:00 pm	18 S. Abbie, Empire
Hickman	February 5, 2009	7:00 pm	Hickman
Keyes	February 19, 2009	7:00 pm	5463 7 <sup>th</sup> St. Keyes
Salida	February 24, 2009	7:00 pm	4835 Sisk Rd, Salida
South Modesto	February 12, 2009	6:00 pm	3800 Cornucopia Way, Mod.

Public meetings were/are being held in each of the participating Urban County jurisdictions to develop and prepare the Annual Action Plan and to ensure proposed activity consistency with the Consolidated Plan.

The availability of the Draft Annual Action Plan for public review and comment was noticed through newspaper announcements. The Draft Annual Action Plan is released for its official public review and comment period on March 3, 2009.

Copies of the Draft Annual Action Plan are made available for review at the County Planning and Community Development Department, the Planning Departments of the Cities of Ceres, Newman, Oakdale, Patterson, and Waterford and the Stanislaus County Main Library. The Plans will also be taken to the city councils of Ceres, Oakdale, Newman, Patterson, and Waterford for review. A final public hearing will be held April 14, 2009 before the Stanislaus County Board of Supervisors.

The Planning and Community Development Department will consider all oral and written public comments received in preparing and revising the Plan. A summary of responses to public comments on the review of the Draft Annual Action Plan will be included herein and entitled Summary of Citizen Comments. Opportunities are facilitated and or to the extent it is received, testimony given during public meetings and hearings from interested persons and agencies will be considered during the Plan's revision process.



## **Summary of Citizen Comments**



Throughout the months of February and March, CDBG staff conducts several public meetings throughout the unincorporated areas and at least one general meeting in each of the CDBG participating jurisdictions.

Twelve (12) general meetings are held to discuss needs within the consortia areas and CDBG participating jurisdictions. An evening presentation was conducted on February 12<sup>th</sup>, 2009 at the County Administration Building.

### **Stanislaus County**

On February 12<sup>th</sup>, 2009 the County held two meetings (morning and evening). No comments were received.

### **City of Ceres**

A community meeting is scheduled for February 24, 2009. No comments were received

### **City of Newman**

A community meeting was held on February 7, 2009. No Comments were received.

### **City of Oakdale**

A community meeting is scheduled for March 17, 2009.

### **City of Patterson**

A community meeting is scheduled for February 25, 2009.

### **City of Waterford**

A community meeting is scheduled for February 26, 2009.

### **Town of Denair**

A community meeting was held on February 3, 2009. No comments were received.

**Town of Hickman**

A community meeting was held on February 5, 2009.  
No comments were received

**Town of Salida**

A community meeting is scheduled on February 24, 2009.

**Town of Empire**

A community meeting was held on February 9, 2009.  
No comments were received.

**South Modesto**

A community meeting was held on February 12, 2009.  
Community addressed needs for infrastructure improvements.

**Town of Keyes**

A community meeting was held on February 19, 2009.  
No comments were received.

**Stanislaus County- Final Public Hearing**

Pending. Scheduled for April 14, 2009

- 3. Provide a summary of efforts made to broaden public participation in the development of the consolidated plan, including outreach to minorities and non-English speaking persons, as well as persons with disabilities.**



English notices for meetings are placed in The Modesto Bee, Ceres Courier, Oakdale Leader, West Side Index, Waterford News, and Patterson Irrigator. In efforts to seek input and participation from the Spanish-speaking population, a Spanish notice was also published in the local Spanish newspaper, Vida en el Valle. The notices were published ten days before the meetings. The Cities in the Planning Area are also requested to provide similar public notices in their local newspapers before meetings in the specific city, as well as for meetings affecting the entire Planning Area. The notices indicate the specific dates by which both written and oral comments must be received. Notices include a telephone number for those who are deaf, hard of hearing, or speech disabled to receive relay communications services. That service is provided by the California Relay Service using the following phone numbers: 1 (800) 735-2929 (text telephones) and 1 (800) 735-2922 (voice). The notices also include the statement that translator services should be provided by the person requiring such service.

**4. Provide a written explanation of comments not accepted and the reasons why these comments were not accepted.**

Pending

## **Institutional Structure**

**1. Describe actions that will take place during the next year to develop institutional structure.**

Stanislaus County recognizes that gaps could exist in the institutional structure of any entity that performs a service or facilitates construction of a project. To the extent that a gap exists, a strategy of the Consolidated Plan is to take action to close that gap. Example of gap closure is the effort of the Housing and Support Services Collaborative to link potential partners to successfully and fully implement a program project as well as new partnerships formed with agencies supporting the Probation Action Committee Team (P.A.C.T.).

During monitoring, agency-to-agency referrals are also tracked to verify that participants receiving services do not experience any gaps as they strive to reach their goal of independence from the need of public services within the community. The development of the Homeless Management Information System (HMIS) also has the potential to actively refer consumers of homeless services in a way that greatly reduces, if not eliminates, the needs of those transitioning from the streets towards permanent housing.

## **Monitoring**

**1. Describe actions that will take place during the next year to monitor its housing and community development projects and ensure long-term compliance with program requirements and comprehensive planning requirements.**

It is the County's intent to monitor all sub-recipients of HUD Program funds on a regular basis. Monitoring will occur to ensure statutory and regulatory requirements are being met and that information submitted to the County is accurate and complete.

An agreement will be executed with all sub-recipients which will clearly state the project scope of work, performance measurement standards, reporting requirements, draw-down requirements, applicable federal requirements, etc. The monitoring process will emphasize on-site field visits, desk audits, open communications and assistance to sub-recipients to create a good data collection and reporting system.

Specifically, the objectives of the County's monitoring program will be to:

- Ensure that sub-recipient implements its program and its individual activities, as described in the application and the sub-recipient Agreement.
- Ensure that sub-recipient conducts its activities in a timely manner, in accordance with the schedule included in the Agreement.

- Ensure that sub-recipient charges costs to the project, which are eligible under applicable laws and CDBG regulations, and reasonable in light of the services or products delivered.
- Ensure that sub-recipient conducts activities with adequate control over program and financial performance, and reasonable in light of the services or products.
- Ensure that sub-recipient has continuing capacity to carry out the approved project, as well as other grants for which it may apply.
- Identify potential problem areas and assist the sub-recipient with applicable laws and regulations compliance.
- Assist sub-recipients in resolving compliance problems through discussion, negotiation, and the provision of technical assistance and training.
- Provide adequate follow-up measures to ensure that performance and compliance deficiencies are corrected and not repeated.
- Comply with the federal monitoring requirements of 24 CFR 570.501(b) and 24 CFR 85.40.
- Determine if any conflicts of interest exist in the operation of the CDBG program per 24 CFR 570.611.
- Ensure that required records are maintained to demonstrate compliance with applicable regulations.
- Verify that the outputs and outcomes are realized in a timely manner.
- Track grantee's progress in fulfilling its goals and objectives set forth in the Consolidated Plan, measured with established guidelines to assure that the program remains on task. Additionally, with data collected by the grantee during monitoring visits and ultimately entered into the Integrated Disbursement and Information System (IDIS), this program is capable of presenting the data to defend its progression towards accomplishment of its goals and objectives set forth in The Plan. On a semi-annual basis this information is compiled and compared with the goals and objectives in the Consolidated Plan. If this information reflects the accomplishments set forth in The Plan, the programs will proceed as planned. If this information falls short of the goals set forth, appropriate adjustments will be made and notification sent to the respective sub-recipients to be cognizant of their need to meet certain milestones and timeliness requirements to assure receipt of program expected funds for their respective programs.

### **Lead-based Paint**



- 1. Describe the actions that will take place during the next year to evaluate and reduce the number of housing units containing lead-based paint hazards in order to increase the inventory of lead-safe housing available to extremely low-income, low-income, and moderate-income families, and how the plan for the reduction of lead-based hazards is related to the extent of lead poisoning and hazards.**

The CDBG staff works with the Childhood Lead Poisoning Prevention Program to provide information in the unincorporated areas and the participating jurisdictions. The Childhood Lead Poisoning Prevention Program of Stanislaus County, administered through the Public Health Department, becomes involved with lead-based poisoning when notification of an elevated screening blood level is received either from the laboratory or physician. If the blood level is 10ug/dL (micrograms per deciliter), notification is made to the family. Once a child meets the case definition, an environmental investigation is performed by a Registered Environmental Health Specialist. If possible, the potential source of lead exposure is determined.

If the source of lead exposure is related to the residential physical environment (e.g. peeling paint that indicates the presence of lead) then the Housing Rehabilitation Program may participate in the source eradication.

During the implementation of local housing rehabilitation programs, appropriate steps are taken when the presence of lead-based paint is detected. Steps include full encapsulation, complete abatement (removal), painting or spot-repair (as per HUD-sponsored abatement course). These actions are part of the overall strategy of the Consolidated Plan and will continue their implementation in activities funded by that Plan.

## HOUSING

### Specific Housing Objectives



\*Please also refer to the Housing Needs Table in the Needs.xls workbook (to be included in final Annual Action Plan)

#### **1. Describe the priorities and specific objectives the jurisdiction hopes to achieve during the next year.**

The Consolidated Plan identifies homeownership and rental housing as top priorities to be addressed. Specific housing objectives are to increase the supply of affordable housing, maintain safe and sanitary housing for low-income households, ensure long-term affordability of units for low-income households, promote homeownership, retrofit communities and neighborhoods with public infrastructure, and eliminate the physical barriers that deny access to public and community facilities and places to those with limited mobility.

During the month of March the County will also be conducting foreclosure training workshops to empower those dealing with concerns related to foreclosure. Education and informational tools will be provided to help consumers prevent falling into the position of losing their homes and possibly facing homelessness.

**2. Describe how federal, state, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by this Action Plan.**

Stanislaus County anticipates approximately \$1,921,592 in Community Development Block Grant and \$109,694 in Emergency Shelter Grant funding for the 2009 program year.

Over the next plan year, the County intends to pursue state and other local funds to increase the amount of resources available to assist low and moderate income families and individuals. The following summarizes these resources:

**Federal Resources:** HUD CDBG, ESG, and HOME funds will continue to be used to fill funding gaps for affordable housing projects/programs as needed to help leverage other funds when possible.

**State Resources:** The State of California has made available additional funding for affordable housing projects/programs through the passage of Proposition 1C. Stanislaus County has been awarded funds to provide down payment assistance to first time home buyers and for housing rehabilitation in the form of CalHome (funds currently frozen by the State pending budgetary decisions).

**Redevelopment Agency Housing Set Aside:** The Stanislaus County Redevelopment Agency will continue to set aside up to 25% of its tax increment to be dedicated to the creation of affordable housing.

**HUD Section 8 Program:** The Housing Authority of the County of Stanislaus administers the HUD Section 8 Voucher program which is vital in providing affordable housing opportunities to low and moderate-income households.

## **Needs of Public Housing**



**1. Describe the manner in which the plan of the jurisdiction will help address the needs of public housing and activities it will undertake during the next year to encourage public housing residents to become more involved in management and participate in homeownership.**

The county will continue to assist the Housing Authority in the rehabilitation of its existing public housing units and in the search for opportunities to increase their housing inventory. Credit counseling and home ownership courses are also offered to low/moderate-income individuals/households.



The county will also continue partnering with the Housing Authority to provide housing opportunities for migrants, homeless, special needs, low-income families, and multiple-family construction projects.

- 2. If the public housing agency is designated as "troubled" by HUD or otherwise is performing poorly, the jurisdiction shall describe the manner in which it will provide financial or other assistance in improving its operations to remove such designation during the next year.**

Not Applicable. The Housing Authority of the county of Stanislaus has been identified as a "High Performer."

## **Barriers to Affordable Housing**



- 1. Describe the actions that will take place during the next year to remove barriers to affordable housing.**

The following are affordable housing barriers that have been identified:

**Availability of Land:** The amount of land zoned for residential development is minimal within Stanislaus County. There are some areas that are vacant, but lack the sewer and water infrastructure that is necessary for any type of dense development to occur. Affordable housing development is encouraged to occur within the cities of Stanislaus County as they have the infrastructure available to support the development of housing.

**Wages:** There is a jobs and housing imbalance in Stanislaus County. The average wage earned in Stanislaus County by a resident of Stanislaus County that earns less than 80% of the area median income is not sufficient to afford a home in Stanislaus County.

Efforts are being made by the Economic Development Action Committee (EDAC) to update the Comprehensive Economic Development Strategy (CEDS) through the efforts of staff and the partnering cities. This document is now updated and approved by the state, the Economic Development Agency (EDA) is hopeful to fund a number of projects that will cause economic stimulus to occur through the development of livable wage jobs to offset the current worker to available jobs imbalance.

**Limited Resources:** Although there is an array of funding resources available to agencies and individuals, the need outweighs the actual funding available. In Stanislaus County there are first time homebuyer assistance programs available in cities and unincorporated areas of the county. The devaluation of available housing stock caused by the recent foreclosure crisis has outstripped the funds we have available, causing the Planning Department to begin a waitlist.

**NIMBY (Not In My Back Yard):** NIMBY is the most complex of all the affordable housing barriers because it is based on human judgment. NIMBY is a philosophy that is adopted by those neighboring a proposed affordable housing development and their refusal to accept the development. Education and outreach are the main tools for combating these obstacles.

**HOME/American Dream Down Payment Initiative (ADDI)**



**1. Describe other forms of investment not described in § 92.205(b).**

Stanislaus County is a participating jurisdiction under the City of Turlock HOME Consortium. The county utilizes its annual HOME funds allocation to assist low and moderate income households through its First Time Home Buyers Down Payment Assistance Program (DPA). ADDI funds are utilized by the City of Turlock's DPA program.

**2. If the participating jurisdiction (PJ) will use HOME or ADDI funds for homebuyers, it must state the guidelines for resale or recapture, as required in § 92.254 of the HOME rule.**

Not Applicable

**If the PJ will use HOME funds to refinance existing debt secured by multifamily housing that is that is being rehabilitated with HOME funds, it must state its refinancing guidelines required under § 92.206(b). The guidelines shall describe the conditions under which the PJ will refinance existing debt. At a minimum these guidelines must:**

Not Applicable



**HOMELESS**

**Specific Homeless Prevention Elements**

\*Please also refer to the Homeless Needs Table in the Needs.xls workbook (to be included in final Annual Action Plan).

- 1. Sources of Funds—Identify the private and public resources that the jurisdiction expects to receive during the next year to address homeless needs and to prevent homelessness. These include the McKinney-Vento Homeless Assistance Act programs, other special federal, state and local and private funds targeted to homeless individuals and families with children, especially the chronically homeless, the HUD formula programs, and any publicly-owned land or property. Please describe, briefly, the jurisdiction’s plan for the investment and use of funds directed toward homelessness.**

The following chart indicates the resources acquired through the Stanislaus Housing and Support Services Collaborative to assist those individuals/families directly suffering from homelessness along with those in jeopardy of becoming homeless.

<b>Applicant</b>	<b>Project</b>	<b>Budget Amount</b>	<b>Project Type</b>	<b>Program Type</b>	<b>Component Type</b>
Stanislaus County AIDS Project(SCAP)	Halo 7	\$ 474,795	New	SHP	PH
Stanislaus County AIDS Project(SCAP)	Halo Homes	\$ 556,399	Renewal	SHP	PH
Housing Authority	Miller Pointe	\$ 132,210	Renewal	S+C	PRA
Community Housing & Shelter Services	Homes for the Homeless	\$ 264,741	Renewal	SHP	SSO
Housing Authority	Shelter Plus Care 1-4	\$ 538,140	Renewal	S+C	TRA
Center for Human Services	Pathways	\$ 230,984	Renewal	SHP	TH
Turning Point	Supportive Housing	\$ 474,160	New	SHP	PH
<b>Total</b>	<b>Submitted</b>	<b>\$ 2,671,429</b>	<b>Pending</b>	<b>Approval</b>	

**Program Types**

SHP - Supportive Housing Program

S+C - Shelter plus Care

**Component Types**

PH - Permanent Housing

PRA - Project-based Rental Assistance

TRA - Tenant-based Rental Assistance

SSO - Support Services

**2. Homelessness—In a narrative, describe how the action plan will address the specific objectives of the Strategic Plan and, ultimately, the priority needs identified. Please also identify potential obstacles to completing these action steps.**

With continued funding for our Housing Rehabilitation programs, we are able to limit/reduce the amount of affordable housing units that fall into disrepair. If these units are maintained and are able to meet appropriate health and safety standards, then the families/individuals are able to maintain their housing status without having to face the prospect of homelessness.

Those that face a short-term financial crisis are able to seek assistance through agencies such as Community Housing and Support Services Collaborative, who provide rental vouchers to prevent people in jeopardy of becoming homeless within seven (7) to ten (10) days.

With the use of Emergency Shelter Grant (ESG) funds we also collaborate with Inter-Faith Ministries that assists the transition of families from homelessness to permanent housing within a 6-month cycle with over a 72% success rate.

- Faith-based community participates with human and financial resources in serving the needs of the homeless.
- Food
- Shelter
- Clothing

These resources ease the financial burden of the homeless and assist in the facilitation of achieving permanent shelter.

**3. Chronic homelessness—The jurisdiction must describe the specific planned action steps it will take over the next year aimed at eliminating chronic homelessness by 2012. Again, please identify barriers to achieving this.**

Approval of the Stanislaus Housing and Support Services Collaboratives' (SHSSC), federally recognized as the Continuum of Care, 10-Year Plan (2002-2012) to End Long-Term Homelessness has been received from all participating Consortia City Councils (as well as the City of Modesto) and the County Board of Supervisors. SHSSC will provide annual updates regarding the plan and continue to develop the vision of addressing the housing and support service needs of this population; as well as, updates about the communities goal of meeting the pledged number of affordable housing units intended to serve the chronically homeless by the end of FY 2012.

**4. Homelessness Prevention—The jurisdiction must describe its planned action steps over the next year to address the individual and families with children at imminent risk of becoming homeless.**

With continued funding for our Housing Rehabilitation programs, we are able to limit/reduce the amount of affordable housing units that fall into a state of disrepair. If these units are maintained and are able to meet appropriate health and safety standards, then the families/individuals are able to maintain their housing status without having to face the prospect of homelessness.

Those that face a short term financial crisis are able to seek assistance through agencies such as Community Housing and Shelter Services who provides rental vouchers to prevent people in jeopardy of becoming homeless within seven to ten days.

With the use of Emergency Shelter Grant (ESG) funds, we also collaborate with Inter-Faith Ministries that assists the transition of families from homelessness to permanent housing within a **6 month cycle with over a 72% success rate.**

**5. Discharge Coordination Policy—Explain planned activities to implement a cohesive, community-wide Discharge Coordination Policy, and how, in the coming year, the community will move toward such a policy.**

## **Discharge Policy**

On July 10<sup>th</sup>, 2001 the Board of Supervisors of Stanislaus County unanimously designated the Stanislaus Housing and Support Services Collaborative (SHSSC) as the planning and coordinating body for homeless programs and services in Stanislaus County; directed staff to seek Modesto City Council Support for similar designation to facilitate the collaboration of efforts on behalf of the homeless (City of Modesto adopted June 26, 2001 by Resolution No. 2001-313); directed staff to explore the feasibility of a collaborative effort to fund a grant writing capability to be shared by the City/County and Housing Authority; requested SHSSC submit bylaws for Board review; and, designated the SHSSC to develop and implement the Continuum of Care Plan as required by HUD – BHRS and CSA 2001-530.

As part of the designation to develop and implement the Continuum of Care Plan includes the following discharge policy (excerpt from the SHSSC Continuum of Care Plan):

The Stanislaus County Continuum of Care is working with the appropriate local and State government agencies to ensure that discharge policies for persons leaving publicly funded institutions or systems of care are being developed and implemented to prevent the discharge of persons from immediately resulting in homelessness. The following illustrates policies currently in place within the County and future plans to improve the discharge planning process.

Through contracted services provided by Telecare SHOP, (the county's primary agency which conducts extensive outreach to chronically homeless mentally ill individuals), Behavioral Health and Recovery Services provides treatment and discharge planning to adults with serious mental illness and/or chemical addiction. SHOP has extensive

policies in place to ensure that patients and mentally ill inmates are not discharged into inappropriate settings such as shelters, the streets, hotels or motels. Discharge planning is multi-disciplinary and begins at the time of admission to the facility. SHOP has the primary responsibility of discharge planning for each patient. The discharge planning team involves the patient, family, guardians, and community agencies to develop a plan for a living situation, medication, vocational, social and educational needs; community based follow-up; support services; and meaningful life activities. The discharge planning process also includes looking at a supportive or protective environment if the patient is expected to be incapable of independent living. SHOP case managers work directly with BHRS to arrange appropriate follow-up services, including housing, for the patients who are discharged. Information regarding the patient's diagnosis and medications and other pertinent information is forwarded to the various agencies that will be providing the follow-up services for the patient. To ensure that discharges do not result in homelessness, the SCHSSC works closely with SHOP to ensure current policies are effective.

Appropriate discharge settings include nursing homes, basic care facilities, adult foster care, and independent living. SHOP assists individuals in completing applications for this and other mainstream resources such as Social Security prior to the patient's discharge. In addition, the Housing Authority will be collaborating with BHRS to provide Section 8 Vouchers for persons who are homeless and being discharged from institutions, hospitals, or jail facilities.

In Stanislaus County, Social Service Agencies are responsible for ensuring that children and youth in foster care settings are returned to their families or to settings other than homeless circumstances. During fiscal year 03-04 a planning group comprised of mental health representatives and the members of the SCHSSC who provide transitional and permanent supportive housing to youth out of foster care or other children's systems of care developed a comprehensive policy designed to decrease discharges to McKinney Vento beds, emergency shelters, psychiatric hospitalization and homelessness. In October 2003, the Stanislaus County Youth Focus Group developed a report, which is now utilized statewide to address the needs of youth exiting children's systems of care. With direction from the focus group, the needs assessment was conducted by consumer representatives within the mental health system who interviewed and evaluated their young adult peers and developed an assessment of gaps in services.

The Stanislaus County Community Services Agency in collaboration with supportive service and housing providers have developed programs to prevent youth from entering McKinney-Vento emergency shelter systems. Presently, there are four government and community-based projects designed to provide transitional to permanent supportive housing. Supportive services through Child Welfare includes an after care social worker who connects the youth with services such as access to mainstream resources, education,

financial, vocational, and mental health/substance abuse services. Three district transitional and permanent supportive housing service programs are offered for young adults, and young families through age 24, and one program is specifically designed for youth 17 to 19 years of age.

The CA Department of Corrections (CDC) recently developed the Police and Corrections Team Program (PACT), which is required within each parole district statewide. This program, also referred to as Community Policing, is a nationally recognized partnership between law enforcement and local service providers to ensure that parolees are provided with a connection to adequate supportive and housing services to improve their success in reintegrating into the community. In June 2004, members of the SCHSSC met with the coordinators of this program to discuss their role in the CoC Plan. Members of the PACT team expressed an interest in working with the collaborative in developing a comprehensive discharge plan for parolees residing in Stanislaus County. On July 8, 2004, the PACT team held its first meeting, which consisted of local law enforcement, parolees, and local service providing agencies.

The SCHSSC envisions the discharge planning process beginning at the time of admission to a facility. However this is not occurring consistently. Currently, discharge arrangements are made only for the inmates with serious mental illness or who have HIV/AIDS who choose to receive services from the local Human Service Centers. The Department of Corrections does make arrangements with the local Probation and Parole (P&P) when necessary. P&P does monitor the living situations of the parolees on an on-going basis. Because of the nature of some of the persons' crimes (felonies, sexual offenders, drug related charges), persons exiting the penitentiary are faced with limited discharge options, which may include shelters.

The SCHSSC is working with the coordinators of PACT and is in the process of establishing a Discharge Planning Subcommittee. This subcommittee will attend county and possibly statewide discharge policy planning meetings, make connections with local and state government agencies regarding their discharge planning policies and processes, report their findings to the SCHSSC, and monitor the discharge processes to ensure that discharges do not result in homelessness.

This committee will comprise of members who represent the mentally ill, substance abusers, youth out of foster care, disabled and parolee populations and who can identify the specific needs within each sub-population in order to create better discharge plans for these populations. This committee will be "liaison" to work with the SCHSSC, Department of Corrections (DOC), local law enforcement, service providers, housing providers and other institutions or facilities. With its diverse membership representing special populations, this committee will be well positioned to serve as an "overseer" for discharge planning. If necessary, this committee can, as a countywide advocacy group, raise concerns regarding discharge planning to the

appropriate agencies. The liaison will also report to the SCHSSC any issues of concern to determine whether there are on-going issues surrounding inappropriate discharges.

Other actions, which will be undertaken, include contacting the DOC to discuss the importance of initiating discharge planning at the time of admissions and the need to hold regular meetings of aftercare coordinators regarding the discharge of inmates with serious mental illnesses and chemical dependency needs into the community. Based on the results of this research, the SCHSSC will consider the needs in developing permanent supportive housing for inmates released from facility settings.

The Stanislaus County Community Development Block Grant Program (CDBG), in response to the federal requirement that all Annual Action Plans have a policy that relates to potential homelessness of individuals being released from local, state, or federal funded institutions (e.g. jail, prison, and foster-care program), provides for the following support for those persons.

There are a number of local service providers that are part of the Police and Corrections Team Program (P.A.C.T.) and meet twice a month to share their support services with recent parolees. Agencies participating include:

United Samaritan Foundation - meals  
Employment Development Dept. - employment opportunities  
Dept. of Motor Vehicles - identification  
Advancing Vibrant Communities - matches needs with providers  
King-Kennedy Memorial Center - educational skills  
People's Christian Fellowship Church - supportive living  
Modesto Learning Center - education  
AEGIS Medical Systems - addiction treatment  
New Hope Recovery - addiction treatment  
Friends Outside - job development  
Salvation Army - meals, rehabilitation  
Reformers Unanimous - faith-based  
Modesto Gospel Mission - meals, shelter  
AGAPE House - shelter, discipleship  
Solidarity Fellowship - shelter, sober living communities, employment opportunities  
Community Rehabilitation and Educational Services - shelter, recovery program for men  
Celebrate Recovery - recovery program  
Dept. of Child Support Services - Angel Tree Network  
Proposition 36 - drug treatment programs

To the extent that shelter services are needed, Stanislaus County will interface with the appropriate service organization to access shelter. Should there be a need that cannot be met utilizing any of the above shelter providers, Stanislaus County will utilize other agencies that are not part of PACT, but nevertheless provide shelter for the homeless and Target Income Group.

These agencies include:

We Care  
Community Housing and Shelter Services  
Interfaith Ministries

The CDBG program will interface with the Stanislaus County Community Services Agency to respond with shelter needs of those persons 'aging-out' of the Foster care system.

County Staff will also work with agencies (e.g. Behavioral Health and Recovery Services (BHRS) to develop housing projects that respond to needs beyond a stand-alone shelter (i.e. a facility that would include among other things medical services).

### **Emergency Shelter Grants (ESG)**



#### **Overview of Program**

Funds have been set aside for this program to allow non-profit organizations and service providers to apply through a competitive process for an Emergency Shelter Program (ESG) grant. The maximum amount that an eligible organization may apply for is outlined in this section. The public service grant is for a service provider to provide a service to eligible Stanislaus County Consortia residents. The activities funded must meet the regulations outlined in this section. Applications were released in early January 2009 and were due for submittal February 13, 2009. Submitted applications were received by the County Planning and Community Development department and reviewed and scored by a review team, consisting of a representative from the Cities of Oakdale, Patterson, Ceres, Newman, Waterford, the Stanislaus County Chief Executive Office, and a representative from the Housing and Supportive Services of Stanislaus County Collaborative. This year's grant applicants presented to the grant review team on February 18 and 19, 2009. Staff will make final recommendations regarding funding allocations for the ESG program.

The purpose of ESG funds is to help operate these homeless facilities, to provide essential support services to residents, and to help prevent families or individuals who are immediately at-risk of becoming homeless. HUD has established a list of eligible activities, and allows the local grantee, to select activities in accordance with its own community development objectives.



Designed as a first step in a Continuum of Care plan of assistance, the ESG program strives to address the immediate needs of persons residing on the street and needing emergency shelter and transitional housing, as well as assisting their movement to independent living through permanent housing and permanent supportive housing.

ESG serves a variety of homeless persons and families, with no restrictions. Any targeting of ESG funds results from local service and shelter providers design of programs to address the specific needs of various homeless subpopulations, such as victims of domestic violence, youth, mentally ill, veterans, or families with children. A portion of ESG may be used to serve persons at imminent risk of losing their permanent housing and becoming homeless.

While flexible in terms of serving all homeless subpopulations and preventing persons from becoming homeless, the ESG program legislation and implementing regulations do limit the types of activities and amounts of funds that can be spent on different activities.

The following are the five categories of eligible activities and their regulations:

- Renovation, Rehabilitation, Conversion
- Essential Services
- Operational Costs
- Homeless Prevention Activities
- Administrative Costs

**ESSENTIAL SERVICES: \$32,908:**  
**(24 CFR 576.3)**

**Eligible Activities**

ESG funds can be used to provide essential services to address the needs of homeless persons living on the street, in emergency shelters or in transitional housing. Essential services can address the immediate needs of the homeless, and can help enable homeless persons become more independent and to secure permanent housing.

Essential services includes services concerned with employment, health, drug abuse, and education and may include (but are not limited to):

- Assistance in obtaining permanent housing;
- Medical and psychological counseling and supervision;
- Employment counseling;
- Nutritional counseling;
- Substance abuse treatment and counseling;
- Assistance in obtaining other federal, state and local assistance including mental health benefits; employment counseling; medical assistance; Veteran's benefits; and income support assistance such as Supplemental Security Income benefits, Aid to Families with Dependent Children, General Assistance, and Food Stamps.
- Other services such as child care, transportation, job placement and job training; and
- Staff salaries necessary to provide the above services.



## **Use Restrictions**

Grant amounts awarded may be used to provide an essential service...only if the service is a NEW service, or is a quantifiable increase in the level of a service above that which the unit of general local government, (or in case of a non-profit organization, the unit of general local government in which the proposed activities are to be located).

### ***Ineligible Activities***

- Existing services and staff (services must be new or provided to more persons)
- Salary of case management supervisor when not working directly on participant issues
- Advocacy, planning and organizational capacity building
- Staff recruitment and training
- Transportation costs not directly associated with service delivery

### **HOMELESS PREVENTION: \$32,908:**

#### **(24 CFR 576.21 (a)(4))**

#### **Eligible Activities**

Efforts to prevent homelessness such as financial assistance to families who have received eviction notices or notices of termination of utility services if:

- the inability of the family to make the required payments is due to a sudden reduction in income;
- the assistance is necessary to avoid the eviction or termination of services;
- there is a reasonable prospect that the family will be able to resume payments within a reasonable period of time; and
- the assistance will not supplant funding for pre-existing homelessness prevention activities from other sources.

Homeless prevention means activities or programs designed to prevent the incidence of homelessness, including (but not limited to):

- Short-term subsidies to defray rent and utility payments for families that have received eviction or utility termination notices;
- Security deposits or first month's rent to permit a homeless family to move into its own apartment;
- Mediation programs for landlord-tenant disputes;
- Legal services programs for the representation of indigent tenants in eviction proceedings;
- Payments to prevent foreclosure on a home; and
- Other programs and activities designed to prevent the incidence of homelessness.

### ***Ineligible Activities***

Ineligible homeless prevention costs include:

- Housing/services to homeless persons
- Direct payments to individuals
- Long-term assistance beyond six (6) months
- Application for Federal Funds

### **OPERATIONAL COSTS: \$10,969:**

**(24 CFR 576.3)**

#### **Eligible Activities**

The term “operating costs” means expenses incurred by a recipient that include:

- Maintenance, operation, insurance, utilities and furnishings, except that not more than 10% of the amount of any grant received under this subtitle may be used for costs of staff.
- Payment for shelter maintenance, operation, rent, repairs, security, fuel, equipment, insurance, utilities, food and furnishings. Not more than 10% of the grant amount may be used for costs of staff.

### ***Ineligible Activities***

Ineligible operating or maintenance costs include:

- Recruitment or on-going training of staff
- Depreciation
- Costs associated with the organization rather than the supportive housing project (advertisements, pamphlets about organization, surveys, etc)
- Staff training, entertainment, conferences or retreats
- Public relations or fund raising
- Bad debts/late fees
- Mortgage payments

### **RENOVATION/REHAB/CONVERSION: 27,424:**

**(24 CFR 576.3)**

#### **Eligible Activities**

- Conversion- means a change in the use of a building to an emergency shelter for the homeless under this part, where the cost of conversion and any rehabilitation costs exceed 75% of the value of the building after conversion.
- Major Rehabilitation- means rehabilitation costs in excess of 75% of the value of building before renovation.
- Renovation- means rehabilitation that involves costs of 75% or less of the value of the building before renovation.

#### **Use Restrictions**

Certifications on Use of Assistance 42 U.S.C.11375 (c)- Each grantee shall certify that it will:

- in the case of assistance involving major rehabilitation or conversion, maintain any building for which assistance is used under this part as a shelter for homeless individuals and families for not less than a 10 year period; or
- in the case of assistance involving rehabilitation (other than major rehabilitation and conversion), maintain any building for which assistance is used under this part as a shelter for homeless individuals and families for not less than a 3-year period.
- Any renovation carried out with assistance under this subtitle shall be sufficient to ensure that the building involved is safe and sanitary.
- Major rehabilitation and conversion are defined as the costs of improvement that are more than 75% of the value of the building before rehabilitation. A shelter receiving this level of improvement must be used as a shelter for at least 10 years.
- Renovation is defined as the costs of improvements that are less than 75% of the value of the building before rehabilitation. A shelter receiving this level of improvement must be used as a shelter for at least 3 years.

Lead-Based Paint Requirements- Any ESG housing or services sites regularly frequented by children less than 6 years of age are encouraged to use ESG funds for testing and may use ESG rehabilitation funds for necessary abatement procedures.

### ***Ineligible Activities***

Ineligible rehabilitation or renovation costs include:

- Acquisition of real property
- New construction
- Property clearance or demolition
- Rehabilitation administration
- Staff training or fund raising activities associated with rehabilitation
- Building maintenance and repairs

### **ADMINISTRATIVE COSTS \$5,485:**

#### **(24 CFR 576.21(A)(5))**

#### **Eligible Activities**

Eligible administrative costs include staff to operate the program, preparation, progress reports, audits, and monitoring of recipients.

### ***Ineligible Activities***

- Preparation of Consolidated Plan and other application submissions
- Conferences or training in professional fields such as accounting and management
- Salary of organization's executive director (except to the extent they carry out eligible administrative functions)

To be eligible for ESG assistance, a public service project must serve very low, and low income households. These income categories are defined as those at or below 80% of the area median income.

HUD February 2008

<b>NUMBER IN HOUSEHOLD</b>	<b>VERY LOW INCOME (50% AMI)</b>	<b>LOW INCOME (80% AMI)</b>
1	\$19,800	\$31,650
2	\$22,600	\$36,150
3	\$25,450	\$40,700
4	\$28,250	\$45,200
5	\$30,500	\$48,800
6	\$32,750	\$52,450
7	\$35,050	\$56,050
8	\$37,300	\$59,650

### **2009-2010 Emergency Shelter Grant Program Grantees**

Final recommendations pending confirmation from HUD regarding the enacted FY 2009-2010 award amounts.

Inter-Faith Ministries, Santa Fe Project:

Inter-Faith Ministries has a lease agreement with the Housing Authority of the County of Stanislaus for 22 units at their Migrant Camp in Empire, CA. These funds will be to continue and expand a housing program for eligible families during inclement weather months. This program also counsels and provides services that lead to permanent housing and employment opportunity. The program will serve 135 individuals, with 35 families finding permanent housing at the end of their stay at the shelter.

Inter-Faith Ministries, Redwood Family Center:

Renovation activities related to the Redwood Family Center shelter's fire system.

Community Housing and Shelter Services, Homeless Prevention:

The purpose of the program will be to address the specific needs of the homeless as well as households that are at risk of losing their permanent housing and becoming homeless. The program projects that 1080 individuals in 360 household will receive housing counseling, up to 72 individuals in 24 households will receive assistance with move-in rent or rent to avoid eviction, therefore preventing homelessness. Up to 252 individuals in 84 families will receive short-term emergency shelter.

Children's Crisis Center, Guardian House Shelter Program:

This organization is requesting ESG funds to add a new component to Guardian House Shelter Services with the addition of a Children's Therapeutic Play Program. This new program will benefit homeless abused, neglected children, and at-risk children living within the City of Oakdale. The shelter provides the essential services of respite childcare, emergency shelter, case management, 24-hour crisis hot-line, and family education.

---

## COMMUNITY DEVELOPMENT

### Community Development

- 1. Identify the jurisdiction's priority non-housing community development needs eligible for assistance by CDBG eligibility category specified in the Community Development Needs Table (formerly Table 2B), public facilities, public improvements, public services and economic development.**

#### Public Improvements and Facilities

All of the participants in the Urban County are faced with either the non-existence of certain public infrastructure (e.g. sewer, sidewalks) or the deterioration of existing infrastructure caused by time, material, and installation methodology used decades ago. Examples include water systems and distribution lines and community facilities. Stanislaus County has completed the design-drawing for storm drainage infrastructure for the community of Empire. The County is currently in the final phase of connecting units in the Robertson Road neighborhood that are in jeopardy of experiencing failing septic tanks. To date we have assisted over forty (40) families connect to the sewer mainline that was installed with the assistance of CDBG funds.

Funding for public improvements and facilities can come from a variety of resources that include, but are not limited to: redevelopment agency, CDBG, USDA/RD, state infrastructure bank, and regional water board.

#### Non-Homeless Persons with Special Needs

Stanislaus County continues the implementation of a workforce development program in partnership with the Workforce Development Collaborative. The program assists low-income residents receive training through work experience with a potential employer.

This program will expand into the communities of Newman and Oakdale in the coming fiscal year, where the program intends to assist an additional 400 individuals in their goals to attain the necessary technological related skills necessary to be employable within growing technology sector of our community.

**Public Services**

The Consortium has agreed to set aside approximately ten percent (10%), or \$192,159, of the CDBG FY 2009-2010 allocation to the Stanislaus County Public Service Grant Program. Non-profit organizations and service providers may participate in a competitive grant process for \$20,000 grants. The Consortium is also expecting \$109,694 to be available in Emergency Shelter Grant Program (ESG) funds that will also be distributed in a competitive grant process.

Grant applications were made available in a CDBG/ESG Technical Workshop, which was held on January 12, 2009. Applications received were reviewed and scored by a committee consisting of four (4) representatives from the consortium (from four of five participating cities), a representative from the county’s CEO office, and a representative from the county’s Behavioral Health and Recovery Services office and Planning and Community Development. After scores were tallied, the recommendation will be presented to the Board of Supervisors for approval. Grantee award announcements will be made on April 14, 2009 at a county Board of Supervisors public hearing. The activities funded will further the goals and objectives of the Consolidated Plan.

**Annual Allocations**

The 2009-10 annual jurisdictional allocations of the CDBG Program funding are as follows:

<b>Jurisdiction</b>	<b>Community Development Block Grant</b>
Stanislaus County (includes admin.)	\$696,407
City of Ceres	\$213,900
City of Newman	\$202,193
City of Oakdale	\$167,884
City of Patterson	\$177,028
City of Waterford	\$192,021
Public Service Grant Program	\$192,159
Workforce Development	\$20,000
MAC Revitalization Survey	\$20,000
Fair Housing	\$40,000
<b>Total</b>	<b>\$1,921,592</b>

A summary of the activities to be funded by the above noted allocations follows. Specific activity information is contained in the individual activity descriptions of the Annual Action Plan submittal.

It is anticipated that all projects included in this Annual Action Plan will be implemented during this fiscal year. However, there may be some projects (e.g.

extensive infrastructure) that may require funding from multiple years to complete the project. It is expected that for these projects, at least preliminary work will begin in the year in which the projects are initially funded.

## Proposed Projects for Fiscal Year 2009-2010

### Stanislaus County

#### Empire Infrastructure Project:

- The area generally bounded by "A" Street to the West, McCoy Avenue to the north, North & South Avenue to the east, and South Avenue to the south. The initial construction phase of the project will begin during this fiscal year.



#### Affordable Housing Programs

- The County offers both a Minor Home Repair and Major Home Repair Program, and it is projected that the programs will be able to assist 12 and 4 homeowners, respectively, over the coming fiscal year using a combination of HOME and RDA set-aside for match purposes.
- In partnership with the Housing Authority of the County of Stanislaus (HA) the county was able to assist in the purchase of a unit that is currently being used as part of a lease-to-own program. The current participant has successfully purchased the unit and is now a first time homeowner. Staff endeavors to partner with the HA again to pursue two more lease-to-own unit purchases to continue this program that offers families in the Family Self-Sufficiency program the opportunity to attain homeownership.
- The County will also continue to partner with Habitat for Humanity using RDA funds to assist in the process of site acquisition. Over the past fiscal year the County was able to assist in the purchase of 3 properties, which will be used to provide affordable housing to 3 families.

#### Fair Housing Program

- The County will be contracting with Project Sentinel during the 2009-2010 fiscal year to carry on its Fair Housing Program. Funds will be used to provide fair housing information, housing counseling and tenant/landlord mediation

services to residents of the unincorporated areas of Stanislaus County and the Cities of Ceres, Newman, Oakdale, Patterson and Waterford. Project Sentinel provides housing advocacy to the County Consortium's jurisdictions through community forums, town-hall meetings, and housing fairs. – Allocate \$40,000

### **Stanislaus Workforce Development (T3) Program**

- One of the main goals of the program is create pathways that lead to increased skills, wages and opportunities for low-income residents, families and communities through the involvement of technology training.

CDBG funds will be used to add a new component to the program. Two additional sites that serve a new segment of the population of the County that had not been previously reached, primarily the City of Newman and Oakdale. Through the County's Workforce Development Collaborative there is a commitment to provide job and career development opportunities to the under-served in the community. The Targeted Technology Training Program (T3 Program) will conduct training sessions 2-3 times a week at the Redwood Family Center and Santa Fe Project. The Redwood Family Center is located in West Modesto and serves as a Clean and Sober transitional housing program for women with children. Through the utilization of the T3 Program, the Center will be able to assist its program participants develop and further their computer skills.

The second site will alternate between the Santa Fe Project located in Empire as well as site in the Airport Neighborhood. The Santa Fe Project serves as a winter shelter for women and men with children.

The T-3 Program participants will be able to acquire and further develop computer skills that will allow them to re-enter the workforce and in many cases gain a competitive edge in the field they select to enter. Approximately 400 individuals will be participating in the technology program. – Allocate \$20,000

### **MAC Revitalization Strategy Survey**

- The Stanislaus County Unincorporated Area has governing bodies called Municipal Advisory Councils (M.A.C.) that reside over the five (5) towns/areas and their respective spheres of influence, most of the MAC's have areas that meet the criteria of a slum and/or blighted community, and will benefit from the development of such strategies. Over the coming fiscal year staff hopes to collaborate with two of these entities to develop a number of strategies that can be submitted to HUD for consideration and approval. – Allocate up to \$20,000

### **Stanislaus County-CDBG Program Administration**

- Stanislaus County will provide management and administration services to the County's Community Development Block Grant (CDBG) Consortium program. The funds will cover the costs of salary, publications, public notices, and other eligible costs directly related to the program. These funds will also cover administration costs incurred from administering the ESG program.



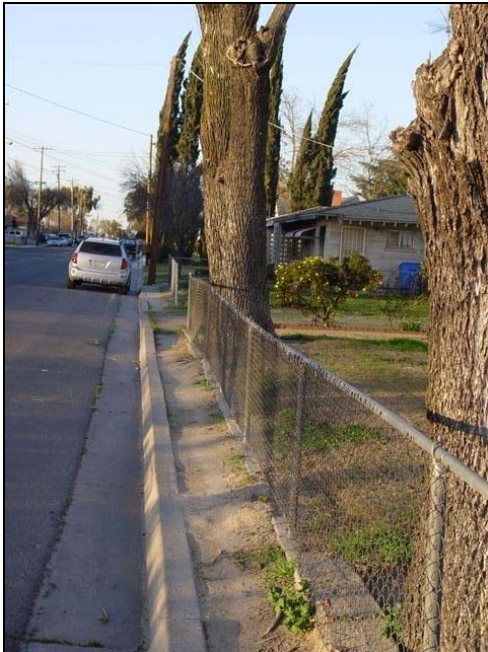
### Stanislaus County-CDBG Program Income

- Stanislaus County may receive approximately up to **\$100,000** from residential rehabilitation loans, which will be paid back to the County. These loans were originally granted with CDBG funds to low-income individuals. Program income funds serve to increase the unallocated fund balance available for re-distribution to the counties Rehabilitation Programs.

### City of Ceres

#### 9<sup>th</sup> Street Infrastructure Project:

- The City of Ceres will enter the construction phase of the 9<sup>th</sup> Street Infrastructure Project in the low-income residential area along 9<sup>th</sup> Street, from Roeding Road to the north to El Camino Avenue to the south. Improvements will consist of sewer and water line replacement and infill of curb, gutter, sidewalk, and ADA accessible ramps.



#### 5<sup>th</sup> Street Infrastructure Project:

- The City of Ceres will undertake a second infrastructure improvement project which will include the installation of curb, gutter, and sidewalks, ADA accessible ramps, storm drain, and matching pavement in low income residential areas of town that currently do not benefit from these facilities. The project is to be undertaken along 5<sup>th</sup> Street from North Street on the south to Whitmore Avenue on the North.

### **Project Administration**

- This expenditure includes costs associated management, oversight, and coordination of the related CDBG infrastructure projects.

## **City of Newman**

### **T3 Workforce Technology Development**

- This program will provide participants the opportunity to acquire and further develop computer skills that will allow them to re-enter the workforce and in many cases gain a competitive edge in the field they select to enter. Up to 300 individuals will be participating in the technology program.– Allocate \$10,000

### **PQRST/Fresno/Merced/Patchett/West Ave Infrastructure Project:**

- These areas either lack basic infrastructure such as curb, gutter and sidewalk or have badly damaged infrastructure due to age, tree roots, etc. and pose potential health and safety threats. This will be a multi-phased project and will install curb, gutter and sidewalk in the following areas:
  - P Street, from Yolo to Stanislaus Streets
  - Q Street, from Tulare to Kern Streets
  - R Street, from Yolo to Merced Streets
  - S Street, from Yolo to Inyo Streets
  - T Street, from Yolo to Inyo Streets
  - Fresno Street, from T to West Ave
  - Merced Street, from T to West Ave
  - West Avenue, from Fresno to Merced Streets

### **Street Reconstruction Project**

- This project is in concurrence with PQRST/Fresno/Merced/Patchett/West Ave Infrastructure Project and Storm Drain Replacement Project. Construction to include street repair and overlay (partially due to infrastructure repairs) in the following areas:
  - P Street, from Yolo to Inyo Streets
  - Q Street, from Yolo to Inyo Streets

### **Project Administration**

- This expenditure includes costs associated management, oversight, and coordination of the related CDBG infrastructure projects.

## **City of Oakdale**

### **Oak Avenue Infrastructure Project:**

- The City of Oakdale will conduct infrastructure improvements on the west-side of North Oak Avenue between West F Street and Poplar Street.

Infrastructure improvements will consist of sidewalk, curb, gutter, ADA ramps, and street overlay.

#### **Project Administration**

- This expenditure includes costs associated management, oversight, and coordination of the related CDBG infrastructure projects.

### **City of Patterson**

#### **Downtown Overlay Project**

- This is a multi-phased infrastructure improvement project in the residential downtown area bounded by E Street south to A Street and 5<sup>th</sup> Street over to South 3<sup>rd</sup>. The City will commence phase two of this project. Improvements will consist of installation of curb, gutter, storm drain, and street overlay.

#### **T3 Workforce Technology Development:**

- This program will provide participants the opportunity to acquire and further develop computer skills that will allow them to re-enter the workforce and in many cases gain a competitive edge in the field they select to enter. Approximately 200 individuals will be participating in the technology program.

#### **Project Administration**

- This expenditure includes costs associated management, oversight, and coordination of the related CDBG infrastructure projects.

### **City of Waterford**

#### **Brethren Park Rehabilitation Project**

- The City of Waterford will undertake the Brethren Park Rehabilitation Project, including infrastructure improvements such as sidewalk, curb, gutter, storm drainage and ADA related improvements.

#### **Downtown Residential Valley Gutter Repair Project**

- This project will include improvements to the downtown residential valley gutters that have broken and now allow water to collect under the roadways, causing the roadways to breakup, accelerating overall infrastructure deterioration in the area. Allocate

#### **Project Administration**

- This expenditure includes costs associated management, oversight, and coordination of the related CDBG infrastructure projects.

## **COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PUBLIC SERVICE GRANT PROGRAM**

### **Overview of Program**

The Stanislaus County Public Service Grant Program will distribute approximately \$192,159 to eligible non-profits and agencies for public service programs throughout the participating jurisdictions of the CDBG Consortium. To be eligible for Community Development Block Grant (CDBG) funds, a project must first meet one of the three National Objectives of the Community Development Block Grant Program. They are established by the U.S. Department of Housing and Urban Development (HUD). These objectives are: 1) Directly benefit low and moderate income people; 2) Prevent or eliminate slum and blight conditions; 3) Meet a particular urgent community development need. (The last objective is generally considered by HUD to mean an unusual condition posing an immediate threat to health and welfare such as an earthquake or other natural disaster.) HUD has established a list of eligible activities, and allows the local grantee, Stanislaus County, to select activities in accordance with its own community development objectives.

The County may fund non-profit organizations under the "Public Services" category. To be eligible for CDBG assistance, a public service project must serve low and moderate-income households. Low and moderate-income families are defined as those at or below 80% of the area median income.

Public services include, but are not limited to: job training, child care, drug abuse counseling and treatment, services for senior citizens, health care, recreation programs, energy conservation counseling, services for homeless persons, education programs, public safety services, and fair housing counseling.

Funds have been set aside for this program that allows non-profits and service providers to apply through a competitive process for a public service grant. The maximum amount that an eligible organization may apply for is \$20,000. The public service grant is for a service provider to provide a new or expanded service to eligible Stanislaus County Consortia residents. The activities funded must meet a CDBG national objective. Applications were released January 16, 2009 and were due February 13, 2009. Submitted applications were then received by County CDBG staff and reviewed and scored by a team consisting of a representative from the cities of Ceres, Oakdale, and Patterson, Waterford, the County Chief Executive Office, and county Behavioral Health and Recovery Services. This year's grant applicants presented their proposals to the grant review team on February 19 or 20, 2009. Below area the results of that review and are recommended for funding.

### **Public Service Program Grantees for Fiscal Year 2009-2010**

Final recommendations pending confirmation from HUD regarding the enacted FY 2009-2010 award amounts.

#### **Children's Crisis Center, Guardian House:**

This unique program is the first and only one in Stanislaus County offering childcare as a method of sheltering and feeding children at risk of abuse, neglect, homelessness and exploitation. During the first year of operation the Guardian House in Oakdale provided Respite Childcare, case management, 24-hour Family LINE and Family Nurturing classes to children and their families, but also provides

over 20,000 nutritious, balanced meals to more than 1,200 children. A nutrition education component will be added to the program by providing guidance and straight forward informational materials to parents in a supportive, educational manner to help them make healthy food choices, budget money, plan meals, understand portion control and encourage physical activity.

Habitat for Humanity- Windows of Hope:

The program is designed to help low-income to moderate-income households replace existing damaged or low-efficiency windows with energy efficient windows.

Healthy Aging Association, Young at Heart Program:

The purpose of the "Young at Heart" Program is to provide strength training classes and fall prevention education/outreach to seniors in the communities of Oakdale, Patterson, Westley/Grayson, Newman, and Waterford. Seniors will improve their physical fitness through exercising, improving their health and well-being.

Second Harvest, Food Assistance Program:

The Food Assistance program interacts with non-profit charities that have a food pantry program of their own. We are currently serving 22 non-profit organizations in the Cities of Ceres, Newman, Oakdale, Patterson, Waterford, and the unincorporated cities of Stanislaus County. Each non-profit organization visits the Food Bank to select packaged groceries, canned fruits and vegetables, cereals and breads, dairy products, meats, and fresh fruits and vegetables. Through the Food Assistance program, Second Harvest Food Bank is able to collect, store, and distribute a large quantity and diversity of food product, and in turn make these groceries available to local non-profit charities.

Howard Training Center/The Arc of Stanislaus County, Senior Meals Program:

The Senior Meals Program Provide seniors 60 years and older a nutritious meal 5 days a week at congregate sites throughout the county, and delivered to the homes of seniors who are homebound. The program offers seniors appropriate nutrition education materials, linkages/referrals for additional services needed, and contact with caring staff.

United Samaritans Foundation – Daily Bread Mobile Lunch Program:

Serve nutritious lunch five days a week, 52 weeks a year to very low income, low income and homeless people.

We Care, Emergency Cold Weather Shelter – Turlock:

The purpose of the We Care Cold Weather Temporary Shelter is to serve a segment of the homeless population that would otherwise not be eligible for assistance from any social service organization. It is a program designed to shelter between 58-63 homeless individuals during the worst part of the winter.

Westside Food Pantry, Emergency Food Program:

The Westside Food Pantry provides emergency food assistance for families out of work, single mothers unable to make ends meet, senior citizens stretching budgets to cover medical expenses and the terminally ill. The organization will also provide books to children under 13 who visit the pantry with their parents, as it has been proved to be as nourishing to the needy families as the groceries dispensed. The funds will be used for food purchases for the organization to distribute to the residents of the Westside communities and the City of Patterson.

Family Promise: Family Promise provides temporary shelter for families who are homeless and assists them in setting in achieving goals that will help them overcome homelessness. This is accomplished through a network of 11 congregations in Stanislaus County that provide safe shelter and food. The Family Promise Day Center provides a permanent address to the families, laundry and shower facilities and a home base. Case managers assess the needs of each family and assist the family set goals to reach independence.

Disability Resource Agency for Independent Living, Assistive Technology

Funds requested for the purchase of assistive technology devices, adaptive aids, or durable medical equipment for low-income persons with disabilities that will lead to increased self-sufficiency and independent living.

West Modesto King Kennedy Collaborative – Refresh Program: Program will serve the homeless population and those at risk of becoming homeless. The program will be conducted at the West Modesto Drop In Center at 716 Marshall Ave, Modesto. Services to be provided include but not limited to food assistance, hygiene package distribution, and information and referral.

- 2. Identify specific long-term and short-term community development objectives (including economic development activities that create jobs), developed in accordance with the statutory goals described in section 24 CFR 91.1 and the primary objective of the CDBG program to provide decent housing and a suitable living environment and expand economic opportunities, principally for low- and moderate-income persons.**

One of the major areas that need to be addressed regarding economic development opportunities is the development of a workforce that has the technological skills necessary to be considered for employment in our changing local economy. During Year 1 of the Annual Action Plan we expanded our Workforce Development Technology Training Program (T3) throughout the Unincorporated Areas of the County (including, but not limited to Empire, South Modesto, Airport Neighborhood, Robertson Road, Shackelford, El Concilio and the Hispanic population, the homeless population through workshops at the Santa Fe Project). Our goals for the coming FY are to expand the program to two (2) of our partnering consortia cities (Newman and Oakdale). During years 3, 4, and 5 of the AAP we intend to increase the service area of the program by one partnering city to include all partnering cities by the end of the Consolidated Planning cycle. At the end of this cycle staff plans to incorporate small business seed grants to allow people to start their own business within the income eligible community providing services such a tax preparation.

## **Antipoverty Strategy**

- 1. Describe the actions that will take place during the next year to reduce the number of poverty level families.**

The Stanislaus County Department of Employment and Training provides employment training through a partnership with Modesto Junior College and facilitates GED instruction. The Workforce Investment Board is cultivating relationships with area employers for entry-level employment opportunities.

- Cal-WORKS, a program implemented and administered by the Stanislaus County Community Services Agency, is designed to place former recipients of



Aid to Families With Dependent Children in employment that ultimately weans the participant from public assistance. This program mandates work activity to those receiving the assistance.

- Stanislaus County in partnership with the City of Modesto, Habitat for Humanity, Community Services Agency, the West Modesto King Kennedy Collaborative, and Modesto Junior College has implemented a workforce development program that focuses on the building trades. The program has three components: 1.) Technical Education Component 2.) Housing Component; and 3.) Small Contractors Support Center.

The County expanded the program to include other fields by creating a new work experience program in partnership with the Department of Employment and Training. In collaboration with the West Modesto King Kennedy Collaborative the County has implemented a grass roots outreach and recruitment, case management and basic skills training within income eligible communities of County and City of Modesto residents.

The first component consists of construction and building industry curriculum and training. The training involves general education, literacy courses, employment skills and direct training experience in the construction industry. The second component is hands-on work experience for the students enrolled in the program at Habitat for Humanity construction sites and other local construction. Students are provided the opportunity to learn about plumbing, wiring and other construction skills at designated sites with experienced instructors, and other professionals of the trade. The third component, the Small Contractors Center serves as a resource center to building contractors who are interested in assistance with meeting bonding, insurance, bidding, and licensing requirements. The program as a whole has been extremely successful in placing program graduates with various companies that use building trade's apprentices and professionals.

- The County of Stanislaus partners with the Alliance Worknet, which provides a wide range of employment and training services to the community through various programs under the Federal Workforce Investment Act (WIA). The Alliance is overseen by two separate entities: the Stanislaus County Board of Supervisors and the Stanislaus Economic Development and Workforce Alliance Board (Alliance). The primary function of the Alliance is to increase the readiness of the local workforce to accept employment opportunities.

The Alliance partners with Stanislaus County and its cities in fulfilling the following objectives:

- Promotion of Stanislaus County and its nine incorporated cities as a desirable location for new and expanding businesses.
- To work with public agencies and local businesses to promote cooperation in the economic development process.
- To assist in business retention and expansion efforts by offering programs for technical and financial assistance.

The Alliance offers these programs: Technical Assistance, Training and Education, and Loan Programs. The Alliance's Certified Development Corporation Loan Program can provide up to one million dollars for plant and equipment for local business. This corporation also offers confidential, one-

on-one counseling to businesses needing assistance in a variety of areas, and a small business center that offers a wide variety of training seminars and conferences for the business community throughout the year.

The Alliance maintains a small revolving loan fund for gap financing. Typically, the Alliance will provide up to half the business financing needs while a bank provides the other half. The Alliance revolving loans are for terms of up to 7 years and are at competitive interest rates.

## NON-HOMELESS SPECIAL NEEDS HOUSING

### **Non-homeless Special Needs (91.220 (c) and (e))**

\*Please also refer to the Homeless Needs Table in the Needs.xls workbook (to be included in final Annual Action Plan).

#### **1. Describe the priorities and specific objectives the jurisdiction hopes to achieve for the period covered by the Action Plan.**

Continue to serve the population victimized or in jeopardy of experiencing domestic violence. Through the public service programs we will support single parents and children that are victimized by this violence.

The Consortium also offers public service programs that serve the elderly and frail, those diagnosed with mental, developmental, and physical illnesses, those suffering from alcohol and drug addictions, HIV and AIDS.



## NOTICE OF PUBLIC HEARING

NOTICE IS HEREBY GIVEN that on April 14, 2009 at 9:15 a.m., or as soon thereafter as the matter may be heard, the Stanislaus County Board of Supervisors will meet in the Basement Chambers, Lower Level, 1010 10th St., Modesto, CA, to conduct a public hearing to consider the adoption of the Annual Action Plan FY 2009-2010, that includes the \$1,921,592 Housing and Urban Development Entitlement Grant Allocation, and the \$109,694 Emergency Shelter Grant (ESG) allocation. At this hearing, the following information shall be discussed: (1) comments received from interested persons and agencies during the 30-day review period; (2) projects to be undertaken during FY 2009-2010; (3) grant award approvals to non-profit agencies; (4) required agreements between Stanislaus County and members of the Consortium (Ceres, Newman, Oakdale, Patterson, and Waterford).

**INTRODUCTION** - The Annual Action Plan outlines the goals and policies for utilizing CDBG funds to assist low income households and persons in the areas of housing, associated infrastructure and economic development.

The three specific goals of the CDBG program are: 1) Provide decent housing; 2) Provide a suitable living environment; and, 3) Expand economic opportunities.

- For FY 2009-2010, the Consortium will spend approximately \$1,921,592 of CDBG funds on the following activities:
- Facilitate the construction of public infrastructure.
- Assist in the construction or rehabilitation of public facilities.
- Provide program administration.
- Assist public service agencies.
- Provide fair housing services.
- Provide program delivery costs.
- Workforce and Economic Development Activities

**PLAN PREPARATION AND PROCESS** - The preparation of the Annual Action Plan utilized consultation and coordination among various government agencies, private groups (for- and non-profit) and individuals. Relationships with these resource providers consisted of both written contacts and face-to-face meetings, both public and informal. Most important among them were the meetings with the Consortium partners and the input from the membership of the Stanislaus County Housing and Support Services Collaborative.

The Draft Annual Action Plan is released for a 30-day review to solicit input from the public with formal adoption by the Board of Supervisors following.

**CITIZEN PARTICIPATION** - Public participation in the Annual Action Plan process included several public comment meetings held at various locations and times throughout the Consortium jurisdictions. Input was sought from citizens and local service agencies on the needs of the unincorporated areas of Stanislaus County, as well as the cities of the Consortium. Each member of the Consortium will conduct a public hearing following at least a 30-day opportunity for public comment.

**CONCLUSION** - The CDBG Entitlement Program is an

opportunity to address needs and challenges that are faced by the members of the Consortium. If any member of the public has a question regarding the full Annual Action Plan, please call Aaron Farnon or Juan Gonzalez at 209-525-6330, or come to the Stanislaus County Department of Planning and Community Development at 1010 10<sup>th</sup> Street, Suite 3400, Modesto, CA between the hours of 8:00 a.m. and 5:00 p.m., Monday through Friday.

A copy of the Draft Annual Action Plan will be available for review between March 4<sup>th</sup>, 2009 and April 14<sup>th</sup>, 2009 at the Planning Departments of each member of the Consortium and online at <http://www.stancounty.com/planning/cdbg/cdbg.shtm>

NOTICE IS FURTHER GIVEN that at the said time and place, interested persons will be given the opportunity to be heard. Interested persons may also submit written comments to Stanislaus County regarding the program to Aaron Farnon of the Stanislaus County Department of Planning and Community Development at the above-referenced address or call (209) 525-6330.

BY ORDER OF THE BOARD OF SUPERVISORS

DATED: March 3, 2009

ATTEST: CHRISTINE FERRARO TALLMAN, Clerk of  
the Board of Supervisors  
of the County of Stanislaus,  
State of California.

BY: Elizabeth A. King, Assistant Clerk

**DECLARATION OF PUBLICATION  
(C.C.P. S2015.5)**

**COUNTY OF STANISLAUS  
STATE OF CALIFORNIA**

I am a citizen of the United States and a resident Of the County aforesaid; I am over the age of Eighteen years, and not a party to or interested In the above entitle matter. I am a printer and Principal clerk of the publisher of **THE MODESTO BEE**, printed in the City of **MODESTO**, County of **STANISLAUS**, State of California, daily, for which said newspaper has been adjudged a newspaper of general circulation by the Superior Court of the County of **STANISLAUS**, State of California, Under the date of **February 25, 1951, Action No. 46453**; that the notice of which the annexed is a printed copy, has been published in each issue there of on the following dates, to wit:

Mar 11, 2009

I certify (or declare) under penalty of perjury That the foregoing is true and correct and that This declaration was executed at

**MODESTO, California on**

March 11th, 2009

(Signature)

**NOTICE OF PUBLIC HEARING**  
NOTICE IS HEREBY GIVEN that on April 14, 2009 at 9:15 a.m., or as soon thereafter as the matter may be heard, the Stanislaus County Board of Supervisors will meet in the Basement Chambers, Lower Level, 1010 10th St., Modesto, CA, to conduct a public hearing to consider the adoption of the Annual Action Plan FY 2009-2010, that includes the \$1,921,592 Housing and Urban Development Entitlement Grant Allocation, and the \$109,694 Emergency Shelter Grant (ESG) allocation. At this hearing, the following information shall be discussed:(1) comments received from interested persons and agencies during the 30-day review period; (2) projects to be undertaken during FY 2009-2010; (3) grant award approvals to non-profit agencies;(4)required agreements between Stanislaus County and members of the Consortium (Ceres, Newman, Oakdale, Patterson, and Waterford). **INTRODUCTION** - The Annual Action Plan outlines the goals and policies for utilizing CDBG funds to assist low income households and persons in the areas of housing, associated infrastructure and economic development. The three specific goals of the CDBG program are: 1)Provide decent housing; 2)Provide a suitable living environment; and, 3)Expand economic opportunities.

- For FY 2009-2010, the Consortium will spend approximately \$1,921,592 of CDBG funds on the following activities:
- Facilitate the construction of public infrastructure.
- Assist in the construction or rehabilitation of public facilities.
- Provide program administration.
- Assist public service agencies.
- Provide fair housing services.
- Provide program delivery costs.
- Workforce and Economic Development Activities

**PLAN PREPARATION AND PROCESS** - The preparation of the Annual Action Plan utilized consultation and coordination among various government agencies, private groups (for- and non-profit) and individuals. Relationships with these resource providers consisted of both written contacts and face-to-face meetings, both public and informal. Most important among them were the meetings with the Consortium partners and the input from the membership of the Stanislaus County Housing and Support Services Collaborative. The Draft Annual Action Plan is released for a 30-day review to solicit input from the public with formal adoption by the Board of Supervisors following. **CITIZEN PARTICIPATION** - Public participation in the Annual Action Plan process included several public comment meetings held at various locations and times throughout the Consortium jurisdictions. Input was sought from citizens and local service agencies on the needs of the unincorporated areas of Stanislaus County, as well as the cities of the Consortium. Each member of the Consortium will conduct a public hearing following at least a 30-day opportunity for public comment. **CONCLUSION** - The CDBG Entitlement Program is an opportunity to address needs and challenges that are faced by the members of the Consortium. If any member of the public has a question regarding the full Annual Action Plan, please call Aaron Farnon or Juan Gonzalez at 209-525-6330, or come to the Stanislaus County Department of Planning and Community Development at 1010 10th Street, Suite 3400, Modesto, CA between the hours of 8:00 a.m. and 5:00 p.m., Monday through Friday. A copy of the Draft Annual Action Plan will be available for review between March 4th, 2009 and April 14th, 2009 at the Planning Departments of each member of the Consortium and online at <http://www.stancounty.com/planning/cdbg/cdbg.shtml> **NOTICE IS FURTHER GIVEN** that at the said time and place, interested persons will be given the opportunity to be heard. Interested persons may also submit written comments to Stanislaus County regarding the program to Aaron Farnon of the Stanislaus County Department of Planning and Community Development at the above-referenced address or call (209) 525-6330.

**BY ORDER OF THE BOARD OF SUPERVISORS**  
DATED: March 3, 2009  
ATTEST: CHRISTINE FERRARO  
TALLMAN, Clerk of the Board of Supervisors of the County of Stanislaus, State of California.  
BY: Elizabeth A. King, Assistant Clerk  
**Pub Dates Mar 11, 2009**

## AVISO DE AUDICION PUBLICA

SE DA AVISO POR ESTE MEDIO que en el dia 14 de abril del 2009 a las 9:15 a.m., o lo mas temprano de allí en adelante en que se escuche el asunto, el Consejo de el Condado de Stanislaus se reunira en el despacho de juntas publicas en el 1010 10<sup>th</sup> St, Modesto, CA para conducir una audicion publica y considerar la adopcion de el Plan de Accion Anual de el año fiscal 2009-2010, el cual incluye el reparto de fondos bajo el Programa de Becas Directas en la cantidad de \$1,921,592 y el reparto de becas bajo el programa de Subsidios para Refugios de Emergencia en la cantidad de \$109,694 designados por el Departamento de los Estados Unidos de Viviendas y Desarrollo Urbano (Housing and Urban Development). En esta audicion, la siguiente informacion sera discutida: (1) comentarios recibidos de personas y agencias interesadas durante el periodo de revision de 30 dias; (2) los proyectos que se llevaran acabo durante el siguiente año fiscal 2009-2010/ (3) aprobaciones para la otorgacion de becas para agencias no lucrativas; (4) contratos requeridos entre el Condado de Stanislaus y miembros de el consorcio (Ceres, Newman, Oakdale, Patterson, y Waterford)

INTRODUCCION – El Plan de Accion Anual describe las metas y polizas para el uso de fondos de CDBG para asistir familias y personas de bajos recursos en las areas de viviendas, infraestructura asociada y desarrollo economico.

Las tres metas especificas de el programa de CDBG son: 1) Proveer viviendas decentes; 2) Proveer un medio ambiente compatible para vivir; 3) Expandir oportunidades economicas.

Durante el Año Fiscal 2009-2010, el Consorcio consumira aproximadamente \$1,921,592 de fondos de el programa CDBG el las siguientes actividades:

- Facilitar la construccion de infraestructura publica.
- Asistir con la construccion o rehabilitacion de instalaciones publicas.
- Proveer administracion de el programa.
- Asistir las agencias de servicios publicos.
- Proveer servicios de vivienda justa
- Proveer costos relacionados a la administracion de proyectos.
- Actividades para desarrollo economico y labor

PREPARACION Y PROCESO DE EL PLAN – La preparacion de el Plan de Accion Anual consistio de la consultacion y coordinacion con varias agencias gubernamentales, grupos comunitarios, y personas individuales. Comunicacion con estos proveedores de recursos consistio de contactos en escrito y juntas de cara a cara, publicas y informales. Dentro de las mas importantes fueron las juntas con los miembros de el Consorcio y la participacion de los miembros de el Colaborativo de Viviendas y Servicios de el Condado de Stanislaus.

La version preliminar de el Plan de Accion Anual es publicada por un periodo de 30 dias para solicitar comentario de el publico, seguido por la adopcion formal de el Consejo de el Condado de Stanislaus.

PARITCIPACION DE LA COMUNIDAD – Participacion publica en el proceso de el Plan de Accion Anual incluyo varias juntas publicas llevadas acabo en varias localidades y horarios dentro de las areas de el Consorcio. La participacion de la comunidad fue buscada referente a las necesidades de las areas no-incorporadas de el Condado de Stanislaus, al igual de las ciudades que forman parte de el Consorcio. Cada

miembro de el Consorcio conducira una audencia publica siguiente los 30 dias de comentario publico.

CONCLUSION – El Programa de CDBG da la oportunidad de dirigir y responder a las necesidades y desafios enfrentados en cada comunidad por los miembros de el Consorcio. Si algun miembro de el publico tiene alguna pregunta referente al Plan de Accion Annual complete, debera comunicarse con Juan Gonzalez al (209) 525-6330, o visitor el Departamento de Planos & Desarrollo Comunitario de el Condado de Stanislaus en el 1010 10<sup>th</sup> Street, Suite 3400, Modesto, CA entre las horas de 8:00 am y 5:00 pm, de Lunes a Viernes.

La copia de la version preliminar de el Plan de Accion Annual estara disponible para revizo entre el 4 de marzo y el 14 de abril del 2009 en los departamentos de Planning en cada ciudad que forma parte de el Consorcio y en el internet: [www.stancounty.com/planning/cdbg/cdbg.shtm](http://www.stancounty.com/planning/cdbg/cdbg.shtm).

AVISO MAS ALLA SE DA que a la dicha hora y lugar, se le dara la oportunidad de ser escuchadas a las personas que esten interesadas. Las personas interesadas tambien pueden someter comentarios en escrito a el Condado de Stanislaus referente el programa a Juan Gonzalez de el Departamento de Planos & Desarrollo Comunitario de el Condado de Stanislaus a la direccion referente arriba o llamar al (209) 525-6330.

POR LA ORDEN DE EL CONSEJO

FECHA: 3 de marzo del 2009

CERTIFICA: CHRISTINE FERRARO TALLMAN, Clerk of  
The Board of Supervisors  
of the County of Stanislaus,  
State of California

BY: Elizabeth A King, Assistant Clerk

**DECLARATION OF PUBLICATION  
(C.C.P. S2015.5)**

**COUNTY OF STANISLAUS  
STATE OF CALIFORNIA**

I am a citizen of the United States and a resident of the County aforesaid; I am over the age of eighteen years, and not a party to or interested in the above entitled matter. I am a printer and principal clerk of the publisher of **THE MODESTO BEE**, which has been adjudged a newspaper of general circulation by the Superior Court of the County of **STANISLAUS**, State of California, under the date of **February 25, 1951, Action No. 46453**. The notice of which the annexed is a printed copy has been published in each issue thereof on the following dates, to wit:

**Vida En El Valle Publication  
MARCH 11, 2009**

I certify (or declare) under penalty of perjury that the foregoing is true and correct and that this declaration was executed at **MODESTO, California** on

**March 11, 2009**

  
(Signature)

MAR 23 11:11 AM 2009

BOARD OF SUPERVISORS

3309 \*D-2

**AVISO DE AUDICION PUBLICA**

SE DA AVISO POR ESTE MEDIO que en el día 14 de abril del 2009 a las 9:15 a.m., o lo mas temprano de allí en adelante en que se escuche el asunto, el Consejo de el Condado de Stanislaus se reunira en el despacho de juntas publicas en el 1010 10th St, Modesto, CA para conducir una audicion publica y considerar la adopcion de el Plan de Accion Anual de el año fiscal 2009-2010, el cual incluye el reparto de fondos bajo el Programa de Becas Directas en la cantidad de \$1,921,592 y el reparto de becas bajo el programa de Subsidios para Refugios de Emergencia en la cantidad de \$109,694 designados por el Departamento de los Estados Unidos de Viviendas y Desarrollo Urbano (Housing and Urban Development). En esta audicion, la siguiente informacion sera discutida: (1) comentarios recibidos de personas y agencias interesadas durante el periodo de revision de 30 dias; (2) los proyectos que se llevaran acabo durante el siguiente año fiscal 2009-2010/ (3) aprobaciones para la otorgacion de becas para agencias no lucrativas; (4) contratos requeridos entre el Condado de Stanislaus y miembros de el consorcio (Ceres, Newman, Oakdale, Patterson, y Waterford)

**INTRODUCCION** – El Plan de Accion Anual describe las metas y polizas para el uso de fondos de CDBG para asistir familias y personas de bajos recursos en las areas de viviendas, infraestructura asociada y desarrollo economico.

Las tres metas especificas de el programa de CDBG son: 1) Proveer viviendas decentes; 2) Proveer un medio ambiente compatible para vivir; 3) Expandir oportunidades economicas. Durante el Año Fiscal 2009-2010, el Consorcio consumira aproximadamente \$1,921,592 de fondos de el programa CDBG en las siguientes actividades:

Facilitar la construccion de infraestructura publica.  
Asistir con la construccion o rehabilitacion de instalaciones publicas.  
Proveer administracion de el programa.  
Asistir las agencias de servicios publicos.  
Proveer servicios de vivienda justa  
Proveer costos relacionados a la administracion de proyectos.  
Actividades para desarrollo economico y labor

**PREPARACION Y PROCESO DE EL PLAN** – La preparacion de el Plan de Accion Anual consistio de la consultacion y coordinacion con varias agencias gubernamentales, grupos comunitarios, y personas individuales. Comunicacion con estos proveedores de recursos consistio de contactos en escrito y juntas de cara a cara, publicas y informales. Dentro de las mas importantes fueron las juntas con los miembros de el Consorcio y la participacion de los miembros de el Colaborativo de Viviendas y Servicios de el Condado de Stanislaus.

La version preliminar de el Plan de Accion Anual es publicada por un periodo de 30 dias para solicitar comentario de el publico, seguido por la adopcion formal de el Consejo de el Condado de Stanislaus.

**PARITICIPACION DE LA COMUNIDAD** – Participacion publica en el proceso de el Plan de Accion Anual incluyo varias juntas publicas llevadas acabo en varias localidades y horarios dentro de las areas de el Consorcio. La participacion de la comunidad fue buscada referente a las necesidades de las areas no-incorporadas de el Condado de Stanislaus, al igual de las ciudades que forman parte de el Consorcio. Cada miembro de el Consorcio conducira una audencia publica siguiente los 30 dias de comentario publico.

**CONCLUSION** – El Programa de CDBG da la oportunidad de dirigir y responder a las necesidades y desafios enfrentados en cada comunidad por los miembros de el Consorcio. Si algun miembro de el publico tiene alguna pregunta referente al Plan de Accion Anual complete, debera comunicarse con Juan Gonzalez al (209) 525-6330, o visitor el Departamento de Planos & Desarrollo Comunitario de el Condado de Stanislaus en el 1010 10th Street, Suite 3400, Modesto, CA entre las horas de 8:00 am y 5:00 pm, de Lunes a Viernes.

La copia de la version preliminar de el Plan de Accion Anual estara disponible para revizo entre el 4 de marzo y el 14 de abril del 2009 en los departamentos de Planning en cada ciudad que forma parte de el Consorcio y en el internet: [www.stancounty.com/planning/cdbg/cdbg.shtm](http://www.stancounty.com/planning/cdbg/cdbg.shtm).

**AVISO MAS ALLA SE DA** que a la dicha hora y lugar, se le dara la oportunidad de ser escuchadas a las personas que esten interesadas. Las personas interesadas tambien pueden someter comentarios en escrito a el Condado de Stanislaus referente el programa a Juan Gonzalez de el Departamento de Planos & Desarrollo Comunitario de el Condado de Stanislaus a la direccion referente arriba o llamar al (209) 525-6330.

**POR LA ORDEN DE EL CONSEJO**

**FECHA:** 3 de marzo del 2009

**CERTIFICA:** CHRISTINE FERRARO TALLMAN, Clerk of  
The Board of Supervisors  
of the County of Stanislaus,  
State of California

**BY:**

Elizabeth A King, Assistant Clerk

V93214