| THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS                                  |  |  |  |
|---|--|--|--|
| DEPT: Sheriff's Department  | BOARD AGENDA # *B-23<br>AGENDA DATE June 3, 2008 |  |  |
| Urgent Koutine NO<br>CEO Concurs with Recommendation YES NO<br>(Information Attached) | 4/5 Vote Required YES NO                         |  |  |

### SUBJECT:

Approval for the Sheriff to Re-Apply and Accept Funding for a Mentally III Offender Crime Reduction Grant from the Corrections Standard Authority to Provide Intensive Supervision and Therapeutic Support Services to Mentally III Offenders

STAFF RECOMMENDATIONS:

- 1. Authorize the Sheriff to sign and re-apply for the Adult Mentally III Offender Crime Reduction Grant.
- 2. Authorize the Sheriff to accept the funding, if awarded.
- 3. Approve a resolution as required by the Corrections Standards Authority authorizing the Sheriff to re-apply for the Adult Mentally III Offender Crime Reduction Grant.

### FISCAL IMPACT:

If the grant is awarded, the Adult Mentally III Offender Crime Reduction Grant will pay for Sheriff, Probation and Behavioral Health and Recovery Services (BHRS) staffing to continue an intensive supervision team to provide services to mentally ill offenders. Grant funds will also pay for support costs such as medication, wrap-around services and transportation. The total grant funding requested from the Corrections Standards Authority is \$893,319. The matching funds (in-kind) of 25% or \$223,330 will be provided by the departments through a combination of staffing, services, supplies and over-head costs associated with the grant project. (continued on page 2)

BOARD ACTION AS FOLLOWS:

No. 2008-398

|   | of Supervisor        |         | , Seconded by Supervisor | <u>O'Brien</u> |  |
|---|----------------------|---------|--------------------------|----------------|--|
|   | red by the following |         |                          |                |  |
| Ayes: Supervisors: O'Brien, Monteith, DeMartini and Chairman Mayfield |                      |         |                          |                |  |
| Noes: Supe  | ervisors:            | None    |                          |                |  |
|   | Absent: Superviso    | Crower  |                          |                |  |
| Abstaining  | : Supervisor:        |         |                          |                |  |
| 1) <u>X</u>   | Approved as recom    | nmended |                          |                |  |
| 2)  | Denied               |         |                          |                |  |
| 3)  | Approved as amen     | ded     |                          |                |  |
| 4)  | Other:               |         |                          |                |  |
|   |                      |         |                          |                |  |

MOTION:

ATTEST:

CHRISTINE FERRARO TALLMAN, Clerk

Approval for the Sheriff to Re-Apply and Accept Funding for a Mentally III Offender Crime Reduction Grant from the Corrections Standard Authority to Provide Intensive Supervision and Therapeutic Support Services to Mentally III Offenders

### FISCAL IMPACT: (continued from page 1)

The amount of the grant to be distributed to the Sheriff is \$149,653 and will fund the deputy assigned to the program, training, transportation costs, communication expenses and office supplies. If the grant is not renewed, the deputy currently assigned to this program will need to be reassigned and the services to the mentally ill offenders will discontinue.

### DISCUSSION:

AB 1811 established the Mentally III Offender Crime Reduction (MIOCR) grant program and provided that the Corrections Standards Authority (CSA) award grants for projects designed to reduce recidivism among adult and juvenile offenders. Funds were awarded on a competitive basis using criteria developed by the CSA. The initial grant period for these funds was January 1, 2007 through June 30, 2008. The Sheriff was awarded the grant on January 9, 2007. Projects awarded may obtain funding on a non-competitive basis for up to four years if the Legislature appropriates funds for the program. The Sheriff's Department is designated to serve as the lead agency for adult grants and the Sheriff is required to sign and submit the grant application.

A coordinated planning process was undertaken to develop the grant proposal. Representatives from Sheriff, Probation, BHRS, Chief Executive Office, California Forensic Medical Group (CFMG), District Attorney, Public Defender, Superior Court and the Modesto Police Department formed a planning group to identify existing resources, gaps in service and a program design. As a result the Facilitative Adjudication and Intensive Rehabilitative Services (FAIRS) Program was developed.

The FAIRS Program has targeted those adult misdemeanor and most felony offenders with serious mental illnesses whose mental illness has contributed to his/her involvement in the criminal justice system. The program provides services, driven by assessment, to adult offenders based on the level of care needed to stop the cycle of offense, arrest, incarceration and re-offense that is exceedingly destructive not only to their health and well being, but to that of the community as a whole. To date, 30 participants have received services from the program with 18 currently enrolled. All of which were released from custody to receive their treatment. This has not only saved the Sheriff the expense of

Approval for the Sheriff to Re-Apply and Accept Funding for a Mentally III Offender Crime Reduction Grant from the Corrections Standard Authority to Provide Intensive Supervision and Therapeutic Support Services to Mentally III Offenders

housing these individuals, it has also relieved some of the issues surrounding our growing mentally ill population.

The Facilitative Adjudication part of the FAIRS Program is a dedicated Mental Health Court, modeled after the County's existing Adult Drug Court. The mission of the court is to hold mentally ill offenders accountable while enlisting their participation in flexible, intensive treatment programs tailored to their specific, assessed needs. The program has embraced the principles of regular judicial intervention, case management, targeted treatment and a system of graduated rewards and sanctions to encourage compliance and continued participation in the mental health and drug dependency treatment regimens.

The Intensive Rehabilitative Services part of the program consists of three treatment levels of care:

- 1. High Intensity Rehabilitative Services- Individuals assigned to this most intensive level of service are under the supervision of the expanded multiagency Integrated Forensic Team (IFT). The expanded team consists of two Mental Health Clinicians, two and one half-time Behavioral Health Specialists, a Probation Officer, a half-time administrative clerk, a Peer Recovery Specialist, physician and registered nurse time. With caseloads as low as 1:7 depending on need, the IFT provides medication assessment and management, counseling, dual diagnosis treatment, wraparound services, housing support and 24/7 crisis counseling services. There are currently 14 clients enrolled in this level of care. All of these clients have shown continual improvement and are learning to break the cycle of arrest, release, re-offense and re-arrest.
- 2. Intensive Community Supports and Services- Individuals assigned to this level of care are supervised by a multidisciplinary service team consisting of a full-time BHRS Mental Health Counselor, a Probation Officer, a Psychiatric Registered Nurse and a part-time psychiatrist. This team provides its assigned clients case management, medication management and support, access to a physician, substance abuse treatment and access to Peer Supports and Peer Recovery Groups. There are currently 4 clients enrolled in this level of care. The clients have transitioned from Level One and using less county resources as they continue to improve.

Approval for the Sheriff to Re-Apply and Accept Funding for a Mentally III Offender Crime Reduction Grant from the Corrections Standard Authority to Provide Intensive Supervision and Therapeutic Support Services to Mentally III Offenders

3. Wellness Level of Care - Individuals assigned to this level of care are the most advanced members of the FAIRS Program. The team providing services to these clients consist of a part-time psychiatrist and a registered nurse. Clients assigned to this group have access to medication management, physician and nursing services and brief episodes of case management. The FAIRS participants at this level of care are also encouraged to make extensive use of Peer Supports and Peer Recovery Groups.

Due to the deadline date, the grant was submitted March 31, 2008 to ensure the deadline for application was met.

### POLICY ISSUES:

Board approval to apply for this funding is required by the Corrections Standards Authority. If awarded, this funding will continue enhanced supervision and therapeutic support services to assist mentally ill adult offenders in curbing their criminal behavior; consistent with the Board's stated priorities of a safe community, effective partnerships and efficient delivery of public services.

### STAFFING IMPACT:

If the grant is awarded, it will continue to fund a Deputy Sheriff-Custodial, an Accountant, a Deputy Probation Officer, three Behavioral Health Specialists, a Psychiatric Registered Nurse and a part-time Administrative Clerk. The Salary and Position Allocation will be amended at that time.



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# **CORRECTIONS STANDARDS AUTHORITY**

# **2008-09 REAPPLICATION PACKET**

## Mentally Ill Offender Crime Reduction Grant Program

February 2008

MIOCR GRANT REAPPLICATION FOR 2008-09

## Mentally III Offender Crime Reduction Grant Program 2008-09 Grant Reapplication

### Background

AB 1811 established the Mentally III Offender Crime Reduction (MIOCR) grant program and directed the Corrections Standards Authority (CSA) to award grants for projects designed to reduce recidivism among adult and juvenile mentally ill offenders (Chapter 48, Statutes of 2006). The 2006 State Budget Act, as amended by AB 1811, appropriated \$22,295,500 for grants targeting adult mentally ill offenders and \$22,295,500 for grants targeting juvenile mentally ill offenders. AB 1811 required that these funds be awarded on a competitive basis using criteria developed by the CSA. To fulfill these statutory mandates, the CSA issued a Request for Proposals (RFP) in 2006 and, as a result of the RFP process, awarded 44 MIOCR grants that began on January 1, 2007.

As indicated in the 2006 RFP, there is no guarantee of continued funding beyond the initial 18month grant period, which ends June 30, 2008. However, the RFP also stipulated that the projects awarded grants through the competitive process may obtain funding for up to four additional years **if** the Legislature appropriates funds for the program and the grantee is making progress toward stated goals and is in compliance with contractual requirements.

Although nothing is certain until the Governor signs the 2008-09 budget, the CSA is initiating the 2008-09 grant reapplication and contract development processes for the existing 44 MIOCR grantees. Assuming funds are appropriated, the grants would be for a 12-month period that begins July 1, 2008. As indicated in the 2006 RFP, grantees will be eligible to request up to their original grant amount. However, the amount requested by grantees must be justified in the reapplication and the amount awarded will be contingent upon approval of the reapplication by CSA staff and the availability of funds. While CSA staff hopes that sufficient funds are available in the final 2008-09 budget to fully fund all grants at their requested amount, it is possible that this may not be the case. In the event that less funding is available, staff will need to adjust the grant amounts for the 2008-09 contracts. While we have not yet determined the specifics of any adjustments that might be needed, our goal would be to undertake this task in a manner that is fair and equitable for grantees.

### **Grant Reapplication Requirements**

**Eligible Applicants**: Only the 44 existing MIOCR grantees are eligible to apply for these funds. The Sheriff's Department or Department of Correction/s, whichever agency manages the jail system, will continue to serve as the lead agency for grants targeting adult mentally ill offenders – and the Sheriff or Director of the Department of Correction/s (or the designated Project Director) must submit the reapplication on behalf of the county. Likewise, the Probation Department is the lead agency for grants targeting juvenile mentally ill offenders – and the Chief Probation Officer (or designated Project Director) must submit the reapplication.

**<u>Required Local Match</u>**: Counties must provide a local match of 25 percent of the grant funds requested. This obligation may be met through hard (cash) or soft (in-kind) matching funds, or

a combination of both. The local match may not include State General Fund dollars but could include federal dollars dedicated to the project.

**Board of Supervisors' Resolution**: Pursuant to state law, applicants must submit a resolution from their county Board of Supervisors in order to enter into a contract for 2008-09 funding. Please see **Attachment A** for a Sample Resolution containing language that **must** be included in the board's resolution. The CSA recognizes that it may not be possible for applicants to secure a resolution by the time the reapplication is due. In these situations, a resolution must be submitted before the CSA will enter into a grant agreement with the applicant.

**Basic Grant Requirements:** The CSA will continue to require grantees to submit monthly data reports, quarterly financial invoices, and semi-annual progress reports. Please refer to the current contract for additional information on these and other grant requirements.

### **Grant Reapplication Submission**

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CSA staff hopes to receive completed grant reapplications by **March 31, 2008** in order to complete the contract development process as quickly as possible once the Governor signs the new state budget. Please keep in mind that submitting a grant reapplication does not bind the county or the CSA to any contractual obligations, so there is no reason to delay this important step in the process. Reapplications must be **emailed** to the CSA staff person assigned to the county (Lynda.Frost@cdcr.ca.gov or Helene.Zentner@cdcr.ca.gov).

### Attachment A Sample Board of Supervisors' Resolution

Counties must submit a resolution from the Board of Supervisors that includes, at a minimum, the authorization and assurances outlined in the following sample. Although it may not be possible to secure the resolution in time to submit it with the grant reapplication, the CSA must have a resolution on file before executing a grant agreement.

WHEREAS the **(***name of county***)** is seeking state funds available through the Mentally III Offender Crime Reduction (MIOCR) grant program administered by the Corrections Standards Authority (hereafter referred to as CSA), be it resolved that the Board of Supervisors:

Authorizes (*title of designated official\**) to submit the MIOCR reapplication on behalf of the county and to sign the Grant Agreement with the CSA, including any amendments thereof, on behalf of the county;

Assures that the county will provide all matching funds required for the MIOCR grant;

Assures that the county will not use grant funds to supplant expenditures controlled by this body; and

Assures that the county will abide by the statutes governing the MIOCR grant program as well as the terms and conditions of the Grant Agreement as set forth by the CSA.

**\*IMPORTANT NOTE**: For projects targeting adult mentally ill offenders, the title of the designated official must be the Sheriff, Director of the Department of Correction/s, or Chair of the Board of Supervisors. For projects targeting juvenile mentally ill offenders, the title of the designated official must be the Chief Probation Officer or Chair of the Board of Supervisors.

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DEPARTMENT OF CORRECTIONS AND REHABILITATION CORRECTIONS STANDARDS AUTHORITY

# MENTALLY ILL OFFENDER CRIME REDUCTION GRANT PROGRAM

## SECTION I: APPLICANT INFORMATION

| A. APPLICANT (LEAD AGENCY)<br>AGENCY NAME (COUNTY AND DEPARTMENT)       |                               |                                 | TELEPHONE NUM                    | BER  |
|---|-------------------------------|---------------------------------|----------------------------------|--|
| Stanislaus County Sheriff's Department                                  |                               |                                 | 209-525-70                       | 003  |
| STREET ADDRESS  | CITY                          |                                 | STATE                            | ZIP CODE   |
| 250 East Hackett Road   | Mode                          | esto                            | CA                               | 95358  |
| MAILING ADDRESS   | CITY                          |                                 | STATE                            | ZIP CODE   |
| 250 East Hackett Road   | Mode                          | esto                            | CA                               | 95358  |
| B. PROJECT TITLE (NAME OF GRANT PR                                      | DGRAM)                        |                                 | C. AMOUNT OF FUNDS F             | REQUESTED  |
| Facilitative Adjudication and Intensive Rehabilitation Services (FAIRS) |                               |                                 | \$893,319                        |  |
| D. IMPLEMENTING AGENCY (DESIGNATE                                       | D BY LEAD AGENCY)             |                                 |                                  |  |
| AGENCY NAME   |                               |                                 |                                  |  |
| Stanislaus County Sheriff's Depa  | rtment                        |                                 |                                  |  |
| CONTACT PERSON  |                               |                                 |                                  |  |
| Lieutenant Brenda Suarez  |                               |                                 | 209-525-5637                     |  |
| STREET ADDRESS  |                               |                                 | FAX NUMBER                       |  |
| 200 East Hackett Road   |                               |                                 | 209-525-5605                     |  |
| СІТҮ  | STATE                         | ZIP CODE                        | E-MAIL ADDRESS                   |  |
| Modesto   | CA                            | 95358                           | suarezb@stanislau                | ssheriff.com   |
| E. PROJECT DIRECTOR   |                               |                                 | TELEDUONE MUNDED                 |  |
| NAME AND TITLE  |                               |                                 |                                  |  |
| Brenda Suarez, Lieutenant   |                               |                                 | 209-525-5637                     |  |
| STREET ADDRESS  |                               |                                 | FAX NUMBER                       |  |
| 200 East Hackett Road   |                               |                                 | 209-525-5605                     |  |
| CITY  | STATE                         | ZIP CODE                        | E-MAIL ADDRESS                   |  |
| Modesto   | CA                            | 95358                           | suarezb@stanislaussheriff.com    |  |
| F. PROJECT FINANCIAL OFFICER  |                               |                                 | TELEPHONE NUMBER                 | a fa shekarar na shekarar na shekarar<br>Shina 1924 ya ƙatalon a sa sa |
| NAME AND TITLE  |                               | 209-525-7009                    |                                  |  |
| Dan Wirtz, Business Manager   |                               |                                 | FAX NUMBER                       |  |
| STREET ADDRESS  |                               |                                 |                                  |  |
| 250 East Hackett Road   |                               |                                 | 209-525-7106                     |  |
| CITY  | STATE                         | ZIP CODE                        | E-MAIL ADDRESS                   |  |
| Modesto   | CA                            | 95358                           | dwirtz@stanislauss               | snerim.com   |
| G. APPLICANT'S AGREEMENT  |                               |                                 |                                  |  |
| By submitting this reapplication, the applican                          | assures that the grantee will | abide by the laws, policies and | procedures governing this fundin | g.   |
| NAME AND TITLE OF PERSON AUTHORIZED TO SIGN                             |                               |                                 |                                  |  |
| NAME AND TILE OF PERSON AUTHORIZED TO SIGN                              | GREENENT (SHERIFF, DIRECTOR O | OUNCECTIONS, OHER FROMINIO      |                                  |  |
| Adam Christianson, Sheriff-Coro   | ner, Stanislaus Count         | y Sheriff's Department          |                                  |  |
| APPLICANT'S E-MAIL ADDRESS  | ,                             | 4                               | DATE                             |  |

### SECTION II: PROJECT INFORMATION

### A. DESCRIPTION

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Provide a brief description of your current project, including the evidence-based treatment model in which it is anchored and the services provided to program participants.

Stanislaus County used their MIOCR Grant to establish their FAIRS program, an acronym for Facilitative Adjudication and Intensive Rehabilitative Services. FAIRS is based on two empirically proven, evidence-based modalities designed to address the needs of mentally ill offenders. These are a dedicated Mental Health Treatment Court (MHTC), and Assertive Community Treatment (ACT), which were delivered to FAIRS' most seriously mentally ill offenders through an expanded Integrated Forensic Team (IFT). Both of these models have been tried, tested and proven in programs around the country. Both have also been identified by the Corrections Standards Authority, formerly known as the California Board of Corrections, in its final evaluation of the MIOCRG I and II programs, as among the most successful strategies for the treatment of mentally ill offenders.

The Facilitative Adjudication part of the FAIRS program is a dedicated Mental Health Treatment Court, modeled after the County's existing Adult Drug Court. The mission of this court is to hold mentally ill offenders accountable while enlisting their participation in flexible, intensive treatment programs tailored to their specific, assessed needs. The program embraces the principles of regular judicial intervention, case management, targeted treatment and a system of graduated rewards and sanctions to encourage compliance and continued participation in the mental health and drug dependency treatment regimens. The key objective of FAIRS' Mental Health Treatment Court is to prevent the incarceration of mentally ill offenders, by securing their release from jail to appropriate community intervention and treatment services. Early intervention is essential, with screening, assessment and referral occurring either immediately after arrest or up to a maximum of three weeks after arrest.

FAIRS' Mental Health Treatment Court has a maximum capacity of 80 to 100 clients. The MIOCR GRANT REAPPLICATION FOR 2008-09

individuals are referred to the program by any one of several sources, including Court staff, staff of the California Forensic Medical Group (CFMG) who provide mental health services in the County's detention facilities, or detention staff. Offenders' participation is voluntary; the offender/defendant's consent is required before he or she is admitted to the program. Participant eligibility is determined by a unanimous decision of the Public Defender, District Attorney, Chief Probation Officer, Sheriff and the FAIRS psychiatric nurse. Participants have been able to enter the program either pre-plea or post-conviction.

FAIRS uses a Psychiatric Registered Nurse, stationed at the Public Safety Center, to complete psychiatric assessments on all inmates who have been identified by CFMG, detention or booking staff as potentially suffering from mental illness. Each identified inmate is given a mental health status assessment to identify potential diagnoses and a LOCUS (Level of Care Utilization Score) assessment to identify his or her appropriate level of care. Individuals presenting with an Axis I disorder, whose primary diagnosis is not a substance abuse disorder, and those with a non-substance abuse Axis I disorder and a co-occurring substance abuse disorder, are referred to the FAIRS team for further evaluation.

Every FAIRS participant is required to consent to a detailed Treatment Contract, which was developed by the project's team, working with the inmate. The Treatment Contract describes the individual's treatment plan based on his/her assessed needs and risks and specifies that person's type, length and terms of treatment.

As noted above, FAIRS' MHTC has at its disposal a range of potential incentives to encourage participation as well as potential sanctions for participants' lapses in compliance with their Treatment Contracts or other aspects of the program. Among the incentives that might be offered are:

- Post-Conviction reduction of sentence
- Pre-or-Post conviction reduced frequency of appointments with Mental Health

Reduced frequency of appearance before the Mental Health Court Judge

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- Transfer to less restrictive housing
- Reduction of drug testing requirements
- Certificates or other acknowledgement of progress
- Dismissal of charges
- Reduction of charges to misdemeanor with no further sentence imposed
- Reduction of charges to misdemeanor with a sentence of probation

The potential sanctions participants might face for failures in compliance include:

• Reprimand

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- Increased frequency of appointments with Mental Health
- Increased frequency of appearances before the Mental Health Court Judge
- Penalty Box (observing court activities from the jury box)
- Mandatory attendance at group counseling sessions
- Community Service
- Increased drug testing
- Detoxification/drug rehabilitation program
- Hospitalization- voluntary (must meet civil commitment standards)
- Hospitalization- involuntary (must meet civil commitment standards)
- Bench warrant
- Jail sentence

Inmates referred to FAIRS who consent to their Treatment Contracts are provided mental health services and supports through the Intensive Rehabilitative Services (IRS) part of the program. Participants receive, depending on their assessed needs, from 12 to 36 months of mental health treatment, case management and wraparound services. The services provided each participant are based on the individual's treatment needs and the level of service indicated by the individual's LOCUS assessment, conducted prior to entry into the program.

FAIRS' three treatment levels are as follows:

1. High Intensity Rehabilitative Services (HIRS): Individuals assigned to this most intensive level of service are those whose LOCUS scores are level 3-4. HIRS is the level of care which provides Assertive Community Treatment (ACT) services for those FAIRS participants assessed to require the most intensive interventions. These ACT services are provided by the expanded multi-agency Integrated Forensic Team (IFT). The existing IFT, funded by the County's Mental Health Service Act (prop. 63) Plan and with a current capacity of 40, is staffed by two Mental Health Clinicians, a half-time Behavioral Health Specialist, a Probation Officer, a half-time administrative clerk, a Peer Recovery Specialist and a part-time doctor and registered nurse. The IFT was enhanced by MIOCR dollars to serve 20 additional seriously mentally ill offenders. MIOCR funding has enabled the addition of two full time Behavioral Health Specialists, and additional physician and registered nurse time. With case loads as low as 1:7 depending on need, the IFT provides medication assessment and management, counseling, dual-diagnosis treatment, wraparound services, housing support and 24/7 crisis counseling services. 2. Intensive Community Supports and Services (ICSS): Individuals assigned to this level of service are those with LOCUS scores of level 2-3. The multidisciplinary service team providing this level of care is comprised of a full-time BHRS mental health counselor, a full-time Probation Officer, a psychiatric registered nurse (who spends time at the detention facilities and is responsible for doing assessments as well as supporting the ICSS and Wellness Levels of Care). This ICSS Team provides its assigned clients case management, medication management and support, access to a physician, substance abuse treatment, and access to Peer Supports and Peer Recovery Groups. It is expected that up to 40 FAIRS MIO's will receive services in the ICSS Level of Care.

3. Wellness Level of Care: Individuals assigned to this level of service are those with a LOCUS score of 1-2. The team providing services at this level includes the same part-time psychiatrist and nurse also working on the ICSS Level of Care. Clients assigned to this group have access to medication management, physician and nursing services and brief episodes of case MIOCR GRANT REAPPLICATION FOR 2008-09

management. The FAIRS participants at this level of care are also encouraged to make extensive use of Peer Supports and Peer Recovery Groups. The project expects to serve up to 20 MIO's at this Wellness Level of Care.

As described above, jail inmates are carefully screened for inclusion in the FAIRS program. Those eligible for FAIRS are misdemeanor and most felony offenders with DSM IV Axis I diagnoses, including those with co-occurring substance abuse diagnoses so long as substance abuse is not the primary mental health issue, whose mental illness may likely contribute to his/her involvement in the criminal justice system.

Offenders with convictions for violent offenses covered under Penal Code Sections 667 or 1192.7, sex offenses covered under Penal Code 290, 311, 314, 647(a) or 647.6 or offenses involving the use of firearms or deadly weapons, bodily force or the threat of force, within the past five years, are ineligible, absent unanimous agreement of the Mental Health Treatment Team, i.e., the District Attorney, Public Defender, Probation Officer, Sheriff and Psychiatric Nurse, that they are appropriate for inclusion in the program.

Defendants with current commitments to state or federal prison are also ineligible, as are those with prior prison commitments, except in unusual circumstances in which it appears to the Mental Health Treatment Court Judge that the defendant will benefit from treatment.

These latter candidates cannot currently be on State Parole.

During the 18-month grant period, FAIRS did not reach capacity.

### **B. PROJECT MODIFICATIONS**

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Using the original grant proposal as the yardstick for assessing change, briefly describe any project modifications made during the initial 18-month grant period and explain why they were needed.

We did not make project modifications during the 18-month grant period.

### C. PROPOSED MODIFICATIONS

Based on your experience to date, briefly describe any modifications you are proposing to make to the project in 2008-09 and explain why the modifications are needed.

Proposed changes were discussed with all partners through our Criminal Justice Oversight Committee (CJO), a sub-committee of BHRS' Mental Health Board and FAIRS' monitoring body and forum for ongoing collaborative decision-making. Four changes were discussed. 1) Extending the time allowed in the FAIRS program from 12-24 months to 12-36 months based on assessed need. The additional time will allow some individuals to stay under court monitoring for the duration of their probation term. The additional time will also allow us more flexibility in treatment planning. 2) Additional funding through the BHRS contract to add an employment specialist. Employment can be key to an individual's feeling of self worth and can directly impact their quality of life. It is felt that by improving these areas, individuals will stay engaged in mental health treatment, which will directly impact their recidivism rate. 3) Additional staffing and supports to be able to serve more individuals requiring ACT Level of Care. During the initial 18-month grant period it became apparent the individuals who were entering the FAIRS program required the High Intensity Rehabilitative Services or Assertive Community Treatment (ACT) Level of Care. The additional staffing and support services will allow BHRS to serve more individuals at the ACT Level of Care. The proposed changes in the treatment levels will be as follows:

- High Intensity Rehabilitative Services (HIRS): 40 individuals
- Intensive Community Supports and Services (ICSS): 30 individuals
- Wellness Level of Care: 10 individuals

and 4) Monitoring and providing treatment for individuals charged with a misdemeanor offense but who have been found Incompetent to Stand Trial. It has been our experience thse individuals spend a lot of time in custody, waiting to move through the criminal justice system. It is felt the collaborative nature of the Mental Health Treatment Court will aid these individuals in moving through the court process more quickly. Additionally, the cooperative environment of the Mental Health Court will engage these individuals into mental health treatment, which will drastically impact their recidivism rate. The judicial interaction and monitoring provided by

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probation has been a key component to engaging mentally ill offenders to remain in mental health treatment. With a caseload of 17 probationers, probation generated 128 office contacts, 23 contacts in custody and 69 field contacts. Typical probation caseloads are too large to allow this type and level of intensive supervision and service collaboration necessary for mentally ill offenders. Once Competent to Stand Trial, the individual would have the option to remain with the FAIRS program and participate in the Mental Health Treatment Court. The Criminal Justice Oversight Committee approved all proposed modifications.

### SECTION III: PROJECT BUDGET

**A. BUDGET LINE ITEM TOTALS:** Please fill out the following table for the proposed budget. Amounts must be whole dollars only. Applicants must provide a 25 percent match of the grant funds requested.

| LINE ITEM                 | GRANT FUNDS | CASH MATCH | IN-KIND<br>MATCH | TOTAL       |
|---------------------------|-------------|------------|------------------|-------------|
| 1. Salaries and Benefits  | \$112,453   |            | \$23,100         | \$135,553   |
| 2. Services and Supplies  | \$37,250    |            |                  | \$37,250    |
| 3. Professional Services  | \$743,616   |            | \$200,230        | \$943,846   |
| 4. CBO Contracts          |             |            |                  |             |
| 5. Indirect Costs         |             |            |                  |             |
| 6. Fixed Assets/Equipment |             |            |                  |             |
| 7. Other                  |             |            |                  |             |
| TOTAL                     | \$893,319   |            | \$223,330        | \$1,116,649 |

**B. LINE ITEM DETAILS:** In the space below each line item, provide details on how the grant <u>and</u> local match funds entered in Section A (budget line item totals) would be used in the 12-month grant period that begins July 1, 2008.

### **1. SALARIES AND BENEFITS:**

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a) The Grant will pay for an Adult Detention Deputy (1 FTE, \$103,673) who will provide supervision of inmates receiving FAIRS services while they are in custody. The Deputy will coordinate the inmates' Treatment Team to ensure the participants are transported to all medical and treatment appointments and will also coordinate and supervise programming and treatment in the Public Safety Center's Mental Health Unit.

b) Match funds will pay for Adult Detention Intake Staffing (\$20,000) - The Sheriff's Office will provide for current Intake Staff at the Men's Jail and Public Safety Center to complete screening services to identify potential FAIRS candidates.

c) Match funds (\$3,100) will be used to pay a portion of administrative costs to provide program management.

d) Grant funds (\$8,780) will be used to pay a portion of administrative costs to provide fiscal support for the project.

### 2. SERVICES AND SUPPLIES:

a) Training (\$25,000) - Grant funds will be used to obtain Crisis Intervention Training (CIT) for personnel who will be making contact with mentally ill offenders on the street and in our detention facilities. Funds will also be used to provide additional training to the deputy assigned to the FAIRS program.

b) Transportation (\$5,550) - Grant funds will be used to cover the costs of fuel, maintenance and insurance associated with transporting FAIRS participants to treatment, Court, and so forth.
c) Utilities (\$2,700) - Grant funds will be used to operate, repair and service cell phones and radios for FAIRS team members to enable communication with clients and each other.
d) Office Supplies (\$4,000) - Grant funds will be used to purchase necessary office supplies, such as paper, pens, etc. for Sheriff's personnel, grant administration and data related functions of the FAIRS project.

### **3. PROFESSIONAL SERVICES:**

a) Sub-contract with Stanislaus County Probation Department - (\$160,502 Grant funds/\$15,000 Match) - Grant funds will be used to pay for the FAIRS Deputy Probation Officer who will provide adult casework services to offenders in FAIRS and its Mental Health Treatment Court. Services will include interviewing offenders, family members, victims, and others critical to appropriate case disposition; preparing court reports; testifying in court; court officer duties; transporting offenders; supervising and monitoring offenders under court order; enforcing court orders; conducting drug tests and searches of probationers; arresting probationer as necessary to return them to Court; preparing and monitoring case plans; collecting offender data and information; and participating in team discussions and decisions regarding program participants.

This contract will also support the funding of a Legal Clerk to provide support services to the FAIRS project and staff. Typical duties will include processing and typing various legal forms, documents and procedures; sorting and distributing mail; reconciling and distributing daily court calendars; transcribing reports; organizing, assembling and maintaining case files; answering and screening incoming calls; scheduling appointments; and data collection and entry.

Grant funds will be used to provide training to Probation staff participating in the FAIRS project and to fund the cost of transporting clients.

The Probation Department will provide \$15,000 in match for services, supplies and other costs not covered by the Grant.

b) Sub-contract with Behavioral Health and Recovery Services (\$583,114 Grant funds / \$185,230 Match) – Grant funds will be used to pay for BHRS' therapeutic and support services for FAIRS participants. The contract will support staffing and other costs associated with providing the three levels of services, including the expansion of the Integrated Forensic Team (IFT), and the creation of the Intensive Community Supports and Services and Wellness Levels of Care. Grant-funded staffing includes three Behavioral Health Specialists, a Psychiatric Registered Nurse, a part-time Psychiatrist, a Mental Health Clinician, an Employment Specialist and a part-time Administrative Clerk. Staffing costs associated with this contract total \$486,680.

Other direct expenses funded through this contract include, but are not limited to, wraparound services, medication, office supplies, housing, travel and incentives. Grant funds will be used to pay for a total of \$96,434 for these related expenses.

BHRS will provide an additional match of \$185,230 for services, supplies and other costs not covered by the Grant.

### 4. COMMUNITY-BASED ORGANIZATIONS:

**5. INDIRECT COSTS:** The amount in the Grant Funds column for this line item may not exceed 10% of the grant funds requested.

### 6. FIXED ASSETS/EQUIPMENT:

### 7. OTHER

• • • •

### C. FUNDING REQUEST

In the space below, explain why the amount of funds requested for 2008-09 is reasonable and appropriate given the anticipated status of the project on July 1, 2008, the amount of grant and match fund expenditures claimed to date, and any modifications proposed for the 12-month grant period.

The FAIRS Project will continue to provide a range of key services to help slow the revolving

door into Stanislaus County Detention Facilities by mentally ill offenders. Given facts that 1) the

current cost of housing an inmate in the Stanislaus County Public Safety Center is \$22,166 per

year; 2) statistics showed that 275 inmates booked during a 21 month period have received care

by BHRS and have consumed 100 or more jail bed days each; and 3) the cost of housing these

mentally ill inmates is in excess of \$1.6 million dollars, the proposed FAIRS budget is not only

reasonable and appropriate, but also cost effective.

. . .

It is also important to note that Stanislaus County is leveraging existing funding streams, including County General Funds, Mental Health Services Act (MHSA), and Medi-Cal reimbursements (federal portion only) to enhance the capacity of FAIRS and provide additional direct services and other indirect and support services necessary to ensure that this new program remains successful. Bringing these additional resources to bear in FAIRS will also facilitate the program's sustainability if, or when, grant funding ends.

The FAIRS program staff have utilized several opportunities to receive training. They have attended training provided through Mental Health Services Act and the California Institute for Mental Health. They have attended the Forensics Conference both last spring and this spring. Stanislaus County has an active Crisis Intervention Training Academy, which allowed the judicial team to attend a 40-hour training course on mental illness. Finally, many members of the treatment team and the judicial team have visited more established Mental Health Treatment courts to gain further knowledge on how to improve and move forward our collaborative court. Although BHRS had some difficulties in the beginning, FAIRS is fully staffed and well trained.

The long-standing collaboration among the Sheriff's Department, the Probation Department and BHRS will continue to ensure a careful, efficient and effective program, a vitally necessary addition to the array of services for mentally ill offenders.

#### THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS STATE OF CALIFORNIA

| Date: June 3, 2008                  |             | No.                            | 2008-398     |  |
|-------------------------------------|-------------|--------------------------------|--------------|--|
|                                     | Monteith    | Seconded by Supervisor         | O'Brien      |  |
| and approved by the following vote, |             |                                |              |  |
| Ayes: Supervisors:                  | O'Brien,    | Monteith, DeMartini, and Chair | man Mayfield |  |
| Noes: Supervisors:                  | None        |                                |              |  |
| Excused or Absent: Superviso        | ors: Grover |                                |              |  |
| Abstaining: Supervisor:             | None        |                                |              |  |

THE FOLLOWING RESOLUTION WAS ADOPTED:

Item # \*B23

### In re: Approval for the Sheriff to Re-Apply and Accept Funding for a Mentally III Offender Crime Reduction Grant from the Corrections Standard Authority to Provide Intensive Supervision and Therapeutic Support Services to Mentally III Offenders.

WHEREAS the Stanislaus County Sheriff's Department is seeking state funds available through the Mentally III Offender Crime Reduction (MIOCR) grant program administered by the Corrections Standards Authority (hereafter referred to as CSA).

NOW, THEREFORE, BE IT RESOLVED that the Sheriff is authorized on behalf of the Board of Supervisors to submit the MIOCR reapplication and to sign the Grant Agreement with the CSA, including any amendments thereof.

BE IF FURTHER RESOLVED that Stanislaus County agrees to provide all matching funds required for said project and to abide by the statutes and regulations governing the MIOCR grant program as well as the terms and conditions of the Grant Agreement as set forth by the CSA.

BE IT FURTHER RESOLVED THAT grant funds received hereunder shall not be used to supplant expenditures controlled by this body.

ATTEST: CHRISTINE FERRARO TALLMAN, Clerk Stanislaus County Board of Supervisors, State of California

Iml.

File No.