

THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS
ACTION AGENDA SUMMARY

COMMUNITY SERVICES AGENCY

DEPT: _____
Urgent _____ Routine X

BOARD AGENDA # B-9
AGENDA DATE JANUARY 23, 2001

CEO Concurs with Recommendation YES pkx NO _____
(Information Attached)

4/5 Vote Required YES _____ NO X

SUBJECT:

APPROVAL OF THE CALWORKS WELFARE-TO-WORK INCENTIVE PROGRAM
AND EXPENDITURE PLAN.

STAFF
RECOMMEN-
DATIONS:

1. APPROVE THE CALWORKS WELFARE-TO-WORK INCENTIVES PROGRAM AND EXPENDITURE PLAN IN ACCORDANCE WITH THE RENAISSANCE 2000 PROJECT RECOMMENDATIONS.
2. AUTHORIZE THE CEO AND AUDITOR CONTROLLER'S OFFICE TO MAKE THE NECESSARY ADJUSTMENTS TO FUND 1631 AS DESCRIBED IN THE ATTACHED BUDGET JOURNAL FORM.
3. AUTHORIZE THE CHIEF EXECUTIVE OFFICE (CEO) TO AMEND THE SALARY AND POSITION ALLOCATION RESOLUTION TO ADD SIX POSITIONS TO THE COMMUNITY SERVICES AGENCY FUND 1631, AS DESCRIBED IN THE STAFFING IMPACT SECTION.

(Staff Recommendations continued on Page 2)

FISCAL
IMPACT:

As of December 2000, Stanislaus County has earned \$13,386,735 in CalWORKs Welfare-to-Work (WtW) Incentive Funds. Of this amount, \$11,450,535 has been received and deposited in the Trust; \$236,235 represents interest earnings for cash on deposit in Trust; \$199,965 is estimated interest receivable to date; \$1,500,000 is the estimated amount due for case exits due to employment. \$1,624,000 million was approved for spending previously by the Board and is reflected in the Final County Budget for FY 00/01. This document reflects the proposed program and expenditure plan for the remaining \$11,762,735.

(Fiscal Impact continued on Page 2)

BOARD ACTION

No. 2001-51

On motion of Supervisor Blom, Seconded by Supervisor Mayfield,
and approved by the following vote,

Ayes: Supervisors: Mayfield, Blom, Simon, Caruso, and Chair Paul

Noes: Supervisors: None

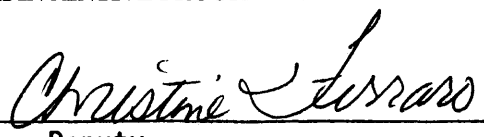
Excused or Absent: Supervisors: None

Abstaining: Supervisor: None

- 1) _____ Approved as recommended
- 2) _____ Denied
- 3) X Approved as amended

Motion:

AMENDED STAFF RECOMMENDATION #1 TO INCLUDE THE WORDS "IN CONCEPT" AFTER PROGRAM, AND ADDED A FIFTH STAFF RECOMMENDATION TO READ AS FOLLOWS: STAFF SHALL RETURN TO THE BOARD FOR SPECIFIC APPROVAL AND AUTHORIZATION FOR IMPLEMENTATION OF CALWORKS WELFARE-TO-WORK INCENTIVE PROGRAMS.



File No.

APPROVAL OF THE CALWORKS WELFARE-TO-WORK INCENTIVE PROGRAM AND EXPENDITURE PLAN.

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STAFF
RECOMMEN-
DATIONS
(Cont'd):

4. AUTHORIZE THE PURCHASING DIVISION TO ISSUE REQUEST FOR APPLICATIONS (RFA) AND/OR REQUEST FOR PROPOSALS (RFP) ON BEHALF OF THE COMMUNITY SERVICES AGENCY TO SOLICIT PARTNERSHIP COMMITMENTS IN PROVIDING SERVICES IN NEIGHBORHOODS/COMMUNITIES.

FISCAL
IMPACT
(Cont'd):

Appropriations and Estimated Revenues are provided on the attached Budget Journal Form. Of the \$11,762,735 for the proposed WtW Incentive Program and Expenditure Plan, \$1,867,864 is anticipated to be spent in FY 2000/2001 and the remaining \$9,894,871 will be included in the 1631 budget for future years. Exhibit 1 is attached to support the appropriation and estimated revenues required for FY 2000/2001. CalWORKs Incentive Funds are currently 100% Federal Temporary Assistance to Needy Families (TANF) dollars and do not have a County Share requirement. There will be no additional cost to the General Fund as a result of the CalWORKs WtW Incentives Program and Expenditure Plan implementation.

DISCUSSION:

BACKGROUND:

In August 1999, the County contracted with Renaissance Consulting Group to analyze and make recommendations with respect to the use of Tobacco Settlement, Welfare-to-Work (WtW) Incentive, and Children and Families Act funds. Renaissance completed their task and presented their report to the Board of Supervisors on August 29, 2000.

Under the direction of the CEO and the Total Quality Management (TQM) Steering Committee, CSA has worked in partnership with representatives of the Children and Families Commission and other County departments to develop the WtW Incentive Program and Expenditure Plan. The details of the proposed Welfare-to-Work Incentives Program & Expenditure Plan are attached.

The community priorities identified by Renaissance which represent the "most compelling needs in Stanislaus County" have been taken in to account in the development of programs/projects proposed for funding with WtW Incentive dollars. Those priorities are: 1) child care and child development; 2) transportation; 3) jobs/economic development; 4) after-school activities/programs/recreation; 5) housing/infrastructure; and 6) health and health care.

The priorities were also evaluated in terms of meeting at least one of the four mandated TANF purposes/goals, which are:

1. To provide assistance to needy families so that children may be cared for in their own homes or in the homes of relatives.

APPROVAL OF THE CALWORKS WELFARE-TO-WORK INCENTIVE PROGRAM AND EXPENDITURE PLAN.

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DISCUSSION
(Cont'd);

2. To end the dependence of needy parents on government benefits by promoting job preparation, work, and marriage.
3. To prevent and reduce the incidence of out-of-wedlock pregnancies and establish annual numerical goals for preventing and reducing the incidence of these pregnancies.
4. To encourage the formation and maintenance of two-parent families.

It is important to note that goals 1 and 2 are restricted to services provided on behalf of "needy" families. Needy families are defined as those families who are CalWORKs eligible or families with an annual income up to 200% of the Federal Poverty Level (FPL). Goals 3 and 4 may support services on behalf of all County residents, and are not restricted by income eligibility. Finally, no more than 25% of the Incentive funds may be expended on families with incomes under the 200% FPL, who are not CalWORKs eligible.

WTW INCENTIVE EXPENDITURE PLAN OVERVIEW

The WtW Incentive Program and Expenditure Plan identifies seventeen programs/projects to be supported with CalWORKs Incentive funds. Each Project includes a "braided funding" opportunity to maximize resources available, eliminate gaps and reduce duplication of services. The term "braided" is used, since most funding sources, including TANF, remain somewhat categorical and must be accounted for separately. Resource allocations were developed taking in to consideration the availability of these other funding sources.

In accordance with the guidelines in the Renaissance 2000 Report, funding was allocated to a range of programs: Pilot/Experimental; Promising/Innovative; and Proven/Demonstration. This diversity provides for opportunities to try innovative new service strategies, while supporting proven models based on outcomes. In addition, services are targeted to families before (prevention), during (intervention), and after (support) a connection is made to public assistance, as suggested in Renaissance's "Welfare Track Analogy". By taking each of these factors in to consideration we can continue to move forward in helping families break the cycle of dependency.

It is expected that each project/program will leverage funds with other dollars and that partnerships will be developed which lead to integrated services. Contracts will be outcome-based and CSA will work with providers to develop specific outcome measurements.

The recommended program/project funding plan is described below. The funding priority is intended to reflect the timing of funds available to expand or add new services/projects. Project funding spans a one to three year period, depending on the scope of the project.

APPROVAL OF THE CALWORKS WELFARE-TO-WORK INCENTIVE PROGRAM AND EXPENDITURE PLAN.

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DISCUSSION
(Cont'd);

PRIORITY #1

Priority #1 includes funding for the immediate expansion of current programs.

- Contracts with Modesto City Schools and Stanislaus County of Office of Education to augment funding for Family Learning Centers and After School Learning programs, to serve foster youth; children of undocumented parents, SSI eligible parents, and non-needy relative caregivers; and the working poor. (\$1,100,000)
- Contract with Behavioral Health and Recovery Services to augment funding for mental health and substance abuse treatment services for CWS and StanWORKs families using the Behavioral Health Services (BHS) model and for support of the Partnership for Recovery Center. (\$1,500,000)
- Contract with Department of Employment and Training, Center for Human Services, and Modesto City Schools for continuation of the Summer Youth Program. (\$800,000)
- Contract with Probation Department for expansion of services to probation youth and for support of the Day Reporting Center. (\$400,000)
- Provide additional funding for support of the Kinship Project. (\$809,500)
- Provide funding to add five positions: One (1) Manager II to coordinate the Family to Family Initiative; three (3) Social Worker IV's to support neighborhood/community-based Family Decision Meetings, Family to Family Initiative, and development of neighborhood-based foster homes; and two (2) Accountant III's to manage and administer the WtW Incentive Program and Expenditure Plan and related contracts. (\$755,960)
- Provide additional funding for housing and emergency shelter support for TANF/CWS families. (\$600,000)
- Provide funding for wrap-around services and neighborhood support to CWS/TANF families involved in Family Decision Meetings and the Family to Family Initiative. (\$742,540)
- Contracts for law enforcement, education and social services collaborations providing after school activities/programs. (\$50,000)

Priority #2

This category includes funding for expansion of services within six months of adoption of the Plan. Services to be secured through a Request for Application/Proposal (RFA/RFP) process.

APPROVAL OF THE CALWORKS WELFARE-TO-WORK INCENTIVE PROGRAM AND EXPENDITURE PLAN.

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DISCUSSION (Cont'd):

- Issue RFA/RFP to secure providers to serve CWS and TANF families in neighborhoods/communities where families reside. CSA will work with Renaissance to identify service needs and geographic areas to be served. Services will include, but are not limited to: transportation assistance, family decision meetings, Family to Family Initiative, faith-based services to foster care youth and TANF families. (\$1,454,735)
- Issue RFP to secure provider(s) to offer transportation assistance to CalWORKs families. (\$100,000)
- Issue RFA to establish loan guarantee program to assist CalWORKs clients in purchasing vehicles. (\$100,000)

Priority #3

This category includes funding set-aside for future initiatives once funds become available.

- Funding for a multi-agency, one stop center(s) to serve teens, preparing them for adulthood and self-sufficiency. CSA is working with agencies currently serving teens to develop the program and will return to the Board of Supervisors in the Spring 2001 with a specific proposal and funding plan. (\$1,000,000)
- Match for Job Access and Reverse Commute Grant Application. CSA is currently working with local transportation agencies to develop a program and funding proposal for submission to Department of Transportation (DOT). (\$250,000)
- Set-aside for transportation initiatives, pending results and recommendations from CSU Stanislaus Mobility Study. (\$500,000)
- Set-aside for utilizing GIS to identify service needs and geographic areas in need of services. (\$100,000)
- Monies "earned" but not yet received. CSA will return to the Board of Supervisors with specific recommendations for use of these funds once they are received. (estimate \$1,500,000)

The projects recommended for funding will support CSA's Strategic Plan to redefine StanWORKs as a poverty prevention program. It will move the County forward in its efforts to strengthen families, promote self-sufficiency, improve the quality of life for the families and assure the safety and well being of children in our community. Adoption of this Plan assures our investment in WHAT WORKS for families and not what hurts.

APPROVAL OF THE CALWORKS WELFARE-TO-WORK INCENTIVE PROGRAM AND EXPENDITURE PLAN.

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POLICY

ISSUE:

Approval of the CalWORKs WtW Incentives Program and Expenditure Plan and the related staff recommendations supports the Board's priorities of safe, healthy communities, economic development, community service delivery and efficient government operations through expansion of resources and services available to Families, at-risk children and adults throughout our County while building on established community-based service delivery systems.

STAFFING

IMPACT:

Add the following positions to the CSA Authorized Position Control for Fund 1631 in support of the Incentives Spending Plan:

- 1.0 Manager II
- 3.0 Social Worker IV's
- 2.0 Accountant III's

AUDITOR-CONTROLLER BUDGET JOURNAL

AUDITOR-CONTROLLER
COPY

BUDGET JOURNAL SCREEN

Budget Organization: **Stanislaus Budget Org CSA Program Services & Support**
 Budget: **LEGAL BUDGET**
 Accounting Period From: **Jul-00**
 To: **Jun-01**



BATCH SCREEN

Journal Batch: **CSA DMT CON** BO: **--**
 Category: **Budget**

Line	Coding Structure							Period	Description	
	Fund	Org	Account	G/L Proj	Loc	Misc	Jan-01			
	4	7	5	7	6	6	AMOUNT			
1	1631	45051	50000				.0	177,303.00	Increase Approp. Salaries & wages	
2	1631	45051	63247				.0	1,690,561.00	Increase Approp. Contracts - Incentives	
3	1631	45051	27256				.0	1,867,864.00	Increase Rev. for Federal Incentives	
4							.0			
5							.0			
6							.0			
7							.0			
8							.0			
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21							.0			
22							.0			
23							.0			
24							.0			
25							.0			
Totals									3,735,728.00	

Explanation: To Increase Appropriations and Revenue for CalWORKs Welfare-to-Work Incentive Program and Expenditure plan.

Requesting Department	CEO	Auditors Office Only	
 Signature 01/12/2001 Date	 Signature 1/17/01 Date	Prepared By Date	 Admin Approval (\$75K+) 1-12-01 Date

WtW Incentives Expenditure Plan: Analyze Impact to FY 2000/2001 Appropriations & Estimated Revenues Exhibit 1

Category	Project	\$ Amt	FY 00/01 Proration	FY 00/01 Appropriation	Exp Account
Child Care & Child Development	FLC program	150,000	50%	75,000	63247
Transportation	Matching funds	250,000			
	Transportation Svcs	500,000			
	Shuttle Subsidies	100,000			
	Vehicle Acquisition	100,000			
Jobs/Economic Development	Summer Youth	800,000	100%	800,000	63247
	One-Stop Resource Ctrs	1,000,000			
After School Activities/Programs	FLC program	950,000	6 months 3 yr proj	158,333	63247
	PAL	50,000	100%	50,000	63247
	Probation Svcs	400,000			
Housing/Infrastructure	Housing/Emergency shelter	600,000	5 months 3 yr proj	83,333	63247
Health & Health Care	MH/SA Treatment	1,500,000	5 months 3 yr proj	208,333	63247
Access to Svcs: Community & Neighborhood based	FDM & Family-to-Family Svcs	742,540	5 months 3 yr proj	103,131	63247
	FDM & Family-to-Family Labor	605,960	Acctng Mgr analysis	114,150	50000
	Neighborhood Ctr Kinship Svcs	809,500	5 months 3 yr proj	112,431	63247
	Contracts w/community & faith based organizations	1,454,735			
Technology/Infrastructure	Prof & Tech support (Acct III's)	150,000	5 months Sal & FB	63,153	50000
	GIS	100,000	100%	100,000	63247
Estimated future earnings		1,500,000			
Total		11,762,735		1,867,864	

Sum of FY 00/01 Appropriation	Total
Exp Account	
50000	177,303
63247	1,690,561
Grand Total	1,867,864

Budget Journal: Increase Appropriations & Estimated Revenues

Account	Description	\$ Amt
50000	Salaries & wages	177,303
63247	Contracts - Incentives	1,690,561
27256	Federal Incentives	1,867,864

Est Revenue: 27256 1,867,864

**Stanislaus County Community Services Agency (CSA)
Welfare-to-Work Incentives Program & Expenditure Plan**

<i>Community Priorities and Project Descriptions</i>	<i>Priority</i>	<i>\$ Amount</i>	<i>Welfare Track</i>	<i>TANF Purpose^a</i>	<i>Project Scope^b</i>	<i>Action Plan</i>
Childcare and Child Development						
Family Learning Center Program: Provide preschool age childcare and respite services for the working poor, non-needy relative caregivers, foster youth, undocumented parents and SSI-eligible parents. (2-B)	1	150,000	Prevention, Intervention, Support	2	Promising / Innovative 2+ year project Begin Feb 2001	Augment the Family Learning Center Contracts with Modesto City Schools and Stanislaus County Office of Education. Braid with Prop 10 funding and 21 st Century Grants and other Education funds.
Transportation / Public						
Matching funds for Job Access and Reverse Commute (JARC) Grant. (6-B-1)	2	250,000	Support	2	Pilot / Experimental Begin FY 2001/2002	Work with Transportation Agencies to develop and submit a JARC Grant application. Braid funds with DOL WtW and provide match for the Federal JARC Grant funds.
Transportation Services (6-B-2)	3	500,000	Support	2	Pilot / Experimental Begin FY 2001/2002	Set aside for implementation of the CSUS Mobility Study recommendations. Braid funds with CalWORKs WtW and DOL WtW..
Subsidies for shuttles (6-B-3)	2	100,000	Prevention, Intervention, Support	2	Pilot / Experimental Begin FY 2001/2002	Issue RFP to secure "on demand" transportation services. Braid funds with CalWORKs WtW and DOL WtW.
Vehicle Acquisition (6-B-4)	2	100,000	Prevention, Intervention, Support	2	Pilot / Experimental Begin FY 2001/2002	Issue RFA to establish a loan guarantee program. Braid funds with CalWORKs WtW and DOL WtW.
Jobs / Economic Development						
Summer Youth Program 2001: continue summer employment program and expand job preparation and retention services with a focus on foster youth. (3-B-4)	1	800,000	Prevention	3	Proven/ Demonstration 2 year program Begin Summer 2001	Partnership with DET, Center for Human Services and Modesto City Schools. Braid with WIA funds.
Preparing youth for Self-sufficiency. Multi-agency/One-Stop Resource Centers. Service priority to Foster Youth and CalWORKs teens. (4-B) and (4-B-2)	3	1,000,000	Prevention, Intervention Support	2, 3	Pilot/ Experimental 3 year program Begin FY 2001/2002	Project is under development with Community Partners. CSA will return to the Board with a project specific spending plan in Spring 2001. Braid with Independent Living (ILSP) and After Care Funds.

**Stanislaus County Community Services Agency (CSA)
Welfare-to-Work Incentives Program & Expenditure Plan**

<i>Community Priorities and Project Descriptions</i>	<i>Priority</i>	<i>\$ Amount</i>	<i>Welfare Track</i>	<i>TANF Purpose^a</i>	<i>Project Scope^b</i>	<i>Action Plan</i>
<i>After-School Activities / Programs / Recreation</i>						
Family Learning Center Program: provide after school child care and academic support services for working poor, non-needy relative caregivers, foster youth, undocumented parents and SSI-eligible parents. (3-B)	1	950,000	Prevention, Intervention, Support	3	Promising / Innovative 3 year project Begin Feb 2001	Augment the Family Learning Center Contracts with Modesto City Schools and Stanislaus County Office of Education. Braid with Tobacco Tax funding, 21 st Century Grants and other Education grants.
After school programs for community youth.	1	50,000	Prevention, Intervention, Support	3	Promising / Innovative 2 year project Begin FY 00/01	Provide funding for after school learning programs for law enforcement education and social services collaborative,
Day Reporting Center and Probation Prevention Services: provide job readiness, leadership development curriculum, pregnancy prevention support and wrap around services for youth in care of the Stanislaus County Probation Department. (3-B-5)	1	400,000	Prevention, Intervention	3	Promising / Innovative 3 year project Begin 7/1/01	Contract with Probation Department for services. Braid with WIA and Probation Juvenile Justice funds and grants.
<i>Housing / Infrastructure</i>						
Housing and emergency shelter support for TANF/CWS families. Service to include, but are not limited to: rental assistance, security deposits, application fees, and payments of back rent to prevent evictions, weatherization assistance or home repairs.	1	600,000	Prevention, Intervention, Support	1	Proven/ Demonstration 3 year project Begin Mar 2001	Augment existing Community Partnerships and resources to provide services to the Homeless. Funds to cover gaps in service. Braid with Homeless Assistance Funds, CWS and APS for emergency housing needs.
<i>Health and Health Care</i>						
Mental Health / Substance Abuse Treatment: Expand services available through the BHS model and Stanislaus Recovery Center for CWS families and other StanWORKs families. (5-B)	1	1,500,000	Prevention, Intervention, Support	1, 2, 4	Proven / Demonstration 3 year project Begin 2/1/01	Augment contract with County BH&RS. Braid with Tobacco funds, CalWORKs WtW and other ATOD grants.
<i>Access to Services: Community & Neighborhood-based Service Delivery</i>						
Invest in our community and our families. Expand prevention services available to support families in their own neighborhoods. Utilize Family Decision Meeting (FDM) and Family-to-Family models. (8-B) and (9-B)	1	1,348,500	Prevention, Intervention, Support	1, 2, 4	Promising / Innovative 3 year program Begin Mar 2001	Authorization for 1 Manager II to coordinate Family to Family program. Authorization for 3 Social Worker IV positions to support Community-based FDM. Fund wrap-around services and neighborhood support @ \$742,540.

**Stanislaus County Community Services Agency (CSA)
Welfare-to-Work Incentives Program & Expenditure Plan**

<i>Community Priorities and Project Descriptions</i>	<i>Priority</i>	<i>\$ Amount</i>	<i>Welfare Track</i>	<i>TANF Purpose^a</i>	<i>Project Scope^b</i>	<i>Action Plan</i>
Neighborhood Center-based Kinship Services. Services to include Center oversight, family recreation and respite, wrap-around, legal, counseling, health linkages, and education support. (8-B-1)	1	809,500	Prevention, Intervention, Support	1, 2	Promising / Innovative 3 year program Begin Mar 2001	Augment Kinship Project (KSSP). Braid with State Grant, BH & RS Medi-Cal, CWS and Kinship General Funds.
Contracts with neighborhoods/community and faith based organizations to develop community based services systems to support TANF/CWS families.	2	1,454,735	Prevention, Intervention, Support	2, 3, 4	Promising / Innovative 2 year program, begin FY 2001/2002 RFP in FY 2000/2001	RFP for services to support the TANF goals (priority given to goals 3 and 4). Additional support to any projects also specified in this document.
<i>Technology / Infrastructure</i>						
Professional and Technical Support to implement and administer Incentive expenditure plan.	1	150,000	Prevention, Intervention, Support	all	Pilot / Experimental 1 year project Begin Mar 2001	Authorization for 2 Accountant III staff positions to lead the RFA/RFP process, and develop, monitor Incentives contracts/projects.
Geographic Information Systems (GIS)	3	100,000	Prevention, Intervention, Support	all	Pilot / Experimental Begin FY 2000/2001	Access GIS to determine service needs and geographic areas of need.
<i>Estimated Future Earnings</i>						
Services and projects to be determined at a later date.	3	1,500,000				Return to Board with recommended expenditure plan once monies received.
Total		11,762,735				

^a **TANF Purposes:** (CSA will adhere to the Federal poverty level guidelines for TANF purposes 1 & 2.)

1. To provide assistance to needy families so that children may be cared for in their own homes or in the homes of relatives.
2. To end the dependence of needy parents on government benefits by promoting job preparation, work, and marriage.
3. To prevent and reduce the incidence of out-of-wedlock pregnancies and establish annual numerical goals for preventing and reducing the incidence of these pregnancies.
4. To encourage the formation and maintenance of two-parent families.

^b **Pilot/Experimental:** 18 months or briefer contracts; start-up one time seed funds.

Promising/Innovative: 2 or 3 year contracts for expanding programs that have proven effective on a small scale.

Proven/Demonstration: Longer, i.e., 5 year, contracts for priority programs in which contractors have demonstrated a "scale up" ability to meet all contractual provisions.